Chapter 231

-1 AN ACT 2 relating to the regulation of transportation network companies; 3 requiring an occupational permit; authorizing a fee. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 4 5 SECTION 1. Subtitle C, Title 14, Occupations Code, is 6 amended by adding Chapter 2402 to read as follows: 7 CHAPTER 2402. TRANSPORTATION NETWORK COMPANIES SUBCHAPTER A. GENERAL PROVISIONS 8 Sec. 2402.001. DEFINITIONS. In this chapter: 9 10 (1) "Department" means the Texas Department of 11 Licensing and Regulation. (2) "Digital network" means any online-enabled 12 13 application, website, or system offered or used by a transportation network company that enables the prearrangement of rides between 1415 passengers and drivers. 16 (3) "Digitally prearranged ride" means a ride in a personal vehicle between points chosen by the passenger that is 17 18 prearranged through a digital network. 19 (4) "Personal vehicle" means a vehicle that: 20 (A) is owned, leased, or otherwise authorized for 21 use by a driver; and 22 (B) is not a taxicab, limousine, or other vehicle 23 regulated by a municipality under Section 215.004, Local Government Code, or a joint airport board under Section 22.081, Transportation 24

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1 Code. 2 (5) "Transportation network company" means a 3 corporation, partnership, sole proprietorship, or other entity that, for compensation, enables a passenger to prearrange with a 4 driver, exclusively through the entity's digital network, a 5 digitally prearranged ride. The term does not include an entity 6 7 that provides: 8 (A) street-hail taxicab services; 9 (B) limousine or other car services arranged by a method other than through a digital network; 10 11 (C) shared expense carpool or vanpool 12 arrangements; or 13 (D) a type of ride service for which: 14(i) the fee received by the driver does not 15 exceed the driver's costs of providing the ride; or 16 (ii) the driver receives a fee that exceeds 17 the driver's costs associated with providing the ride but makes not more than three round-trips per day between the driver's or 18 passenger's place of employment and the driver's or passenger's 19 home. 20 21 Sec. 2402.002. NATURE OF TRANSPORTATION NETWORK COMPANIES, DRIVERS, AND VEHICLES. Transportation network companies and 22 23 drivers logged in to the company's digital network are not common 24 carriers, contract carriers, or motor carriers. Sec. 2402.003. CONTROLLING AUTHORITY. (a) Notwithstanding 25 any other provision of law, and except as provided by Subsections 26 27 (b) and (c), the regulation of transportation network companies,

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| 1 | drivers logged in to a digital network, and vehicles used to provide |
| 2 | digitally prearranged rides: |
| 3 | (1) is an exclusive power and function of this state; |
| 4 | and |
| 5 | (2) may not be regulated by a municipality or other |
| 6 | local entity, including by: |
| 7 | (A) imposing a tax; |
| 8 | (B) requiring an additional license or permit; |
| 9 | (C) setting rates; |
| 10 | (D) imposing operational or entry requirements; |
| 11 | or |
| 12 | (E) imposing other requirements. |
| 13 | (b) An airport owner or operator may impose regulations, |
| 14 | including a reasonable fee, on a transportation network company |
| 15 | that provides digitally prearranged rides to or from the airport. |
| 16 | (c) The governing body of a governmental entity with |
| 17 | jurisdiction over a cruise ship terminal may impose regulations, |
| 18 | including a reasonable fee, on a transportation network company |
| 19 | that provides digitally prearranged rides to or from the terminal. |
| 20 | (d) Regulations under Subsections (b) and (c) may not: |
| 21 | (1) conflict with the requirements of this chapter; or |
| 22 | (2) include requirements for drivers in addition to |
| 23 | those under Section 2402.107. |
| 24 | (e) This chapter does not affect the ability of a local |
| 25 | authority, as defined by Section 541.002, Transportation Code, to: |
| 26 | (1) take an action described by Section 542.202, |
| 27 | Transportation Code, or otherwise authorized by Subtitle C. Title |

H.B. No. 100 7, Transportation Code, that allows the local authority to adopt 1 traffic rules in the jurisdiction of the authority if the rules are 2 3 applied to transportation network company vehicles and drivers in 4 the same manner as non-transportation network company vehicles and 5 drivers; or 6 (2) enforce a provision of Subtitle C, Title 7, 7 Transportation Code, or any other state law relating to the 8 operation of traffic on public roads. Sec. 2402.004. PROVISIONS APPLICABLE TO DRIVERS LOGGED IN 9 TO DIGITAL NETWORK. A provision of this chapter that applies to a 10 driver logged in to a digital network applies while the driver is 11 logged in to receive requests for digitally prearranged rides and 12 while the driver is logged in and providing a digitally prearranged 13 14<u>ride.</u> 15 SUBCHAPTER B. PERMIT REQUIRED Sec. 2402.051. PERMIT REQUIRED. (a) A person may not 16 operate a transportation network company in this state without 17 18 obtaining and maintaining a permit issued under this chapter. 19 (b) The department shall issue a permit to each applicant that meets the requirements of this chapter and pays the fee 20 21 required by Section 2402.052. 22 Sec. 2402.052. FEE. (a) A transportation network company 23 shall annually pay to the department a fee to maintain a permit 24 under this chapter in an amount determined by department rule to 25 cover the costs of administering this chapter. 26 (b) The department may not impose a fee for: 27 (1) drivers authorized to use a transportation network

1 company's digital network; or 2 (2) vehicles used to provide digitally prearranged 3 rides. SUBCHAPTER C. OPERATION OF TRANSPORTATION NETWORK COMPANIES 4 Sec. 2402.101. INSURANCE REQUIRED. The requirements of 5 6 Chapter 1954, Insurance Code, apply to transportation network 7 companies and drivers logged in to a digital network. Sec. 2402.102. SHARED RIDES. A digitally prearranged ride 8 may be wholly or partly shared by multiple passengers if the 9 10 passengers consent to sharing the ride. 11 Sec. 2402.103. FARES. A transportation network company 12 that charges a fare for a digitally prearranged ride shall: 13 (1) disclose to passengers the fare calculation method 14 on the digital network; and 15 (2) before the passenger enters the vehicle for the 16 ride, provide through the digital network to the passenger 17 requesting the ride: 18 (A) the applicable rates being charged; and 19 (B) the option to receive an estimated fare. 20 Sec. 2402.104. DIGITAL NETWORK IDENTIFICATION OF DRIVERS AND VEHICLES TO PASSENGERS. A transportation network company 21 22 shall, before a passenger enters a vehicle for a digitally prearranged ride, provide through the company's digital network to 23 24 the passenger requesting the ride: 25 (1) the driver's first name and picture; and 26 (2) the make, model, and license plate number of the

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driver's vehicle.

H.B. No. 100 1 Sec. 2402.105. ELECTRONIC RECEIPT. Within a reasonable 2 time following the completion of a digitally prearranged ride, the transportation network company whose digital network was used to 3 4 prearrange the ride shall transmit, through electronic mail or text 5 message, a receipt to the passenger who requested the ride that 6 includes: 7 (1) the origin and destination of the ride; 8 (2) the total time and distance of the ride; and 9 (3) an itemization of the total fare paid, if any. Sec. 2402.106. INTOXICATING SUBSTANCE POLICY. (a) 10 Α transportation network company shall implement an intoxicating 11 substance policy that prohibits a driver who is logged in to the 12 company's digital network from any amount of intoxication. 13 14 (b) A transportation network company shall include on its 15 Internet website: 16 (1) a notice concerning the company's intoxicating 17 substance policy; and 18 (2) the means to make a complaint about a suspected 19 violation of the policy. 20 (c) On receipt of a passenger complaint alleging a violation 21 of the intoxicating substance policy, a transportation network 22 company shall: 23 (1) conduct an investigation into the reported 24 incident; and 25 (2) immediately suspend the driver's access to the 26 company's digital network for the duration of the investigation. 27 (d) A transportation network company shall maintain records

1 relevant to a complaint for a period of at least two years after the 2 date the complaint is received. 3 Sec. 2402.107. DRIVER REQUIREMENTS. (a) Before permitting 4 an individual to log in as a driver on the company's digital 5 network, a transportation network company must: 6 (1) confirm that the individual: 7 (A) is at least 18 years of age; 8 (B) maintains a valid driver's license issued by 9 this state, another state, or the District of Columbia; and 10 (C) possesses proof of registration and 11 automobile financial responsibility for each motor vehicle to be 12 used to provide digitally prearranged rides; 13 (2) conduct, or cause to be conducted, a local, state, 14 and national criminal background check for the individual that 15 includes the use of: 16 (A) a commercial multistate and 17 multijurisdiction criminal records locator or other similar commercial nationwide database; and 18 19 (B) the national sex offender public website 20 maintained by the United States Department of Justice or a 21 successor agency; and 22 (3) obtain and review the individual's driving record. 23 (b) A transportation network company may not permit an 24 individual to log in as a driver on the company's digital network if 25 the individual: 26 (1) has been convicted in the three-year period preceding the issue date of the driving record obtained under 27

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1 Subsection (a)(3) of: 2 (A) more than three offenses classified by the Department of Public Safety as moving violations; or 3 4 (B) one or more of the following offenses: 5 (i) fleeing or attempting to elude a police 6 officer under Section 545.421, Transportation Code; 7 (ii) reckless driving under Section 8 545.401, Transportation Code; 9 (iii) driving without a valid driver's license under Section 521.025, Transportation Code; or 10 11 (iv) driving with an invalid driver's license under Section 521.457, Transportation Code; 12 13 (2) has been convicted in the preceding seven-year 14 period of any of the following: 15 (A) driving while intoxicated under Section 49.04 or 49.045, Penal Code; 16 17 (B) use of a motor vehicle to commit a felony; 18 (C) a felony crime involving property damage; (D) fraud; 19 20 (E) theft; 21 (F) an act of violence; or 22 (G) an act of terrorism; or 23 (3) is found to be registered in the national sex 24 offender public website maintained by the United States Department 25 of Justice or a successor agency. 26 (c) A transportation network company shall conduct or cause to be conducted an annual criminal background check described by 27

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| 1 | Subsection (a)(2) for each driver authorized to access the |
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| 2 | company's digital network. |
| 3 | Sec. 2402.108. DIGITALLY PREARRANGED RIDES ONLY. A driver |
| 4 | who is logged in to a digital network may not solicit or provide a |
| 5 | ride for compensation unless the passenger has been matched to the |
| 6 | driver through the digital network. |
| 7 | Sec. 2402.109. PASSENGER ACTING IN UNLAWFUL, DISORDERLY, OR |
| 8 | ENDANGERING MANNER. A driver who has accepted a digitally |
| 9 | prearranged ride may refuse to transport a passenger acting in an |
| 10 | unlawful, disorderly, or endangering manner. |
| 11 | Sec. 2402.110. DISPLAY OF DIGITAL IDENTIFICATION. (a) In |
| 12 | this section, "digital identification" means information stored on |
| 13 | a digital network that may be accessed by a driver and that: |
| 14 | (1) serves as proof of the identity of the driver; |
| 15 | (2) serves as proof that the insurance coverage |
| 16 | requirements of Chapter 1954, Insurance Code, are satisfied; |
| 17 | (3) displays a photo of the driver; |
| 18 | (4) displays an image of the driver's vehicle; and |
| 19 | (5) identifies the make, model, and license plate |
| 20 | number of the vehicle used by the driver. |
| 21 | (b) On request of a law enforcement officer or a government |
| 22 | official enforcing or administering this chapter, a driver |
| 23 | providing a digitally prearranged ride shall: |
| 24 | (1) display the driver's digital identification; and |
| 25 | (2) display electronic proof that the ride was matched |
| 26 | through the digital network. |
| 27 | (c) This section does not require a driver to relinquish |
| | |

H.B. No. 100 possession of the electronic device containing the digital 1 2 identification. 3 Sec. 2402.111. VEHICLE REQUIREMENTS. (a) A transportation network company shall, for each motor vehicle used by a driver to 4 5 provide digitally prearranged rides through the company's digital 6 network: 7 (1) require the vehicle to meet the requirements of Chapter 548, Transportation Code; and 8 9 (2) confirm that the vehicle has: 10 (A) four doors; and 11 (B) a maximum passenger capacity of not more than 12 eight people, including the driver. 13 (b) A vehicle used to provide digitally prearranged rides 14 may be owned, leased, or rented by, or otherwise made available to, 15 the driver. 16 (c) Section 547.607, Transportation Code, does not apply to 17 a personal vehicle used to provide digitally prearranged rides. Sec. 2402.112. NONDISCRIMINATION; ACCESSIBILITY. (a) A 18 transportation network company shall adopt a policy that prohibits 19 20 <u>a driver logged in to the company's digital network from:</u> (1) discriminating on the basis of a passenger's or 21 22 potential passenger's location or destination, race, color, 23 national origin, religious belief or affiliation, sex, disability, 24 or age; and 25 (2) refusing to provide service to a potential 26 passenger with a service animal. 27 (b) For the purposes of Subsection (a), "sex" means the

1 physical condition of being male or female.

2 (c) A transportation network company shall notify each 3 person authorized to log in as a driver on the company's digital 4 network of the nondiscrimination policy. A driver logged in to the 5 company's digital network shall comply with the nondiscrimination 6 policy.

- 7 (d) A transportation network company may not impose an
 8 additional charge for transportation of individuals with physical
 9 disabilities because of those disabilities.
- 10 (e) A transportation network company shall provide a 11 passenger an opportunity to indicate whether the passenger requires 12 a wheelchair-accessible vehicle. If a wheelchair-accessible 13 vehicle cannot be provided, the company shall direct the requesting 14 passenger to an alternate provider of wheelchair-accessible 15 service, if available.

16 <u>Sec. 2402.113. ACCESSIBILITY PILOT PROGRAM.</u> (a) Each 17 <u>transportation network company shall conduct, for a period of two</u> 18 <u>years beginning not later than the 90th day after the date the</u> 19 <u>company is issued a permit under Section 2402.051, an accessibility</u> 20 <u>pilot program in one of the four largest markets in which the</u> 21 <u>company operates in this state to:</u>

- (1) offer their services to disabled persons,
 including disabled persons using a fixed-frame wheelchair; and
- 24 (2) ensure that, if necessary, referrals to alternate
 25 providers of wheelchair-accessible service are made in a manner
- 26 that does not unreasonably delay the provision of service.
- 27 <u>(a-1) Notwithstanding Subsection (a), a transportation</u>

| 1 | network company that is issued a permit under Section 2402.051 on or |
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| 2 | before January 1, 2018, shall begin the pilot program under |
| 3 | Subsection (a) not later than that date. This subsection expires |
| 4 | January 1, 2020. |
| 5 | (b) Not later than the 100th day after the date a |
| 6 | transportation network company begins a pilot program under |
| 7 | Subsection (a), the company shall submit to the department a report |
| 8 | demonstrating the company's compliance with Subsection (a). |
| 9 | (c) A transportation network company shall provide a report |
| 10 | on the findings of the company's pilot program to each legislative |
| 11 | standing committee with primary jurisdiction over transportation |
| 12 | not later than the 75th day after the date the program ends. At a |
| 13 | minimum, the report must include information regarding: |
| 14 | (1) the number of vehicles equipped to accommodate a |
| 15 | passenger with a fixed-frame wheelchair that were available through |
| 16 | the company's digital network in the market in which the pilot |
| 17 | program was conducted at the time the program ended; |
| 18 | (2) the average time elapsed between the time a |
| 19 | fixed-frame wheelchair-bound passenger requested a ride and the |
| 20 | time the ride began; |
| 21 | (3) the number of rides provided to fixed-frame |
| 22 | wheelchair-bound passengers during the duration of the program; and |
| 23 | (4) the number of instances in which the company |
| 24 | referred a fixed-frame wheelchair-bound passenger to another |
| 25 | provider because the passenger could not be accommodated by the |
| 26 | company. |
| 27 | (d) The department: |

H.B. No. 100 1 <u>(1)</u> shall: 2 (A) by rule establish requirements for a report 3 under Subsection (b); and 4 (B) provide the transportation network company 5 with notice of those requirements at the time the department issues the company's permit; and 6 7 (2) may revoke the company's permit for failure to 8 timely submit a report required under this section. Sec. 2402.114. DRIVERS AS INDEPENDENT CONTRACTORS. 9 А driver who is authorized to log in to a transportation network 10 11 company's digital network is considered an independent contractor 12 for all purposes, and not an employee of the company in any manner, 13 if: 14 (1) the company does not: 15 (A) prescribe the specific hours during which the 16 driver is required to be logged in to the company's digital network; 17 (B) impose restrictions on the driver's ability 18 to use other transportation network companies' digital networks; 19 (C) limit the territory within which the driver 20 may provide digitally prearranged rides; or 21 (D) restrict the driver from engaging in another 22 occupation or business; and 23 (2) the company and the driver agree in writing that 24 the driver is an independent contractor. 25 Sec. 2402.115. AGREEMENTS WITH LOCAL ENTITIES FOR LARGE 26 EVENTS. Notwithstanding Section 2402.003, a municipality or other local entity may contract with a transportation network company 27

H.B. No. 100 1 operating in the municipality's or entity's jurisdiction for the 2 coordination of large events occurring in the municipality's or 3 entity's jurisdiction. An agreement under this section: 4 (1) may not exclude a transportation network company 5 holding a permit under this chapter from providing services at the 6 event; and 7 (2) must have comparable terms for each company 8 providing services at the event. 9 SUBCHAPTER D. RECORDS AND OTHER INFORMATION Sec. 2402.151. RETENTION AND SUBMISSION OF RECORDS. (a) A 10 11 transportation network company shall maintain: 12 (1) records evidencing compliance with the 13 requirements of this chapter for a period of two years; 14 (2) individual ride records for at least five years 15 after the date the ride was provided; and 16 (3) driver records for at least five years after the 17 date the driver ceases to be authorized to log in as a driver on the 18 company's digital network. 19 (b) The department shall provide a means for information 20 required to be submitted for the purposes of this chapter to be 21 submitted electronically. 22 Sec. 2402.152. COLLECTION, USE, OR DISCLOSURE OF RECORDS 23 AND OTHER COMPANY INFORMATION. (a) Any records, data, or other 24 information disclosed to a public entity in this state, including 25 the department, by a transportation network company, including names, addresses, and any other personally identifiable 26 information of drivers is not subject to disclosure under Chapter 27

1 <u>552</u>, Government Code.

2 (b) A public entity, including the department, may not 3 disclose any records, data, or other information provided by a 4 transportation network company under this chapter to a third party 5 except in compliance with a court order or subpoena. If information 6 provided under this chapter is sought through a court order or 7 subpoena, the public entity shall promptly notify the 8 transportation network company to afford the company the opportunity to take actions to prevent disclosure. 9

10 (c) In collecting, using, or disclosing any records, data, 11 or other information submitted by a transportation network company 12 under this chapter, a public entity, including the department, 13 shall:

14 (1) consider the potential risks to the privacy of the 15 individuals whose information is being collected, used, or 16 disclosed;

17 (2) ensure that the information to be collected, used, 18 or disclosed is necessary, relevant, and appropriate to the proper 19 administration of this chapter; and

20 <u>(3) take all reasonable measures and make all</u> 21 <u>reasonable efforts to protect, secure, and, where appropriate,</u> 22 <u>encrypt or limit access to the information.</u>

23 (d) A transportation network company required to submit, 24 disclose, or otherwise provide personally identifiable information 25 of drivers to a public entity of this state, including the 26 department, is not liable in any civil or criminal action for any 27 unauthorized disclosure, misuse, alteration, destruction, access

| 1 | or acquisition, or use of the information that occurs while the | | | |
|----|--|--|--|--|
| 2 | information is in the possession of any public entity of this state. | | | |
| 3 | Sec. 2402.153. DISCLOSURE OF PASSENGER INFORMATION. (a) A | | | |
| 4 | transportation network company may disclose a passenger's personal | | | |
| 5 | identifying information to a third party only if: | | | |
| 6 | (1) the passenger consents; | | | |
| 7 | (2) the disclosure is required by a legal obligation; | | | |
| 8 | or | | | |
| 9 | (3) the disclosure is required to: | | | |
| 10 | (A) protect or defend the terms of use of the | | | |
| 11 | transportation network company service; or | | | |
| 12 | (B) investigate a violation of those terms. | | | |
| 13 | (b) Notwithstanding Subsection (a), a transportation | | | |
| 14 | network company may share a passenger's name with a driver | | | |
| 15 | accessing the company's digital network to facilitate: | | | |
| 16 | (1) identification of the passenger by the driver; or | | | |
| 17 | (2) communication between the passenger and the | | | |
| 18 | <u>driver.</u> | | | |
| 19 | Sec. 2402.154. DATA SHARING WITH MUNICIPALITY. A | | | |
| 20 | municipality and a transportation network company may voluntarily | | | |
| 21 | enter into an agreement under which the company shares the | | | |
| 22 | company's data with the municipality. | | | |
| 23 | SUBCHAPTER E. ENFORCEMENT | | | |
| 24 | Sec. 2402.201. PERMIT SUSPENSION OR REVOCATION. The | | | |
| 25 | department may suspend or revoke a permit issued to a | | | |
| 26 | transportation network company that violates a provision of this | | | |
| 27 | chapter. | | | |

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SECTION 2. A transportation network company operating under a municipal ordinance in a municipality of this state immediately before the effective date of this Act may operate at any location in this state without the permit required under Section 2402.051, Occupations Code, as added by this Act, until the later of:

6 (1) the 30th day after the date rules adopted by the 7 Texas Department of Licensing and Regulation to administer Section 8 2402.051 become effective; or

9 (2) the date the company's application for a permit 10 under Section 2402.051 submitted to the department before the date 11 described by Subdivision (1) of this section is approved or denied.

12 SECTION 3. On the effective date of this Act, any municipality's or other local entity's ordinance or policy related 13 14 to transportation network companies or drivers authorized to access 15 transportation network companies' digital networks is void and has 16 no effect.

17 SECTION 4. This Act takes effect immediately if it receives 18 a vote of two-thirds of all the members elected to each house, as 19 provided by Section 39, Article III, Texas Constitution. If this 20 Act does not receive the vote necessary for immediate effect, this 21 Act takes effect September 1, 2017.

President of the Senate

H.B. No. 100 m Speaker of the House

I certify that H.B. No. 100 was passed by the House on April 20, 2017, by the following vote: Yeas 110, Nays 35, 2 present, not voting.

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Chief Clerk of the House

I certify that H.B. No. 100 was passed by the Senate on May 17, 2017, by the following vote: Yeas 21, Nays 9.

Secretary of the Senate

2011 - 27. **APPROVED:**

Date

apport Governor

FILED IN THE OFFICE OF THE SECRETARY OF STATE <u>8:00 PM</u>O'CLOCK

Secretary of State

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

May 10, 2017

TO: Honorable Joan Huffman, Chair, Senate Committee on State Affairs

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB100 by Paddie (Relating to the regulation of transportation network companies; requiring an occupational permit; authorizing a fee.), As Engrossed

Estimated Two-year Net Impact to General Revenue Related Funds for HB100, As Engrossed: a positive impact of \$288 through the biennium ending August 31, 2019.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

| Fiscal Year | Probable Net Positive/(Negative) Impact to General Revenue Related Funds | |
|-------------|---|--|
| 2018 | \$252 | |
| 2019 | \$36 | |
| 2020 | \$36 | |
| 2021 | \$36 | |
| 2022 | \$36 | |

All Funds, Five-Year Impact:

| Fiscal Year | Probable Revenue Gain/(Loss) from <i>General Revenue Fund</i> 1 | Probable Savings/(Cost) from <i>General Revenue Fund</i> 1 | Change in Number of State Employees from FY 2018 |
|-------------|--|---|---|
| 2018 | \$172,250 | (\$171,998) | 1.5 |
| 2019 | \$120,900 | (\$120,864) | 1.5 |
| 2020 | \$120,900 | (\$120,864) | 1.5 |
| 2021 | \$120,900 | (\$120,864) | 1.5 |
| 2022 | \$120,900 | (\$120,864) | 1.5 |

Fiscal Analysis

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The bill would amend the Occupations Code, regarding regulation of transportation services, to add new Chapter 2402, regarding regulation of transportation network companies (TNCs).

The bill would authorize the Texas Department of Licensing and Regulation (TDLR) to set fees for a permit to operate a transportation network company under this chapter's provisions. The bill would define a transportation network company as an entity that uses a digital network service to connect passengers to digitally prearranged rides provided by personal vehicles.

The bill would allow an airport owner or operator or governmental entity with jurisdiction over a cruise ship terminal to impose regulations, including a reasonable fee, on a transportation network company that provides rides to and from the terminal. Other than these exceptions, the bill would define the regulation of TNCs as an exclusive power and function of the state.

The bill would require each transportation network company to conduct a two-year accessibility pilot program beginning not later than the 90th day after the company is issued a permit, but a company which is issued a permit on or before January 1, 2018, must begin the pilot program by that date. The subsection expires on January 1, 2020. The transportation network companies would be required to submit to TDLR a report demonstrating the company's compliance with the requirement for the program not later than the 100th day after the date the company begins the pilot program, and provide a report on the findings of the pilot program to each legislative standing committee with primary jurisdiction over transportation not later than the 75th day after the date the program ends. The bill would require TDLR to establish by rule the requirements for the accessibility pilot-program report to the legislature, provide a transportation network company with notice of the report requirements at the time TDLR issues the company's permit, and authorizes TDLR to revoke a company's permit for failure to timely submit either report.

The bill would require a transportation network company to adhere to a records retention schedule and require TDLR to provide a means for TNCs to submit required information electronically. The TNC must perform annual criminal background checks on all drivers.

The bill would authorize a transportation network company operating under a municipal ordinance immediately before the effective date of the bill to operate at any location in this state without the required state-issued permit until the later of: the 30th day after the date rules adopted by TDLR become effective; or the date the company's application for a permit submitted to the department (before the 30th day after the rules are adopted) is approved or denied.

The bill would take effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this bill does not receive the vote necessary for immediate effect, this bill takes effect September 1, 2017.

Methodology

Based on the analysis provided by TDLR, it is assumed 13 companies would be operating as TNCs in Texas. TDLR estimates the initial fee for a permit would be \$13,250, and \$9,300 annually to maintain the permit. This would result in a revenue gain of \$172,250 in General Revenue in fiscal year 2018 and \$120,900 each subsequent fiscal year.

Based on the analysis provided by TDLR, it is assumed the agency would require 1.5 additional full-time-equivalent (FTE) employees to administer the new permitting and regulatory responsibilities established in the bill. The agency estimates \$51,134 for one-time startup costs in fiscal year 2018(computer equipment and website configuration costs for data submission) to begin operations; and annual costs beginning in fiscal year 2018 of \$87,150 in salaries and wages for one Program Specialist and a half FTE for the General Counsel's Office; \$30,607 for employee benefits; \$1,307 for other payroll contribution costs; and \$1,800 for other operating expenses.

This analysis assumes that any increased cost to TDLR, which is statutorily required to generate sufficient revenue to cover its costs of operation, would be offset by an increase in fee generated revenue. Because of the provision allowing TNCs to operate without a permit until TDLR rules are effective or the permit is approved or denied, TDLR assumes it would not need to begin regulating TNCs in fiscal year 2017 if the bill received the required votes to take effect immediately.

The Department of Insurance and Department of Public Safety indicate that any costs to those agencies associated with the bill could be absorbed within the agency's existing resources.

Technology

The costs identified above include estimated one-time information technology costs of \$51,134 for computer equipment for the additional FTEs and costs to contract a web developer to create a webpage interface that would allow the TNCs to submit required information to the agency electronically for compliance.

Local Government Impact

The bill would define regulation of TNCs as an exclusive power and function of the state and preclude municipalities or other local entities from regulating TNCs, except that airport owners and operators or governmental entities with jurisdiction over a cruise ship terminal may impose regulations and reasonable fees on TNCs that provide rides to or from the airport. According to the Texas Municipal League, no significant fiscal implication to units of local government is anticipated.

Source Agencies: 304 Comptroller of Public Accounts, 405 Department of Public Safety, 452 Department of Licensing and Regulation, 454 Department of Insurance LBB Staff: UP, JQ, JGA, AG, EH

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

March 15, 2017

TO: Honorable Geanie W. Morrison, Chair, House Committee on Transportation

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB100 by Paddie (Relating to the regulation of transportation network companies; requiring an occupational permit; authorizing a fee.), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HB100, As Introduced: a negative impact of (\$128,078) through the biennium ending August 31, 2019, if the effective date of the bill is June 1, 2017; or a negative impact of (\$162,862) through the biennium ending August 31, 2019, if the effective date of the bill is September 1, 2017.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

All Funds, Six-Year Impact:

| Fiscal Year | Probable Revenue Gain/(Loss) from <i>General Revenue Fund</i> 1 | Probable Savings/(Cost) from <i>General Revenue Fund</i> 1 | Change in Number of State Employees from FY 2017 |
|-------------|--|---|---|
| 2017 | \$65,000 | (\$81,350) | 1.5 |
| 2018 | \$65,000 | (\$120,864) | 1.5 |
| 2019 | \$65,000 | (\$120,864) | 1.5 |
| 2020 | \$65,000 | (\$120,864) | 1.5 |
| 2021 | \$65,000 | (\$120,864) | 1.5 |
| 2022 | \$65,000 | (\$120,864) | 1.5 |

The table above shows Scenario 1, which assumes the bill takes effect June 1, 2017. The table below shows Scenario 2, which assumes the bill takes effect September 1, 2017.

| Fiscal Year | Probable Revenue Gain/(Loss) from <i>General Revenue Fund</i> 1 | Probable Savings/(Cost) from <i>General Revenue Fund</i> 1 | Change in Number of State Employees from FY 2017 |
|-------------|--|---|---|
| 2018 | \$65,000 | (\$171,998) | 1.5 |
| 2019 | \$65,000 | (\$120,864) | 1.5 |
| 2020 | \$65,000 | (\$120,864) | 1.5 |
| 2021 | \$65,000 | (\$120,864) | 1.5 |
| 2022 | \$65,000 | (\$120,864) | 1.5 |

Fiscal Analysis

The bill would amend the Occupations Code, regarding regulation of transportation services, to add new Chapter 2402, regarding regulation of transportation network companies (TNCs).

The bill would require the Texas Department of Licensing and Regulation (TDLR) to charge an annual fee of \$5,000 for a permit to operate a transportation network company under this chapter's provisions. The bill would define a transportation network company as an entity that uses a digital network service to connect passengers to digitally prearranged rides provided by personal vehicles.

The bill would require a transportation network company to adhere to a records retention schedule and require TDLR to provide a means for TNCs to submit required information electronically. The TNC must perform fingerprint background checks on all drivers.

The bill would take effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this bill does not receive the vote necessary for immediate effect, this bill takes effect September 1, 2017.

Methodology

Based on the analysis provided by TDLR, it is assumed 13 companies would be operating as TNCs in Texas and would pay \$5,000 each year to maintain the permit required by the bill, resulting in a revenue gain of \$65,000 to the General Revenue Fund per fiscal year.

Based on the analysis provided by TDLR, it is assumed the agency would require 1.5 additional full-time-equivalent (FTE) employees to administer the new permitting and regulatory responsibilities established in the bill. The agency estimates \$51,134 for one-time startup costs (computer equipment and website configuration costs for data submission) to begin operations; and annual costs of \$87,150 in salaries and wages for one Program Specialist and a half FTE for the General Counsel's Office; \$30,607 for employee benefits; \$1,307 for other payroll contribution costs; and \$1,800 for other operating expenses.

This agency is statutorily required to generate sufficient revenue to cover its costs of operation. To the extent revenue generated by this program is not sufficient to cover costs, the agency may raise fees on other licensee populations to comply with statutory provisions.

The Department of Insurance and Department of Public Safety indicate that any costs to those agencies associated with the bill could be absorbed within the agency's existing resources.

Scenario 1 assumes the bill takes effect immediately upon a two-thirds vote of all members elected

to each house. It is assumed all companies would register with the state, yielding \$65,000 in revenue in fiscal year 2017. It is also assumed the agency would immediately begin program operations; therefore, one time start up costs of \$51,134 would also occur in fiscal year 2017. For the last three months of fiscal year 2017, the proportional ongoing costs would be \$21,788 in salaries and wages for one Program Specialist and a half FTE for the General Counsel's Office; \$7,652 for employee benefits; \$326 for other payroll contribution costs; and \$450 for other operating expenses.

Scenario 2 assumes the bill takes effect September 1, 2017. Therefore, revenue and costs would begin in fiscal year 2018 as outlined above. One time startup costs would also occur in fiscal year 2018.

Technology

The costs identified above include estimated one-time information technology costs of \$51,134 for computer equipment for the additional FTEs and costs to contract a web developer to create a webpage interface that would allow the TNCs to submit required information to the agency electronically for compliance.

Local Government Impact

The bill would define regulation of TNCs as an exclusive power and function of the state and preclude municipalities or other local entities from regulating TNCs, except that airport owners and operators may impose regulations and reasonable fees on TNCs that provide rides to or from the airport. According to the Texas Municipal League, no significant fiscal implication to units of local government is anticipated.

Source Agencies:304 Comptroller of Public Accounts, 405 Department of Public Safety, 452
Department of Licensing and Regulation, 454 Department of InsuranceLBB Staff: UP, AG, EH, JQ, JGA