H.B. No. 462

1 AN ACT 2 relating to the provision of notice of proposed rules by state agencies. 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 4 5 SECTION 1. Section 2001.024(a), Government Code, is amended to read as follows: 6 7 (a) The notice of a proposed rule must include: 8 a brief explanation of the proposed rule; (2) the text of the proposed rule, except any portion 9 omitted under Section 2002.014, prepared in a manner to indicate 10 any words to be added or deleted from the current text; 11 (3) a statement of the statutory or other authority 12 13 under which the rule is proposed to be adopted, including: 14 a concise explanation of the particular statutory or other provisions under which the rule is proposed; 15 the section or article of the code affected; 16 (B) 17 [and] 18 (C) the bill number for the legislation that enacted the statutory or other authority under which the rule is 19 proposed to be adopted; and 20 21 (D) a certification that the proposed rule has

(4) a fiscal note showing the name and title of the

been reviewed by legal counsel and found to be within the state

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agency's authority to adopt;

H.B. No. 462

- 1 officer or employee responsible for preparing or approving the note
- 2 and stating for each year of the first five years that the rule will
- 3 be in effect:
- 4 (A) the additional estimated cost to the state
- 5 and to local governments expected as a result of enforcing or
- 6 administering the rule;
- 7 (B) the estimated reductions in costs to the
- 8 state and to local governments as a result of enforcing or
- 9 administering the rule;
- 10 (C) the estimated loss or increase in revenue to
- 11 the state or to local governments as a result of enforcing or
- 12 administering the rule; and
- 13 (D) if applicable, that enforcing or
- 14 administering the rule does not have foreseeable implications
- 15 relating to cost or revenues of the state or local governments;
- 16 (5) a note about public benefits and costs showing the
- 17 name and title of the officer or employee responsible for preparing
- 18 or approving the note and stating for each year of the first five
- 19 years that the rule will be in effect:
- 20 (A) the public benefits expected as a result of
- 21 adoption of the proposed rule; and
- 22 (B) the probable economic cost to persons
- 23 required to comply with the rule;
- 24 (6) the local employment impact statement prepared
- 25 under Section 2001.022, if required;
- 26 (7) a request for comments on the proposed rule from
- 27 any interested person; and

- 1 (8) any other statement required by law.
- 2 SECTION 2. Subchapter B, Chapter 2001, Government Code, is
- 3 amended by adding Section 2001.0261 to read as follows:
- 4 Sec. 2001.0261. NOTICE TO CERTAIN PERSONS. (a) A state
- 5 agency shall provide, on the same day the agency files notice with
- 6 the secretary of state as required under Section 2001.023, notice
- 7 of a proposed rule to each primary author, any joint author, each
- 8 sponsor, and any joint sponsor of the legislation that enacted the
- 9 statutory or other authority under which the proposed rule is to be
- 10 adopted.
- 11 (b) The state agency shall provide the notice required under
- 12 Subsection (a) electronically if the recipient of the notice has
- 13 provided an electronic mail address to the agency for the purpose of
- 14 receiving the notice.
- (c) Failure to provide the notice required under Subsection
- 16 (a) does not invalidate a rule adopted by a state agency or an
- 17 action taken by the agency under that rule.
- SECTION 3. The change in law made by this Act applies only
- 19 to a proposed state agency rule for which notice is filed with the
- 20 secretary of state under Section 2001.023, Government Code, on or
- 21 after the effective date of this Act.
- 22 SECTION 4. This Act takes effect September 1, 2017.

President of the Senate H.B. No. 462 Thans Speaker of the House
I certify that H.B. No. 462 was passed by the House on May 4,
2017, by the following vote: Yeas 143, Nays 0, 2 present, not
voting. Rebertanny
Chief Clerk of the House
I certify that H.B. No. 462 was passed by the Senate on May
24, 2017, by the following vote: Yeas 31, Nays 0. Secretary of the Senate
APPROVED:
Date

Governor

FILED IN THE OFFICE OF THE SECRETARY OF STATE 3 PM O'CLOCK

Secretary of State

PROCLAMATION

BY THE

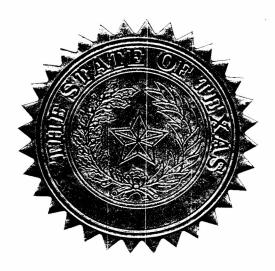
Governor of the State of Texas 41-3497

TO ALL TO WHOM THESE PRESENTS SHALL COME:

Pursuant to Article IV, Section 14, of the Texas Constitution, I, Greg Abbott, Governor of Texas, do hereby disapprove of and veto House Bill No. 462 as passed by the Eighty-Fifth Texas Legislature, Regular Session, because of the following objections:

Agency rulemaking is an executive branch function, not a legislative function. Transparency in rulemaking is important, but it should not come at the expense of legislative encroachment on executive branch authority. Additionally, House Bill 462 has the potential to slow down the executive rulemaking process rather than enhance it.

Since the Eighty-Fifth Texas Legislature, Regular Session, by its adjournment has prevented the return of this bill, I am filing these objections in the office of the Secretary of State and giving notice thereof by this public proclamation according to the aforementioned constitutional provision.



IN TESTIMONY WHEREOF, I have signed my name officially and caused the Seal of the State to be affixed hereto at Austin, this 15th day of June, 2017.

White

GREG ABBOTT
Governor of Texas

ATTESTED BY:

ROLANDO B. PABLOS

Secretary of State

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

May 7, 2017

TO: Honorable Kelly Hancock, Chair, Senate Committee on Business & Commerce

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB462 by Dale (Relating to the provision of notice of proposed rules by state agencies.),

As Engrossed

No significant fiscal implication to the State is anticipated.

The bill would amend the Government Code to require a state agency to provide notice of a proposed rule, on the same day the agency files notice with the Secretary of State, to each primary author, any joint author, each sponsor, and any joint sponsor of the legislation that enacted the statutory or other authority under which the proposed rule is to be adopted. It is assumed that any additional work to implement the provisions of the bill could be reasonably absorbed within current resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 307 Secretary of State

LBB Staff: UP, CL, LBO, SD

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

April 22, 2017

TO: Honorable Gary Elkins, Chair, House Committee on Government Transparency & Operation

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB462 by Dale (Relating to the provision of notice of proposed rules by state agencies.), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

The bill would amend the Government Code to require a state agency to provide notice of a proposed rule, on the same day the agency files notice with the Secretary of State, to each primary author, any joint author, each sponsor, and any joint sponsor of the legislation that enacted the statutory or other authority under which the proposed rule is to be adopted. It is assumed that any additional work to implement the provisions of the bill could be reasonably absorbed within current resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies:

LBB Staff: UP, LBO, SD

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

March 26, 2017

TO: Honorable Gary Elkins, Chair, House Committee on Government Transparency & Operation

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB462 by Dale (Relating to a report on legislation that includes a grant of rulemaking authority and rules adopted under that authority.), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HB462, As Introduced: a negative impact of (\$220,848) through the biennium ending August 31, 2019.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2018	(\$116,316)
2019	(\$104,532)
2020	(\$104,532)
2021	
2022	(\$104,532) (\$104,532)

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from General Revenue Fund 1	Change in Number of State Employees from FY 2017
2018	(\$116,316)	2.0
2019	(\$104,532)	2.0
2020	(\$104,532)	2.0
2021	(\$104,532)	2.0
2022	(\$104,532)	2.0

Fiscal Analysis

The bill would amend the Government Code relating to a report on legislation that includes a grant of rulemaking authority and rules adopted under that authority. The bill requires the Secretary of State (SOS) to prepare and submit a report to the Legislature no later than the 5th day of each

Regular Session that includes a summary of each act passed during the preceding session and any preceding special sessions that grants rule making authority. The report must include the full text of all rules adopted by all state agencies pursuant to the grant of rulemaking authority in each such act. The bill also permits the SOS to request assistance from Texas Legislative Council in preparing the report and requires Texas Legislative Council to provide this assistance.

The bill would take effect on September 1, 2017.

Methodology

Under the provisions of the bill, the Secretary of State would incur costs associated with reviewing all passed legislation and new agency rules following regular and special legislative sessions. The agency indicates it would require \$220,848 and 2.0 additional FTEs for the 2018-19 biennium to identify acts passed during the most recent legislative session that grant rulemaking authority and review all new agency rules to determine if each rule was adopted pursuant to one of those acts. The \$220,848 would include \$104,532 in salaries and other staff-related costs each fiscal year and a one-time expense of \$11,784 in 2018 for equipment purchases. The agency assumes it would produce and transmit the report electronically, incurring no printing or postage costs.

Texas Legislative Council assumes any additional work associated with implementing the provisions of the bill could be absorbed using existing resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 103 Legislative Council, 307 Secretary of State

LBB Staff: UP, LBO, NV, ASa, RC, MW