Chapter 977

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H.B. No. 351

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1	AN ACT
2	relating to the administrative, civil, and criminal consequences,
3	including fines, fees, and costs, imposed on persons arrested for,
4	charged with, or convicted of certain criminal offenses and to the
5	creation of a commission to review certain penal laws of this state;
6	increasing a criminal penalty.
7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
8	SECTION 1. Article 14.06(b), Code of Criminal Procedure, is
9	amended to read as follows:
10	(b) A peace officer who is charging a person, including a
11	child, with committing an offense that is a Class C misdemeanor,
12	other than an offense under Section 49.02, Penal Code, may, instead
13	of taking the person before a magistrate, issue a citation to the
14	person that contains:
15	(1) written notice of the time and place the person
16	must appear before a magistrate <u>;</u>
17	(2) $[\tau]$ the name and address of the person charged;
18	(3) $[-,]$ the offense charged;
19	(4) information regarding the alternatives to the full
20	payment of any fine or costs assessed against the person, if the
21	person is convicted of the offense and is unable to pay that
22	amount; [7] and
23	(5) the following admonishment, in boldfaced or
24	underlined type or in capital letters:

"If you are convicted of a misdemeanor offense involving 1 2 violence where you are or were a spouse, intimate partner, parent, or guardian of the victim or are or were involved in another, 3 similar relationship with the victim, it may be unlawful for you to 4 5 possess or purchase a firearm, including a handgun or long gun, or ammunition, pursuant to federal law under 18 U.S.C. Section 6 922(g)(9) or Section 46.04(b), Texas Penal Code. If you have any 7 questions whether these laws make it illegal for you to possess or 8 purchase a firearm, you should consult an attorney." 9

SECTION 2. Section 4(a), Article 17.42, Code of Criminal
Procedure, is amended to read as follows:

12 (a) Except as otherwise provided by this subsection, if [If] 13 a court releases an accused on personal bond on the recommendation 14 of a personal bond office, the court shall assess a personal bond 15 fee of \$20 or three percent of the amount of the bail fixed for the 16 accused, whichever is greater. The court may waive the fee or assess a lesser fee if good cause is shown. A court that requires a 17 defendant to give a personal bond under Article 45.016 may not 18 19 assess a personal bond fee under this subsection.

20 SECTION 3. Article 27.14(b), Code of Criminal Procedure, is 21 amended to read as follows:

(b) A defendant charged with a misdemeanor for which the maximum possible punishment is by fine only may, in lieu of the method provided in Subsection (a) [of this article], mail or deliver in person to the court a plea of "guilty" or a plea of "nolo contendere" and a waiver of jury trial. The defendant may also request in writing that the court notify the defendant, at the

address stated in the request, of the amount of an appeal bond that 1 2 the court will approve. If the court receives a plea and waiver before the time the defendant is scheduled to appear in court, the 3 court shall dispose of the case without requiring a court 4 5 appearance by the defendant. If the court receives a plea and waiver after the time the defendant is scheduled to appear in court 6 7 but at least five business days before a scheduled trial date, the court shall dispose of the case without requiring a court 8 appearance by the defendant. The court shall notify the defendant 9 10 either in person or by regular [certified] mail[, return receipt 11 requested, of the amount of any fine or costs assessed in the case, 12 information regarding the alternatives to the full payment of any fine or costs assessed against the defendant, if the defendant is 13 14 unable to pay that amount, and, if requested by the defendant, the 15 amount of an appeal bond that the court will approve. Except as otherwise provided by this code, the [The] defendant shall pay any 16 fine or costs assessed or give an appeal bond in the amount stated 17 in the notice before the 31st day after receiving the notice. 18

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19 SECTION 4. Article 42.15, Code of Criminal Procedure, is 20 amended by adding Subsection (a-1) and amending Subsection (b) to 21 read as follows:

22 (a-1) Notwithstanding any other provision of this article, 23 during or immediately after imposing a sentence in a case in which 24 the defendant entered a plea in open court as provided by Article 25 27.13, 27.14(a), or 27.16(a), a court shall inquire whether the 26 defendant has sufficient resources or income to immediately pay all 27 or part of the fine and costs. If the court determines that the

defendant does not have sufficient resources or income to 1 immediately pay all or part of the fine and costs, the court shall 2 determine whether the fine and costs should be: 3 4 (1) required to be paid at some later date or in a 5 specified portion at designated intervals; 6 (2) discharged by performing community service under, 7 as applicable, Article 43.09(f), Article 45.049, Article 45.0492, 8 as added by Chapter 227 (H.B. 350), Acts of the 82nd Legislature, 9 Regular Session, 2011, or Article 45.0492, as added by Chapter 777 10 (H.B. 1964), Acts of the 82nd Legislature, Regular Session, 2011; 11 (3) waived in full or in part under Article 43.091 or <u>45.0491; or</u> 12 13 (4) satisfied through any combination of methods under Subdivisions (1)-(3). 14 Subject to Subsections (c) and (d) and Article 43.091, 15 (b) 16 when imposing a fine and costs, a court may direct a defendant: 17 (1)to pay the entire fine and costs when sentence is 18 pronounced; 19 to pay the entire fine and costs at some later (2) 20 date; or 21 (3) to pay a specified portion of the fine and costs at 22 designated intervals. 23 SECTION 5. (a) Article 42A.602(a), Code of Criminal Procedure, is amended to read as follows: 24 25 (a) If a judge requires as a condition of community 26 supervision or participation in a pretrial intervention program operated under Section 76.011, Government Code, or a drug court 27

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1 program established under Chapter 123, Government Code, or former 2 law that the defendant serve a term of confinement in a community 3 corrections facility, the term may not exceed 24 months.

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4 (b) Article 42A.604(a), Code of Criminal Procedure, is 5 amended to read as follows:

6 As directed by the judge, the community corrections (a) 7 facility director shall file with the community supervision and 8 corrections department director or administrator of a drug court 9 program, as applicable, a copy of an evaluation made by the facility 10 director of the defendant's behavior and attitude at the facility. 11 The community supervision and corrections department director or 12 program administrator shall examine the evaluation, make written 13 comments on the evaluation that the director or administrator considers relevant, and file the evaluation and comments with the 14 15 judge who granted community supervision to the defendant or placed 16 the defendant in a pretrial intervention program or drug court 17 program. If the evaluation indicates that the defendant has made 18 significant progress toward compliance with court-ordered 19 conditions of community supervision or objectives of placement in 20 the [drug-court] program, as applicable, the judge may release the 21 defendant from the community corrections facility. A defendant who 22 served a term in the facility as a condition of community 23 supervision shall serve the remainder of the defendant's community 24 supervision under any terms and conditions the court imposes under 25 this chapter.

26 (c) Section 509.001(1), Government Code, is amended to read27 as follows:

(1) "Community corrections facility" means a physical 1 2 structure, established by the judges described by Section 76.002 after authorization of the establishment of the structure has been 3 included in a department's strategic plan, that is operated by the 4 5 department or operated for the department by an entity under 6 contract with the department, for the purpose of treating persons 7 who have been placed on community supervision or who are participating in a pretrial intervention program operated under 8 Section 76.011 or a drug court program established under Chapter 9 123 or former law and providing services and programs to modify 10 11 criminal behavior, deter criminal activity, protect the public, and restore victims of crime. The term includes: 12 13 (A)

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a restitution center;

14		(B)	a court residential treatment facility;
15		(C)	a substance abuse treatment facility;
16		(D)	a custody facility or boot camp;
17		(E)	a facility for an offender with a mental
18	impairment, a	s define	by Section 614.001, Health and Safety Code;
19	and		

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(F) an intermediate sanction facility.

21 (d) The change in law made by this section applies only to a 22 person placed in a pretrial intervention program operated under Section 76.011, Government Code, for an offense committed on or 23 24 after the effective date of this Act. A person placed in a pretrial 25 intervention program operated under Section 76.011, Government Code, for an offense committed before the effective date of this Act 26 is governed by the law in effect on the date the offense was 27

H.B. No. 351 committed, and the former law is continued in effect for that 1 purpose. For purposes of this subsection, an offense was committed 2 3 before the effective date of this Act if any element of the offense was committed before that date. 4 5 SECTION 6. Article 43.05, Code of Criminal Procedure, is amended by adding Subsections (a-1) and (a-2) to read as follows: 6 7 (a-1) Before a court may issue a capias pro fine for the 8 defendant's failure to satisfy the judgment according to its terms: 9 (1) the court must provide by regular mail to the 10 defendant notice that includes: 11 (A) a statement that the defendant has failed to 12 satisfy the judgment according to its terms; and 13 (B) a date and time when the court will hold a hearing on the defendant's failure to satisfy the judgment 14 15 according to its terms; and 16 (2) either: 17 (A) the defendant fails to appear at the hearing; 18 or 19 (B) based on evidence presented at the hearing, 20 the court determines that the capias pro fine should be issued. (a-2) The court shall recall a capias pro fine if, before 21 22 the capias pro fine is executed: 23 (1) the defendant voluntarily appears to resolve the 24 amount owed; and 25 (2) the amount owed is resolved in any manner 26 authorized by this code. 27 SECTION 7. Article 43.09, Code of Criminal Procedure, is

1 amended by amending Subsections (a), (g), (h), (j), and (l) and 2 adding Subsection (h-1) to read as follows:

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3 (a) When a defendant is convicted of a misdemeanor and the 4 defendant's [his] punishment is assessed at a pecuniary fine or is 5 confined in a jail after conviction of a felony for which a fine is imposed, if the defendant [he] is unable to pay the fine and costs 6 adjudged against the defendant [him], the defendant [he] may for 7 such time as will satisfy the judgment be put to work in the county 8 jail industries program, in the workhouse, or on the county farm, or 9 10 public improvements and maintenance projects of the county or a political subdivision located in whole or in part in the county, as 11 12 provided in Article 43.10 [the succeeding article]; or if there is [be] no such county jail industries program, workhouse, farm, or 13 14 improvements and maintenance projects, the defendant [he] shall be 15 confined in jail for a sufficient length of time to discharge the full amount of fine and costs adjudged against the defendant [him]; 16 17 rating such confinement at $\frac{100}{50}$ [50] for each day and rating such 18 labor at \$100 [\$50] for each day; provided, however, that the 19 defendant may pay the pecuniary fine assessed against the defendant 20 [him] at any time while the defendant [he] is serving at work in the 21 county jail industries program, in the workhouse, or on the county 22 farm, or on the public improvements and maintenance projects of the 23 county or a political subdivision located in whole or in part in the 24 county, or while the defendant [he] is serving the defendant's 25 [his] jail sentence, and in such instances the defendant is [he shall be] entitled to the credit [he has] earned under this 26 27 subsection during the time that the defendant [he] has served and

the defendant [he] shall only be required to pay the [his] balance 1 of the pecuniary fine assessed against the defendant [him]. 2 А defendant who performs labor under this article during a day in 3 which the defendant [he] is confined is entitled to both the credit 4 5 for confinement and the credit for labor provided by this article.

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6 In the court's [its] order requiring a defendant to (q) 7 perform [participate in] community service [work] under Subsection 8 (f) [of this article], the court must specify:

(1) the number of hours of community service the 9 10 defendant is required to perform [work]; [and]

11 (2) whether the community supervision and corrections 12 department or a court-related services office will perform the administrative duties required by the placement of the defendant in 13 the community service program; and 14

15 (3) the date by which the defendant must submit to the 16 court documentation verifying the defendant's completion of the 17 community service.

18 (h) The court may order the defendant to perform community 19 service [work] under Subsection (f):

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(1) by attending:

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(A) a work and job skills training program; (B) a preparatory class for the high school 22 equivalency examination administered under Section 7.111, 23 24 Education Code; ~ -(~)

25	<u>(C)</u>	an a	<u>lcohol or dru</u>	<u>g abuse progra</u>	am;	
26	(D)	a re	habilitation	program;		
27	<u>(E)</u>	a	counseling	program,	including	a

1 self-improvement program;

2 3

5

(F) a mentoring program; or

(G) any similar activity; or

4 (2) [of this article only] for:

(A) a governmental entity;

6 (B) [or] a nonprofit organization or another 7 organization that provides services to the general public that 8 enhance social welfare and the general well-being of the community, 9 as determined by the court; or

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(C) an educational institution.

[A governmental] 11 (h-1) An entity [or nonprofit organization] that accepts a defendant under Subsection (f) [of 12 13 this article] to perform community service must agree to supervise, either on-site or remotely, the defendant in the performance of the 1415 defendant's community service [work] and report on the defendant's 16 community service [work] to the district probation department or court-related services office. 17

(j) A court may not order a defendant to perform more than 16 hours per week of community service under Subsection (f) [of this article] unless the court determines that requiring the defendant to perform [work] additional hours does not impose an undue [work a] hardship on the defendant or the defendant's dependents.

(1) A sheriff, employee of a sheriff's department, county commissioner, county employee, county judge, an employee of a community corrections and supervision department, restitution center, or officer or employee of a political subdivision other than a county or an entity that accepts a defendant under this

1 <u>article to perform community service</u> is not liable for damages 2 arising from an act or failure to act in connection with manual 3 labor performed by an inmate <u>or community service performed by a</u> 4 <u>defendant under [pursuant to</u>] this article if the act or failure to 5 act:

6 (1) was performed pursuant to confinement or other 7 court order; and

8 (2) was not intentional, wilfully or wantonly
9 negligent, or performed with conscious indifference or reckless
10 disregard for the safety of others.

SECTION 8. Article 43.091, Code of Criminal Procedure, is amended to read as follows:

Art. 43.091. WAIVER OF PAYMENT OF FINES AND COSTS FOR <u>CERTAIN</u> [INDIGENT] DEFENDANTS AND <u>FOR</u> CHILDREN. A court may waive payment of <u>all or part of</u> a fine or <u>costs</u> [cost] imposed on a defendant [who defaults in payment] if the court determines that:

(1) the defendant is indigent <u>or does not have</u> <u>sufficient resources or income to pay all or part of the fine or</u> <u>costs</u> or was, at the time the offense was committed, a child as defined by Article 45.058(h); and

(2) each alternative method of discharging the fine or cost under Article 43.09 or 42.15 would impose an undue hardship on the defendant.

SECTION 9. Article 45.014, Code of Criminal Procedure, is amended by adding Subsections (e), (f), and (g) to read as follows: (e) A justice or judge may not issue an arrest warrant for the defendant's failure to appear at the initial court setting,

1	including failure to appear as required by a citation issued under
2	Article 14.06(b), unless:
3	(1) the justice or judge provides by telephone or
4	regular mail to the defendant notice that includes:
5	(A) a date and time when the defendant must
6	appear before the justice or judge;
7	(B) the name and address of the court with
8	jurisdiction in the case;
9	(C) information regarding alternatives to the
10	full payment of any fine or costs owed by the defendant, if the
11	defendant is unable to pay that amount; and
12	(D) an explanation of the consequences if the
13	defendant fails to appear before the justice or judge as required by
14	this article; and
15	(2) the defendant fails to appear before the justice
16	or judge as required by this article.
17	(f) A defendant who receives notice under Subsection (e) may
18	request an alternative date or time to appear before the justice or
19	judge if the defendant is unable to appear on the date and time
20	included in the notice.
21	(g) A justice or judge shall recall an arrest warrant for
22	the defendant's failure to appear if, before the arrest warrant is
23	executed:
24	(1) the defendant voluntarily appears to resolve the
25	arrest warrant; and
26	(2) the arrest warrant is resolved in any manner
27	authorized by this code.

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H.B. No. 351 during or immediately after imposing a sentence in a case in which 1 2 the defendant entered a plea in open court as provided by Article 27.14(a) or 27.16(a), the justice or judge shall inquire whether 3 4 the defendant has sufficient resources or income to immediately pay all or part of the fine and costs. If the justice or judge 5 6 determines that the defendant does not have sufficient resources or 7 income to immediately pay all or part of the fine and costs, the justice or judge shall determine whether the fine and costs should 8 9 be: 10 (1) required to be paid at some later date or in a specified portion at designated intervals; 11 12 (2) discharged by performing community service under, as applicable, Article 45.049, Article 45.0492, as added by Chapter 13 227 (H.B. 350), Acts of the 82nd Legislature, Regular Session, 142011, or Article 45.0492, as added by Chapter 777 (H.B. 1964), Acts 15 16 of the 82nd Legislature, Regular Session, 2011; 17 (3) waived in full or in part under Article 45.0491; or (4) satisfied through any combination of methods under 18 19 Subdivisions (1) - (3). Subject to Subsections (b-2) and (b-3) and Article 20 (b) 21 45.0491, the justice or judge may direct the defendant: 22 (1)to pay: 23 (A) the entire fine and costs when sentence is 24 pronounced; 25 (B) the entire fine and costs at some later date; 26 or 27 (C) a specified portion of the fine and costs at

1 designated intervals;

2 (2) if applicable, to make restitution to any victim3 of the offense; and

4 (3) to satisfy any other sanction authorized by law.
5 SECTION 12. Article 45.0425(a), Code of Criminal Procedure,
6 is amended to read as follows:

7 If the court from whose judgment and sentence the appeal (a) 8 is taken is in session, the court must approve the bail. The amount of <u>an appeal</u> [a bail] bond may not be less than two times the amount 9 of the fine and costs adjudged against the defendant, payable to the 10 11 State of Texas. The appeal bond [bail] may not in any case be for an 12 amount [a sum] less than \$50. If the appeal bond otherwise meets the requirements of this code, the court without requiring a court 13 14 appearance by the defendant shall approve the appeal bond in the amount the court under Article 27.14(b) notified the defendant 15 would be approved. 16

SECTION 13. Article 45.045, Code of Criminal Procedure, is
amended by adding Subsections (a-2) and (a-3) to read as follows:

19 (a-2) Before a court may issue a capias pro fine for the 20 <u>defendant's failure to satisfy the judgment according to its terms:</u> 21 (1) the court must provide by regular mail to the defendant notice that includes: 22 23 (A) a statement that the defendant has failed to 24 satisfy the judgment according to its terms; and 25 (B) a date and time when the court will hold a hearing on the defendant's failure to satisfy the judgment 26

27 according to its terms; and

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1	(2) either:
2	(A) the defendant fails to appear at the hearing;
3	or
4	(B) based on evidence presented at the hearing,
5	the court determines that the capias pro fine should be issued.
6	(a-3) The court shall recall a capias pro fine if, before
7	the capias pro fine is executed:
8	(1) the defendant voluntarily appears to resolve the
9	amount owed; and
10	(2) the amount owed is resolved in any manner
11	authorized by this chapter.
12	SECTION 14. Article 45.046(a), Code of Criminal Procedure,
13	is amended to read as follows:
14	(a) When a judgment and sentence have been entered against a
15	defendant and the defendant defaults in the discharge of the
16	judgment, the judge may order the defendant confined in jail until
17	discharged by law if the judge at a hearing makes a written
18	determination that:
19	(1) the defendant is not indigent and has failed to
20	make a good faith effort to discharge the fine <u>or</u> [and] costs; or
21	(2) the defendant is indigent and:
22	(A) has failed to make a good faith effort to
23	discharge the <u>fine or</u> [fines and] costs under Article 45.049; and
24	(B) could have discharged the <u>fine or</u> [fines and]
25	costs under Article 45.049 without experiencing any undue hardship.
26	SECTION 15. Article 45.048, Code of Criminal Procedure, is
27	amended to read as follows:

Art. 45.048. DISCHARGED FROM JAIL. (a) A defendant placed in jail on account of failure to pay the fine and costs shall be discharged on habeas corpus by showing that the defendant:

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(1) is too poor to pay the fine and costs; or

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5 (2) has remained in jail a sufficient length of time to
6 satisfy the fine and costs, at the rate of not less than \$100 [\$50]
7 for each period [of-time] served, as specified by the convicting
8 court in the judgment in the case.

9 (b) A convicting court may specify a period [of time] that 10 is not less than eight hours or more than 24 hours as the period for 11 which a defendant who fails to pay the <u>fine</u> [fines] and costs in the 12 case must remain in jail to satisfy <u>\$100</u> [\$50] of the fine and 13 costs.

SECTION 16. Article 45.049, Code of Criminal Procedure, is amended by amending Subsections (b), (c), (d), (e), (f), and (g) and adding Subsection (c-1) to read as follows:

(b) In the justice's or judge's order requiring a defendant to <u>perform</u> [participate in] community service [work] under this article, the justice or judge must specify:

20 <u>(1)</u> the number of hours <u>of community service</u> the 21 defendant is required to <u>perform; and</u>

22 (2) the date by which the defendant must submit to the 23 court documentation verifying the defendant's completion of the 24 community service [work].

(c) The justice or judge may order the defendant to perform
community service [work] under this article:

27 <u>(1) by attending:</u>

1 (A) a work and job skills training program; 2 (B) a preparatory class for the high school equivalency examination administered under Section 7.111, 3 4 Education Code; 5 (C) an alcohol or drug abuse program; 6 (D) a rehabilitation program; 7 (E) a counseling program, including a 8 self-improvement program; (F) a mentoring program; or 9 10 (G) any similar activity; or 11 (2) [only] for: 12 (A) a governmental entity; 13 (B) [or] a nonprofit organization <u>or another</u> 14 organization that provides services to the general public that 15 enhance social welfare and the general well-being of the community, 16 as determined by the justice or judge; or 17 (C) an educational institution. 18 (c-1) An [A----governmental] entity [or nonprofit 19 organization] that accepts a defendant under this article to 20 perform community service must agree to supervise, either on-site 21 or remotely, the defendant in the performance of the defendant's 22 community service [work] and report on the defendant's community service [work] to the justice or judge who ordered the [community] 23 24 service. 25 (d) A justice or judge may not order a defendant to perform

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26 more than 16 hours per week of community service under this article 27 unless the justice or judge determines that requiring the defendant

1 to perform [work] additional hours does not impose an undue [work a]
2 hardship on the defendant or the defendant's dependents.

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3 (e) A defendant is considered to have discharged not less
4 than \$100 [\$50] of fines or costs for each eight hours of community
5 service performed under this article.

6 A sheriff, employee of a sheriff's department, county (f) commissioner, county employee, county judge, justice of the peace, 7 municipal court judge, or officer or employee of a political 8 subdivision other than a county or an entity that accepts a 9 defendant under this article to perform community service is not 10 liable for damages arising from an act or failure to act in 11 12 connection with community service [manual labor] performed by a defendant under this article if the act or failure to act: 13

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was performed pursuant to court order; and

15 (2) was not intentional, wilfully or wantonly 16 negligent, or performed with conscious indifference or reckless 17 disregard for the safety of others.

This subsection applies only to a defendant who is 18 (g) charged with a traffic offense or an offense under Section 106.05, 19 Alcoholic Beverage Code, and is a resident of this state. If under 20 Article 45.051(b)(10), Code of Criminal Procedure, the judge 21 requires the defendant to perform community service as a condition 22 of the deferral, the defendant is entitled to elect whether to 23 24 perform the required [governmental entity or nonprofit organization-community] service in: 25

(1) the county in which the court is located; or
(2) the county in which the defendant resides, but

H.B. No. 351 only if the applicable entity [or organization] agrees to: 1 2 (A) supervise, either on-site or remotely, the defendant in the performance of the defendant's community service 3 [work]; and 4 5 (B) report to the court on the defendant's community service [work]. 6 7 SECTION 17. Article 45.0491, Code of Criminal Procedure, is 8 amended to read as follows: Art. 45.0491. WAIVER OF PAYMENT OF FINES AND COSTS FOR 9 CERTAIN [INDIGENT] DEFENDANTS AND FOR CHILDREN. A municipal court, 10 regardless of whether the court is a court of record, or a justice 11 court may waive payment of <u>all or part of</u> a fine or costs imposed on 12 a defendant [who defaults in payment] if the court determines that: 13 14 (1) the defendant is indigent or does not have 15 sufficient resources or income to pay all or part of the fine or 16 costs or was, at the time the offense was committed, a child as defined by Article 45.058(h); and 17 discharging the fine or [and] costs under Article 18 (2) 19 45.049 or as otherwise authorized by this chapter would impose an 20 undue hardship on the defendant. 21 SECTION 18. The heading to Article 45.0492, Code of Criminal Procedure, as added by Chapter 227 (H.B. 350), Acts of the 22 82nd Legislature, Regular Session, 2011, is amended to read as 23 24 follows:

25Art. 45.0492.COMMUNITYSERVICE[OR TUTORING]IN26SATISFACTION OF FINE OR COSTS FOR CERTAIN JUVENILE DEFENDANTS.

27 SECTION 19. Article 45.0492, Code of Criminal Procedure, as

1 added by Chapter 227 (H.B. 350), Acts of the 82nd Legislature, 2 Regular Session, 2011, is amended by amending Subsections (b), (c), 3 (d), (f), (g), and (h) and adding Subsection (d-1) to read as 4 follows:

5 (b) A justice or judge may require a defendant described by Subsection (a) to discharge all or part of the fine or costs by 6 7 performing community service [or-attending a tutoring program that is satisfactory to the court]. 8 A defendant may discharge an obligation to perform community service [or attend a tutoring 9 program] under this article by paying at any time the fine and costs 10 11 assessed.

12 (c) In the justice's or judge's order requiring a defendant 13 to <u>perform</u> [participate in] community service [work or a tutoring 14 program] under this article, the justice or judge must specify<u>:</u>

15 (1) the number of hours <u>of community service</u> the 16 defendant is required to <u>perform; and</u>

17 (2) the date by which the defendant must submit to the 18 court documentation verifying the defendant's completion of the 19 community service [work or attend tutoring].

20 (d) The justice or judge may order the defendant to perform
21 community service [work] under this article:

22 (1) by attending:

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23 (A) a work and job skills training program; 24 (B) a preparatory class for the high school 25 equivalency examination administered under Section 7.111, 26 Education Code;

(C) an alcohol or drug abuse program;

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1	(D) a rehabilitation program;
2	(E) a counseling program, including a
3	<pre>self-improvement program;</pre>
4	(F) a mentoring program;
5	(G) a tutoring program; or
6	(H) any similar activity; or
7	<u>(2)</u> [only] for <u>:</u>
8	(A) a governmental entity;
9	<u>(B)</u> [or] a nonprofit organization <u>or another</u>
10	organization that provides services to the general public that
11	enhance social welfare and the general well-being of the community $_{{\it \prime}}$
12	as determined by the justice or judge; or
13	(C) an educational institution.
14	<u>(d-1) An</u> [A governmental] entity [or nonprofit
15	organization] that accepts a defendant under this article to
16	perform community service must agree to supervise, either on-site
17	or remotely, the defendant in the performance of the defendant's
18	<u>community service</u> [work] and report on the defendant's <u>community</u>
19	<pre>service [work] to the justice or judge who ordered the [community]</pre>
20	service.
21	(f) A justice or judge may not order a defendant to perform
22	more than 16 hours of community service per week [or-attend more
23	than 16 hours of tutoring per week] under this article unless the
24	justice or judge determines that requiring the defendant to perform
25	additional hours [of work or tutoring] does not <u>impose an undue</u>

26 [cause a] hardship on the defendant or the defendant's family. For
27 purposes of this subsection, "family" has the meaning assigned by

1 Section 71.003, Family Code.

2 (g) A defendant is considered to have discharged not less 3 than <u>\$100</u> [\$50] of fines or costs for each eight hours of community 4 service performed [or tutoring program attended] under this 5 article.

6 (h) A sheriff, employee of a sheriff's department, county 7 commissioner, county employee, county judge, justice of the peace, 8 municipal court judge, or officer or employee of a political 9 subdivision other than a county or an entity that accepts a 10 defendant under this article to perform community service[+ nonprofit organization, or tutoring program] is not liable for 11 12 damages arising from an act or failure to act in connection with 13 community service [an activity] performed by a defendant under this 14 article if the act or failure to act:

15

(1) was performed pursuant to court order; and

16 (2) was not intentional, grossly negligent, or
17 performed with conscious indifference or reckless disregard for the
18 safety of others.

SECTION 20. Article 45.0492, Code of Criminal Procedure, as added by Chapter 777 (H.B. 1964), Acts of the 82nd Legislature, Regular Session, 2011, is amended by amending Subsections (c), (d), (e), and (f) and adding Subsections (d-1) and (h) to read as follows:

(c) In the justice's or judge's order requiring a defendant perform community service under this article, the justice or judge shall specify:

27 (1) the number of hours of <u>community</u> service the

defendant is required to perform, [and may] not to exceed [order 1 more than] 200 hours; and 2 3 (2) the date by which the defendant must submit to the 4 court documentation verifying the defendant's completion of the community service. 5 6 (d) The justice or judge may order the defendant to perform 7 community service [work] under this article: 8 (1) by attending: (A) a work and job skills training program; 9 10 (B) a preparatory class for the high school equivalency examination administered under Section 7.111, 11 12 Education Code; 13 (C) an alcohol or drug abuse program; 14 (D) a rehabilitation program; 15 (E) a counseling program, including a 16 self-improvement program; 17 (F) a mentoring program; or (G) any similar activity; or 18 19 (2) [only] for: 20 (A) a governmental entity; 21 (B) [or] a nonprofit organization or another 22 organization that provides services to the general public that 23 enhance social welfare and the general well-being of the community, 24 as determined by the justice or judge; or (C) an educational institution. 25 (d-1) An [A governmental] entity [or nonprofit 26

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24

organization] that accepts a defendant under this article to

1 perform community service must agree to supervise, either on-site 2 or remotely, the defendant in the performance of the defendant's 3 community service [work] and report on the defendant's community 4 service [work] to the justice or judge who ordered the [community] 5 service.

6 (e) A justice or judge may not order a defendant to perform 7 more than 16 hours of community service per week under this article 8 unless the justice or judge determines that requiring <u>the defendant</u> 9 <u>to perform</u> additional hours [of work] does not <u>impose an undue</u> 10 [cause a] hardship on the defendant or the defendant's family. For 11 purposes of this subsection, "family" has the meaning assigned by 12 Section 71.003, Family Code.

A sheriff, employee of a sheriff's department, county 13 (f) 14 commissioner, county employee, county judge, justice of the peace, 15 municipal court judge, or officer or employee of a political 16 subdivision other than a county or an entity that accepts a defendant under this article to perform community service is not 17 liable for damages arising from an act or failure to act in 18 19 connection with community service performed by a defendant under this article if the act or failure to act: 20

21

(1) was performed pursuant to court order; and

(2) was not intentional, wilfully or wantonly
negligent, or performed with conscious indifference or reckless
disregard for the safety of others.

(h) A defendant is considered to have discharged not less
 than \$100 of fines or costs for each eight hours of community
 service performed under this article.

SECTION 21. Article 45.051(a), Code of Criminal Procedure,
 is amended to read as follows:

3 (a) On a plea of guilty or nolo contendere by a defendant or on a finding of guilt in a misdemeanor case punishable by fine only 4 5 and payment of all court costs, the judge may defer further 6 proceedings without entering an adjudication of guilt and place the defendant on probation for a period not to exceed 180 days. 7 In 8 issuing the order of deferral, the judge may impose a special expense fee on the defendant in an amount not to exceed the amount 9 of the fine that could be imposed on the defendant as punishment for 10 11 the offense. The special expense fee may be collected at any time 12 before the date on which the period of probation ends. The judge 13 may elect not to impose the special expense fee for good cause shown 14 by the defendant. If the judge orders the collection of a special 15 expense fee, the judge shall require that the amount of the special expense fee be credited toward the payment of the amount of the fine 16 imposed by the judge. An order of deferral under this subsection 17 terminates any liability under a [bail bond or an appearance] bond 18 19 given for the charge.

20 SECTION 22. Article 45.0511(t), Code of Criminal Procedure, 21 is amended to read as follows:

(t) An order of deferral under Subsection (c) terminates any liability under a [bail bond or appearance] bond given for the charge.

25 SECTION 23. Article 102.0071, Code of Criminal Procedure, 26 is amended to read as follows:

27 Art. 102.0071. JUSTICE COURT DISHONORED CHECK OR SIMILAR

SIGHT ORDER. On conviction in justice court of an offense under 1 2 Section 32.41, Penal Code, or an offense under Section 31.03, [or] 31.04, or 32.21, Penal Code, in which it is shown that the defendant 3 committed the offense by issuing, [or] passing, or forging a check 4 5 or similar sight order, as defined by Section 1.07, Penal Code, that was subsequently dishonored, the court may collect from the 6 defendant and pay to the holder of the check or order the fee 7 permitted by Section 3.506, Business & Commerce Code. 8

9 SECTION 24. Article 103.0031(j), Code of Criminal 10 Procedure, is amended to read as follows:

(j) A communication to the accused person regarding the amount of payment that is acceptable to the court under the court's standard policy for resolution of a case must include:

14 (1) a notice of the person's right to enter a plea or go 15 to trial on any offense charged; and

16 (2) a statement that, if the person is unable to pay 17 the full amount of payment that is acceptable to the court, the 18 person should contact the court regarding the alternatives to full 19 payment that are available to resolve the case.

20 SECTION 25. Section 32.21, Penal Code, is amended by 21 amending Subsections (d), (e), and (e-1) and adding Subsections 22 (e-2) and (g) to read as follows:

(d) <u>Subject to Subsection (e-1), an</u> [An] offense under this section is a state jail felony if the writing is or purports to be a will, codicil, deed, deed of trust, mortgage, security instrument, security agreement, credit card, check, authorization to debit an account at a financial institution, or similar sight order for

1 payment of money, contract, release, or other commercial 2 instrument. 3 (e) Subject to Subsection (e-1), an [An] offense under this section is a felony of the third degree if the writing is or 4 5 purports to be: 6 part of an issue of money, securities, postage or (1)7 revenue stamps; 8 (2) a government record listed in Section 37.01(2)(C); 9 or 10 (3) other instruments issued by a state or national 11 government or by a subdivision of either, or part of an issue of 12 stock, bonds, or other instruments representing interests in or 13 claims against another person. 14 (e-1) If it is shown on the trial of an offense under this section that the actor engaged in the conduct to obtain or attempt 15 to obtain a property or service, an offense under this section is: 16 17 (1) a Class C misdemeanor if the value of the property or service is less than \$100; 18 19 (2) a Class B misdemeanor if the value of the property 20 or service is \$100 or more but less than \$750; 21 (3) a Class A misdemeanor if the value of the property 22 or service is \$750 or more but less than \$2,500; 23 (4) a state jail felony if the value of the property or 24 service is \$2,500 or more but less than \$30,000; 25 (5) a felony of the third degree if the value of the 26 property or service is \$30,000 or more but less than \$150,000; 27 (6) a felony of the second degree if the value of the

H.B. No. 351

1 property or service is \$150,000 or more but less than \$300,000; and 2 (7) a felony of the first degree if the value of the 3 property or service is \$300,000 or more.

4 (e-2) Notwithstanding any other provision of this section, 5 an [An] offense under this section, other than an offense described 6 for purposes of punishment by Subsection (e-1)(7), is increased to 7 the next higher category of offense if it is shown on the trial of 8 the offense that the offense was committed against an elderly 9 individual as defined by Section 22.04.

10 (g) If conduct that constitutes an offense under this 11 section also constitutes an offense under any other law, the actor 12 may be prosecuted under this section or the other law.

SECTION 26. Section 502.010, Transportation Code, is amended by amending Subsections (a) and (c) and adding Subsections (b-1), (i), and (j) to read as follows:

16 (a) <u>Except as otherwise provided by this section, a</u> [A] 17 county assessor-collector or the department may refuse to register 18 a motor vehicle if the assessor-collector or the department 19 receives information that the owner of the vehicle:

20 (1) owes the county money for a fine, fee, or tax that21 is past due; or

(2) failed to appear in connection with a complaint,
citation, information, or indictment in a court in the county in
which a criminal proceeding is pending against the owner.

25 (b-1) Information that is provided to make a determination
26 under Subsection (a)(1) and that concerns the past due status of a
27 fine or fee imposed for a criminal offense and owed to the county

expires on the second anniversary of the date the information was 1 2 provided and may not be used to refuse registration after that date. Once information about a past due fine or fee is provided under 3 Subsection (b), subsequent information about other fines or fees 4 that are imposed for a criminal offense and that become past due 5 before the second anniversary of the date the initial information 6 was provided may not be used, either before or after the second 7 8 anniversary of that date, to refuse registration under this section unless the motor vehicle is no longer subject to refusal of 9 10 registration because of notice received under Subsection (c).

11 (c) A county that has a contract under Subsection (b) shall 12 notify the department regarding a person for whom the county 13 assessor-collector or the department has refused to register a 14 motor vehicle on:

15 (1) the person's payment or other means of discharge,
16 <u>including a waiver</u>, of the past due fine, fee, or tax; or

17 (2) perfection of an appeal of the case contesting18 payment of the fine, fee, or tax.

19 (i) A municipal court judge or justice of the peace who has 20 jurisdiction over the underlying offense may waive an additional 21 fee imposed under Subsection (f) if the judge or justice makes a 22 finding that the defendant is economically unable to pay the fee or 23 that good cause exists for the waiver.

24 (j) If a county assessor-collector is notified that the 25 court having jurisdiction over the underlying offense has waived 26 the past due fine or fee due to the defendant's indigency, the 27 county may not impose an additional fee on the defendant under

1 Subsection (f).

2 SECTION 27. Section 502.010(f), Transportation Code, as 3 amended by Chapters 1094 (S.B. 1386) and 1296 (H.B. 2357), Acts of 4 the 82nd Legislature, Regular Session, 2011, is reenacted and 5 amended to read as follows:

6 (f) Except as otherwise provided by this section, a [A] 7 county that has a contract under Subsection (b) may impose an 8 additional fee of \$20 to:

9 (1) a person who fails to pay a fine, fee, or tax to the 10 county by the date on which the fine, fee, or tax is due; or

(2) a person who fails to appear in connection with a complaint, citation, information, or indictment in a court in which a criminal proceeding is pending against the owner. [The additional fee may be used only to reimburse the department or the county for its expenses for providing services under the contract.]

16 SECTION 28. Section 706.005, Transportation Code, is 17 amended to read as follows:

Sec. 706.005. CLEARANCE NOTICE TO DEPARTMENT. 18 (a) Α political subdivision shall immediately notify the department that 19 20 there is no cause to continue to deny renewal of a person's driver's license based on the person's previous failure to appear or failure 21 22 to pay or satisfy a judgment ordering the payment of a fine and cost in the manner ordered by the court in a matter involving an offense 23 24 described by Section 706.002(a), on payment of a fee as provided by Section 706.006 and: 25

(1) the perfection of an appeal of the case for whichthe warrant of arrest was issued or judgment arose;

H.B. No. 351 1 the dismissal of the charge for which the warrant (2) 2 of arrest was issued or judgment arose, other than a dismissal with prejudice by motion of the appropriate prosecuting attorney for 3 4 lack of evidence; 5 (3) the posting of bond or the giving of other security 6 to reinstate the charge for which the warrant was issued; 7 (4) the payment or discharge of the fine and cost owed on an outstanding judgment of the court; or 8 9 (5) other suitable arrangement to pay the fine and 10 cost within the court's discretion. 11 (b) The department may not continue to deny the renewal of 12 the person's driver's license under this chapter after the department receives notice: 13 14 (1) under Subsection (a); 15 (2) that the person was acquitted of the charge on which the person failed to appear; 16 17 (3) that the charge on which the person failed to appear was dismissed with prejudice by motion of the appropriate 18 19 prosecuting attorney for lack of evidence; or 20 (4) [(3)] from the political subdivision that the 21 failure to appear report or court order to pay a fine or cost 22 relating to the person: 23 was sent to the department in error; or (A) 24 (B) has been destroyed in accordance with the political subdivision's records retention policy. 25 SECTION 29. Section 706.006, Transportation 26 Code, is 27 amended by amending Subsections (a) and (b) and adding Subsections

1 (a-1) and (d) to read as follows:

(a) Except as provided by Subsection (d), a [A] person who
fails to appear for a complaint or citation for an offense described
by Section 706.002(a) shall be required to pay an administrative
fee of \$30 for each complaint or citation reported to the department
under this chapter, unless:

7 <u>(1)</u> the person is acquitted of the charges for which 8 the person failed to appear;

9 (2) the charges on which the person failed to appear 10 were dismissed with prejudice by motion of the appropriate 11 prosecuting attorney for lack of evidence;

12 (3) the failure to appear report was sent to the 13 department in error; or

14 (4) the case regarding the complaint or citation is 15 closed and the failure to appear report has been destroyed in 16 accordance with the applicable political subdivision's records 17 retention policy.

18 (a-1) A [The] person who is required to pay a fee under
 19 Subsection (a) shall pay the fee when:

(1) the court enters judgment on the underlying21 offense reported to the department;

(2) the underlying offense is dismissed, other than a
dismissal described by Subsection (a)(2); or

24 (3) bond or other security is posted to reinstate the25 charge for which the warrant was issued.

(b) Except as provided by Subsection (d), a [A] person who
27 fails to pay or satisfy a judgment ordering the payment of a fine

and cost in the manner the court orders shall be required to pay an 1 administrative fee of \$30. 2 3 (d) If the court having jurisdiction over the underlying offense makes a finding that the person is indigent, the person may 4 not be required to pay an administrative fee under this section. 5 For purposes of this subsection, a person is presumed to be indigent 6 7 if the person: 8 (1) is required to attend school full time under 9 Section 25.085, Education Code; 10 (2) is a member of a household with a total annual 11 income that is below 125 percent of the applicable income level 12 established by the federal poverty guidelines; or 13 (3) receives assistance from: 14 (A) the financial assistance program established under Chapter 31, Human Resources Code; 15 16 (B) the medical assistance program under Chapter 17 32, Human Resources Code; (C) the supplemental nutrition assistance 18 19 program established under Chapter 33, Human Resources Code; (D) the federal special supplemental nutrition 20 program for women, infants, and children authorized by 42 U.S.C. 21 22 Section 1786; or 23 (E) the child health plan program under Chapter 24 62, Health and Safety Code. SECTION 30. (a) A commission is created to study and 25 26 review all penal laws of this state other than criminal offenses: 27 (1) under the Penal Code;

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H.B. No. 351 under Chapter 481, Health and Safety Code; or 1 (2) 2 (3) related to the operation of a motor vehicle. 3 The commission shall: (b) evaluate all laws described by Subsection (a) of 4 (1)5 this section; 6 (2) make recommendations to the legislature regarding the repeal or amendment of laws that are identified as being 7 unnecessary, unclear, duplicative, overly broad, or otherwise 8 insufficient to serve the intended purpose of the law, including 9 10 the laws identified by the commission created by Section 29, 11 Chapter 1251 (H.B. 1396), Acts of the 84th Legislature, Regular 12 Session, 2015, as requiring additional review; and 13 the recommendations (3) evaluate made by the 14 commission created by Section 29, Chapter 1251 (H.B. 1396), Acts of 15 the 84th Legislature, Regular Session, 2015. 16 (c) The commission is composed of nine members appointed as 17 follows: 18 (1)two members appointed by the governor; 19 (2) two members appointed by the lieutenant governor; 20 (3) two members appointed by the speaker of the house 21 of representatives; two members appointed by the chief justice of the 22 (4) 23 Supreme Court of Texas; and (5) one member appointed by the presiding judge of the 24 25 Texas Court of Criminal Appeals. 26 (d) The officials making appointments to the commission 27 under Subsection (c) of this section shall ensure that the

1 membership of the commission includes representatives of all areas 2 of the criminal justice system, including prosecutors, defense 3 attorneys, judges, legal scholars, and relevant business 4 interests.

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5 (e) The governor shall designate one member of the 6 commission to serve as the presiding officer of the commission.

7 (f) A member of the commission is not entitled to 8 compensation or reimbursement of expenses.

9 (g) The commission shall meet at the call of the presiding 10 officer.

11 (h) Not later than November 1, 2018, the commission shall 12 report the commission's findings and recommendations to the governor, the lieutenant governor, the speaker of the house of 13 representatives, the Supreme Court of Texas, the Texas Court of 14 Criminal Appeals, and the standing committees of the house of 15 representatives and the senate with primary jurisdiction over 16 17 The commission shall criminal justice. include in its 18 recommendations any specific statutes that the commission 19 recommends repealing or amending.

(i) Not later than the 60th day after the effective date of this Act, the governor, the lieutenant governor, the speaker of the house of representatives, the chief justice of the Supreme Court of Texas, and the presiding judge of the Texas Court of Criminal Appeals shall appoint the members of the commission created under this section.

26 (j) The commission is abolished and this section expires 27 December 31, 2018.

SECTION 31. Article 45.0492(e), Code of Criminal Procedure,
 as added by Chapter 227 (H.B. 350), Acts of the 82nd Legislature,
 Regular Session, 2011, is repealed.

4 SECTION 32. The changes in law made by this Act to Articles 5 14.06 and 27.14, Code of Criminal Procedure, and Section 502.010 and Chapter 706, Transportation Code, apply only to an offense 6 7 committed on or after the effective date of this Act. An offense committed before the effective date of this Act is governed by the 8 law in effect on the date the offense was committed, and the former 9 law is continued in effect for that purpose. For purposes of this 10 11 section, an offense was committed before the effective date of this 12 Act if any element of the offense occurred before that date.

13 SECTION 33. The changes in law made by this Act to Articles 14 42.15, 43.09, 43.091, 45.014, 45.041, 45.046, 45.049, and 45.0491, 15 Code of Criminal Procedure, and Articles 45.0492, Code of Criminal 16 Procedure, as added by Chapter 227 (H.B. 350), Acts of the 82nd 17 Legislature, Regular Session, 2011, and 45.0492, Code of Criminal 18 Procedure, as added by Chapter 777 (H.B. 1964), Acts of the 82nd Legislature, Regular Session, 2011, apply to a sentencing 19 20 proceeding that commences before, on, or after the effective date 21 of this Act.

SECTION 34. The change in law made by this Act to Articles 43.05 and 45.045, Code of Criminal Procedure, applies only to a capias pro fine issued on or after the effective date of this Act. A capias pro fine issued before the effective date of this Act is governed by the law in effect on the date the capias pro fine was issued, and the former law is continued in effect for that purpose.

1 SECTION 35. The changes in law made by this Act to Articles 2 45.016, 45.051, and 45.0511, Code of Criminal Procedure, apply only 3 to a bond executed on or after the effective date of this Act. A 4 bond executed before the effective date of this Act is governed by 5 the law in effect when the bond was executed, and the former law is 6 continued in effect for that purpose.

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7 SECTION 36. The change in law made by this Act to Article 8 45.048, Code of Criminal Procedure, applies to a defendant who is 9 placed in jail on or after the effective date of this Act for 10 failure to pay the fine and costs imposed on conviction of an 11 offense, regardless of whether the offense for which the defendant 12 was convicted was committed before, on, or after the effective date 13 of this Act.

14 SECTION 37. The change in law made by this Act in amending Article 102.0071, Code of Criminal Procedure, and Section 32.21, 15 16 Penal Code, applies only to an offense committed on or after the effective date of this Act. An offense committed before the 17 18 effective date of this Act is governed by the law in effect when the 19 offense was committed, and the former law is continued in effect for 20 For purposes of this section, an offense was that purpose. 21 committed before the effective date of this Act if any element of 22 the offense occurred before that date.

23

SECTION 38. This Act takes effect September 1, 2017.

President of the Senate

No. 351 Speaker of the House

I certify that H.B. No. 351 was passed by the House on March 23, 2017, by the following vote: Yeas 134, Nays 8, 1 present, not voting; and that the House concurred in Senate amendments to H.B. No. 351 on May 26, 2017, by the following vote: Yeas 132, Nays 11, 2 present, not voting.



I certify that H.B. No. 351 was passed by the Senate, with amendments, on May 24, 2017, by the following vote: Yeas 29, Nays 2.

Secretary of the Senate

APPROVED:

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Date Date

FILED IN THE OFFICE OF THE SECRETARY OF STATE

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JN 15 2012 Secretary of State

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FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

May 25, 2017

TO: Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB351 by Canales (Relating to the administrative, civil, and criminal consequences, including fines, fees, and costs, imposed on persons arrested for, charged with, or convicted of certain criminal offenses.), As Passed 2nd House

The bill would have a negative, but indeterminate, fiscal impact to the state due to anticipated revenue decreases resulting from an unknown number of defendants that would be determined to be indigent or unable to pay receiving a waiver or discharge from fines, fees, and court costs.

The bill would make several amendments the Code of Criminal Procedure and Transportation Code. The bill would require standard language in citations, complaints, and other notices regarding alternatives to payment to satisfy fines and court costs assessed against a defendant who is unable to pay. The bill would limit a court to the use of personal bonds for a defendant charged with certain misdemeanors, and a court would be prohibited from assessing a fee associated with that bond.

The bill would require a court to inquire whether a defendant has sufficient resources to pay all or part of assessed fines during or immediately after sentencing. If a judge determines that the defendant does not have the ability to pay all or part of the fines or costs, then the judge would determine whether the defendant should pay the fine or costs in an installment plan, satisfy the fine or costs through community service, waive the costs in full or in part, or any combination of these methods. The bill would limit the authority of a justice or judge to issue an arrest warrant for failure to appear only if the defendant misses the initial court setting unless a judge takes certain actions.

The bill would authorize the release of certain defendants that successfully complete a term of community supervision or a drug court program. The bill would add defendants ordered to participate in a pretrial intervention program to the list of defendants addressed by the bill.

The bill would require a court, before issuing a capias pro fine for a defendant for failure to pay, to hold a hearing. Only if the defendant failed to appear or if the defendant appears and the court makes a finding that the defendant's failure to pay has been willful would the court be allowed to issue a capias pro fine. If the defendant voluntarily appears to resolve the matter before the capias pro fine is executed, the court would be required to recall the capias pro fine.

The bill would increase the amount of credit provided to defendants who satisfy payment of their fine and court costs through confinement in jail or community service. The credit for confinement in jail would increase from \$50 per day to \$100 per day, and the credit for community service

would increase from \$50 to \$100 for every eight hours of service performed. The bill would also expand the types of work authorized under community service to include work for a religious organization, a neighborhood association or group, or an educational institution. Defendants would also be able to attend a job skills training program or GED preparatory class to complete their community service requirements.

The bill would require a court to notify a defendant before issuing an arrest warrant for the defendant's failure to appear and would specify the contents and form of the notification. The bill would allow a court to waive the \$20 Scofflaw fee and the \$30 Omnibase fee if the court determines that a defendant is unable to pay or if good cause exists to waive the fees.

The bill would require the establishment of a commission created to study and review all penal laws other than criminal offenses and that would make recommendations to the Legislature regarding the repeal or amendment of laws identified by the commission as being insufficient to serve the intended purpose of the law. The bill would define the members of the commission and identifies offices that may make appointments to its membership. The bill would require the commission to report on these findings no later than November 1, 2018. The commission would be abolished on December 31, 2018.

The bill would amend the Penal Code as it relates to the punishment for the offense of forgery and to a fee imposed on certain defendants who commit the offense. Under the provisions of the bill, forgery would be modified to include a value ladder. The punishment for certain kinds of forgery conducted to obtain or attempt to obtain a property or service would range from a misdemeanor to a felony with the punishment level increasing in severity based on the pecuniary value of the property or service obtained through forgery.

The bill would take effect September 1, 2017.

According to the Comptroller of Public Accounts, the extent to which courts would waive, reduce, or postpone payment of fines and costs on determinations that defendants lack sufficient resources or income to pay is unknown; therefore, it is estimated that there would be a negative, but indeterminate, revenue loss that would occur as a result of the waiver or discharge of fines, fees, and court costs by justices or judges cannot be determined.

This estimate assumes duties and responsibilities associated with implementing the remaining provisions of the bill that pertain to these agencies could be accomplished using existing resources. This analysis assumes the provisions of the bill addressing felony sanctions would not result in a significant impact on the demand for state correctional resources.

Local Government Impact

Local governments may see an indeterminate decrease in fine or court cost collections due to judicial waiver of costs and fines. The overall impact of the bill will vary by county and municipality based upon the volume of cases.

Source Agencies:212 Office of Court Administration, Texas Judicial Council, 304
Comptroller of Public Accounts, 405 Department of Public SafetyLBB Staff: UP, KJo, MW, GDz, JPo, LCO, JGA

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

May 21, 2017

TO: Honorable John Whitmire, Chair, Senate Committee on Criminal Justice

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB351 by Canales (Relating to the administrative, civil, and criminal consequences, including fines, fees, and costs, imposed on persons arrested for, charged with, or convicted of certain criminal offenses.), **Committee Report 2nd House, Substituted**

The bill would have a negative, but indeterminate, fiscal impact to the state due to anticipated revenue decreases resulting from an unknown number of defendants that would be determined to be indigent or unable to pay receiving a waiver or discharge from fines, fees, and court costs.

The bill would make several amendments the Code of Criminal Procedure and Transportation Code. The bill would require standard language in citations, complaints, and other notices regarding alternatives to payment to satisfy fines and court costs assessed against a defendant who is unable to pay. The bill would limit a court to the use of personal bonds for a defendant charged with certain misdemeanors, and a court would be prohibited from assessing a fee associated with that bond.

The bill would require a court to inquire whether a defendant has sufficient resources to pay all or part of assessed fines and immediately after sentencing. If a judge determines that the defendant does not have the ability to pay all or part of the fines or costs, then the judge would determine whether the defendant should pay the fine or costs in an installment plan, satisfy the fine or costs through community service, waive the costs in full or in part, or any combination of these methods.

The bill would require a court, before issuing a capias pro fine for a defendant for failure to pay, to hold a hearing. Only if the defendant failed to appear or if the defendant appears and the court makes a finding that the defendant's failure to pay has been willful would the court be allowed to issue a capias pro fine. If the defendant voluntarily appears to resolve the matter before the capias pro fine is executed, the court would be required to recall the capias pro fine.

The bill would increase the amount of credit provided to defendants who satisfy payment of their fine and court costs through confinement in jail or community service. The credit for confinement in jail would increase from \$50 per day to \$100 per day, and the credit for community service would increase from \$50 to \$100 for every eight hours of service performed. The bill would also expand the types of work authorized under community service to include work for a religious organization, a neighborhood association or group, or an educational institution. Defendants would also be able to attend a job skills training program or GED preparatory class to complete their community service requirements.

The bill would require a court to notify a defendant before issuing an arrest warrant for the defendant's failure to appear and would specify the contents and form of the notification. The bill would allow a court to waive the \$20 Scofflaw fee and the \$30 Omnibase fee if the court determines that a defendant is unable to pay or if good cause exists to waive the fees.

The bill would take effect September 1, 2017.

According to the Comptroller of Public Accounts, the extent to which courts would waive, reduce, or postpone payment of fines and costs on determinations that defendants lack sufficient resources or income to pay is unknown; therefore, it is estimated that there would be a negative, but indeterminate, revenue loss that would occur as a result of the waiver or discharge of fines, fees, and court costs by justices or judges cannot be determined.

This estimate assumes duties and responsibilities associated with implementing the remaining provisions of the bill that pertain to these agencies could be accomplished using existing resources.

Local Government Impact

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Local governments may see an indeterminate decrease in fine or court cost collections due to judicial waiver of costs and fines. The overall impact of the bill will vary by county and municipality based upon the volume of cases.

Source Agencies:212 Office of Court Administration, Texas Judicial Council, 304
Comptroller of Public Accounts, 405 Department of Public SafetyLBB Staff: UP, KJo, MW, GDz, LCO, JGA

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

April 20, 2017

TO: Honorable John Whitmire, Chair, Senate Committee on Criminal Justice

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB351 by Canales (Relating to the discharge or waiver of fines and costs imposed on indigent defendants; authorizing a fee.), **As Engrossed**

No significant fiscal implication to the State is anticipated.

The bill would amend the Code of Criminal Procedure to allow a judge to order, at sentencing or any time thereafter, a defendant that is unable to pay a fine or costs to discharge all or part of the fine or costs by performing community service and includes additional requirements that includes allowing a judge to impose a reasonable administrative fee to cover the costs of administering and supervising a defendant's community supervision and automatic reinstatement of the unpaid amount if the defendant does not complete the community service by the date specified. The bill would also allow a judge to waive payment of a fine or costs imposed on a defendant or child who is indigent and discharging the fine or costs under any alternative method would impose an undue hardship on the defendant or child.

Based on information provided by the Office of Court Administration, no significant fiscal implication to the state is anticipated and revenues from the administrative fee would not be significant based on historical analysis of payments made my indigent individuals.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council, 304 Comptroller of Public Accounts LBB Staff: UP, KJo, MW, GDz, LCO, JGA



FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

March 5, 2017

TO: Honorable Joe Moody, Chair, House Committee on Criminal Jurisprudence

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB351 by Canales (Relating to the discharge or waiver of fines and costs imposed on indigent defendants.), **As Introduced**

No significant fiscal implication to the State is anticipated.

The bill would amend the Code of Criminal Procedure to allow a judge to order, at sentencing or any time thereafter, a defendant that is unable to pay a fine or costs to discharge all or part of the fine or costs by performing community service. The bill would also allow a judge to waive payment of a fine or costs imposed on a defendant or child who is indigent and discharging the fine or costs under any alternative method would impose an undue hardship on the defendant or child.

Based on information provided by the Office of Court Administration, no significant fiscal implication to the state is anticipated.

Local Government Impact

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No fiscal implication to units of local government is anticipated.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council, 304 Comptroller of Public Accounts

LBB Staff: UP, KJo, MW, GDz, LCO, JGA

CRIMINAL JUSTICE IMPACT STATEMENT

85TH LEGISLATIVE REGULAR SESSION

May 25, 2017

TO: Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB351 by Canales (Relating to the administrative, civil, and criminal consequences, including fines, fees, and costs, imposed on persons arrested for, charged with, or convicted of certain criminal offenses.), **As Passed 2nd House**

The provisions of the bill addressing felony sanctions are the subject of this analysis. The bill would amend the Penal Code as it relates to the punishment for the offense of forgery and to a fee imposed on certain defendants who commit the offense. Under the provisions of the bill, forgery would be modified to include a value ladder. The punishment for certain kinds of forgery conducted to obtain or attempted to obtain a property or service would range from a misdemeanor to a felony with the punishment level increasing in severity based on the pecuniary value of the property or service obtained through forgery.

A first degree felony is punishable by confinement in prison for life or a term from 5 to 99 years; a second degree felony is punishable by confinement in prison for a term from 2 to 20 years; a third degree felony is punishable by confinement in prison for a term from 2 to 10 years; and a state jail felony is punishable by confinement in a state jail for a term from 180 days to 2 years or Class A misdemeanor punishment. In addition to confinement, most felony offenses are subject to an optional fine not to exceed \$10,000.

Expanding the list of behaviors for which a criminal penalty is applied is expected to result in increased demands on the correctional resources of the counties or of the State due to a potential increase in the number of individuals placed under supervision in the community or sentenced to a term of confinement within state correctional institutions. This analysis assumes the provisions of the bill addressing felony sanctions would not result in a significant impact on the demand for state correctional resources.

Source Agencies: LBB Staff: UP, LM, JPo, RFL