# Chapter 771

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H.B. No. 45

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| 1  | AN ACT   |
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| 2  | relating to requiring the Texas Supreme Court to adopt rules and     |
| 3  | provide judicial instruction regarding the application of foreign    |
| 4  | laws in certain family law cases.                                    |
| 5  | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:              |
| 6  | SECTION 1. The legislature finds that:                               |
| 7  | (1) litigants in actions under the Family Code                       |
| 8  | involving a marriage relationship or a parent-child relationship     |
| 9  | are protected against violations of constitutional rights and        |
| 10 | public policy in the application of foreign law and the recognition  |
| 11 | and enforcement of foreign judgments and arbitration awards by       |
| 12 | courts of this state by a well-established body of law, described by |
| 13 | Tex. Att'y Gen. Op. No. KP-0094 (2016), which includes protections   |
| 14 | provided under:  |
| 15 | (A) the United States Constitution and the Texas                     |
| 16 | Constitution;  |
| 17 | (B) federal law, treaties, and conventions to                        |
| 18 | which the United States is a signatory;                              |
| 19 | (C) federal and state judicial precedent; and                        |
| 20 | (D) the Family Code and other laws of this state;                    |
| 21 | (2) the legislature has enacted statutes, including                  |
| 22 | the Uniform Child Custody Jurisdiction and Enforcement Act           |
| 23 | (UCCJEA), that address comity regarding foreign judgments and        |
| 24 | arbitration awards;  |
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1 (3) as recognized by courts and commentators, the 2 UCCJEA does not define the aspects of a foreign law that violate 3 fundamental principles of human rights or certain terminology used 4 by that Act;

5 (4) the Family Code allows parties to a suit involving 6 the marriage relationship or affecting the parent-child 7 relationship to engage in arbitration and authorizes the court to 8 render an order reflecting the arbitrator's award;

9 (5) the Family Code should not be applied to enforce a 10 judgment or arbitrator's award affecting a marriage relationship or 11 a parent-child relationship based on foreign law if the foreign law 12 applied to render the judgment or award does not:

(A) grant constitutional rights guaranteed by
 the United States Constitution and the Texas Constitution;

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(B) consider the best interest of the child;

16 (C) consider whether domestic violence or child
17 abuse has occurred and is likely to continue in the future; or

(D) consider whether the foreign judgment or
arbitrator's award affecting the parent-child relationship may
place the child in substantial risk of harm; and

(6) the rules of procedure and evidence adopted by the Texas Supreme Court and judicial education required by the Texas Supreme Court can ensure the full implementation and uniform application by the courts of this state of the well-established body of law described by Subdivision (1) of this section in order to protect litigants in actions under the Family Code involving a marriage relationship or a parent-child relationship against

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violations of constitutional rights and public policy. 1 2 SECTION 2. Subchapter A, Chapter 22, Government Code, is amended by adding Sections 22.0041 and 22.022 to read as follows: 3 Sec. 22.0041. RULES REGARDING FOREIGN LAW AND FOREIGN 4 JUDGMENTS IN CERTAIN FAMILY LAW ACTIONS. (a) In this section: 5 (1) "Comity" means the recognition by a court of one 6 7 jurisdiction of the laws and judicial decisions of a court of 8 another jurisdiction. 9 "Foreign judgment" means a judgment of a court, (2) tribunal, or administrative adjudicator of a jurisdiction outside 10 11 of the states and territories of the United States. 12 (3) "Foreign law" means a law, rule, or code of a jurisdiction outside of the states and territories of the United 13 14 States. (b) The supreme court shall adopt rules of evidence and 15 16 procedure to implement the limitations on the granting of comity to a foreign judgment or an arbitration award involving a marriage 17 18 relationship or a parent-child relationship under the Family Code to protect against violations of constitutional rights and public 19 20 policy. 21 (c) The rules adopted under Subsection (b) must: 22 (1) require that any party who intends to seek enforcement of a judgment or an arbitration award based on foreign 23 law that involves a marriage relationship or a parent-child 24 25 relationship shall provide timely notice to the court and to each other party, including by providing information required by Rule 26 203, Texas Rules of Evidence, and by describing the court's 27

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authority to enforce or decide to enforce the judgment or award; 1 2 (2) require that any party who intends to oppose the enforcement of a judgment or an arbitration award based on foreign 3 law that involves a marriage relationship or a parent-child 4 5 relationship shall provide timely notice to the court and to each other party and include with the notice an explanation of the 6 7 party's basis for opposition, including by stating whether the party asserts that the judgment or award violates constitutional 8 rights or public policy; 9 10 (3) require a hearing on the record, after notice to 11 the parties, to determine whether the proposed enforcement of a judgment or an arbitration award based on foreign law that involves 12 13 a marriage relationship or a parent-child relationship violates 14 constitutional rights or public policy; 15 (4) to facilitate appellate review, require that a court state its findings of fact and conclusions of law in a written 16 order determining whether to enforce a foreign judgment or an 17 18 arbitration award based on foreign law that involves a marriage relationship or a parent-child relationship; 19 20 (5) require that a court's determination under 21 Subdivision (3) or (4) be made promptly so that the action may proceed expeditiously; and 22 23 (6) provide that a court may issue any orders the court considers necessary to preserve principles of comity or the freedom 24 25 to contract for arbitration while protecting against violations of constitutional rights and public policy in the application of 26 27 foreign law and the recognition and enforcement of foreign

1 judgments and arbitration awards. 2 (d) In addition to the rules required under Subsection (b), 3 the supreme court shall adopt any other rules the supreme court 4 considers necessary or advisable to accomplish the purposes of this 5 section. 6 (e) A rule adopted under this section does not apply to an 7 action brought under the International Child Abduction Remedies Act (22 U.S.C. Section 9001 et seq.). 8 (f) In the event of a conflict between a rule adopted under 9 10 this section and a federal or state law, the federal or state law 11 prevails. 12 Sec. 22.022. JUDICIAL INSTRUCTION RELATED TO FOREIGN LAW AND FOREIGN JUDGMENTS. (a) The supreme court shall provide for a 13 14 course of instruction that relates to issues regarding foreign law, 15 foreign judgments, and arbitration awards in relation to foreign 16 law that arise in actions under the Family Code involving the 17 marriage relationship and the parent-child relationship for judges 18 involved in those actions. 19 (b) The course of instruction must include information 20 about: 21 (1) the limits on comity and the freedom to contract 22 for arbitration that protect against violations of constitutional 23 rights and public policy in the application of foreign law and the recognition and enforcement of foreign judgments and arbitration 24 25 awards in actions brought under the Family Code; and 26 (2) the rules of evidence and procedure adopted under 27 Section 22.0041.

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(c) The supreme court shall adopt rules necessary to
 accomplish the purposes of this section.

3 SECTION 3. The Texas Supreme Court shall adopt rules as 4 required by this Act as soon as practicable following the effective 5 date of this Act, but not later than January 1, 2018.

6 SECTION 4. This Act takes effect September 1, 2017.

President of the Senate

H.B. No. 45 m Speaker of the House

I certify that H.B. No. 45 was passed by the House on May 6, 2017, by the following vote: Yeas 135, Nays 8, 2 present, not voting.

Chief Clerk of the Hous le

I certify that H.B. No. 45 was passed by the Senate on May 22,

2017, by the following vote: Yeas 26, Nays 5

Secretary of the Senate

2017 APPROVED:

Date

\_\_\_\_\_ Governor

FILED IN THE OFFICE OF THE SECRETARY OF STATE 3:15 PM O'CLOCK

Secretary of State

# LEGISLATIVE BUDGET BOARD Austin, Texas

# FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

## May 16, 2017

### **TO:** Honorable Joan Huffman, Chair, Senate Committee on State Affairs

#### **FROM:** Ursula Parks, Director, Legislative Budget Board

**IN RE: HB45** by Flynn (Relating to requiring the Texas Supreme Court to adopt rules and provide judicial instruction regarding the application of foreign laws in certain family law cases.), **As Engrossed** 

#### No significant fiscal implication to the State is anticipated.

The bill would amend the Civil Practice and Remedies Code to require the Supreme Court to promulgate rules of evidence and procedure regarding the enforceability of certain foreign judgments and awards, and to provide for a course of judicial instruction addressing issues related to foreign law, foreign judgments, and foreign arbitration awards.

Government Code Chapter 56, establishes the General Revenue-Dedicated Judicial and Court Personnel Training Fund 540 (Fund 540) to be used only by the Court of Criminal Appeals (CCA) for the purposes of providing judicial education. The CCA uses appropriations from this fund to administer and provide grants to entities to provide judicial education and training.

This analysis assumes that the additional training requirements provided in the bill could be funded through grants provided by CCA; however, any additional training requirements from this method of finance would reduce allocations provided by these grants for other judicial education purposes and may require the judicial education training provider to prioritize training needs.

Based on the analysis of the Office of Court Administration, duties and responsibilities associated with implementing the provisions of the bill could be accomplished by utilizing existing resources.

#### Local Government Impact

No significant fiscal implication to units of local government is anticipated.

**Source Agencies:** 212 Office of Court Administration, Texas Judicial Council **LBB Staff:** UP, AG, LBO, MW, GDz

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# FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

# April 21, 2017

TO: Honorable John T. Smithee, Chair, House Committee on Judiciary & Civil Jurisprudence

**FROM:** Ursula Parks, Director, Legislative Budget Board

**IN RE: HB45** by Flynn (Relating to requiring the Texas Supreme Court to adopt rules and provide judicial instruction regarding the application of foreign laws in certain family law cases.), **Committee Report 1st House, Substituted** 

#### No significant fiscal implication to the State is anticipated.

The bill would amend the Civil Practice and Remedies Code to require the Supreme Court to promulgate rules of evidence and procedure regarding the enforceability of certain foreign judgments and awards, and to provide for a course of judicial instruction addressing issues related to foreign law, foreign judgments, and foreign arbitration awards.

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This analysis assumes that the additional training requirements provided in the bill could be funded through grants provided by CCA; however, any additional training requirements from this method of finance would reduce allocations provided by these grants for other judicial education purposes and may require the judicial education training provider to prioritize training needs.

Based on the analysis of the Office of Court Administration, duties and responsibilities associated with implementing the provisions of the bill could be accomplished by utilizing existing resources.

#### Local Government Impact

No significant fiscal implication to units of local government is anticipated.

**Source Agencies:** 212 Office of Court Administration, Texas Judicial Council LBB Staff: UP, LBO, MW, GDz

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# FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

# April 3, 2017

TO: Honorable John T. Smithee, Chair, House Committee on Judiciary & Civil Jurisprudence

**FROM:** Ursula Parks, Director, Legislative Budget Board

# **IN RE: HB45** by Flynn (Relating to the application of foreign laws and foreign forum selection in this state.), **As Introduced**

#### No significant fiscal implication to the State is anticipated.

The bill would amend the Civil Practice and Remedies Code to provide that a ruling of a court, arbitrator, or administrative adjudicator may not be based on a law of a jurisdiction outside of the United States if the application of the law would violate a right guaranteed by the United States or Texas Constitution and would render void any contract clause requiring the use of foreign law or a foreign forum and would prohibit removal of any action filed in Texas by a Texas resident if the resulting application of law would violate a right guaranteed by the United States or Texas Constitution. Based on the analysis of the Office of Court Administration, duties and responsibilities associated with implementing the provisions of the bill could be accomplished by utilizing existing resources.

#### Local Government Impact

No significant fiscal implication to units of local government is anticipated.

**Source Agencies:** 212 Office of Court Administration, Texas Judicial Council **LBB Staff:** UP, LBO, GDz