Chapter 178

S.B. No. 7

AN ACT

relating to improper relationships between educators and students and reporting of educator misconduct; creating a criminal offense and expanding the applicability of an existing offense; authorizing an administrative penalty.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 21.12(a), Penal Code, is amended to read as follows:

(a) An employee of a public or private primary or secondary school commits an offense if the employee:

(1) engages in sexual contact, sexual intercourse, or deviate sexual intercourse with a person who is enrolled in a public or private primary or secondary school at which the employee works;

(2) holds a position described by Section 21.003(a) or (b), Education Code, regardless of whether the employee holds the appropriate certificate, permit, license, or credential for the position, [a certificate or permit issued as provided by Subchapter B, Chapter 21, Education Code, or is a person who is required to be licensed by a state agency as provided by Section 21.003(b), Education Code,] and engages in sexual contact, sexual intercourse, or deviate sexual intercourse with a person the employee knows is:

(A) enrolled in a public or private primary or secondary school, other than a school described by Subdivision (1) [in the same school district as the school at which the employee
1 works; or

2 (B) a student participant in an educational
3 activity that is sponsored by a school district or a public or
4 private primary or secondary school, if [+]

5 [+i] students enrolled in a public or
6 private primary or secondary school are the primary participants in
7 the activity; [and]

8 [+ii] the employee provides education
9 services to those participants;] or

10 (3) engages in conduct described by Section 33.021,
11 with a person described by Subdivision (1), or a person the employee
12 knows is a person described by Subdivision (2)(A) or (B),
13 regardless of the age of that person.

SECTION 2. Article 42.01, Code of Criminal Procedure, is
amended by adding Section 12 to read as follows:

Sec. 12. In addition to the information described by
Section 1, the judgment should reflect affirmative findings entered
pursuant to Article 42.0192.

SECTION 3. Article 42.018(a), Code of Criminal Procedure,
is amended to read as follows:

(a) This article applies only to:

1 conviction or deferred adjudication
2 community supervision granted on the basis of an offense for which a
3 conviction or grant of deferred adjudication community supervision
4 requires the defendant to register as a sex offender under Chapter
5 62; or

6 conviction of[+}
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[(A)] an offense under Title 5, Penal Code, [and]

[(B)] an offense on conviction of which a defendant is required to register as a sex offender under Chapter 62, and

[(2)] if the victim of the offense was [is] under 18 years of age at the time the offense was committed.

SECTION 4. Chapter 42, Code of Criminal Procedure, is amended by adding Article 42.0192 to read as follows:

Art. 42.0192. FINDING REGARDING OFFENSE RELATED TO PERFORMANCE OF PUBLIC SERVICE. (a) In the trial of an offense described by Section 824.009, Government Code, the judge shall make an affirmative finding of fact and enter the affirmative finding in the judgment in the case if the judge determines that the offense committed was related to the defendant's employment described by Section 824.009(b), Government Code, while a member of the Teacher Retirement System of Texas.

(b) A judge who makes the affirmative finding described by this article shall make the determination and provide the notice required by Section 824.009(1), Government Code, as applicable.

SECTION 5. Section 21.006, Education Code, is amended by amending Subsections (b), (b-1), (c), (e), and (f) and adding Subsections (b-2), (c-1), (i), and (j) to read as follows:

(b) In addition to the reporting requirement under Section 261.101, Family Code, the superintendent or director of a school district, district of innovation, open-enrollment charter school, regional education service center, or shared services arrangement shall notify the State Board for Educator Certification if:
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(1) an educator employed by or seeking employment by the school district, district of innovation, charter school, service center, or shared services arrangement has a criminal record and the school district, district of innovation, charter school, service center, or shared services arrangement obtained information about the educator's criminal record by a means other than the criminal history clearinghouse established under Section 411.0845, Government Code;

(2) an educator's employment at the school district, district of innovation, charter school, service center, or shared services arrangement was terminated and there is [based on] evidence that the educator:

(A) abused or otherwise committed an unlawful act with a student or minor;

(A-1) was involved in a romantic relationship with or solicited or engaged in sexual contact with a student or minor;

(B) possessed, transferred, sold, or distributed a controlled substance, as defined by Chapter 481, Health and Safety Code, or by 21 U.S.C. Section 801 et seq.;

(C) illegally transferred, appropriated, or expended funds or other property of the school district, district of innovation, charter school, service center, or shared services arrangement;

(D) attempted by fraudulent or unauthorized means to obtain or alter a professional certificate or license for the purpose of promotion or additional compensation; or
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(E) committed a criminal offense or any part of a criminal offense on school property or at a school-sponsored event;
(3) the educator resigned and there is evidence that the educator engaged in misconduct described by Subdivision (2); or
(4) the educator engaged in conduct that violated the assessment instrument security procedures established under Section 39.0301.

(b-1) A superintendent or director of a school district, district of innovation, [or] open-enrollment charter school, regional education service center, or shared services arrangement shall complete an investigation of an educator that involves [is based on] evidence that the educator may have engaged in misconduct described by Subsection (b)(2)(A) or (A-1), despite the educator's resignation from [district or school] employment before completion of the investigation.

(b-2) The principal of a school district, district of innovation, or open-enrollment charter school campus must notify the superintendent or director of the school district, district of innovation, or charter school not later than the seventh business day after the date:
(1) of an educator's termination of employment or resignation following an alleged incident of misconduct described by Subsection (b); or
(2) the principal knew about an educator's criminal record under Subsection (b)(1).

(c) The superintendent or director must notify the State Board for Educator Certification by filing a report with the board
not later than the seventh business day after the date the superintendent or director receives a report from a principal under Subsection (b-2) or knew about an educator's criminal record under Subsection (b)(1) or a) termination of employment or resignation following an alleged incident of misconduct described by Subsection (b) or an employee's criminal record under Subsection (b)(1).

(c-1) The report under Subsection (c) must be:

(1) in writing; and

(2) in a form prescribed by the board.

(e) A superintendent, director, or principal of a school district, district of innovation, open-enrollment charter school, regional education service center, or shared services arrangement who in good faith and while acting in an official capacity files a report with the State Board for Educator Certification under this section or communicates with another superintendent, director, or principal concerning an educator's criminal record or alleged incident of misconduct is immune from civil or criminal liability that might otherwise be incurred or imposed.

(f) The State Board for Educator Certification shall determine whether to impose sanctions, including an administrative penalty under Subsection (i), against a principal who fails to provide notification to a superintendent or director in violation of Subsection (b-2) or against a superintendent or director who fails to file a report in violation of Subsection (c).

(i) If an educator serving as a superintendent or director
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is required to file a report under Subsection (c) and fails to file the report by the date required by that subsection, or if an educator serving as a principal is required to notify a superintendent or director about an educator's criminal record or alleged incident of misconduct under Subsection (b-2) and fails to provide the notice by the date required by that subsection, the State Board for Educator Certification may impose on the educator an administrative penalty of not less than $500 and not more than $10,000. The State Board for Educator Certification may not renew the certification of an educator against whom an administrative penalty is imposed under this subsection until the penalty is paid.

(j) A superintendent or director required to file a report under Subsection (c) commits an offense if the superintendent or director fails to file the report by the date required by that subsection with intent to conceal an educator's criminal record or alleged incident of misconduct. A principal required to notify a superintendent or director about an educator's criminal record or alleged incident of misconduct under Subsection (b-2) commits an offense if the principal fails to provide the notice by the date required by that subsection with intent to conceal an educator's criminal record or alleged incident of misconduct. An offense under this subsection is a state jail felony.

SECTION 6. Subchapter A, Chapter 21, Education Code, is amended by adding Section 21.0061 to read as follows:

Sec. 21.0061. NOTICE TO PARENT OR GUARDIAN ABOUT EDUCATOR MISCONDUCT. (a) The board of trustees or governing body of a school district, district of innovation, open-enrollment charter
school, regional education service center, or shared services arrangement shall adopt a policy under which notice is provided to the parent or guardian of a student with whom an educator is alleged to have engaged in misconduct described by Section 21.006(b)(2)(A) or (A-1) informing the parent or guardian:

(1) that the alleged misconduct occurred;
(2) whether the educator was terminated following an investigation of the alleged misconduct or resigned before completion of the investigation; and
(3) whether a report was submitted to the State Board for Educator Certification concerning the alleged misconduct.

(b) The policy required by this section must require that information specified by Subsection (a)(1) be provided as soon as feasible after the employing entity becomes aware that alleged misconduct may have occurred.

SECTION 7. Subchapter A, Chapter 21, Education Code, is amended by adding Section 21.009 to read as follows:

Sec. 21.009. PRE-EMPLOYMENT AFFIDAVIT. (a) An applicant for a position described by Section 21.003(a) or (b) with a school district, district of innovation, open-enrollment charter school, regional education service center, or shared services arrangement must submit, using a form adopted by the agency, a pre-employment affidavit disclosing whether the applicant has ever been charged with, adjudicated for, or convicted of having an inappropriate relationship with a minor.

(b) An applicant who answers affirmatively concerning an inappropriate relationship with a minor must disclose in the
affidavit all relevant facts pertaining to the charge, adjudication, or conviction, including, for a charge, whether the charge was determined to be true or false.

(c) An applicant is not precluded from being employed based on a disclosed charge if the employing entity determines based on the information disclosed in the affidavit that the charge was false.

(d) A determination that an employee failed to disclose information required to be disclosed by an applicant under this section is grounds for termination of employment.

(e) The State Board for Educator Certification may revoke the certificate of an administrator if the board determines it is reasonable to believe that the administrator employed an applicant for a position described by Section 21.003(a) or (b) despite being aware that the applicant had been adjudicated for or convicted of having an inappropriate relationship with a minor.

SECTION 8. Section 21.044(g), Education Code, is amended to read as follows:

(g) Each educator preparation program must provide information regarding:

1. the skills that educators are required to possess, the responsibilities that educators are required to accept, and the high expectations for students in this state;

2. the effect of supply and demand forces on the educator workforce in this state;

3. the performance over time of the educator preparation program;
(4) the importance of building strong classroom management skills; [and]
(5) the framework in this state for teacher and principal evaluation, including the procedures followed in accordance with Subchapter H; and
(6) appropriate relationships, boundaries, and communications between educators and students.

SECTION 9. Sections 21.054(d) and (e), Education Code, are amended to read as follows:
(d) Continuing education requirements for a classroom teacher must provide that not more than 25 percent of the training required every five years include instruction regarding:
(1) collecting and analyzing information that will improve effectiveness in the classroom;
(2) recognizing early warning indicators that a student may be at risk of dropping out of school;
(3) integrating technology into classroom instruction; [and]
(4) educating diverse student populations, including:
   (A) students with disabilities, including mental health disorders;
   (B) students who are educationally disadvantaged;
   (C) students of limited English proficiency; and
   (D) students at risk of dropping out of school;
and
(5) understanding appropriate relationships,
Continuing education requirements for a principal must provide that not more than 25 percent of the training required every five years include instruction regarding:

1. **Effective and efficient management**, including:
   - (A) collecting and analyzing information;
   - (B) making decisions and managing time; and
   - (C) supervising student discipline and managing behavior;

2. Recognizing early warning indicators that a student may be at risk of dropping out of school;

3. Integrating technology into campus curriculum and instruction;

4. Educating diverse student populations, including:
   - (A) students with disabilities, including mental health disorders;
   - (B) students who are educationally disadvantaged;
   - (C) students of limited English proficiency; and
   - (D) students at risk of dropping out of school;

5. Preventing, recognizing, and reporting any sexual conduct between an educator and student that is prohibited under Section 21.12, Penal Code, or for which reporting is required under Section 21.006 of this code.

SECTION 10. The heading to Section 21.058, Education Code, is amended to read as follows:
Sec. 21.058. REVOCATION OF CERTIFICATE AND TERMINATION OF EMPLOYMENT BASED ON CONVICTION OF OR PLACEMENT ON DEFERRED ADJUDICATION COMMUNITY SUPERVISION FOR CERTAIN OFFENSES.

SECTION 11. Sections 21.058(a), (b), (c), (c-1), and (c-2), Education Code, are amended to read as follows:

(a) The procedures described by Subsections (b) and (c) apply only:

(1) to conviction of or placement on deferred adjudication community supervision for an offense for which a defendant is required to register as a sex offender under Chapter 62, Code of Criminal Procedure; or

(2) to conviction of a felony offense under Title 5, Penal Code, [or an offense on conviction of which a defendant is required to register as a sex offender under Chapter 62, Code of Criminal Procedure; and

[42+] if the victim of the offense was [16] under 18 years of age at the time the offense was committed.

(b) Notwithstanding Section 21.041(b)(7), not later than the fifth day after the date the board receives notice under Article 42.018, Code of Criminal Procedure, of the conviction or placement on deferred adjudication community supervision of a person who holds a certificate under this subchapter, the board shall:

(1) revoke the certificate held by the person; and

(2) provide to the person, to the agency, and to any school district or open-enrollment charter school employing the person at the time of revocation written notice of:

(A) the revocation; and
(B) the basis for the revocation.

(c) A school district or open-enrollment charter school that receives notice under Subsection (b) of the revocation of a certificate issued under this subchapter shall:

(1) immediately remove the person whose certificate has been revoked from campus or from an administrative office, as applicable, to prevent the person from having any contact with a student; and

(2) if the person is employed under a probationary, continuing, or term contract under this chapter, with the approval of the board of trustees or governing body or a designee of the board or governing body:

(A) suspend the person without pay;

(B) provide the person with written notice that the person's contract is void as provided by Subsection (c-2); and

(C) terminate the employment of the person as soon as practicable.

(c-1) If a school district or open-enrollment charter school becomes aware that a person employed by the district or school under a probationary, continuing, or term contract under this chapter has been convicted of or received deferred adjudication for a felony offense, and the person is not subject to Subsection (c), the district or school may, with the approval of the board of trustees or governing body or a designee of the board of trustees or governing body:

(1) suspend the person without pay;

(2) provide the person with written notice that the
person's contract is void as provided by Subsection (c-2); and

(3) terminate the employment of the person as soon as practicable.

(c-2) A person's probationary, continuing, or term contract is void if, with the approval of the board of trustees or governing body or a designee of the board or governing body, the school district or open-enrollment charter school takes action under Subsection (c)(2)(B) or (c-1)(2).

SECTION 12. Subchapter B, Chapter 21, Education Code, is amended by adding Section 21.0581 to read as follows:

Sec. 21.0581. REVOCATION FOR ASSISTING PERSON WHO ENGAGED IN SEXUAL MISCONDUCT OBTAIN EMPLOYMENT. (a) The board may suspend or revoke a certificate held by a person under this subchapter, impose other sanctions against the person, or refuse to issue a certificate to the person under this subchapter if:

(1) the person assists another person in obtaining employment at a school district or open-enrollment charter school, other than by the routine transmission of administrative and personnel files; and

(2) the person knew that the other person has previously engaged in sexual misconduct with a minor or student in violation of the law.

(b) The commissioner may require a school district to revoke or decline to issue a school district teaching permit under Section 21.055 issued to or requested by a person subject to board action under Subsection (a).

SECTION 13. Section 21.062(a), Education Code, is amended
to read as follows:

(a) During an investigation by the commissioner of an educator for an alleged incident of misconduct, the commissioner may issue a subpoena to compel:

(1) the attendance of a relevant witness; or

(2) the production, for inspection or copying, of relevant evidence that is located in this state.

SECTION 14. Section 21.355, Education Code, is amended by amending Subsection (a) and adding Subsections (d), (e), and (f) to read as follows:

(a) A document evaluating the performance of a teacher or administrator is confidential and is not subject to disclosure under Chapter 552, Government Code.

(d) A school district or open-enrollment charter school may give the agency a document evaluating the performance of a teacher or administrator employed by the district or school for purposes of an investigation conducted by the agency.

(e) Notwithstanding Subsection (a) and except as otherwise provided by a court order prohibiting disclosure, a document provided to the agency under Subsection (d) may be used in a disciplinary proceeding against a teacher or administrator if the document may be admitted under rules of evidence applicable to a contested case, as provided by Section 2001.081, Government Code.

(f) A document provided to the agency under Subsection (d) remains confidential unless the document becomes part of the record in a contested case under Chapter 2001, Government Code.

SECTION 15. Subchapter A, Chapter 38, Education Code, is
amended by adding Section 38.027 to read as follows:

Sec. 38.027. ELECTRONIC COMMUNICATION POLICY. (a) In this section, "electronic communication" means any communication facilitated by the use of any electronic device, including a telephone, cellular telephone, computer, computer network, personal data assistant, or pager. The term includes e-mails, text messages, instant messages, and any communications made through an Internet website, including a social media website or a social networking website.

(b) A school district shall adopt a written policy concerning electronic communications between a school employee and a student enrolled in the district.

(c) The policy adopted under this section must:

(1) include provisions designed to prevent improper electronic communications between a school employee and a student;

(2) allow a school employee to elect to not disclose to students the employee's personal telephone number or e-mail address; and

(3) include provisions instructing a school employee about the proper method for notifying appropriate local administrators about an incident in which a student engages in improper communications with the school employee.

SECTION 16. Section 39.057(a), Education Code, is amended to read as follows:

(a) The commissioner may authorize special accreditation investigations to be conducted:

(1) when excessive numbers of absences of students
eligible to be tested on state assessment instruments are determined;

(2) when excessive numbers of allowable exemptions from the required state assessment instruments are determined;

(3) in response to complaints submitted to the agency with respect to alleged violations of civil rights or other requirements imposed on the state by federal law or court order;

(4) in response to established compliance reviews of the district's financial accounting practices and state and federal program requirements;

(5) when extraordinary numbers of student placements in disciplinary alternative education programs, other than placements under Sections 37.006 and 37.007, are determined;

(6) in response to an allegation involving a conflict between members of the board of trustees or between the board and the district administration if it appears that the conflict involves a violation of a role or duty of the board members or the administration clearly defined by this code;

(7) when excessive numbers of students in special education programs under Subchapter A, Chapter 29, are assessed through assessment instruments developed or adopted under Section 39.023(b);

(8) in response to an allegation regarding or an analysis using a statistical method result indicating a possible violation of an assessment instrument security procedure established under Section 39.0301, including for the purpose of investigating or auditing a school district under that section;
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(9) when a significant pattern of decreased academic performance has developed as a result of the promotion in the preceding two school years of students who did not perform satisfactorily as determined by the commissioner under Section 39.0241(a) on assessment instruments administered under Section 39.023(a), (c), or (1);

(10) when excessive numbers of students eligible to enroll fail to complete an Algebra II course or any other advanced course as determined by the commissioner;

(11) when resource allocation practices as evaluated under Section 39.0821 indicate a potential for significant improvement in resource allocation;

(12) when a disproportionate number of students of a particular demographic group is graduating with a particular endorsement under Section 28.025(c-1);

(13) when an excessive number of students is graduating with a particular endorsement under Section 28.025(c-1);

(14) in response to a complaint submitted to the agency with respect to alleged inaccurate data that is reported through the Public Education Information Management System (PEIMS) or through other reports required by state or federal law or rule or court order and that is used by the agency to make a determination relating to public school accountability, including accreditation, under this chapter; [ex]

(15) when a school district for any reason fails to produce, at the request of the agency, evidence or an investigation
report relating to an educator who is under investigation by the State Board for Educator Certification; or

(16) as the commissioner otherwise determines necessary.

SECTION 17. Subchapter A, Chapter 824, Government Code, is amended by adding Section 824.009 to read as follows:

Sec. 824.009. CERTAIN EMPLOYEES AND ANNUITANTS INELIGIBLE FOR RETIREMENT ANNUITY; RESUMPTION OR RESTORATION OF ELIGIBILITY.

(a) In this section, "qualifying felony" means an offense that is punishable as a felony under the following sections of the Penal Code:

(1) Section 21.02 (continuous sexual abuse of young child or children);

(2) Section 21.12 (improper relationship between educator and student); or

(3) Section 22.011 (sexual assault) or Section 22.021 (aggravated sexual assault).

(a-1) In this section, a "qualifying felony" includes any federal offense that contains elements that are substantially similar to the elements of a felony offense described in Subsection (a).

(b) This section applies only to a person who is a member or an annuitant of the retirement system and is or was an employee of the public school system.

(c) Except as provided by Subsection (e), a person is not eligible to receive a service retirement annuity from the retirement system if the person is convicted of a qualifying felony.
the victim of which is a student.

(d) The retirement system shall suspend payments of an annuity to a person who is not eligible to receive a service retirement annuity under Subsection (c), as determined by the retirement system, on receipt by the retirement system of:

(1) notice of a conviction for a qualifying felony under Subsection (f) or (1);

(2) notice of a conviction for a qualifying felony from a district court or district attorney; or

(3) any other information the retirement system determines by rule is sufficient to establish a conviction for a qualifying felony.

(e) A person whose conviction is overturned on appeal or who meets the requirements for innocence under Section 103.001(a)(2), Civil Practice and Remedies Code:

(1) is entitled to receive an amount equal to the accrued total of payments and interest earned on the payments withheld during the suspension period; and

(2) may resume receipt of annuity payments on payment to the retirement system of an amount equal to the contributions refunded to the person under Subsection (g).

(f) Not later than the 30th day after the date of a person's conviction for a qualifying felony, the school at which the person was employed shall provide written notice of the conviction to the retirement system. The notice must comply with rules adopted by the board of trustees under Subsection (k).

(g) A person who is not eligible to receive a service
retirement annuity under Subsection (c) is entitled to a refund of
the person's retirement annuity contributions, including interest
earned on those contributions.

(h) Benefits payable to an alternate payee under Chapter 804
who is recognized by a domestic relations order established before
September 1, 2017, are not affected by a person's ineligibility to
receive a retirement annuity under Subsection (c).

(i) On conviction of a person for a qualifying felony, a
court may, in the interest of justice and in the same manner as in a
divorce proceeding, award any portion or all of the service
retirement annuity forfeited by the person as the separate property
of an innocent spouse if the annuity is partitioned or exchanged by
written agreement of the spouses as provided by Subchapter B,
Chapter 4, Family Code. The amount awarded to the innocent spouse
may not be converted to community property.

(j) Ineligibility for a retirement annuity under this
section does not impair a person's right to any other retirement
benefit for which the person is eligible.

(k) The board of trustees of the retirement system shall
adopt rules and procedures to implement this section.

(l) A court shall notify the retirement system of the terms
of a person's conviction of a qualifying felony.

SECTION 18. The change in law made by this Act to Section
21.12, Penal Code, applies only to an offense committed on or after
the effective date of this Act. An offense committed before the
effective date of this Act is governed by the law in effect on the
date the offense was committed, and the former law is continued in
effect for that purpose. For purposes of this section, an offense
was committed before the effective date of this Act if any element
of the offense was committed before that date.

SECTION 19. Section 12, Article 42.01, Code of Criminal
Procedure, and Article 42.0192, Code of Criminal Procedure, as
added by this Act, apply only to a judgment of conviction entered on
or after the effective date of this Act.

SECTION 20. Not later than December 31, 2017, the board of
trustees of the Teacher Retirement System of Texas shall adopt the
rules necessary to implement Section 824.009, Government Code, as
added by this Act.

SECTION 21. Section 824.009, Government Code, as added by
this Act, applies only to an offense committed on or after the
effective date of rules adopted in accordance with that section. An
offense committed before that date is governed by the law in effect
on the date the offense was committed, and the former law is
continued in effect for that purpose. For purposes of this section,
an offense was committed before the effective date of rules adopted
in accordance with 824.009, Government Code, as added by this Act,
if any element of the offense occurred before that date.

SECTION 22. This Act takes effect September 1, 2017.
I hereby certify that S.B. No. 7 passed the Senate on March 8, 2017, by the following vote: Yeas 31, Nays 0; and that the Senate concurred in House amendments on May 15, 2017, by the following vote: Yeas 31, Nays 0.

I hereby certify that S.B. No. 7 passed the House, with amendments, on May 9, 2017, by the following vote: Yeas 146, Nays 0, two present not voting.

Approved:

5-25-2017

Governor
TO: Honorable Dan Patrick, Lieutenant Governor, Senate

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB7 by Bettencourt (Relating to improper relationships between educators and students and reporting of educator misconduct; creating a criminal offense and expanding the applicability of an existing offense; authorizing an administrative penalty.), As Passed 2nd House

No significant fiscal implication to the State is anticipated.

The bill would amend the Penal Code to expand the prohibition on improper employee and student relationships for any school employee serving in a capacity that requires a license, regardless of whether the employee holds that license. The bill would expand the offense to include any employee engaging in an improper relationship with a student who the employee knows is enrolled in any public or private primary or secondary school, or with any student participant in an educational activity sponsored by a school district or public or private primary school or secondary school. The bill would create an offense for certain persons with the intent to conceal certain information which would be punishable as a state jail felony.

The bill would amend the Education Code to expand the requirements to report certain information regarding misconduct for principals, superintendents, and district directors of school districts, charter school, districts of innovation, service centers, and shared service arrangements. The bill would require an applicant for a position that requires certification to submit a pre-employment affidavit disclosing certain information regarding inappropriate relationships with a minor. The bill would permit the State Board for Educator Certification (SBEC) to impose an administrative penalty for certain persons who fail to report according to the provisions of the bill; establish thresholds for the amount of the penalty; specify that an educator's certificate may not be renewed unless he or she has paid the penalty; and revoke the certificate of an administrator if the board believes the administrator employed a person despite being aware that person had been adjudicated or convicted of having an inappropriate relationship with a minor.

The bill would amend the Education Code to require instruction to prevent and recognize improper educator-student relationships as an additional element of educator preparation programs and continuing education for educators and principals.

The bill would amend the Education Code to authorize the Commissioner of Education to conduct special accreditation investigations when a school district fails to produce, upon request, evidence or an investigation report relating to an educator who is under investigation by the State Board for Educator Certification.

The bill would amend the Government Code to create and expand offenses relating to improper
relationships between public education personnel and students, and expand and clarify reporting requirements. The bill would revoke eligibility for full pension annuity payments from the Teacher Retirement System (TRS) if a person who is a member is convicted of sexual misconduct or an improper relationship with a minor student, if the offense rises from the person's employment as described in the bill, or if the offense is punishable as a felony. The retirement system would resume making full annuity payments if the person made ineligible for a full annuity is subsequently found not guilty of the offense, or if the person meets other requirements for innocence under the provisions of the Civil Practice and Remedies Code. A person not eligible to receive a full annuity would be entitled to request and receive a refund of the member's retirement contributions, including interest earned on those contributions. A person who accepts a refund would terminate membership in the retirement system. Benefits payable to an alternate recipient, including a spouse or dependent child, as recognized by a domestic relations order established before September 1, 2017, would not be affected by the ineligibility of a convicted member. On conviction of a person for a qualifying offense, a court may award half of the service retirement annuity forfeited by the person as the separate property of an innocent spouse.

Ineligibility for a retirement annuity under this bill would not impair a person's right to any other retirement benefit for which the person is eligible.

This analysis assumes the provisions of the bill addressing felony sanctions for criminal offenses would not result in a significant impact on state correctional agencies. The Office of Court Administration, Office of the Attorney General, and Teacher Retirement System estimates there would be minimal cost associated with implementing the provisions of the bill. The Texas Education Agency does not anticipate significant revenue resulting from the collection of the administrative penalty imposed by SBEC to certain persons failing to report in accordance with the provisions of the bill.

Local Government Impact

The bill would require school districts to adopt policies concerning electronic communications between school employees and students, including policies designed to prevent improper electronic communications between school employees and students. The bill would expand the reporting requirements related to educator misconduct and provide timelines in which reporting is required. The bill would require school districts to conduct certain actions once notified of misconduct for certified persons employed within the district.

The bill would require the board of trustees or governing board of a school district, district of innovation, open-enrollment charter schools, education service center, or shared service arrangement to adopt a policy to provide notice to the parent or guardian of a student with whom an educator is alleged to have engaged in misconduct.

School districts and charter schools may incur costs associated with modifying existing policies to comply with the provisions of the bill. School districts and charter schools may also incur some legal costs associated with interpreting and applying the reporting requirements associated with the bill. However, this analysis assumes these costs are not expected to be significant.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council, 302 Office of the Attorney General, 323 Teacher Retirement System, 696 Department of Criminal Justice, 701 Texas Education Agency

LBB Staff: UP, AW, JPo, THo, AM, TSI, JGA, JSm
TO: Honorable Dan Huberty, Chair, House Committee on Public Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB7 by Bettencourt (Relating to improper relationships between educators and students and reporting of educator misconduct; creating a criminal offense and expanding the applicability of an existing offense; authorizing an administrative penalty.), Committee Report 2nd House, Substituted

No significant fiscal implication to the State is anticipated.

The bill would amend the Penal Code to expand the prohibition on improper employee and student relationships for any school employee serving in a capacity that requires a license, regardless of whether the employee holds that license. The bill would expand the offense to include any employee engaging in an improper relationship with a student who the employee knows is enrolled in any public or private primary or secondary school, or with any student participant in an educational activity sponsored by a school district or public or private primary school or secondary school. The bill would create an offense for certain persons with the intent to conceal certain information which would be punishable as a state jail felony.

The bill would amend the Education Code to expand the requirements to report certain information regarding misconduct for principals, superintendents, and district directors of school districts, charter school, districts of innovation, service centers, and shared service arrangement. The bill would permit the State Board for Educator Certification (SBEC) to impose an administrative penalty for certain persons who fail to report according to the provisions of the bill; establish thresholds for the amount of the penalty; and specify that an educator's certificate may not be renewed unless he or she has paid the penalty.

The bill would amend the Education Code to require instruction to prevent and recognize improper educator-student relationships as an additional element of educator preparation programs and continuing education for educators and principals.

The bill would amend the Education Code to authorize the Commissioner of Education to conduct special accreditation investigations when a school district fails to produce, upon request, evidence or an investigation report relating to an educator who is under investigation by the State Board for Educator Certification.

This analysis assumes the provisions of the bill addressing felony sanctions for criminal offenses would not result in a significant impact on state correctional agencies. The Office of Court Administration, Office of the Attorney General, and Teacher Retirement System estimates there would be minimal cost associated with implementing the provisions of the bill. The Texas Education Agency does not anticipate significant revenue resulting from the collection of the
The bill would require school districts to adopt policies concerning electronic communications between school employees and students, including policies designed to prevent improper electronic communications between school employees and students. The bill would expand the reporting requirements related to educator misconduct and provide timelines in which reporting is required. The bill would require school districts to conduct certain actions once notified of misconduct for certified persons employed within the district.

School districts and charter schools may incur costs associated with modifying existing policies to comply with the provisions of the bill. School districts and charter schools may also incur some legal costs associated with interpreting and applying the reporting requirements associated with the bill. However, this analysis assumes these costs are not expected to be significant.

**Source Agencies:** 212 Office of Court Administration, Texas Judicial Council, 302 Office of the Attorney General, 696 Department of Criminal Justice, 701 Texas Education Agency, 323 Teacher Retirement System

**LBB Staff:** UP, AW, JPo, THo, AM, TSI, JGA, JSm
TO: Honorable Dan Huberty, Chair, House Committee on Public Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB7 by Bettencourt (Relating to improper relationships between educators and students; creating a criminal offense and expanding the applicability of an existing offense.), As Engrossed

No significant fiscal implication to the State is anticipated.

The bill would amend the Penal Code to expand the prohibition on improper employee and student relationships for any school employee serving in a capacity that requires a license, regardless of whether the employee holds that license. The bill would expand the offense to include any employee engaging in an improper relationship with a student who the employee knows is enrolled in any public or private primary or secondary school, or with any student participant in an educational activity sponsored by a school district or public or private primary school or secondary school. The bill would create an offense for failing to report certain misconduct by educators which under certain circumstances would be punishable as state jail felony.

The bill would amend the Education Code to expand the requirements to report certain information regarding misconduct for principals, superintendents, and district directors of school districts, charter school, districts of innovation, service centers, and shared service arrangement and impose criminal offenses on those individuals for failing to comply with the reporting requirements.

The bill would amend the Education Code to require instruction to prevent and recognize improper educator-student relationships as an additional element of educator preparation programs and continuing education for educators and principals.

The bill would amend the Education Code to authorize the Commissioner of Education to conduct special accreditation investigations when a school district fails to produce, upon request, evidence or an investigation report relating to an educator who is under investigation by the State Board for Educator Certification.

The bill would amend the Government Code to create and expand offenses relating to improper relationships between public education personnel and students, and expand and clarify reporting requirements. The bill would revoke eligibility for full pension annuity payments from the Teacher Retirement System (TRS) if a person who is a member is convicted of sexual misconduct or an improper relationship with a minor student, if the offense rises from the person's employment as described in the bill, or if the offense is punishable as a felony. The retirement system would resume making full annuity payments if the person made ineligible for a full annuity is subsequently found not guilty of the offense, or if the person meets other requirements.
for innocence under the provisions of the Civil Practice and Remedies Code. A person not eligible to receive a full annuity would be entitled to request and receive a refund of the member's retirement contributions, including interest earned on those contributions. A person who accepts a refund would terminate membership in the retirement system. Benefits payable to an alternate recipient, including a spouse or dependent child, as recognized by a domestic relations order established before September 1, 2017, would not be affected by the ineligibility of a convicted member. On conviction of a person for a qualifying offense, a court may award half of the service retirement annuity forfeited by the person as the separate property of an innocent spouse. Ineligibility for a retirement annuity under this bill would not impair a person's right to any other retirement benefit for which the person is eligible.

This analysis assumes the provisions of the bill addressing felony sanctions for criminal offenses would not result in a significant impact on state correctional agencies. The Texas Education Agency, Office of Court Administration, Office of the Attorney General, and Teacher Retirement System estimates there would be minimal cost associated with implementing the provisions of the bill.

Local Government Impact

A superintendent or director commits an offense of a Class A misdemeanor if the superintendent or director knowingly fails to file the report by the date required by the bill. Additionally, a principal commits an offense of a Class A misdemeanor if the principal knowingly fails to provide the notice by the date required under the provisions of the bill.

A Class A misdemeanor is punishable by a fine of not more than $4,000, confinement in jail for a term not to exceed one year, or both. Costs associated with enforcement, prosecution and confinement could likely be absorbed within existing resources. Revenue gain from fines imposed and collected is not anticipated to have a significant fiscal implication.

The bill would require school districts to adopt policies concerning electronic communications between school employees and students, including policies designed to prevent improper electronic communications between school employees and students. The bill would expand the reporting requirements related to educator misconduct and provide timelines in which reporting is required. The bill would require school districts to conduct certain actions once notified of misconduct for certified persons employed within the district.

School districts and charter schools may incur costs associated with modifying existing policies to comply with the provisions of the bill. School districts and charter schools may also incur some legal costs associated with interpreting and applying the reporting requirements associated with the bill. However, this analysis assumes these costs are not expected to be significant.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council, 302 Office of the Attorney General, 323 Teacher Retirement System, 696 Department of Criminal Justice, 701 Texas Education Agency

LBB Staff: UP, THo, AM, AW, TSI, JPo, JGA, JSm
TO: Honorable Larry Taylor, Chair, Senate Committee on Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB7 by Bettencourt (Relating to improper relationships between educators and students; creating a criminal offense and expanding the applicability of an existing offense.), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

The bill would amend the Penal Code to expand the prohibition on improper employee and student relationships for any school employee serving in a capacity that requires a license, regardless of whether the employee holds that license. The bill would expand the offense to include any employee engaging in an improper relationship with a student who the employee knows is enrolled in any public or private primary or secondary school, or with any student participant in an educational activity sponsored by a school district or public or private primary school or secondary school. The bill would create an offense for failing to report certain misconduct by educators which under certain circumstances would be punishable as state jail felony.

The bill would amend the Education Code to expand the requirements to report certain information regarding misconduct for principals, superintendents, and district directors of school districts, charter school districts of innovation, service centers, and shared service arrangements and impose criminal offenses on those individuals for failing to comply with the reporting requirements.

The bill would amend the Education Code to require instruction to prevent and recognize improper educator-student relationships as an additional element of continuing education for educators and principals.

The bill would amend the Education Code to authorize the Commissioner of Education to conduct special accreditation investigations when a school district fails to produce, upon request, evidence or an investigation report relating to an educator who is under investigation by the State Board for Educator Certification.

This analysis assumes the provisions of the bill addressing felony sanctions for criminal offenses would not result in a significant impact on state correctional agencies. The Texas Education Agency, Office of Court Administration, and Office of the Attorney General estimates there would be minimal cost associated with implementing the provisions of the bill.
Local Government Impact

The bill would create a Class A misdemeanor offense for assisting employees involved in certain misconduct with a minor or student. A Class A misdemeanor is punishable by a fine of not more than $4,000, confinement in jail for a term not to exceed one year, or both. Costs associated with enforcement, prosecution and confinement could likely be absorbed within existing resources. Revenue gain from fines imposed and collected is not anticipated to have a significant fiscal implication.

The bill would require school districts to adopt policies concerning electronic communications between school employees and students, including policies designed to prevent improper electronic communications between school employees and students. The bill expands the reporting requirements related to educator misconduct.

School districts and charter schools may incur costs associated with modifying existing policies to comply with the provisions of the bill. School districts and charter schools may also incur some legal costs associated with interpreting and applying the reporting requirements associated with the bill. However, this analysis assumes these costs are not expected to be significant.

Source Agencies: 696 Department of Criminal Justice, 212 Office of Court Administration, Texas Judicial Council, 302 Office of the Attorney General, 701 Texas Education Agency

LBB Staff: UP, AW, JPo, JGA, THo, AM, JSm
TO: Honorable Larry Taylor, Chair, Senate Committee on Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB7 by Bettencourt (Relating to improper relationships between educators and students; creating a criminal offense and expanding the applicability of an existing offense.), As Introduced

No significant fiscal implication to the State is anticipated.

The bill would amend the Penal Code to expand the prohibition on improper employee and student relationships for any school employee serving in a capacity that requires a license, regardless of whether the employee holds that license. The bill would expand the offense to include any employee engaging in an improper relationship with a student who the employee knows is enrolled in any public or private primary or secondary school, or with any student participant in an educational activity sponsored by a school district or public or private primary school or secondary school. The bill would create an offense for failing to report certain misconduct by educators which under certain circumstances would be punishable as state jail felony.

The bill would amend the Education Code to expand the requirements to report certain information regarding misconduct for principals, superintendents, and district directors and impose criminal offenses on those individuals for failing to comply with the reporting requirements.

The bill would amend the Education Code to require instruction to prevent and recognize improper educator-student relationships as an additional element of continuing education for educators and principals.

The bill would amend the Education Code to authorize the Commissioner of Education to conduct special accreditation investigations when a school district fails to produce, upon request, evidence or an investigation report relating to an educator who is under investigation by the State Board for Educator Certification.

This analysis assumes the provisions of the bill addressing felony sanctions for criminal offenses would not result in a significant impact on state correctional agencies. The Texas Education Agency, Office of Court Administration, and Office of the Attorney General estimates there would be minimal cost associated with implementing the provisions of the bill.
Local Government Impact

The bill would require school districts to adopt policies concerning electronic communications between school employees and students, including policies designed to prevent improper electronic communications between school employees and students. The bill expands the reporting requirements related to educator misconduct.

School districts and charter schools may incur costs associated with modifying existing policies to comply with the provisions of the bill. School districts and charter schools may also incur some legal costs associated with interpreting and applying the reporting requirements associated with the bill. However, this analysis assumes these costs are not expected to be significant.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council, 302 Office of the Attorney General, 696 Department of Criminal Justice, 701 Texas Education Agency

LBB Staff: UP, THo, AM, AW, JSm
TO: Honorable Dan Huberty, Chair, House Committee on Public Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB7 by Bettencourt (Relating to improper relationships between educators and students and reporting of educator misconduct; creating a criminal offense and expanding the applicability of an existing offense; authorizing an administrative penalty.), Committee Report 2nd House, Substituted

The provisions of the bill addressing felony sanctions would amend the Penal Code and Education Code as they relate to improper relationships between educators and students. Under the provisions of the bill, the offense of improper relationship between educator and student, punishable as a second degree felony, would be expanded to include certain students and employees. The bill would make failure to file a report about certain misconduct or a criminal record of an educator by certain persons with the intent to conceal certain information a new criminal offense. The offense would be punishable as a state jail felony.

A second degree felony is punishable by confinement in prison for a term from 2 to 20 years and a state jail felony is punishable by confinement in a state jail for a term from 180 days to 2 years or Class A misdemeanor punishment. In addition to confinement, most felony offenses are subject to an optional fine not to exceed $10,000.

Expanding the list of behaviors for which a criminal penalty is applied and creating a new criminal offense are expected to result in increased demands upon the correctional resources of counties or of the State due to a potential increase in the number of individuals placed under supervision in the community or sentenced to a term of confinement within state correctional institutions. In fiscal year 2016, 68 individuals were arrested, 30 were placed under felony community supervision, and 11 were admitted into state correctional institutions for the offense of improper relationship between educator and student under existing statute. This analysis assumes the provisions of the bill addressing felony sanctions would not result in a significant impact on the demand for state correctional resources.

Source Agencies:
LBB Staff: UP, LM, JPo
TO: Honorable Dan Huberty, Chair, House Committee on Public Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB7 by Bettencourt (Relating to improper relationships between educators and students; creating a criminal offense and expanding the applicability of an existing offense.), As Engrossed

The provisions of the bill addressing felony sanctions would amend the Penal and Education Codes as they relate to improper relationships between educators and students. Under the provisions of the bill, the offense of improper relationship between educator and student, punishable as a second degree felony, would be expanded to include certain students and employees. The bill would make failure to file a report about certain misconduct or a criminal record of an educator by certain persons under certain circumstances a new criminal offense. The offense would be punishable as a Class A Misdemeanor or a state jail felony depending on the specific circumstances of the offense.

A second degree felony is punishable by confinement in prison for a term from 2 to 20 years, and a state jail felony is punishable by confinement in a state jail for a term from 180 days to 2 years or Class A Misdemeanor punishment. In addition to confinement, all felony level offenses are subject to an optional fine not to exceed $10,000.

Expanding the list of behaviors for which a criminal penalty is applied and creating a new criminal offense are expected to result in increased demands upon the correctional resources of counties or of the State due to a potential increase in the number of individuals sentenced to a term of supervision in the community or a term of confinement in state correctional institutions. In fiscal year 2016, 68 individuals were arrested, 30 were placed under felony community supervision, and 11 were admitted into state correctional institutions for the offense of improper relationship between educator and student. This analysis assumes the provisions of the bill addressing felony sanctions would not result in a significant impact on the demand for state correctional resources.

Source Agencies:
LBB Staff: UP, LM, JPo
TO: Honorable Larry Taylor, Chair, Senate Committee on Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB7 by Bettencourt (Relating to improper relationships between educators and students; creating a criminal offense and expanding the applicability of an existing offense.), Committee Report 1st House, Substituted

The provisions of the bill that are the subject of this analysis would amend the Penal and Education Codes as they relate to improper relationships between educators and students. Under the provisions of the bill, the offense of improper relationship between educator and students, punishable as a second-degree felony, would be expanded to include certain students and employees. The bill would make failure to file a report about certain misconduct or a criminal record of an educator by certain persons under certain circumstances a new criminal offense. The offense would be punishable as a Class A misdemeanor or a state jail felony depending on the specific circumstances of the offense.

A second-degree felony is punishable by confinement in prison for a term from 2 to 20 years, and a state jail felony is punishable by confinement in a state jail for a term from 180 days to 2 years or Class A misdemeanor punishment. In addition to confinement, all felony-level offenses are subject to an optional fine not to exceed $10,000.

Expanding the list of behaviors for which a criminal penalty is applied and creating a new criminal offense is expected to result in increased demands upon the correctional resources of counties or of the State due to longer terms of supervision in the community or longer terms of confinement in state correctional institutions. In fiscal year 2016, 68 individuals were arrested, 30 were placed on felony community supervision, and 11 were admitted to state correctional institutions for the offense of improper relationship between educator and students. This analysis assumes the provisions of the bill addressing felony sanctions would not result in a significant impact on the demand of state correctional resources.

Source Agencies:
LBB Staff: UP, LM, JPo
TO: Honorable Larry Taylor, Chair, Senate Committee on Education  
FROM: Ursula Parks, Director, Legislative Budget Board  

IN RE: SB7 by Bettencourt (Relating to improper relationships between educators and students; creating a criminal offense and expanding the applicability of an existing offense.), As Introduced

The provisions of the bill that are the subject of this analysis would amend the Penal and Education Codes as they relate to improper relationships between educators and students. Under the provisions of the bill, the offense of improper relationship between educator and students, punishable as a second-degree felony, would be expanded to include certain students and employees. The bill would make failure to file a report about certain misconduct or a criminal record of an educator by certain persons under certain circumstances a new criminal offense. The offense would be punishable as a Class A misdemeanor or a state jail felony depending on the specific circumstances of the offense.

A second-degree felony is punishable by confinement in prison for a term from 2 to 20 years, and a state jail felony is punishable by confinement in a state jail for a term from 180 days to 2 years or Class A misdemeanor punishment. In addition to confinement, all felony-level offenses are subject to an optional fine not to exceed $10,000.

Expanding the list of behaviors for which a criminal penalty is applied and creating a new criminal offense is expected to result in increased demands upon the correctional resources of counties or of the State due to longer terms of supervision in the community or longer terms of confinement in state correctional institutions. In fiscal year 2016, 68 individuals were arrested, 30 were placed on felony community supervision, and 11 were admitted to state correctional institutions for the offense of improper relationship between educator and students. This analysis assumes the provisions of the bill addressing felony sanctions would not result in a significant impact on the demand of state correctional resources.

Source Agencies:  
LBB Staff: UP, LM, JPo