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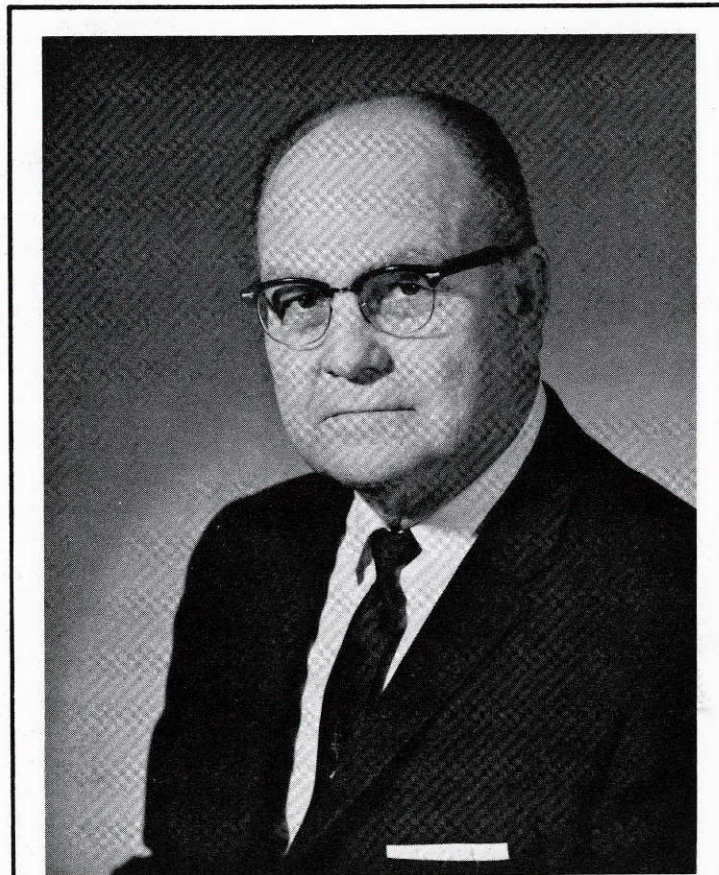
ROBERT A. LANSFORD
State Coordinator

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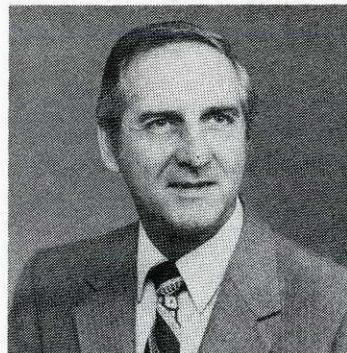
Chief C.O. Layne
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DEM UPDATE



Official Publication
Division of Emergency Management
Texas Department of Public Safety

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**by Robert A. Lansford
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As many of you already know, former State Coordinator and Division Chief C.O. Layne passed away June 28. He was known not only in Texas but in many states by former state directors and colleagues. He was instrumental in forming the foundation for which today's emergency management program in Texas was established. It was my privilege to have been hired by him. He was The Chief.



At this point in the calendar year, budget requests have been submitted for both the upcoming state biennium and the next federal fiscal year. Of course, the state legislature will meet in January 1989 to consider budget requests for FY 1990-91.

Currently we know that the Congress is considering FEMA's budget request for FY '89, which begins October 1, 1988. Both houses of Congress have passed appropriations bills for FEMA; however, the two bills are not the same and as usual a conference committee will meet to make the final decision. We know that the appropriation in one bill is considerably higher than the other, and it appears that the best guess at this time is an appropriation of approximately \$148 million for the Civil Defense program, which would be more than was received last year. We (state and local governments) receive our matching funds for EMA, training, and etc., from the Civil Defense program money.

Late Update: FEMA's FY '89 Civil Defense budget has been set at \$154,393,000. This is \$19,928,000 more than FY '88.

C.O. Layne

Former DEM State Coordinator C.O. Layne passed away June 28 after an extended illness. Chief Layne served as State Coordinator from 1963 until his retirement from the Department of Public Safety in 1974.

Layne began his career with DPS in 1938 as a highway patrolman. He was promoted to sergeant in 1943 and to captain in 1947. In that rank he served as commander of the Pecos and then the Beaumont districts.

In 1956 Layne was promoted to the rank of Highway Patrol Inspector and was assigned to emergency and disaster operations. He was reassigned as Civil Defense Inspector in the Inspection and Planning Division following a DPS reorganization in 1957. As Inspector, he served as liaison officer in defense and disaster preparedness between the Governor's office and DPS. He also worked with local officials and the private sector in the development of local disaster preparedness plans, and coordinated field information and DPS services during emergency situations.

In 1963 Governor John Connally transferred the Division of Defense and Disaster Relief from the Governor's Office to DPS and appointed DPS Director Homer Garrison as State Director of Defense and Disaster Relief. The DPS Headquarters organization was revised to include the Division, and Layne was chosen as Division Chief.

The Texas Disaster Act of 1973 created the Division of Disaster Emergency Services to coordinate disaster response and recovery under the supervision of Col. Wilson E. Speir, Col. Garrison's successor as DPS director. Chief Layne continued as head of the division.

Layne was active in the National Association of State Civil Defense Directors, and his expertise was frequently called on by local governments, other states and the federal government.

Chief Layne will be missed by his many friends and co-workers in the emergency management field.

DEM Establishes ESTED Procedures

The ESTED-TX computer program identifies evacuation decision times for all coastal zones threatened by an approaching hurricane. The Division of Emergency Management (DEM) will broadcast ESTED Report messages from Austin to selected TLETS terminals within each hurricane study area. ESTED Reports will be broadcast to all areas directly at risk, and will contain data based upon the most current Hurricane Advisory issued by the National Hurricane Center in Miami.

Coastal area TLETS terminals can also be used to request ESTED-TX data directly from Austin. When data is available, individual data tables can be requested as needed to supplement ESTED Reports broadcast by DEM. Data request procedures include the use of program commands and coded **Hurricane Impact Point Identifiers**. Examples of this procedure are:

1. TLETS I terminals could key:
(a)EVAC(b)EVACXXXX .GSA2(c) (d), which represents a request from terminal XXXX for data for an impact point 20 miles left of Galveston. To use this procedure substitute your assigned TLETS Mnemonic for **XXXX** and include the desired four-digit impact point identifier.
2. TLETS II terminals use the option menu screen and the Transaction Code of **EVAC**. The next step is to

enter the desired four-digit impact point identifier and receive the requested table of data.

The Hurricane study area broadcast codes and all impact point identifiers are again provided for your information.

- SSA Lake Sabine Study Area Broadcast Code
 - SSA1 - 60 miles left of Sabine Pass mouth.
 - SSA2 - 20 miles left of Sabine Pass mouth.
 - SSA3 - 20 miles right of Sabine Pass mouth.
- GSA Galveston Area Broadcast Code
 - GSA1 - 20 miles left of Freeport.
 - GSA2 - 20 miles left of Galveston.
- MSA Matagorda Study Area Broadcast Code
 - MSA1 - 50 miles left of Matagorda.
 - MSA2 - 10 miles right of Matagorda.
- CSA Corpus Christi Study Area Broadcast Code
 - CSA1 - 70 miles left of Port Aransas.
 - CSA2 - 25 miles left of Port Aransas.
 - CSA3 - 30 miles right of Port Aransas.
- BSA Brownsville Study Area Broadcast Code
 - BSA1 - 20 miles left of lower Laguna Madre mouth.
 - BSA2 - 60 miles right of lower Laguna Madre mouth.

Title III

It's Not Over In October

Under Title III, October 17, 1988, is the deadline for each LEPC to complete a comprehensive emergency plan. However, October 17 is not the end of the planning process, but rather the first step.

Each plan must be revised and updated annually. Other LEPC activities such as managing the information collected from facilities and making it available to the public, coordinating response activities with other planning districts, conducting exercises based on the plan, training, and maintaining the dialogue with the community and industry to improve the safety of facilities and preparedness for accidents are ongoing.

In short, as far as LEPCs and the law are concerned, it's not over in October. Local emergency management coordinators are reminded of the following SARA Title III planning requirements:

1. Identification of facilities subject to the requirements of this subtitle that are within the emergency planning district, identification of routes likely to be used for the transportation of substances on the list of extremely hazardous substances referred to in section 302(a), and identification of additional facilities contributing or subjected to additional risk due to their proximity to facilities subject to the requirements of this subtitle, such as hospitals or natural gas facilities.
2. Methods and procedures to be followed by facility owners and operators and local emergency and medical personnel to respond to any release of such substances.
3. Designation of a community emergency coordinator and facility emergency coordinators, who shall make determinations necessary to implement the plan.
4. Procedures providing reliable, effective, and timely notification by the facility emergency coordinator to persons designated in the emergency plan, and to the public, that a release has occurred (consistent with the emergency notification requirements of section 304).
5. Methods for determining the occurrence of a release, and the area or population likely to be affected by such release.
6. A description of emergency equipment and

facilities in the community and at each facility in the community subject to the requirements of this subtitle, and an identification of the persons responsible for such equipment and facilities.

7. Evacuation plans, including provisions for a precautionary evacuation and alternative traffic routes.
8. Training programs, including schedules for training of local emergency response and medical personnel.
9. Methods and schedules for exercising the emergency plan.

These planning requirements have been included within the latest versions of DEM planning standards and criteria checklists and illustrated in the associated sample planning documents. The checklists and sample documents are listed below in applicable order, i.e., checklist #1 applies to the Basic Plan; checklist #2 applies to Annex A (Warning); etc.

Checklists	Date
#1—Emergency Management Planning Standard and Criteria	9/1/86
#2—Warning Planning Standard and Criteria	9/1/86
#3—Shelter/Mass Care Planning Standard and Criteria	9/1/86
#6—Evacuation Planning Standard and Criteria	9/1/86
#7—Emergency Public Information Planning Standard and Criteria	9/1/86
#10G—Resource Management Planning Standard and Criteria	9/1/86
#8—Contamination Monitoring and Control Planning Standard and Criteria	9/1/86; Rev. 12/87
Sample Documents	Date
Basic Plan	4/1/85; Rev. 9/1/86
Annex A (Warning)	9/85; Rev. 12/87
Annex C (Shelter/Mass Care)	9/85; Rev. 7/86
Annex E (Evacuation)	9/85; Rev. 12/87
Annex I (Emergency Public Information)	9/85; Rev. 12/87
Annex M (Resource Management)	9/85; Rev. 12/87
Annex Q (HAZMAT Response)	9/85; Rev. 12/87

Although there is no requirement for a separate plan for LEPCs, a plan or group of plans must ensure that the entire county is covered. This will require close coordination between local EMCs and the LEPCs.

Around The State

TGCEMA Conference Set For San Antonio

The Texas Gulf Coast Emergency Management Association 1988 Conference has been set for November 2-4 at the Holiday Inn Northwest Loop in San Antonio. Some of the featured speakers include Kevin Mellott, Pittsburgh (Pennsylvania) fire marshall; Gordon Pearson of the Los Angeles County Fire Department; Dr. Neil Frank of KHOU-TV (Houston); and Dr. Robert Sheets, director of the National Hurricane Center.

The hotel is located at 3233 Northwest Loop 410, San Antonio, 78213, phone 512-377-3900. Room rates will be \$39 single or double. The conference fee is \$45 and it is open to the general public.

Tort Liability Study Published

John C. Pine, Ed.D., has had a study entitled "Tort Liability of Governmental Units in Emergency Actions and Activities" published by FEMA. Dr. Pine spoke on the subject at the Division of Emergency Management's 1988 state conference.

In the study, Dr. Pine discusses general tort liability of state and local governmental units, governmental immunity, defenses in tort liability suits, damages and

limits to recovery, and special considerations in tort cases. The study also includes a summary of state tort law liability and a state by state analysis of tort law.

The study can be ordered at no charge directly from FEMA Office of Civil Preparedness, SLCD SG Rm. 613, 500 "C" Street S.W., Washington, D.C. 20472.

Award Honors Erie Jones

Hazard Monthly has established the E. Erie Jones Award for Excellence in Comprehensive Emergency Management in honor of the late emergency management official. Jones served as Director of the Illinois State Emergency and Disaster Services Agency from 1975 to 1984, and as President of the National Emergency Management Association in 1982-83. He was executive director of the Central United States Earthquake Preparedness Consortium from 1985 until his death in 1987.

The award will be presented annually to programs or projects that improve public safety by employing principles of Comprehensive Emergency Management. Nominations must be submitted to Hazard Monthly by October 31 each year.

Hurricane Conference Seeks Papers, Nominations

The National Hurricane Conference has issued a call for papers for the 1989 meeting, which will be held April 5-7, 1989, in Miami. Subjects of interest include awareness programs, coastal building codes, damage assessment, emergency communications, legal problems, media relations, sheltering, and other hurricane-related topics. Abstracts should be no more than one 8-1/2 x 11 inch page, and should include the title of the presentations as well as the speaker's name, address and phone number.

The Conference Awards Committee is also seeking nominations for several awards:

Neil Frank Award—the highest award bestowed by the Conference for the individual who has made the outstanding contribution to the cause of hurricane preparedness, planning or research in the United States;

Distinguished Service Award—for the individual who has made an outstanding contribution on a local or regional level to some aspect of hurricane preparedness, planning or research;

Emergency Management Award—for a city, county, regional or state governmental agency or private consulting firm for outstanding progress and accomplishment in the field of hurricane preparedness, planning or research;

Legislative Achievement Award—for a state or national legislator for outstanding leadership in sponsoring legislation which improves hurricane preparedness in the state or nation.

The deadline for papers and nominations is November 1, 1988. For information contact the National Hurricane Conference, 864 East Park Ave., Tallahassee, FL 32301; phone 904-222-7677.

Hurricane Awareness Week Proclaimed by Governor

Governor William P. Clements, Jr., proclaimed the week of June 5-11, 1988, as Hurricane Awareness Week in Texas. The Division of Emergency Management held annual Hurricane Polly VII exercises along the coast in May and June to help local governments test their emergency management plans. To promote hurricane awareness mayors in Dickinson and San

Benito signed hurricane awareness proclamations as well. Mayor Gilbert Galvan of the City of San Benito, which combined hurricane awareness with amateur radio week, reminded citizens in his proclamation that "the question is not IF a hurricane will hit, but rather WHEN will it hit the Texas coastline."



OFFICIAL MEMORANDUM
STATE OF TEXAS
OFFICE OF THE GOVERNOR

Although during the past several years there has been a lack of hurricane activity along the state's Gulf Coast, coastal residents and visitors are encouraged to consider the consequences of a hurricane or tropical storm and make themselves prepared for these storms which will inevitably strike our coastline.

Local governments and private citizens are encouraged to take the initiative in learning about these destructive forces of nature and find ways to lessen the effects of these violent storms. Assistance with hurricane preparedness is available from state, federal and local governments, as well as from the private sector.

The Division of Emergency Management, the National Weather Service and the Insurance Information Institute are joining local governments and businesses in promoting hurricane awareness and preparedness in the coastal communities of Texas.

With hurricane season officially beginning June 1, it is fitting that we recognize the need to increase awareness and preparedness.

Therefore, I, William P. Clements, Jr., Governor of Texas, do hereby designate the week of June 5-11, 1988, as:

HURRICANE AWARENESS WEEK

in Texas and urge appropriate recognition thereof.

In official recognition whereof, I hereby affix my signature this

29TH day of APRIL, 19 88

W.P. Clements, Jr.

Governor of Texas

Disaster Case Studies Available From EMI

The Emergency Management Institute Learning Resource Center contains numerous case studies of disasters, many of which are available for off-campus loan. To borrow a case study, write on letterhead to Learning Resource Center, National Emergency Training Center, 16825 South Seton Ave., Emmitsburg, MD 21727, and include the date(s) the material is needed. For additional information, call the Center at 1-800-638-1821. The case studies available include:

Site	Date	Events	Contents
1. Three Mile Island, PA	March 28, 1979	Nuclear Plant Incident	M, V, OT
2. Livingston, LA	September 28, 1982	Hazardous Materials Spill	M, V, OT
3. Long Beach, CA*	December 1, 1980	Naptha Pipeline Explosion	M, S, A, OT
4. Somerville, MA	April 3-4, 1980	Hazardous Materials Spill	M, V, OT
5. Kenner, LA	July 9, 1982	Plane Crash	M, OT
6. Washington, DC	January 13, 1982	Plane/Subway Crash	M, V, OT
7. San Diego, CA	September 25, 1978	Mid-Air Collision	M, V, S, A, OT
8. Waverly, TN	February 22, 1978	Hazardous Materials Blast	M, V, OT
9. Kansas City, MO	July 17, 1981	Hyatt Regency Collapse	M, V, OT
10. Cocoa Beach, FL	March 27, 1981	Condominium Collapse	M, V, OT
11. Anaheim, CA	April 21, 1982	Urban Fire	M, V, OT
12. Las Vegas, NV	November 21, 1980	MGM Grand Fire	M, V, OT
13. Lynn, MA	November 28, 1981	Urban Conflagration	M, V, S, OT
14. Colorado	July 15, 1982	Lawn Lake Dam Collapse	M, V, OT
15. California	January 2, 1982	Floods	M, V, OT
16. Arizona*	December 17-20, 1978	Floods	M, OT
17. Hawaii	November 23, 1982	Hurricane Iwa	M, V, OT
18. Brownsville, TX	August 10, 1980	Hurricane Allen	M, V, OT
19. Mobile, AL	September 12, 1979	Hurricane Frederic	M, V, OT
20. Kalamazoo, MI	May 13, 1980	Tornado	M, S, OT
21. Grand Island, NE	June 3, 1980	Tornado	M, V, P, OT
22. Wichita Falls, TX	April 10, 1979	Tornado	M, V, OT
23. Los Angeles County, CA	February 9, 1971	Earthquake	M, V, OT
24. Jackson/Hinds Co., MS*	January 12, 1982	Winter Storm	M, V, OT
25. Illinois	March 24, 1978	Ice Storm	M, V, OT
26. Massachusetts	February 6-7, 1978	Blizzard	M, V, S, OT
27. Mt. St. Helens	May 18, 1980	Volcanic Eruption	M, V, OT
28. California	1978-1981	Brush Fires	M, V, OT
29. Coalinga, CA	May 2, 1983	Earthquake	M, V, OT
30. Galveston, TX	August 18, 1983	Hurricane Alicia	M, V, OT
31. Philadelphia, PA*	May 3, 1984	Center City Fire	M, P, OT
32. Williston, VT	July 7, 1984	Amtrak Derailment	M, V, OT
33. Barneveld, WI	June 7, 1984	Tornado	M, V, OT
34. Roseburg, OR	August 7, 1959	Fire, Explosion Conflagration	M, V, OT
35. Jackson Township, NJ	May 11, 1984	Haunted Castle Fire	M, V, P
36. Dundalk, Baltimore Co., MD	October 22, 1984	Furniture Store Fire	M, V, P
37. Shreveport, LA	September 17, 1984	Cold Storage Building Fire	M, V, P
38. United States of America		Toxic/Hazardous Waste Dumps	M, V, S, A, OT
39. Honolulu, HI	August 15, 1980	Chevron Tank Farm Fire	M, V
40. North Carolina	April 1985	Wildland Fires	M
41. Fairfax County, VA*	April 4, 1985	Wolf Trap Farm Park Filene Center Fire	M
42. Mississauga, Canada	November 10, 1979	Train Derailment	M
43. Benicia, CA	January 19, 1985	Molten Sulfur Spill	M, V, S, OT
44. Frederick County, MD	August 25, 1985	Bus Crash	M, V, OT
45. Hallett, OK*	June 25, 1985	Fireworks Factory Explosion	M, OT
46. Addison, TX	June 19, 1985	Gas Line Rupture and Fire	M, V, OT
47. Dallas-Fort Worth Airport, TX	August 2, 1985	Air Crash	M, V, A, OT
48. Bradford, England	May 11, 1985	Stadium Fire	M, V
49. Phoenix, AZ	November 15, 1984	Flammable Liquid Tank Explosion	M, OT
50. Buffalo Creek, W. VA.	February 26, 1972	Slag Dam Break/Flood	M, V, OT
51. Los Angeles, CA	April 29, 1986	Center Library Fire	M, V, OT
52. San Ysidro, CA	July 19, 1984	Mass Casualty Incident/ McDonald's Restaurant	M, OT
53. Mexico City, MX	September 19-20, 1985	Earthquake	M, V, A
54. Pine Bluff, AR	June 10, 1985	Train Derailment	M, V, OT
55. Chase, MD	January 4, 1987	Amtrak/Conrail Collision	M, V
56. San Juan, Puerto Rico	December 31, 1986	Dupont Plaza Hotel Fire	M, V
57. Miamisburg, OH	July 8, 1986	Train Derailment	M, V, A

M-Manual(s); V-Video Cassette(s); P-Photographs; S-Slides; A-Audio Cassette(s); OT-Overhead Transparencies

*Not available for off-campus loan

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