Chapter 1046

H.B. No. 1920

1 AN ACT

2 relating to the Palo Duro River Authority, following

- 3 recommendations of the Sunset Advisory Commission.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Sections 1, 2, 3, 5, 6, 7, 8, 9, 10, 11, and 12,
- 6 Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973,
- 7 are amended to read as follows:
- 8 Sec. 1. By virtue of Section 59, Article XVI of the
- 9 Constitution of the State of Texas, there is hereby created a
- 10 conservation and reclamation district to be known as "Palo Duro
- 11 Water District," [River Authority of Texas" (hereinafter sometimes
- 12 referred to as the "Authority") which shall be a governmental
- 13 agency, a body politic and corporate, and a political subdivision
- 14 of this state.
- 15 Sec. 2. The <u>district</u> [Authority] hereby created and
- 16 established shall comprise all of the territory contained within
- 17 the Counties of Hansford and Moore and the City of Stinnett
- 18 [Ochiltree]. It is hereby found and determined that all of the land
- 19 thus included in the <u>district</u> [Authority] will be benefited by the
- 20 improvements to be acquired and constructed by the district
- 21 [Authority], and that the district [Authority] is created to serve
- 22 a public use and benefit.
- Sec. 3. The district, inside or outside its boundaries,
- 24 [Authority within its-limits] is hereby empowered: (a) to develop,

[shall be

1 construct or purchase dams and reservoirs. The district 2 [Authority] is empowered to construct or to purchase all plants and other facilities necessary or useful for the purpose of providing a 3 source of water supply and storing, processing such water and 4 5 transporting and distributing it for irrigation, livestock 6 raising, agricultural, municipal, domestic and industrial 7 purposes. The district [Authority] shall at all times have power to 8 develop or purchase additional sources of water and to improve, 9 enlarge and extend its water system. The district [Authority] is also empowered to make contracts for the purchase of water; (b) in 10 order to preserve and protect the purity of the waters of the state 11 12 and of the district [Authority] and conserve and reclaim said 13 waters for beneficial use by the inhabitants of the district 14 [Authority], to provide all plants, works, facilities appliances incident to or helpful or necessary to the collection, 15 16 transportation, processing, disposal, and control of such waters 17 for agricultural, municipal, domestic, oil field flooding, mining and industrial purposes; and (c) the district [Authority] is 18 19 empowered to impound, store, control and conserve the storm and 20 flood waters and the unappropriated flow waters [within the limits 21 of the Authority], including but not limited to the storm and flood 22 waters and unappropriated flow waters of Palo Duro Creek and Horse 23 Creek, [River and the tributaries thereof within and without its 24 watershed] by complying with the provisions of Chapter 1, Title 25 128, Revised Civil Statutes of Texas, as amended.

other <u>facility</u> [facilities] for impounding water

Sec. 5. (a) The district may not construct a [No] dam or

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- 1 constructed] until the plans therefor are approved by the
- 2 <u>commission</u> [Texas Water Rights Commission]. The Authority is not
- 3 authorized to develop or otherwise acquire underground sources of
- 4 water.
- 5 (b) The <u>district</u> [Authority] may sell, trade, or otherwise
- 6 dispose of any real or personal property deemed by the district
- 7 [this Commission] not to be needed for district [Authority]
- 8 purposes, subject to the terms of any deed of trust or other
- 9 indenture [issued by the Commission].
- Sec. 6. The <u>district</u> [Authority] is authorized to enter
- 11 into contracts with cities and others for supplying water to them.
- 12 The <u>district</u> [Authority] is also authorized to contract with any
- 13 city for the rental or leasing of, or for the operation of the water
- 14 production, water supply, and water filtration or purification [and
- 15 water supply facilities of such city upon such consideration as
- 16 the <u>district</u> [Authority] and the city may agree. Any such contract
- 17 may be upon such terms and for such time as the parties may agree,
- 18 and it may provide that it shall continue in effect until bonds
- 19 specified therein and refunding bonds issued in lieu of such bonds
- 20 are paid.
- 21 Sec. 7. The <u>district</u> [Authority] is empowered to obtain
- 22 through appropriate hearings an appropriation permit or permits
- 23 from the commission [Texas Water-Rights Commission], as provided in
- 24 Chapter 1 of Title 128, Revised Civil Statutes of 1925, as amended.
- 25 Thereafter such permit, either upon application of the district
- 26 [Authority] or at the will of the commission [Texas Water Rights
- 27 Commission [said-Commission [said-Commission]

- after an appropriate hearing to increase or decrease the amount of 1 water which may be appropriated $[\tau]$ and the amount which may be 2 3 stored by the district [Authority] to meet fluctuating demands. $\underline{\text{On}}[\frac{1}{2}]$ or by its 4 5 own action the commission [Texas Water Rights Commission] shall 6 redetermine the maximum amount of water which the district 7 [Authority] may store in its reservoir and in making such determination it shall consider the needs of the cities and others 8 9 that purchase water from the district [Authority].
- 10 Sec. 8. The <u>district</u> [Authority] is authorized to acquire 11 or construct within or without the boundaries of the district 12 [Authority,] a dam or dams and all works, plants and other facilities necessary or useful for the purpose of impounding, 13 14 processing and transporting water to cities and others for 15 municipal, agricultural, domestic, industrial, oil field flooding, 16 and mining purposes. The size of the dam and reservoir shall be determined by the board [Board of Directors], taking into 17 18 consideration probable future increases in water requirements, and the size of the dam shall not be limited by the amount of water 19 20 initially authorized by the commission [Texas Water Commission] to 21 be impounded therein. [No dam or other facilities for impounding 22 water shall be constructed until the plans therefor are approved by 23 the Texas Department of Water-Resources.]
- Sec. 9. The <u>district</u> [<u>Authority</u>] is empowered to acquire land within or without the boundaries of the <u>district</u> [<u>Authority</u>], and to construct, lease or otherwise acquire all works, plants and other facilities necessary or useful for the purpose of diverting,

- 1 further impounding or storing water, processing such water and
- 2 transporting it to cities and others for agricultural, municipal,
- 3 domestic, industrial, oil field flooding, and mining purposes.
- 4 Sec. 10. (a) For the purpose of carrying out any power or
- 5 authority conferred by this Act the $\underline{\text{district}}$ [Authority] shall have
- 6 the right to acquire by condemnation in the manner provided by Title
- 7 52, Revised Statutes, as amended, relating to eminent domain:
- 8 (1) the fee simple title to land and other property and
- 9 easements (including land needed for the reservoir and dam and
- 10 flood easements above the probable high water line around any such
- 11 reservoirs) within the boundaries of the <u>district</u> [Authority]; and
- 12 (2) the fee simple title to land and other property and
- 13 easements (except for land, other property, and easements to be
- 14 used for a dam or dams or facilities for the impoundment or storage
- of water) outside the boundaries of the <u>district</u> [Authority].
- 16 (b) The <u>district</u> [Authority] is hereby declared to be a
- 17 municipal corporation within the meaning of Article 3268 of said
- 18 Title 52, except that the district [Authority] shall not have the
- 19 right to so condemn any property which may be owned by any other
- 20 political subdivision, city or town; provided, however, that as
- 21 against persons, firms and corporations, or receivers or trustees
- 22 thereof, who have the power of eminent domain, the fee title may not
- 23 be condemned, but the district [Authority] may condemn only an
- 24 easement. The amount of and character of interest in land, other
- 25 property and easements thus to be acquired shall be determined by
- 26 the board [Board of Directors].
- 27 Sec. 11. The <u>district</u> [Authority] herein created shall be

- and it is hereby empowered to control, store, conserve, protect, 1 2 distribute and utilize the storm and flood waters within the area of 3 the district [Authority] for all useful purposes permitted by law; also, to carry out flood prevention and control measures within the 4 district [Authority] and to prevent or aid in preventing damage to 5 6 the lands of the <u>district</u> [Authority] and the soil and fertility thereof; to cooperate with all other districts, departments or 7 agencies of the State Government, or any agency, representative, 8 9 instrumentality or department of the United States Government; and 10 to receive and accept technical and financial assistance therefrom 11 in the accomplishment of the [said] purposes described by this 12 The district [said Authority] is further authorized and 13 empowered to purchase, construct, maintain, or in any other lawful 14 manner to acquire, provide and develop all works, facilities, 15 improvements, lands, easements and properties, which may be necessary or useful in fulfilling the purposes of the district 16 17 [Authority] or any of them.
- Sec. 12. The <u>district</u> [Authority] is authorized to acquire water appropriation permits from owners of permits. The <u>district</u> [Authority] is hereby empowered to lease or acquire rights in and to storage and storage capacity in any reservoir constructed or to be constructed by any person, firm, corporation or public agency or from the United States Government or any of its agencies.
- SECTION 2. Sections 13(a), (b), (c), and (d), Chapter 438,
 Acts of the 63rd Legislature, Regular Session, 1973, are amended to
 read as follows:
- 27 (a) The board [Board of Directors of the Authority] shall

have the power to adopt and promulgate all reasonable regulations to secure, maintain, and preserve the sanitary condition of all water in and to flow into any reservoir owned by the <u>district</u>, [Authority] to prevent waste of water or the unauthorized use thereof, <u>and</u> to regulate residence, hunting, fishing, boating and camping, and all recreational and business privileges, along or around any such reservoir, [or any] body of land, or easement owned

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by the district [Authority].

9 (b) The district [Such Authority] may prescribe reasonable penalties for the breach of any regulation of the district 10 11 [Authority], which penalties shall not exceed fines of more than Two Hundred Dollars (\$200.)[- or imprisonment for not more than 12 13 thirty (30) days, or may provide both such fine and such 14 imprisonment]. The penalties hereby authorized shall be in addition to any other penalties provided by the laws of Texas and 15 may be enforced by complaints filed in the appropriate court of 16 17 jurisdiction, provided, however, that no rule or regulation which provides a penalty for the violation thereof shall be in effect, as 18 to enforcement of the penalty, until five (5) days next after the 19 20 district [Authority] may have caused a substantive statement of the 21 particular rule or regulation and the penalty for the violation 22 thereof to be published, once a week for two (2) consecutive weeks in the county in which such reservoir is situated, or in any county 23 24 in which it is partly situated. The substantive statement so to be 25 published shall be as condensed as is possible to afford an 26 intelligent direction of the mind to the act forbidden by the rule 27 regulation; one (1) notice may embrace any number or

- 1 regulations; there must be embraced in the notice advice that 2 breach of the particular regulation, or regulations, will subject the violator to the infliction of a penalty and there also shall be 3 4 included in the notice advice that the full text of the regulations sought to be enforced is on file in the principal office of the 5 district [Authority], where the same may be read by any interested 6 7 person. Five (5) days after the second publication of the notice 8 hereby required, the advertised regulation shall be in effect, and 9 ignorance of any such regulation shall not constitute a defense to a 10 prosecution for the enforcement of a penalty and, the rules and 11 regulations authorized hereby, after the required publication, 12 shall judicially be known to the courts and shall be considered of a 13 nature like unto that of valid penal ordinance of a city of the 14 state.
- 15 (c) Any duly constituted peace officer, provided such officers meet the Texas Law Officers minimum certification 16 17 requirements, shall have the power to make arrests when necessary to prevent or abate the commission of any offense against the 18 19 regulations of the district [Authority], and against the laws of the State of Texas, when any such offense or threatened offense 20 occurs upon any land, water or easement owned or controlled by the 21 22 district [Authority], or to make such arrest at any place, in case of an offense involving injury or detriment to any property owned or 23 24 controlled by such district [Authority].
- (d) Territory may be annexed to the <u>district</u> [Authority], whether or not contiguous to the <u>district</u> [Authority], in the following manner:

1 (1) A petition praying for such annexation signed by 2 fifty (50) or a majority, whichever number is smaller, of the resident, qualified voters of the territory or of duly incorporated 3 cities or towns sought to be annexed shall be filed with the board. The petition shall describe the territory to be annexed by metes and 5 6 bounds, or otherwise, unless such territory is the same as that 7 contained within the boundaries of such city or town, in which event it shall be sufficient to state that the territory to be annexed is 8 9 that which is contained within the boundaries of such city or town.

10 If the <u>board</u> [Board of Directors] finds that the 11 petition complies with and is signed by the number of qualified 12 persons required by Subdivision (1) of this subsection, that the annexation would be to the best interest of the territory, city or 13 and the district [Authority], and that the district 14 $[{\color{blue} \textbf{Authority}}]$ will be able to supply water, or cause water to be 15 16 supplied to the territory, city, or town, it shall adopt a 17 resolution stating the conditions, if any, under which such territory, city, or town may be annexed 18 to the district [Authority], and shall fix a time and place when and where a hearing 19 20 shall be held by the board on the question of whether the territory, 21 city, or town sought to be annexed will be benefited by the 22 improvements, works, and facilities then owned or operated or 23 contemplated to be owned or operated by the district [Authority] or 24 by the other functions of the district [Authority]. Notice of the 25 adoption of such resolution stating the time and place of such hearing shall be published one (1) time in a newspaper of general 26 27 circulation in the territory, city, or town sought to be annexed at

least ten (10) days prior to the date of such hearing. The notice 1 2 shall describe the territory in the same manner in which it is 3 required or permitted by this Act to be described in the petition. All persons interested may appear at such hearing and offer 4 5 evidence for or against the proposed annexation. Such hearing may proceed in such order and under such rules as may be prescribed by 6 said board, and the hearing may be recessed from time to time. If, 7 8 at the conclusion of the hearing, the \underline{board} [\underline{Board} of $\underline{Directors}$] 9 finds that the property in such territory, city, or town will be 10 benefited by the present or contemplated improvements, works, or 11 facilities of the <u>district</u> [Authority], the <u>board</u> [Board of 12 Directors shall adopt a resolution making a finding of such 13 benefit and calling an election in the territory, city, or town 14 proposed to be annexed stating therein the date of the election, the place or places of holding the same, the proposition to be voted on, 15 16 and appointing a presiding judge for each voting place who shall 17 appoint the necessary assistant judges and clerks to assist in 18 holding the election.

19 Notice of such election shall be given by publishing a 20 substantial copy of the resolution calling the election one (1) 21 time in a newspaper of general circulation in the territory sought 22 to be annexed to the district [Authority] at least ten (10) days 23 before the date set for the election. Only constitutionally qualified electors who reside in the territory, city, or town 24 25 sought to be annexed shall be qualified to vote in said election. 26 Returns of the result of said election shall be made to the board. 27 The board shall canvass the returns of the election and adopt a

- 1 resolution declaring the results thereof. If such resolution shows
- 2 that a majority of the votes cast are in favor of annexation, the
- board shall by resolution annex said territory to the district
- 4 [Authority], and such annexation shall thereafter be incontestable
- 5 except in the manner and within the time for contesting the
- elections under the Texas Election Code, as amended. 6
- 7 The board [Board of Directors], in calling an
- 8 election on the proposition for annexation of territory, city, or
- 9 town, may include as a part of the same proposition or a separate
- proposition for the assumption of its part of the tax-supported 10
- 11 bonds of the district [Authority] then outstanding and those
- 12 theretofore voted but not yet sold, and for the levy of an ad
- 13 valorem tax on taxable property in said territory along with the tax
- in the rest of the district [Authority] for the payment thereof and
- 15 the levying of maintenance taxes permitted by Section 27 of this
- 16 Act, in which event the voting shall be restricted
- constitutionally qualified electors. If such election fails, the 17
- 18 annexed territory, city, or town shall be excluded from the
- district [Authority]. 19
- 20 SECTION 3. Sections 14, 15, 16, 17, 18, and 19, Chapter 438,
- 21 Acts of the 63rd Legislature, Regular Session, 1973, are amended to
- 22 read as follows:

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- 23 The district [Authority] is authorized
- 24 establish or otherwise provide for public parks and recreation
- 25 facilities, and to acquire land for such purposes within the
- district [Authority]. 26
- Sec. 15. In the event that the district [Authority], in the 27

- 1 exercise of the power of eminent domain or power of relocation, or
- 2 any other power granted hereunder, makes necessary the relocation,
- 3 raising, rerouting or changing the grade of, or altering the
- 4 construction of any highway, railroad, electric transmission line,
- 5 telephone or telegraph properties and facilities, or pipeline, all
- 6 such necessary relocation, raising, rerouting, changing of grade or
- 7 alteration of construction shall be accomplished at the sole
- 8 expense of the <u>district</u> [Authority].
- 9 Sec. 16. It shall not be necessary for the <u>board</u> [Board of
- 10 Directors to call a confirmation election or to hold a hearing on
- 11 the exclusion of lands or a hearing on the adoption of a plan of
- 12 taxation, but the ad valorem plan of taxation shall be used by the
- 13 district [Authority].
- Sec. 17. (a) All powers of the <u>district</u> [Authority] shall
- 15 be exercised by the board. Each director of the board [a Board of
- 16 Directors (sometimes herein referred to as the "Board"), each of
- 17 whom] shall serve staggered, two-year terms that expire on December
- 18 31 of each year. [for a term of two (2) years except for the
- 19 directors appointed by this Act. The following directors are hereby
- 20 appointed:

21	[DIRECTOR	RESIDENCE	TERM EXPIRING
22	[Dee Jackson	Spearman, Hansford	December 31, 1973
23		County, Texas	
24	[N. F. (Gus) Renner	Spearman, Hansford	December 31, 1974
25		County, Texas	
26	[Robert V. Skinner	Spearman, Hansford	December 31, 1973
27		County, Texas	

1	[Bill Logsdon	Cruver, Hansford	December-31, 1974
2		County, Texas	
3	[Bob Urban	Perryton, Ochiltree	December 31, 1973
4		County, Texas	
5	[Delbert Timmons	Perryton, Ochiltree	December 31, 1974
6		County, Texas	
7	[Jerry Garrison	Perryton, Ochiltree	December 31,-1973
8		County, Texas	
9	[Robert-D. Lemon	Perryton, Ochiltree	December 31, 1974]
10		County, Texas	

- 11 (b) In [December of 1973 and in] December of each year, 12 [hereafter] the Commissioners Court of each county contained in the district, except for Hutchinson County, and the city council of the 13 14 City of Stinnett [Authority] shall appoint a director or directors 15 [from such county] whose term or terms are about to expire. Any 16 vacancy shall be filled for the unexpired term by the governing body 17 of the appropriate county or city. Four (4) directors [members-of 18 the Board of Directors] shall be appointed by the Commissioners Court of each county contained in the district, except for 19 20 Hutchinson County, and one director shall be appointed by the city council of the City of Stinnett. Each [Authority, and each] 21 22 director shall reside in the county from which the director [he] is 23 appointed.
- (c) Each director shall serve for <u>the director's</u> [his] term
 of office as herein provided, and thereafter until <u>the director's</u>
 [his] successor shall be appointed and qualified. No person shall
 be appointed a director unless the person [he] resides in and owns

- 1 taxable property in the county or city from which the person [he] is
- 2 appointed. No member of a governing body of a county or the City of
- 3 Stinnett, and no employee of a county or the City of Stinnett shall
- 4 be appointed as director. Such directors shall subscribe the
- 5 Constitutional oath of office, and each shall give bond for the
- 6 faithful performance of $\underline{\text{the director's}}$ [his] duties in the amount
- 7 of Five Thousand Dollars (\$5,000.), the cost of which shall be paid
- 8 by the district [Authority]. A majority shall constitute a quorum.
- 9 If any director moves from the county or city from which the
- 10 director [he] is appointed or otherwise ceases to be a director, the
- 11 Commissioners Court of such county or the city council of the City
- 12 of Stinnett, as appropriate, shall appoint a director to succeed in
- 13 the position [him,] for the unexpired term.
- 14 (d) Unless the board by resolution increases the fee to an
- 15 amount authorized by Section 49.060, Water Code, each [Each]
- 16 director shall receive a fee of not to exceed Twenty-Five Dollars
- 17 (\$25.) for attending each meeting of the board [Board], provided
- 18 that no more than Fifty Dollars (\$50.) shall be paid to any director
- 19 for meetings held in any one (1) calendar month. Each director
- 20 shall also be entitled to receive not to exceed Twenty-Five Dollars
- 21 (\$25.) per day devoted to the business of the district [Authority]
- 22 and to reimbursement for actual expenses incurred in attending to
- 23 district [Authority] business provided that such service and
- 24 expense are expressly approved by the board [Board].
- Sec. 18. The board [Board of Directors] shall elect from its
- 26 number a president and a vice president of the district
- 27 [Authority], and such other officers as in the judgment of the board

1 [Board] are necessary. The president shall be the chief executive 2 officer of the district [Authority] and the presiding officer of 3 the board [Board], and shall have the same right to vote as any 4 other director. The vice president shall perform all duties and exercise all powers conferred by this Act upon the president when 5 6 the president is absent or fails or declines to act except the 7 president's right to vote. The board [Board] shall also appoint a 8 secretary and a treasurer who may or may not be members of the board 9 [Board], and it may combine those offices. The treasurer shall give bond in such amount as may be required by the board [Board of 10 Directors]. The condition of such bond shall be that the treasurer 11 12 [he] will faithfully account for all money which shall come into the 13 treasurer's [his] custody as treasurer of the district [Authority], 14 and the board [Board] may adopt a seal for the district [Authority]. 15 Sec. 19. The board [Board of Directors], from time to time, 16 shall be authorized to make or cause to be made surveys and 17 engineering investigations for the information of the district 18 [Authority] to facilitate the accomplishment of the purposes for 19 which the <u>district</u> [Authority] is created; and may employ a general 20 manager, attorneys, accountants, engineers, or other technical or 21 nontechnical employees or assistants; fix the amount and manner of 22 their compensation; and may provide for the payment of expenditures 23 deemed essential to the proper maintenance of the district 24 [Authority] and its affairs. The power to employ and discharge 25 employees may be conferred upon the general manager. SECTION 4. Sections 20(a), (b), (d), (e), (f), (g), (h), and 26

(i), Chapter 438, Acts of the 63rd Legislature, Regular Session,

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1 1973, are amended to read as follows:

- 2 For the purpose of providing a source of water supply 3 for cities and other users for agricultural, municipal, domestic, 4 industrial, oil field flooding, and mining purposes, as authorized by this Act, and for the purpose of carrying out any other power or 5 authority conferred by this Act, the <u>district</u> [Authority] 6 7 empowered to issue its negotiable bonds to be payable from revenues or taxes or both revenues and taxes of the district [Authority] as 8 are pledged by resolution of the board [Board of Directors]. 9 10 Pending the issuance of definitive bonds the board [Board] may authorize the delivery of negotiable interim bonds or notes, 11 12 eligible for exchange or substitution by use of the definitive 13 bonds.
- 14 (b) Such bonds shall be authorized by resolution of the 15 board [Board of Directors] and shall be issued in the name of the 16 district [Authority], signed by the president or vice president, attested by the secretary and shall bear the seal of the $\underline{\text{district}}$ 17 18 [Authority]. It is provided, however, that the signatures of the president or of the secretary or of both may be printed or 19 20 lithographed on the bonds if authorized by the \underline{board} [Board of 21 $\frac{\text{Directors}}{\text{Directors}}$, and that the seal of the $\frac{\text{district}}{\text{district}}$ [Authority] may be impressed on the bonds or may be printed or lithographed thereon. 22 23 The bonds shall mature serially or otherwise in not to exceed forty 24 (40) years and may be sold at a price and under terms determined by the <u>board</u> [Board of Directors] to be the most advantageous 25 26 reasonably obtainable[, provided that the interest cost to the 27 Authority, including the discount, if any, shall bear interest at

- 1 any rate per annum permitted by the Constitution and laws of the
- 2 State as shall be determined by the Board of Directors, and within
- 3 the discretion of the \underline{board} [\underline{Board}] may be made callable prior to
- $4\,$ maturity at such times and prices as may be prescribed in the
- 5 resolution authorizing the bonds, and may be made registrable as to
- 6 principal or as to both principal and interest.

[Authority] and its properties.

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- 7 The bonds may be secured by a pledge of all or part of the net revenue of the $\underline{\text{district}}$ [Authority], or by the net revenues 8 9 of any one (1) or more contracts theretofore or thereafter made or 10 other revenue or income specified by resolution of the board [Board of Directors] or in the trust indenture. 11 Any such pledge may 12 reserve the right, under conditions therein specified, to issue 13 additional bonds which will be on a parity with or subordinate to 14 the bonds then being issued. The term "net revenues" as used in this Section shall mean the gross revenues and income of the 15 district [Authority] from all sources after deduction of the amount 16 necessary to pay the cost of maintaining and operating the district 17
- 19 The <u>district</u> [Authority] is also empowered to issue 20 bonds payable from ad valorem taxes to be levied on all taxable 21 property therein, or to issue bonds secured by and payable from both such taxes and the revenues of the district [Authority]. 22 23 bonds are issued payable wholly or partially from ad valorem taxes, 24 it shall be the duty of the <u>board</u> [Board of Directors] to levy a tax sufficient to pay the bonds and the interest thereon as such bonds 25 26 and interest become due without limit as to the rate or the amount, 27 but the rate of the tax for any year may be fixed after giving

- 1 consideration to the money received from the pledged revenues which
- 2 may be available for payment of principal and interest to the extent
- 3 and in the manner permitted by the resolution authorizing the
- 4 issuance of the bonds.
- 5 Where bonds payable wholly from revenues are issued, it shall be the duty of the \underline{board} [$\underline{Board\ of\ Directors}$] to fix, and from 6 time to time to revise, the rates of compensation for water sold and 7 8 services rendered by the <u>district</u> [Authority] which will be 9 sufficient to pay the expense of operating and maintaining the 10 facilities of the district [Authority] and to pay the bonds as they 11 mature and the interest as it accrues and to maintain the reserve 12 and other funds as provided in the resolution authorizing the 13 Where bonds payable partially from revenues are issued it 14 shall be the duty of the board [Board] to fix, and from time to time 15 to revise, the rate of compensation for water sold and services 16 rendered by the district [Authority] which will be sufficient to 17 assure compliance with the resolution authorizing the bonds.
- 18 From the proceeds from the sale of the bonds, the 19 district [Authority] may set aside an amount for the payment of interest expected to accrue during construction and a reserve 20 21 interest and sinking fund, and such provision may be made in the resolution authorizing the bonds. Proceeds from the sale of the 22 23 bonds may also be used for the payment of all expenses necessarily 24 incurred in accomplishing the purpose for which this district 25 [Authority] is created, including expenses of issuing and selling 26 The proceeds from the sale of the bonds may be the bonds. 27 temporarily invested in direct obligations of the United States

- 1 Government maturing in not more than one (1) year from the date of 2 investment.
- 3 (h) In the event of a default or a threatened default in the payment of principal or of interest on bonds payable wholly or 4 partially from revenues, any court of competent jurisdiction may, 5 upon petition of the holders of outstanding bonds, appoint a 6 7 receiver with authority to collect and receive all income of the 8 district [Authority] except taxes, employ and discharge agents and 9 employees of the district [Authority], take charge of funds on hand 10 (except funds received from taxes unless commingled) and manage the proprietary affairs of the district [Attorney] without consent or 11 12 hindrance by the directors [Directors]. Such receiver may also be authorized to sell or make contracts for the sale of water or renew 13 14 such contracts with the approval of the court appointing him. 15 court may vest the receiver with such other powers and duties as the 16 court may find necessary for the protection of the holders of the 17 bonds. The resolution authorizing the issuance of the bonds or the 18 trust indenture securing the bonds [them] may limit or qualify the 19 rights of the holders of less than all of the outstanding bonds 20 payable from the same source to institute or prosecute any 21 litigation affecting the <u>district's</u> [Authority's] property or 22 income.
- (i) Before the <u>district</u> [Authority] shall issue any bonds for improvements authorized herein, it shall secure prior approval from the <u>commission</u> [Texas Water Rights Commission] in the manner provided by Section 51.421, Texas Water Code.
- SECTION 5. Sections 21 and 22, Chapter 438, Acts of the 63rd

Legislature, Regular Session, 1973, are amended to read as follows: 1 2 Sec. 21. The <u>district</u> [Authority] is authorized to issue refunding bonds for the purpose of refunding any outstanding bonds 3 4 authorized by this Act and interest thereon. Such refunding bonds may be issued to refund more than one (1) series of outstanding 5 bonds and combine the pledges for the outstanding bonds for the 6 security of the refunding bonds, and may be secured by other or 7 8 additional revenues and mortgage liens. The provisions of this law with reference to the issuance by the <u>district</u> [Authority] of other 9 bonds, their security, and their approval by the Attorney General 10 11 and the remedies of the holders shall be applicable to refunding bonds. Refunding bonds shall be registered by the Comptroller upon 12 surrender and cancellation of the bonds to be refunded, but in lieu 13 thereof, the resolution authorizing their issuance may provide that 14 15 they shall be sold and the proceeds thereof deposited in the bank 16 where the original bonds are payable, in which case the refunding bonds may be issued in an amount sufficient to pay the principal of 17 and the interest on the original bonds to their option date or 18 19 maturity date, and the Comptroller shall register them without 20 concurrent surrender and cancellation of the original bonds.

Sec. 22. Any bonds (including refunding bonds) authorized by this law, not payable wholly from ad valorem taxes, may be additionally secured by a trust indenture under which the Trustee may be a bank having trust powers situated either within or outside of the State of Texas. Such bonds, within the discretion of the board [Board of Directors], may be additionally secured by a deed of trust or mortgage lien upon physical properties of the district

1 [Authority] and all franchises, easements, water rights and 2 appropriation permits, leases and contracts and all rights appurtenant to such properties vesting in the trustee power to sell 3 the properties for the payment of the indebtedness, power to 5 operate the properties and all other powers and authority for the further security of the bonds. Such trust indenture, regardless of 6 the existence of the deed of trust or mortgage lien on the 7 8 properties may contain any provisions prescribed by the board 9 [Board of Directors] for the security of the bonds and the 10 preservation of the trust estate, and may make provision for 11 amendment or modification thereof and the issuance of bonds to 12 replace lost or mutilated bonds, and may condition the right to 13 expend <u>district</u> [Authority] money or sell <u>district</u> [Authority] property upon approval of a registered professional engineer 14 15 selected as provided therein, and may make provision for the 16 investment of funds of the district [Authority]. Any purchaser 17 under a sale under the deed of trust lien, where one is given, shall 18 be the absolute owner of the properties, facilities and rights so 19 purchased and shall have the right to maintain and operate the same. 20 SECTION 6. Sections 23(a), (b), and (c), Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973, are amended to read 21 22 as follows:

(a) No bonds payable wholly or partially from ad valorem taxes (except refunding bonds) shall be issued unless authorized by a majority vote of the constitutionally qualified electors voting at such election. [No territory shall be detached from the Authority after the issuance of bonds which are payable from

- revenues or taxes or both. Bonds not payable wholly or partially 1
- 2 from ad valorem taxes may be issued without an election.
- 3 Such election may be called by the board [Board of Directors without a petition. The resolution calling the election 4 shall specify the time and places of holding the same, the purpose 5 for which the bonds are to be issued, the maximum amount thereof, 6 the maximum maturity thereof, the form of the ballot, and the 7 presiding judge for each voting place. The presiding judge serving 8 9 at each voting place shall appoint one (1) assistant judge and at 10 least two (2) clerks to assist in holding such election. Notice of the election shall be given by publishing a substantial copy 11 12 thereof in one (1) newspaper published in each city contained in the 13 district [Authority] for two (2) consecutive weeks. The first publication shall be at least twenty-one (21) days prior to the 14 15 In any city in which no newspaper is published, notice 16
- 18 The returns of the election shall be made to and 19 canvassed by the board [Board of Directors of the Authority].

17

public places.

shall be given by posting a copy of the resolution in three (3)

- 20 SECTION 7. Sections 24, 25, 26, and 27, Chapter 438, Acts of 21 the 63rd Legislature, Regular Session, 1973, are amended to read as 22 follows:
- 23 After any bonds (including refunding bonds) are 24 authorized by the district [Authority], such bonds and the record relating to their issuance shall be submitted to the Attorney 25 26 General for [his] examination as to the validity thereof. such bonds recite that they are secured by a pledge of the proceeds 27

of a contract theretofore made between the $\underline{\text{district}}$ [Authority] and 1 2 any city or other governmental agency, authority or district, a copy of such contract and the proceedings of the city or other 3 governmental agency, authority or district authorizing such 5 contract shall also be submitted to the Attorney General. If such bonds have been authorized and if such contracts have been made in 6 accordance with the Constitution and laws of the State of Texas $\underline{\mathsf{the}}$ 7 8 Attorney General [he] shall approve the bonds and such contracts 9 and the bonds then shall be registered by the Comptroller of Public Accounts. Thereafter the bonds, and the contracts, if any, shall be 10 11 valid and binding and shall be incontestable for any cause.

12 Sec. 25. All bonds of the district [Authority] shall be and are hereby declared to be legal and authorized investments for 13 savings banks, trust companies, building 14 and association, savings and loan association, insurance companies, 15 16 fiduciaries, trustees, guardians, and for the sinking fund of 17 cities, towns, villages, counties, school districts, or other 18 political corporations or subdivisions of the State of Texas. Such 19 bonds shall be eligible to secure the deposit of any and all public funds of the State of Texas, and any and all public funds of cities, 20 21 towns, villages, counties, school districts, or other political 22 corporations or subdivision of the State of Texas; and such bonds 23 shall be lawful and sufficient security for said deposits to the 24 extent of their value, when accompanied by all unmatured coupons 25 appurtenant thereto.

Sec. 26. The accomplishment of the purposes stated in this 27 Act is for the benefit of the people of this state and for the

improvement of their properties and industries, and the <u>district</u>

[Authority], in carrying out the purposes of this Act will be
performing an essential public function under the Constitution.

The <u>district</u> [Authority] shall not be required to pay any tax or assessment on the project or any part thereof, and the bonds issued hereunder and their transfer and the income therefrom, including the profits made on the sale thereof, shall at all times be free

from taxation within this state.

8

9 Sec. 27. The <u>district</u> [Authority] may upon a favorable 10 majority vote of the qualified property taxpaying electors of the 11 district [Authority,] voting at an election held within the 12 boundaries of the district [Authority] for that purpose, levy, assess and collect annual taxes to provide funds necessary to 13 construct or acquire, maintain and operate dams, works, plants and 14 facilities deemed essential or beneficial to 15 the district [Authority] and its purposes, and also when so authorized may levy, 16 17 assess and collect annual taxes as provided by the Tax Code to provide funds adequate to defray the cost of the maintenance, 18 19 operation and administration of the district [Authority]; 20 provided, however, that the <u>district</u> [Authority] shall not have the 21 power to levy or collect a tax for the maintenance, operation, and 22 administration of the district [Authority] which exceeds fifty 23 cents (50¢) on the One Hundred Dollars (\$100) assessed valuation on 24 the property subject to taxation. Elections for the levy of such 25 taxes shall be ordered by the board [Board of Directors] and shall be held and conducted in the manner provided by this law relating to 26 27 elections for the authorization of bonds. The board [Board of

- 1 Directors] shall designate such polling places as they deem fitting
- 2 and proper. [All taxes levied by the Authority for any purpose
- 3 shall constitute a lien on the property against which levied and
- 4 shall not bar the enforcement or collection thereof.
- 5 SECTION 8. Sections 28(a), (b), (d), (e), (f), and (h),
- 6 Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973,
- 7 are amended to read as follows:
- 8 (a) The tax rolls of the counties situated within the
- 9 district [Authority,] are hereby adopted and shall constitute the
- 10 tax rolls of the district [Authority,] until assessment and tax
- 11 rolls shall be made by the <u>district</u> [Authority].
- 12 (b) If the <u>district</u> [Authority] issues and delivers bonds
- 13 which are payable wholly or partially from ad valorem taxes, or
- 14 votes the taxes as provided in Section 27 [of the Authority's Act],
- 15 the board annually shall cause the taxable property in the district
- 16 [Authority] to be rendered and assessed for ad valorem taxation,
- 17 and the value of such taxable property to be equalized, and the ad
- 18 valorem taxes in the <u>district</u> [Authority] to be collected, in
- 19 accordance with any of the methods set forth in this section, and
- 20 any method adopted shall remain in effect until changed by the
- 21 board.
- 22 (d) The laws of this State applicable to counties may be
- 23 adopted and shall be used to the extent pertinent and practicable,
- 24 provided that the board shall have the authority to act as its own
- 25 board of equalization or to appoint three resident, qualified
- 26 electors of the district [Authority] who own taxable property
- 27 therein to act as the board of equalization of the district

- 1 [Authority], and in either case the board of equalization shall
- 2 qualify and perform the duties prescribed by law for county
- 3 commissioners courts acting as boards of equalization.
- 4 The board shall be authorized to have the taxable 5 property in the <u>district</u> [Authority] assessed, its values equalized, and/or its taxes collected, in whole or in part, by the 6 tax assessors, board of equalization, and/or tax collectors, 7 8 respectively, of any county, city, taxing district, or other 9 governmental subdivision in which all or any part of the $\underline{\text{district}}$ 10 [Authority] is located; and such property may be assessed and the values thereof equalized on the same basis or a different basis than 11 12 that used by any such governmental subdivision. Such property 13 shall be assessed, the values thereof equalized, and such taxes 14 collected in the manner and for such compensation as shall be agreed 15 on between the appropriate parties, and the functions thus assumed 16 by the officials of any such governmental subdivision shall be 17 additional duties pertaining to their offices, respectively. 18 ad valorem tax law applicable to each such governmental subdivision shall apply to its officials in carrying out such functions for the 19 20 district [Authority].
- (f) It is specifically provided, however, that under any method used all taxable property within the <u>district</u> [Authority] shall be assessed on the same basis, and the values thereof shall be equalized by only one board of equalization, in an equal and uniform manner, as required by the Texas Constitution. If the board desires that taxable property shall be assessed and taxes collected by the tax assessors and/or collectors of more than one governmental

- 1 subdivision, the board shall either act as its own board of
- 2 equalization or appoint three resident, qualified electors of the
- 3 district [Authority] who own taxable property therein to act as the
- 4 board of equalization, and in either case the board of equalization
- 5 shall qualify and perform the duties prescribed by law for county
- 6 commissioners courts acting as boards of equalization.
- 7 (h) If the <u>district</u> [Authority] issues and delivers bonds
- 8 payable wholly or partially from ad valorem taxes, the board
- 9 [Board] shall levy and cause to be assessed and collected ad valorem
- 10 taxes sufficient to pay the interest on and principal of said bonds,
- 11 without limit as to the rate or the amount[, -after giving
- 12 consideration to any revenues that may be pledged to the payment of
- 13 bonds].
- SECTION 9. Chapter 438, Acts of the 63rd Legislature,
- 15 Regular Session, 1973, is amended by amending Section 29 and adding
- 16 Sections 1B, 3A, 13A, 19A, 19B, 19C, 19D, 19E, 19F, and 19G to read
- 17 as follows:
- Sec. 29. (a) The board [Board of Directors] shall designate
- 19 one (1) or more banks within the district [Authority] to serve as
- 20 depository for the funds of the district [Authority]. All funds of
- 21 the district [Authority] shall be deposited in such depository bank
- 22 or banks except that funds pledged to pay bonds may be deposited
- 23 with the trustee bank named in the trust agreement, and except that
- 24 funds shall be remitted to the bank of payment for the payment of
- 25 principal of and interest on bonds. To the extent that funds in the
- 26 depository banks and the trustee bank are not insured by the
- 27 F.D.I.C. they shall be secured in the manner provided by law for the

1 security of county funds.

- 2 Before designating a depository bank or banks, the board 3 [Board of Directors] shall issue a notice stating the time and place when and where the board [Board] will meet for such purpose and 4 5 inviting the banks in the district [Authority] 6 applications to be designated depositories. The term of service 7 for depositories shall be prescribed by the **board** [Board]. notice shall be published one (1) time in a newspaper or newspapers 8 published in the district [Authority] and specified by the board 9 10 [Board].
- At the time mentioned in the notice, the board [Board] 11 12 shall consider the applications and the management and condition of the banks filing them, and shall designate as depositories the bank 13 14 or banks which offer the most favorable terms and conditions for the 15 handling of the funds of the district [Authority] and which the 16 board [Board] finds have proper management and are in condition to warrant handling of district [Authority] funds. Membership on the 17 board [Board of Directors] of an officer or director of a bank shall 18 not disqualify such bank from being designated as depository. 19
- 20 (d) If no applications are received by the time stated in 21 the notice, the <u>board</u> [Board] shall designate some bank or banks 22 within or without <u>the district</u> [Authority] upon such terms and 23 conditions as it may find advantageous to the <u>district</u> [Authority].
- 24 <u>Sec. 1B.</u> In this Act:
- 25 (1) "Board" means the district's board of directors.
- 26 (2) "Commission" means the Texas Commission on
- 27 Environmental Quality.

- 1 (3) "Director" means a member of the board.
- 2 (4) "District" means the Palo Duro Water District.
- 3 (5) "Member entity" means a county or municipality
- 4 that is a member of the district.
- 5 <u>Sec. 3A.</u> The district may:
- (1) lease the hunting rights on property owned by the
- 7 <u>district;</u>
- 8 (2) develop, manage, or lease property owned by the
- 9 district for any recreational purpose; and
- 10 (3) lease property owned by the district to a person
- 11 seeking to develop renewable energy resources.
- 12 Sec. 13A. (a) A county or municipality may withdraw from
- 13 the district or the district may dissolve according to this
- 14 section.
- (b) In order to withdraw from the district or to dissolve
- 16 the district, the governing body of a member entity must issue an
- 17 order or pass a resolution declaring the intent to withdraw from or
- 18 dissolve the district. The order or resolution must state:
- (1) the intention to either withdraw from the district
- 20 or call for the dissolution of the district; and
- 21 (2) the reasons supporting the withdrawal or
- 22 dissolution.
- (c) Not later than the 30th day after the date the district
- 24 receives an order or resolution under Subsection (b), the district
- 25 shall hold a public hearing on the matter described by the order or
- 26 <u>resolution</u>.
- 27 <u>(d) In the event of a proposed withdrawal or dissolution</u>

- 1 under this section, the member entities must reach a financial
- 2 agreement that:
- 3 (1) for a withdrawal of a county or municipality from
- 4 the district, provides for sufficient revenue for maintaining the
- 5 Palo Duro Reservoir and the dam that impounds the water in the
- 6 reservoir; or
- 7 (2) for a dissolution of the district, provides for
- 8 the transfer of:
- 9 (A) the ownership rights of the dam to an entity
- 10 that assumes responsibility for the maintenance of the dam and
- 11 <u>liability for actions related to the dam;</u>
- 12 (B) all assets and liabilities of the district to
- 13 other entities; and
- (C) the responsibility for the continued
- 15 provision of services, if the district provides services.
- (e) The board must provide an opportunity for the public to
- 17 comment on the financial agreement described by Subsection (d)
- 18 before the board votes as described by Subsection (f). The period
- 19 for public comment must last not less than 10 days.
- 20 <u>(f) After consideration of the public comments submitted</u>
- 21 under Subsection (e), the board shall vote on the issue described by
- 22 the order or resolution under Subsection (b). The board may proceed
- 23 with the withdrawal or dissolution only if two-thirds of all of the
- 24 members of the board vote in favor of withdrawal or dissolution.
- 25 (g) If the board votes in favor of withdrawal or dissolution
- 26 as provided by Subsection (f), the governing body of each member
- 27 entity shall vote on the matter of withdrawal or dissolution.

1	(h) A withdrawal or dissolution authorized under this
2	section does not take effect until:
3	(1) the governing body of each county and municipality
4	has voted in favor of withdrawal or dissolution;
5	(2) all conditions specified in the financial
6	agreement described by Subsection (d) have been met; and
7	(3) all actions described in the financial agreement
8	described by Subsection (d) have been completed.
9	Sec. 19A. The board shall develop and implement policies
10	that provide the public with a reasonable opportunity to appear
11	before the board and to speak on any agenda item at board meetings.
12	Sec. 19B. A director who has a financial interest in a
13	contract under consideration by the district for the purchase,
14	sale, lease, rental, or supply of property, including supplies,
15	materials, and equipment, or the construction of facilities, shall
16	disclose that fact to the other members of the board and may not
17	vote on or participate in discussions during board meetings on the
18	acceptance of the contract. A financial interest of a director does
19	not affect the validity of a contract if disclosure is made and the
20	director with the financial interest does not vote on the question
21	of entering into the contract.
22	Sec. 19C. Not earlier than the 10th day after the date a
23	director receives written notice of a charge against the director,
24	and after an opportunity to be heard in person or through the
25	appearance of counsel at a public hearing on the matter of the
26	charge described by the notice, the board may remove a director for:
27	<pre>(1) inefficiency;</pre>

1	(2) neglect of duty; or
2	(3) misconduct in office.
3	Sec. 19D. (a) A person who is appointed to and qualifies
4	for office as a director may not vote, deliberate, or be counted as
5	a director in attendance at a meeting of the board until the person
6	completes a training program that complies with this section.
7	(b) The training program must provide the person with
8	information regarding:
9	(1) the law governing district operations;
10	(2) the programs, functions, rules, and budget of the
11	district;
12	(3) the scope of and limitations on the rulemaking
13	authority of the district;
14	(4) the results of the most recent formal audit of the
15	district;
16	(5) the requirements of:
17	(A) laws relating to open meetings, public
18	information, administrative procedure, and disclosing conflicts of
19	<pre>interest; and</pre>
20	(B) other laws applicable to members of the
21	governing body of a water district in performing their duties; and
22	(6) any applicable ethics policies adopted by the
23	board or the Texas Ethics Commission.
24	(c) A person appointed to the board is entitled to
25	reimbursement for the travel expenses incurred in attending the
26	training program regardless of whether the attendance at the
27	program occurs before or after the person qualifies for office.

- 1 (d) The board shall create a training manual that includes
- 2 the information required by Subsection (b). The board shall
- 3 distribute a copy of the training manual annually to each director.
- 4 On receipt of the training manual, each director shall sign a
- 5 statement acknowledging receipt of the training manual.
- 6 Sec. 19E. The board shall develop and implement policies
- 7 that clearly separate the policymaking responsibilities of the
- 8 board and the management responsibilities of the general manager
- 9 and staff of the district.
- Sec. 19F. (a) The district shall maintain a system to
- 11 promptly and efficiently act on complaints filed with the district.
- 12 The district shall maintain information about parties to the
- 13 complaint, the subject matter of the complaint, a summary of the
- 14 results of the review or investigation of the complaint, and its
- 15 disposition.
- 16 (b) The district shall make information available
- 17 describing its procedures for complaint investigation and
- 18 resolution.
- (c) The district shall periodically notify the complaint
- 20 parties of the status of the complaint until final disposition.
- 21 Sec. 19G. (a) The district shall develop a policy to
- 22 <u>encourage</u> the use of:
- (1) negotiated rulemaking procedures under Chapter
- 24 2008, Government Code, for the adoption of district rules; and
- 25 (2) appropriate alternative dispute resolution
- 26 procedures under Chapter 2009, Government Code, to assist in the
- 27 resolution of internal and external disputes under the district's

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2
          (b) The district's procedures relating to alternative
 3
    dispute resolution must conform, to the extent possible, to any
 4
    model guidelines issued by the State Office of Administrative
 5
    Hearings for the use of alternative dispute resolution by state
 6
    agencies.
 7
          (c) The district shall:
 8
               (1) coordinate the implementation of the policy
 9
    adopted under Subsection (a);
10
               (2) provide training as needed to implement the
    procedures for negotiated rulemaking or alternative dispute
11
12
    resolution; and
13
               (3) collect data concerning the effectiveness of those
14
    procedures.
          SECTION 10. Section 325.025(b), Government Code, is amended
15
16
    to read as follows:
17
          (b)
               This section applies to the:
18
                    Angelina and Neches River Authority;
19
               (2)
                    Bandera County River Authority and Groundwater
20
    District;
21
               (3)
                    Brazos River Authority;
22
               (4)
                    Central Colorado River Authority;
23
               (5)
                    Guadalupe-Blanco River Authority;
                    Lavaca-Navidad River Authority;
24
               (6)
25
                    Lower Colorado River Authority;
               (7)
                    Lower Neches Valley Authority;
26
               (8)
27
               (9)
                    Nueces River Authority;
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1

jurisdiction.

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1
                 (10) [Palo Duro River Authority of Texas;
 2
                         Red River Authority of Texas;
                 [\frac{(11)}{(11)}]
 3
                (11) [(12)] Sabine River Authority of Texas;
 4
                (12) [(13)] San Antonio River Authority;
 5
                (13) [(14)] San Jacinto River Authority;
 6
                (14) [(15)] Sulphur River Basin Authority;
 7
                (15) [(16)] Trinity River Authority of Texas;
 8
                <u>(16)</u> [<del>(17)</del>]
                              Upper Colorado River Authority; and
 9
                <u>(17)</u> [<del>(18)</del>]
                              Upper Guadalupe River Authority.
10
           SECTION 11. (a) The following sections of Chapter 438, Acts
    of the 63rd Legislature, Regular Session, 1973, are repealed:
11
12
                 (1)
                      Section 1A;
13
                 (2)
                      Section 2A:
14
                (3)
                      Section 2B;
15
                 (4)
                      Section 4;
16
                (5)
                      Section 13(e);
17
                (6)
                      Section 28(i); and
18
                (7)
                      Section 30.
19
           (b)
                The following sections are repealed:
20
                (1)
                      Section 9,
                                    Chapter
                                              115, Acts
                                                            of
                                                                the
                                                                      64th
21
    Legislature, Regular Session, 1975;
22
                (2)
                      Section 6,
                                    Chapter
                                               17,
                                                     Acts
                                                            of
                                                                the
                                                                      68th
23
    Legislature, Regular Session, 1983; and
24
                (3)
                      Section 4,
                                    Chapter 651,
                                                     Acts
                                                            of
                                                                the
                                                                      70th
25
    Legislature, Regular Session, 1987.
26
          SECTION 12. (a) Notwithstanding Section 19D(a),
27
    438, Acts of the 63rd Legislature, Regular Session, 1973, as added
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- 1 by this Act, a person serving on the board of directors of the Palo
- 2 Duro Water District, as renamed by this Act, may vote, deliberate,
- 3 and be counted as a director in attendance at a meeting of the board
- 4 until December 1, 2017.
- 5 (b) This section expires January 1, 2018.
- 6 SECTION 13. (a) The legal notice of the intention to
- 7 introduce this Act, setting forth the general substance of this
- 8 Act, has been published as provided by law, and the notice and a
- 9 copy of this Act have been furnished to all persons, agencies,
- 10 officials, or entities to which they are required to be furnished
- 11 under Section 59, Article XVI, Texas Constitution, and Chapter 313,
- 12 Government Code.
- 13 (b) The governor, one of the required recipients, has
- 14 submitted the notice and Act to the Texas Commission on
- 15 Environmental Quality.
- 16 (c) The Texas Commission on Environmental Quality has filed
- 17 its recommendations relating to this Act with the governor, the
- 18 lieutenant governor, and the speaker of the house of
- 19 representatives within the required time.
- 20 (d) All requirements of the constitution and laws of this
- 21 state and the rules and procedures of the legislature with respect
- 22 to the notice, introduction, and passage of this Act are fulfilled
- 23 and accomplished.
- SECTION 14. This Act takes effect September 1, 2017.

H.B. No. 1920

President of the Senate

Speaker of the House

I certify that H.B. No. 1920 was passed by the House on May 2, 2017, by the following vote: Yeas 143, Nays 0, 1 present, not voting; and that the House concurred in Senate amendments to H.B. No. 1920 on May 26, 2017, by the following vote: Yeas 146, Nays 0, 1 present, not voting.

Chief Clerk of the Hou

I certify that H.B. No. 1920 was passed by the Senate, with amendments, on May 24, 2017, by the following vote: Yeas 31, Nays 0.

Secretary of the Senate

APPROVED: 6 - 13 - 7017

Date

Governor

FILED IN THE OFFICE OF THE SECRETARY OF STATE

3 PM O'CLOCK

13P

Secretary of State

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

May 25, 2017

TO: Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB1920 by Flynn (Relating to the Palo Duro River Authority, following recommendations

of the Sunset Advisory Commission.), As Passed 2nd House

No fiscal implication to the State is anticipated.

Local Government Impact

The bill would implement recommendations made by the Sunset Advisory Commission (Commission) regarding the Palo Duro River Authority (PDRA). According to the Commission, the provision authorizing one or more PDRA members to withdraw from or dissolve PDRA could have a fiscal impact to PDRA and its county and city members, but any impact would have to be agreed to by all the members and cannot be estimated.

Additionally, the bill would allow use of PDRA property for hunting and recreational purposes, and for lease to a person seeking to develop renewable energy resources. PDRA may realize a fiscal impact from these actions, however, the associated costs and revenue generated cannot be determined.

Source Agencies: 11

116 Sunset Advisory Commission, 580 Water Development Board, 582

Commission on Environmental Quality

LBB Staff: UP, SD, SZ, JJ, LAU

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

May 18, 2017

TO: Honorable Charles Perry, Chair, Senate Committee on Agriculture, Water & Rural Affairs

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB1920 by Flynn (relating to the Palo Duro River Authority, following recommendations of the Sunset Advisory Commission.), Committee Report 2nd House, Substituted

No fiscal implication to the State is anticipated.

Local Government Impact

The bill would implement recommendations made by the Sunset Advisory Commission (Commission) regarding the Palo Duro River Authority (PDRA). According to the Commission, the provision authorizing one or more PDRA members to withdraw from or dissolve PDRA could have a fiscal impact to PDRA and its county and city members, but any impact would have to be agreed to by all the members and cannot be estimated.

Additionally, the bill would allow use of PDRA property for hunting and recreational purposes, and for lease to a person seeking to develop renewable energy resources. PDRA may realize a fiscal impact from these actions, however, the associated costs and revenue generated cannot be determined.

Source Agencies: 116 Sunset Advisory Commission, 580 Water Development Board, 582

Commission on Environmental Quality

LBB Staff: UP, SZ, JJ, LAU

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

May 17, 2017

TO: Honorable Charles Perry, Chair, Senate Committee on Agriculture, Water & Rural Affairs

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB1920 by Flynn (Relating to the Palo Duro River Authority, following recommendations

of the Sunset Advisory Commission.), As Engrossed

No fiscal implication to the State is anticipated.

Local Government Impact

The bill would implement recommendations made by the Sunset Advisory Commission (Commission) regarding the Palo Duro River Authority (PDRA). According to the Commission, the provision authorizing one or more PDRA members to withdraw from or dissolve PDRA could have a fiscal impact to PDRA and its county and city members, but any impact would have to be agreed to by all the members and cannot be estimated.

Additionally, the bill would authorize PDRA to develop, generate, distribute and sell electric energy to certain entities and allow use of PDRA property for hunting and recreational purposes. PDRA may realize a fiscal impact from these actions, however, the associated costs and revenue generated cannot be determined.

Source Agencies:

116 Sunset Advisory Commission, 580 Water Development Board, 582

Commission on Environmental Quality

LBB Staff: UP, SZ, JJ, LAU

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION Revision 1

April 24, 2017

TO: Honorable Lyle Larson, Chair, House Committee on Natural Resources

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB1920 by Flynn (relating to the Palo Duro River Authority, following recommendations

of the Sunset Advisory Commission.), Committee Report 1st House, Substituted

No fiscal implication to the State is anticipated.

Local Government Impact

The bill would implement recommendations made by the Sunset Advisory Commission (Commission) regarding the Palo Duro River Authority (PDRA). According to the Commission, the provision authorizing one or more PDRA members to withdraw from or dissolve PDRA could have a fiscal impact to PDRA and its county and city members, but any impact would have to be agreed to by all the members and cannot be estimated.

Additionally, the bill would authorize PDRA to develop, generate, distribute and sell electric energy to certain entities and allow use of PDRA property for hunting and recreational purposes. PDRA may realize a fiscal impact from these actions, however, the associated costs and revenue generated cannot be determined.

Source Agencies:

116 Sunset Advisory Commission, 580 Water Development Board, 582

Commission on Environmental Quality

LBB Staff: UP, SZ, JJ, PM, CL, BM

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

April 14, 2017

TO: Honorable Lyle Larson, Chair, House Committee on Natural Resources

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB1920 by Flynn (relating to the Palo Duro River Authority, following recommendations of the Sunset Advisory Commission.), Committee Report 1st House, Substituted

No fiscal implication to the State is anticipated.

Local Government Impact

The bill would implement recommendations made by the Sunset Advisory Commission (Commission) regarding the Palo Duro River Authority (PDRA). According to the Commission, the provision authorizing one or more PDRA members to withdraw from or dissolve PDRA could have a fiscal impact to PDRA and its county and city members, but any impact would have to be agreed to by all the members and cannot be estimated.

Additionally, the bill would authorize PDRA to develop groundwater on its property, develop, generate, distribute and sell electric energy to certain entities and allow use of PDRA property for hunting and recreational purposes. PDRA may realize a fiscal impact from these actions, however, the associated costs and revenue generated cannot be determined.

Source Agencies: 116 Sunset Advisory Commission, 580 Water Development Board, 582

Commission on Environmental Quality

LBB Staff: UP, SZ, JJ, PM, CL, BM

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

March 27, 2017

TO: Honorable Lyle Larson, Chair, House Committee on Natural Resources

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB1920 by Flynn (Relating to the Palo Duro River Authority, following recommendations

of the Sunset Advisory Commission.), As Introduced

No fiscal implication to the State is anticipated.

Local Government Impact

The bill would implement recommendations made by the Sunset Advisory Commission (Commission) regarding the Palo Duro River Authority (PDRA). According to the Commission, the provision authorizing one or more PDRA members to withdraw from or dissolve PDRA could have a fiscal impact to PDRA and its county and city members, but any impact would have to be agreed to by all the members and cannot be estimated.

Source Agencies: 116 Sunset Advisory Commission, 582 Commission on Environmental

Quality

LBB Staff: UP, SZ, JJ, PM, BM

WATER DEVELOPMENT POLICY IMPACT STATEMENT

85TH LEGISLATIVE REGULAR SESSION

May 18, 2017

TO: Honorable Charles Perry, Chair, Senate Committee on Agriculture, Water & Rural Affairs

FROM: Ursula Parks, Director, Legislative Budget Board

100

IN RE: HB1920 by Flynn (relating to the Palo Duro River Authority, following recommendations of the Sunset Advisory Commission.), Committee Report 2nd House, Substituted

The Legislative Budget Board, in cooperation with the Texas Water Development Board (TWDB) and the Texas Commission on Environmental Quality (TCEQ), has determined that:

This bill converts Palo Duro River Authority into Palo Duro Water District (District).

Population - Palo Duro River Authority is proposed to be changed to a conservation and reclamation district, hereby known as Palo Duro Water District. Based on the territory mentioned in HB1920, the proposed district consists of all of the territory contained within the counties of Hansford and Moore and the City of Stinnett. The 2010 Census population estimate for the territory is 29,398.

The total population of the proposed territory in the 2017 State Water Plan is projected to grow to 33,667 in 2020, 37,760 in 2030 and 41,958 in 2040.

Location - The proposed new territory for the district would be composed of all territory within the counties of Hansford and Moore and the City of Stinnett.

The proposed district's area is approximately 1,838 square miles in the Texas panhandle.

Comments on Powers/Duties Different from Similar Types of Districts: House Committee Substitute 2 removes Section 3A that allows the District to develop and generate electric energy by means of renewable energy resources inside the boundaries of the District and to distribute and sell the electric energy to: an entity that operates in the Electric Reliability Council of Texas power region, an entity that operates in the Southwest Power Pool power region or an electric cooperative, as defined by Section 161.002, Utilities code, that operates in this state. House Committee Substitute 2 removes Section 3B clarifying that the entities identified in Section 3A, are not required to build a new transmission line and that grid interconnection does not subject the entities to the jurisdiction of the Federal Energy Regulatory Commission and does not affect the jurisdiction of the Federal Energy Regulatory Commission over an entity which the commission already has jurisdiction. House Committee Substitute 2 adds that the District may lease property owned by the District to a person seeking to develop renewable energy resources.

The Palo Duro River Authority was created by Chapter 438, Acts of the 63rd Legislature, Regular

Session, 1973. The Authority holds certificate of adjudication no. 01-3803 which authorizes the Authority to maintain a dam and reservoir on Palo Duro Creek. The water in Palo Duro Creek and impounded in the reservoir is subject to the Canadian River Compact Commission. The Authority recently underwent a Sunset Review. This bill is intended to incorporate the recommendations of the Sunset Advisory Commission pursuant to that review; the Bill proposes: implement the Sunset Review recommendations by amending, Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973 as follows: the Palo Duro River Authority of Texas, would be converted to a "Water District." All instances of references to "authority" are amended to read "district." Section 1, et seq of the Act; the jurisdiction for the entity is expanded to include Moore County and City of Stinnett. Section 2 of the Act; the District is empowered to act outside its boundaries. Section 3 of the Act; the term for a director on the board is amended to be two-year staggered terms that expire on December 31 of each year. Section 17 of the Act; the bill would disallow the commissioners court of Hutchinson County from appointing a director to the board and would authorize the city council for the City of Stinnett to appoint a director to the board. Section 17(b) of the Act; provision is repealed which prevented the detachment of territory after issuance of bonds payable from revenue or taxes. Section 23(a) of the Act; provision is repealed which stated that all taxes levied for any purpose constitute a lien on the property. Section 27 of the Act; the language "after giving consideration to any revenues that may be pledged to the payment of bonds" is struck from Section 28(h) of the Act; definitions for Board, Commission, Director, and District are added. Proposed new Section 1B of the Act; a new section creating procedures for a county or municipality to withdraw from the district or for the district to dissolve is added. The procedures for withdrawal or dissolution require: notice of intent to withdraw in a resolution by a member county or city or the District; a public hearing on the resolution within 30 days; a financial agreement must be made which provides for sufficient revenue for maintaining the Palo Duro Reservoir and transfer of the dam to an entity that assumes responsibility for the maintenance of the dam and liability for actions related to the dam; an opportunity for public comment on the financial agreement; and a two-thirds vote by the board in favor of the withdrawal or dissolution. Proposed new Section 13A; new sections relating to operation of the board of the District including: a requirement that the District provide the public with a reasonable opportunity to appear before the board and speak at the meetings; provisions for considering the financial interest of a director in a contract under consideration by members of the board; a procedure for consideration of charges and removal of a board member for inefficiency, neglect of duty, or misconduct; and a requirement that a board member complete training regarding the functions and authority of the District prior to being allowed to vote or deliberate on the board - persons currently on the board of the Authority would be exempt from the training until January 1, 2018. Proposed new Section 19A-19D; a requirement that the board develop and implement policies that separate policymaking responsibilities of the board and management responsibilities of the general manager. Proposed new Section 19E; a requirement that the District maintain procedures for acting on complaints, make information available describing the procedures, and periodically notify complainants of the status of their complaints. Proposed new Section 19F; a requirement that the District develop a policy of encouraging negotiated rulemaking procedures and alternative dispute resolution for resolution of internal and external disputes. Proposed new Section 19G; the Bill requires for the Governor to submit notice of the intent to introduce this Act to the TCEQ, and for the TCEQ to file recommendations with Governor, the Lieutenant Governor, and the Speakers of the House of Representatives and Senate. Section 13 of the Bill. Section 11 of the Bill repeals 10 provisions of the Act as follows: Chapter 438, Act of the 63rd Legislature, Section 1A, which made the Authority subject to review by the Sunset Commission; chapter 438, Act of the 63rd Legislature, Section 2A, which allows the Authority to call an election to annex Moore County; chapter 438, Act of the 63rd Legislature, Section 2B, which annexed the City of Stinnett; chapter 438, Act of the 63rd Legislature, Section 4, which allows the Authority to acquire land and easements by eminent domain; chapter 438, Act of the 63rd Legislature, Section 13(e), which allows a county to detach from the Authority prior to issuance of bonds; chapter 438, Act of

the 63rd Legislature, Section 28(i), which authorized an ad valorem tax of \$1 per \$100 valuation of taxable property chapter 438, Act of the 63rd Legislature, Section 30, which declared that the Authority is essential to the purposes of Section 59, Article 16 of the Texas Constitution; chapter 115, Act of the 64th Legislature, Section 9, which provided proof of publication of constitutional notice; chapter 17, Act of the 68th Legislature, Section 6, which provided proof of publication of constitutional notice; chapter 651, Act of the 70th Legislature, Section 4, which provided proof of publication of constitutional notice. The Act takes effect September 1, 2017.

Overlapping Services: TCEQ does not have mapping information for water and/or wastewater providers because this function was transferred from the TCEQ to the Public Utility Commission on September 1, 2014. As a result, TCEQ is unaware of possible overlapping service providers.

TCEQ's Supervision: As with general law districts, the TCEQ will have general supervisory authority, including bond review authority and review of financial reports.

Water Use - Within the proposed territory, 100 percent of the total water use was groundwater (Ogallala Aquifer) in 2014. One percent of all the groundwater use was for municipal purposes.

Source Agencies: 580 Water Development Board, 582 Commission on Environmental

Quality

LBB Staff: UP, SZ

WATER DEVELOPMENT POLICY IMPACT STATEMENT

85TH LEGISLATIVE REGULAR SESSION Revision 1

April 25, 2017

TO: Honorable Lyle Larson, Chair, House Committee on Natural Resources

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB1920 by Flynn (relating to the Palo Duro River Authority, following recommendations of the Sunset Advisory Commission.), Committee Report 1st House, Substituted

The Legislative Budget Board, in cooperation with the Texas Water Development Board (TWDB) and the Texas Commission on Environmental Quality (TCEQ), has determined that:

This bill converts Palo Duro River Authority into Palo Duro Water District (District).

Population - Palo Duro River Authority is proposed to be changed to a conservation and reclamation district, hereby known as Palo Duro Water District. Based on the territory mentioned in HB1920, the proposed district consists of all of the territory contained within the counties of Hansford and Moore and the City of Stinnett. The 2010 Census population estimate for the territory is 29,398.

The total population of the proposed territory in the 2017 State Water Plan is projected to grow to 33,667 in 2020, 37,760 in 2030 and 41,958 in 2040.

Location - The proposed new territory for the district would be composed of all territory within the counties of Hansford and Moore and the City of Stinnett.

The proposed district's area is approximately 1,838 square miles in the Texas panhandle.

Comments on Powers/Duties Different from Similar Types of Districts: In Section 1 of the CS, Section 5 was revised to break language into three subsections ((a), (b), and (c)). The text in subsection (a) is reworded for clarity with no substantive changes from the filed version. The language in subsection (b) remains the same as the filed version and subsection (c) is added language that allows the District to develop groundwater on property owned by the District and to sell groundwater to a member entity. Additionally, if no member entity purchases the groundwater, the District may sell groundwater to a public or private entity located in Region A as established by the Water Development Board for the purposes of regional water planning; Section 24 is revised to define "he" as the Attorney General; Section 29 of the CS added the following Sections: Section 1B is added to define member entity as a county or municipality that is a member of the District. Section 3A is added to allow the District to develop and generate energy by means of renewable energy resources and to distribute and sell the electric energy to: an entity that operates in the Electric Reliability Council of Texas power region, an entity that operates in

the Southwest Power Pool power region or an electric cooperative, as defined by Section 161.002, Utilities code, that operates in this state. Section 3B is added to clarify that the entities identified in Section 3A, are not required to build a new transmission line and that grid interconnection does not subject the entities to the jurisdiction of the Federal Energy Regulatory Commission and does not affect the jurisdiction of the Federal Energy Regulatory Commission over an entity which the commission already has jurisdiction. Section 3C is added to allow the District to lease hunting rights on property owned by the District, and to lease property owned by the District for any recreational purpose; the additions to the CS were pulled from HB 1603 filed by Representative Price filed this session.

The Palo Duro River Authority was created by Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973. The Authority holds certificate of adjudication no. 01-3803 which authorizes the Authority to maintain a dam and reservoir on Palo Duro Creek. The water in Palo Duro Creek and impounded in the reservoir is subject to the Canadian River Compact Commission. The Authority recently underwent a Sunset Review. This bill is intended to incorporate the recommendations of the Sunset Advisory Commission pursuant to that review; the Bill proposes: implement the Sunset Review recommendations by amending, Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973 as follows: the Palo Duro River Authority of Texas, would be converted to a "Water District." All instances of references to "authority" are amended to read "district." Section 1, et seq of the Act; the jurisdiction for the entity is expanded to include Moore County and City of Stinnett. Section 2 of the Act; the District is empowered to act outside its boundaries. Section 3 of the Act; the term for a director on the board is amended to be two-year staggered terms that expire on December 31 of each year. Section 17 of the Act; the bill would disallow the commissioners court of Hutchinson County from appointing a director to the board and would authorize the city council for the City of Stinnett to appoint a director to the board. Section 17(b) of the Act; provision is repealed which prevented the detachment of territory after issuance of bonds payable from revenue or taxes. Section 23(a) of the Act; provision is repealed which stated that all taxes levied for any purpose constitute a lien on the property. Section 27 of the Act; the language "after giving consideration to any revenues that may be pledged to the payment of bonds" is struck from Section 28(h) of the Act; definitions for Board, Commission, Director, and District are added. Proposed new Section 1B of the Act; a new section creating procedures for a county or municipality to withdraw from the district or for the district to dissolve is added. The procedures for withdrawal or dissolution require: notice of intent to withdraw in a resolution by a member county or city or the District; a public hearing on the resolution within 30 days; a financial agreement must be made which provides for sufficient revenue for maintaining the Palo Duro Reservoir and transfer of the dam to an entity that assumes responsibility for the maintenance of the dam and liability for actions related to the dam; an opportunity for public comment on the financial agreement; and a two-thirds vote by the board in favor of the withdrawal or dissolution. Proposed new Section 13A; new sections relating to operation of the board of the District including: a requirement that the District provide the public with a reasonable opportunity to appear before the board and speak at the meetings; provisions for considering the financial interest of a director in a contract under consideration by members of the board; a procedure for consideration of charges and removal of a board member for inefficiency, neglect of duty, or misconduct; and a requirement that a board member complete training regarding the functions and authority of the District prior to being allowed to vote or deliberate on the board - persons currently on the board of the Authority would be exempt from the training until January 1, 2018. Proposed new Section 19A-19D; a requirement that the board develop and implement policies that separate policymaking responsibilities of the board and management responsibilities of the general manager. Proposed new Section 19E; a requirement that the District maintain procedures for acting on complaints, make information available describing the procedures, and periodically notify complainants of the status of their complaints. Proposed new Section 19F; a requirement that the District develop a policy of encouraging negotiated rulemaking procedures and

alternative dispute resolution for resolution of internal and external disputes. Proposed new Section 19G; the Bill requires for the Governor to submit notice of the intent to introduce this Act to the TCEQ, and for the TCEQ to file recommendations with Governor, the Lieutenant Governor, and the Speakers of the House of Representatives and Senate. Section 13 of the Bill. Section 11 of the Bill repeals 10 provisions of the Act as follows: Chapter 438, Act of the 63rd Legislature, Section 1A, which made the Authority subject to review by the Sunset Commission; chapter 438, Act of the 63rd Legislature, Section 2A, which allows the Authority to call an election to annex Moore County; chapter 438, Act of the 63rd Legislature, Section 2B, which annexed the City of Stinnett; chapter 438, Act of the 63rd Legislature, Section 4, which allows the Authority to acquire land and easements by eminent domain; chapter 438, Act of the 63rd Legislature, Section 13(e), which allows a county to detach from the Authority prior to issuance of bonds; chapter 438, Act of the 63rd Legislature, Section 28(i), which authorized an ad valorem tax of \$1 per \$100 valuation of taxable property chapter 438, Act of the 63rd Legislature, Section 30, which declared that the Authority is essential to the purposes of Section 59, Article 16 of the Texas Constitution; chapter 115, Act of the 64th Legislature, Section 9, which provided proof of publication of constitutional notice; chapter 17, Act of the 68th Legislature, Section 6, which provided proof of publication of constitutional notice; chapter 651, Act of the 70th Legislature, Section 4, which provided proof of publication of constitutional notice. The Act takes effect September 1, 2017.

Overlapping Services: TCEQ does not have mapping information for water and/or wastewater providers because this function was transferred from the TCEQ to the Public Utility Commission on September 1, 2014. As a result, TCEQ is unaware of possible overlapping service providers.

TCEQ's Supervision: As with general law districts, the TCEQ will have general supervisory authority, including bond review authority and review of financial reports.

Water Use - Within the proposed territory, 100 percent of the total water use was groundwater (Ogallala Aquifer) in 2014. One percent of all the groundwater use was for municipal purposes.

Source Agencies: 582 Commission on Environmental Quality, 580 Water Development

Board

LBB Staff: UP, SZ

WATER DEVELOPMENT POLICY IMPACT STATEMENT

85TH LEGISLATIVE REGULAR SESSION

April 17, 2017

TO: Honorable Lyle Larson, Chair, House Committee on Natural Resources

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB1920 by Flynn (relating to the Palo Duro River Authority, following recommendations of the Sunset Advisory Commission.), Committee Report 1st House, Substituted

The Legislative Budget Board, in cooperation with the Texas Water Development Board (TWDB) and the Texas Commission on Environmental Quality (TCEQ), has determined that:

This bill converts Palo Duro River Authority into Palo Duro Water District (District).

Population - Palo Duro River Authority is proposed to be changed to a conservation and reclamation district, hereby known as Palo Duro Water District. Based on the territory mentioned in HB1920, the proposed district consists of all of the territory contained within the counties of Hansford and Moore and the City of Stinnett. The 2010 Census population estimate for the territory is 29,398.

The total population of the proposed territory in the 2017 State Water Plan is projected to grow to 33,667 in 2020, 37,760 in 2030 and 41,958 in 2040.

Location - The proposed new territory for the district would be composed of all territory within the counties of Hansford and Moore and the City of Stinnett.

The proposed district's area is approximately 1,838 square miles in the Texas panhandle.

Comments on Powers/Duties Different from Similar Types of Districts: In Section 1 of the CS, Section 5 was revised to break language into three subsections ((a), (b), and (c)). The text in subsection (a) is reworded for clarity with no substantive changes from the filed version. The language in subsection (b) remains the same as the filed version and subsection (c) is added language that allows the District to develop groundwater on property owned by the District and to sell groundwater to a member entity. Additionally, if no member entity purchases the groundwater, the District may sell groundwater to a public or private entity located in Region A as established by the Water Development Board for the purposes of regional water planning; Section 24 is revised to define "he" as the Attorney General; Section 29 of the CS added the following Sections: Section 1B is added to define member entity as a county or municipality that is a member of the District. Section 3A is added to allow the District to develop and generate energy by means of renewable energy resources and to distribute and sell the electric energy to: an entity that operates in the Electric Reliability Council of Texas power region, an entity that operates in the Southwest Power Pool power region or an electric cooperative, as defined by Section, 161.002,

Utilities code, that operates in this state. Section 3B is added to clarify that the entities identified in Section 3A, are not required to build a new transmission line and that grid interconnection does not subject the entities to the jurisdiction of the Federal Energy Regulatory Commission and does not affect the jurisdiction of the Federal Energy Regulatory Commission over an entity which the commission already has jurisdiction. Section 3C is added to allow the District to lease hunting rights on property owned by the District, and to lease property owned by the District for any recreational purpose; the additions to the CS were pulled from HB 1603 filed by Representative Price filed this session.

Filed Bill Summary (By Representative Dan Flynn):

The Palo Duro River Authority was created by Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973. The Authority holds certificate of adjudication no. 01-3803 which authorizes the Authority to maintain a dam and reservoir on Palo Duro Creek. The water in Palo Duro Creek and impounded in the reservoir is subject to the Canadian River Compact Commission. The Authority recently underwent a Sunset Review. This bill is intended to incorporate the recommendations of the Sunset Advisory Commission pursuant to that review; the Bill proposes: implement the Sunset Review recommendations by amending, Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973 as follows: the Palo Duro River Authority of Texas, would be converted to a "Water District." All instances of references to "authority" are amended to read "district." Section 1, et seq of the Act; the jurisdiction for the entity is expanded to include Moore County and City of Stinnett. Section 2 of the Act; the District is empowered to act outside its boundaries. Section 3 of the Act; the term for a director on the board is amended to be two-year staggered terms that expire on December 31 of each year. Section 17 of the Act; the bill would disallow the commissioners court of Hutchinson County from appointing a director to the board and would authorize the city council for the City of Stinnett to appoint a director to the board. Section 17(b) of the Act; provision is repealed which prevented the detachment of territory after issuance of bonds payable from revenue or taxes. Section 23(a) of the Act; provision is repealed which stated that all taxes levied for any purpose constitute a lien on the property. Section 27 of the Act; the language "after giving consideration to any revenues that may be pledged to the payment of bonds" is struck from Section 28(h) of the Act; definitions for Board, Commission, Director, and District are added. Proposed new Section 1B of the Act; a new section creating procedures for a county or municipality to withdraw from the district or for the district to dissolve is added. The procedures for withdrawal or dissolution require: notice of intent to withdraw in a resolution by a member county or city or the District; a public hearing on the resolution within 30 days; a financial agreement must be made which provides for sufficient revenue for maintaining the Palo Duro Reservoir and transfer of the dam to an entity that assumes responsibility for the maintenance of the dam and liability for actions related to the dam; an opportunity for public comment on the financial agreement; and a two-thirds vote by the board in favor of the withdrawal or dissolution. Proposed new Section 13A; new sections relating to operation of the board of the District including: a requirement that the District provide the public with a reasonable opportunity to appear before the board and speak at the meetings; provisions for considering the financial interest of a director in a contract under consideration by members of the board; a procedure for consideration of charges and removal of a board member for inefficiency, neglect of duty, or misconduct; and a requirement that a board member complete training regarding the functions and authority of the District prior to being allowed to vote or deliberate on the board - persons currently on the board of the Authority would be exempt from the training until January 1, 2018. Proposed new Section 19A-19D; a requirement that the board develop and implement policies that separate policymaking responsibilities of the board and management responsibilities of the general manager. Proposed new Section 19E; a requirement that the District maintain procedures for acting on complaints, make information available describing the procedures, and periodically notify complainants of the status of their complaints. Proposed new Section 19F; a requirement that the District develop a policy of encouraging negotiated rulemaking procedures and

alternative dispute resolution for resolution of internal and external disputes. Proposed new Section 19G; the Bill requires for the Governor to submit notice of the intent to introduce this Act to the TCEQ, and for the TCEQ to file recommendations with Governor, the Lieutenant Governor, and the Speakers of the House of Representatives and Senate. Section 13 of the Bill. Section 11 of the Bill repeals 10 provisions of the Act as follows: Chapter 438, Act of the 63rd Legislature, Section 1A, which made the Authority subject to review by the Sunset Commission; chapter 438, Act of the 63rd Legislature, Section 2A, which allows the Authority to call an election to annex Moore County; chapter 438, Act of the 63rd Legislature, Section 2B, which annexed the City of Stinnett; chapter 438, Act of the 63rd Legislature, Section 4, which allows the Authority to acquire land and easements by eminent domain; chapter 438, Act of the 63rd Legislature, Section 13(e), which allows a county to detach from the Authority prior to issuance of bonds; chapter 438, Act of the 63rd Legislature, Section 28(i), which authorized an ad valorem tax of \$1 per \$100 valuation of taxable property chapter 438, Act of the 63rd Legislature, Section 30, which declared that the Authority is essential to the purposes of Section 59, Article 16 of the Texas Constitution; chapter 115, Act of the 64th Legislature, Section 9, which provided proof of publication of constitutional notice; chapter 17, Act of the 68th Legislature, Section 6, which provided proof of publication of constitutional notice; chapter 651, Act of the 70th Legislature, Section 4, which provided proof of publication of constitutional notice. The Act takes effect September 1, 2017.

Overlapping Services: TCEQ does not have mapping information for water and/or wastewater providers because this function was transferred from the TCEQ to the Public Utility Commission on September 1, 2014. As a result, TCEQ is unaware of possible overlapping service providers.

TCEQ's Supervision: As with general law districts, the TCEQ will have general supervisory authority, including bond review authority and review of financial reports.

Water Use - HB1920 specifies that "the district has the powers and duties provided by the general law of the state, including Chapters 49 and 54, Water Code, applicable to conservation and reclamation districts created under Section 59, Article XVI, Texas Constitution".

Within the proposed territory, 100 percent of the total water use was groundwater (Ogallala Aquifer) in 2014. One percent of all the groundwater use was for municipal purposes.

Source Agencies: 582 Commission on Environmental Quality, 580 Water Development

Board

LBB Staff: UP, SZ

WATER DEVELOPMENT POLICY IMPACT STATEMENT

85TH LEGISLATIVE REGULAR SESSION

March 28, 2017

TO: Honorable Lyle Larson, Chair, House Committee on Natural Resources

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB1920 by Flynn (Relating to the Palo Duro River Authority, following recommendations of the Sunset Advisory Commission.), As Introduced

The Legislative Budget Board, in cooperation with the Texas Water Development Board (TWDB) and the Texas Commission on Environmental Quality (TCEQ), has determined that:

This bill converts Palo Duro River Authority into Palo Duro Water District (District).

Population - Palo Duro River Authority is proposed to be changed to a conservation and reclamation district, hereby known as Palo Duro Water District. Based on the territory mentioned in HB1920, the proposed district consists of all of the territory contained within the counties of Hansford and Moore and the City of Stinnett. The 2010 Census population estimate for the territory is 29,398.

The total population of the proposed territory in the 2017 State Water Plan is projected to grow to 33,667 in 2020, 37,760 in 2030 and 41,958 in 2040.

Location - The proposed new territory for the district would be composed of all territory within the counties of Hansford and Moore and the City of Stinnett.

The proposed district's area is approximately 1,838 square miles in the Texas panhandle.

Comments on Powers/Duties Different from Similar Types of Districts: The Palo Duro River Authority was created by Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973. The Authority holds certificate of adjudication no. 01-3803 which authorizes the Authority to maintain a dam and reservoir on Palo Duro Creek. The water in Palo Duro Creek and impounded in the reservoir is subject to the Canadian River Compact Commission. The Authority recently underwent a Sunset Review. This bill is intended to incorporate the recommendations of the Sunset Advisory Commission pursuant to that review; the Bill proposes: implement the Sunset Review recommendations by amending, Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973 as follows: the Palo Duro River Authority of Texas, would be converted to a "Water District." All instances of references to "authority" are amended to read "district." Section 1, et seq of the Act; the jurisdiction for the entity is expanded to include Moore County and City of Stinnett. Section 2 of the Act; the District is empowered to act outside its boundaries. Section 3 of the Act; the term for a director on the board is amended to be two-year staggered terms that expire on December 31 of each year. Section 17 of the Act; the bill would disallow the commissioners

court of Hutchinson County from appointing a director to the board and would authorize the city council for the City of Stinnett to appoint a director to the board. Section 17(b) of the Act; provision is repealed which prevented the detachment of territory after issuance of bonds payable from revenue or taxes. Section 23(a) of the Act; provision is repealed which stated that all taxes levied for any purpose constitute a lien on the property. Section 27 of the Act; the language "after giving consideration to any revenues that may be pledged to the payment of bonds" is struck from Section 28(h) of the Act; definitions for Board, Commission, Director, and District are added. Proposed new Section 1B of the Act; a new section creating procedures for a county or municipality to withdraw from the district or for the district to dissolve is added. The procedures for withdrawal or dissolution require: notice of intent to withdraw in a resolution by a member county or city or the District; a public hearing on the resolution within 30 days; a financial agreement must be made which provides for sufficient revenue for maintaining the Palo Duro Reservoir and transfer of the dam to an entity that assumes responsibility for the maintenance of the dam and liability for actions related to the dam; an opportunity for public comment on the financial agreement; and a two-thirds vote by the board in favor of the withdrawal or dissolution. Proposed new Section 13A; new sections relating to operation of the board of the District including: a requirement that the District provide the public with a reasonable opportunity to appear before the board and speak at the meetings; provisions for considering the financial interest of a director in a contract under consideration by members of the board; a procedure for consideration of charges and removal of a board member for inefficiency, neglect of duty, or misconduct; and a requirement that a board member complete training regarding the functions and authority of the District prior to being allowed to vote or deliberate on the board - persons currently on the board of the Authority would be exempt from the training until January 1, 2018. Proposed new Section 19A-19D; a requirement that the board develop and implement policies that separate policymaking responsibilities of the board and management responsibilities of the general manager. Proposed new Section 19E; a requirement that the District maintain procedures for acting on complaints, make information available describing the procedures, and periodically notify complainants of the status of their complaints. Proposed new Section 19F; a requirement that the District develop a policy of encouraging negotiated rulemaking procedures and alternative dispute resolution for resolution of internal and external disputes. Proposed new Section 19G; the Bill requires for the Governor to submit notice of the intent to introduce this Act to the TCEO, and for the TCEO to file recommendations with Governor, the Lieutenant Governor, and the Speakers of the House of Representatives and Senate. Section 13 of the Bill. Section 11 of the Bill repeals 10 provisions of the Act as follows: Chapter 438, Act of the 63rd Legislature, Section 1A, which made the Authority subject to review by the Sunset Commission; chapter 438, Act of the 63rd Legislature, Section 2A, which allows the Authority to call an election to annex Moore County; chapter 438, Act of the 63rd Legislature, Section 2B, which annexed the City of Stinnett; chapter 438, Act of the 63rd Legislature, Section 4, which allows the Authority to acquire land and easements by eminent domain; chapter 438, Act of the 63rd Legislature, Section 13(e), which allows a county to detach from the Authority prior to issuance of bonds; chapter 438, Act of the 63rd Legislature, Section 28(i), which authorized an ad valorem tax of \$1 per \$100 valuation of taxable property chapter 438, Act of the 63rd Legislature, Section 30, which declared that the Authority is essential to the purposes of Section 59, Article 16 of the Texas Constitution; chapter 115, Act of the 64th Legislature, Section 9, which provided proof of publication of constitutional notice; chapter 17, Act of the 68th Legislature, Section 6, which provided proof of publication of constitutional notice; chapter 651, Act of the 70th Legislature, Section 4, which provided proof of publication of constitutional notice. The Act takes effect September 1, 2017.

Overlapping Services: TCEQ does not have mapping information for water and/or wastewater providers because this function was transferred from the TCEQ to the Public Utility Commission on September 1, 2014. As a result, TCEQ is unaware of possible overlapping service providers.

TCEQ's Supervision: As with general law districts, the TCEQ will have general supervisory authority, including bond review authority and review of financial reports.

Water Use - HB1920 specifies that "the district has the powers and duties provided by the general law of the state, including Chapters 49 and 54, Water Code, applicable to conservation and reclamation districts created under Section 59, Article XVI, Texas Constitution".

Within the proposed territory, 100 percent of the total water use was groundwater (Ogallala Aquifer) in 2014. One percent of all the groundwater use was for municipal purposes.

Source Agencies: 582 Commission on Environmental Quality, 580 Water Development

Board

LBB Staff: UP, SZ

Bryan W. Shaw, Ph.D., P.E., Chairman Toby Baker, Commissioner Jon Niermann, Commissioner Richard A. Hyde, P.E., Executive Director



TEXAS COMMISSION ON ENVIRONMENTAL QUALITY

Protecting Texas by Reducing and Preventing Pollution

March 30, 2017

The Honorable Joe Straus Texas House of Representatives Capitol Station PO Box 2910 Austin, Texas 78768-2910

Re: Responsibility of the Texas Commission on Environmental Quality (TCEQ) Pursuant to Article XVI, Section 59(d), Texas Constitution

House Bill (HB) 1920, as Filed by Representative Dan Flynn - Relating to the Palo Duro River Authority, following recommendations of the Sunset Advisory Commission

Dear Speaker Straus:

The following comments are provided pursuant to the Constitutional requirements referenced above. Under those requirements, the TCEQ must submit, to the Governor, Lieutenant Governor and Speaker of the House of Representatives, the TCEQ's recommendations on specific legislation affecting water districts. We recommend that these comments be considered in the evaluation of the proposed legislation.

The Palo Duro River Authority was created by Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973. The Authority holds certificate of adjudication no. 01-3803 which authorizes the Authority to maintain a dam and reservoir on Palo Duro Creek. The water in Palo Duro Creek and impounded in the reservoir is subject to the Canadian River Compact Commission. The Authority recently underwent a Sunset Review. This bill is intended to incorporate the recommendations of the Sunset Advisory Commission pursuant to that review; the Bill proposes: implement the Sunset Review recommendations by amending, Chapter 438, Acts of the 63rd Legislature, Regular Session, 1973 as follows: the Palo Duro River Authority of Texas, would be converted to a "Water District." All instances of references to "authority" are amended to read "district." Section 1, et seq of the Act; the jurisdiction for the entity is expanded to include Moore County and City of Stinnett. Section 2 of the Act; the District is empowered to act outside its boundaries. Section 3 of the Act; the term for a director on the board is amended to be two-year staggered terms that expire on December 31 of each year. Section 17 of the Act; the bill would disallow the commissioners court of Hutchinson County from appointing a director to the board and would authorize the city council for the City of Stinnett to appoint a director to the board. Section 17(b) of the Act; a provision is repealed which prevented the detachment of territory after issuance of bonds payable from revenue or taxes. Section 23(a) of the Act; a provision is repealed which stated that all taxes levied for any purpose constitute a lien on the property. Section 27 of the Act; the language "after giving consideration to any revenues that may be pledged to the payment of bonds" is struck from Section 28(h) of the Act; definitions for Board, Commission, Director, and District are added. Proposed new Section 1B of Hon. Joe Straus Page 2 March 30, 2017

the Act; a new section creating procedures for a county or municipality to withdraw from the district or for the district to dissolve is added. The procedures for withdrawal or dissolution require: notice of intent to withdraw in a resolution by a member county or city or the District; a public hearing on the resolution within 30 days; a financial agreement must be made which provides for sufficient revenue for maintaining the Palo Duro Reservoir and transfer of the dam to an entity that assumes responsibility for the maintenance of the dam and liability for actions related to the dam; an opportunity for public comment on the financial agreement; and a twothirds vote by the board in favor of the withdrawal or dissolution. Proposed new Section 13A; new sections relating to operation of the board of the District including: a requirement that the District provide the public with a reasonable opportunity to appear before the board and speak at the meetings; provisions for considering the financial interest of a director in a contract under consideration by members of the board; a procedure for consideration of charges and removal of a board member for inefficiency, neglect of duty, or misconduct; and a requirement that a board member complete training regarding the functions and authority of the District prior to being allowed to vote or deliberate on the board – persons currently on the board of the Authority would be exempt from the training until January 1, 2018. Proposed new Section 19A-19D; a requirement that the board develop and implement policies that separate policymaking responsibilities of the board and management responsibilities of the general manager. Proposed new Section 19E; a requirement that the District maintain procedures for acting on complaints, make information available describing the procedures, and periodically notify complainants of the status of their complaints. Proposed new Section 19F; a requirement that the District develop a policy of encouraging negotiated rulemaking procedures and alternative dispute resolution for resolution of internal and external disputes. Proposed new Section 19G; the Bill requires for the Governor to submit notice of the intent to introduce this Act to the TCEQ, and for the TCEQ to file recommendations with Governor, the Lieutenant Governor, and the Speakers of the House of Representatives and Senate. Section 13 of the Bill. Section 11 of the Bill repeals 10 provisions of the Act as follows: Chapter 438, Act of the 63rd Legislature, Section 1A, which made the Authority subject to review by the Sunset Commission; chapter 438, Act of the 63rd Legislature, Section 2A, which allows the Authority to call an election to annex Moore County; chapter 438, Act of the 63rd Legislature, Section 2B, which annexed the City of Stinnett; chapter 438, Act of the 63rd Legislature, Section 4, which allows the Authority to acquire land and easements by eminent domain; chapter 438, Act of the 63rd Legislature, Section 13(e), which allows a county to detach from the Authority prior to issuance of bonds; chapter 438, Act of the 63rd Legislature, Section 28(i), which authorized an ad valorem tax of \$1 per \$100 valuation of taxable property chapter 438, Act of the 63rd Legislature, Section 30, which declared that the Authority is essential to the purposes of Section 59, Article 16 of the Texas Constitution; chapter 115, Act of the 64th Legislature, Section 9, which provided proof of publication of constitutional notice; chapter 17, Act of the 68th Legislature, Section 6, which provided proof of publication of constitutional notice; chapter 651, Act of the 70th Legislature, Section 4, which provided proof of publication of constitutional notice. The Act takes effect September 1, 2017.

Sincerely,

Cari-Michel LaCaille, Director

Mi-Michel Ka Call

Water Supply Division

cc: Honorable Lyle Larson, Chairman, House Natural Resources Committee Representative Dan Flynn, Texas House of Representatives

LETTER OF TRANSMITTAL HOUSE OF REPRESENTATIVES STATE OF TEXAS

HB 1920	
 Bill Numbei	

TO

The Honorable Governor of Texas

SUBJECT

A Bill Relating to a Conservation and Reclamation District

This is to transmit to you and the Texas Commission on Environmental Quality copies of a bill relating to a conservation and reclamation district and copies of the notice of intention to introduce the bill. One copy is for your files and one for you to forward to the Texas Commission on Environmental Quality, under Section 59(d), Article XVI, Constitution of the State of Texas

2/24/2017

Date transmitted to

Governor's Office

House of Representatives

eg ahray

TO.

Texas Commission on Environmental Quality

SUBJECT.

A Bill Relating to a Conservation and Reclamation District

This is to forward to you a copy of a bill relating to conservation and reclamation district and a copy of the notice of intention to introduce the bill

March 3, 2017

Date transmitted to

Texas Commission on Environmental Quality

Governor

TO.

The Honorable Speaker of the House

The Honorable President of the Senate

The Honorable Governor of Texas

SUBJECT: A Bill Relating to a Conservation and Reclamation District

Attached are recommendations of the Texas Commission on Environmental Quality in compliance with Section 59(d). Article XVI, Constitution of the State of Texas.

Texas Commission on Environmental Quality

JAN 1 0 2017

AMARILLO GLOBE NEWS PUBLISHER'S AFFIDAVIT FORM

State of <u>Fexas</u>			
County of Potter			
Before me, a notary public in and for State of	Texas personally		
appeared Diane Maynaid Legal Clerk of the Amarillo Globe News			
and who after being by me duly sworn did depose and state that the attached printed copy of the			
Notice of Intent is a true copy of the original and was printed on the following			
dates: December 15, 2016 and further states that the Amarillo Globe-News, is a			
newspaper having general circulation in the counties of: Armstrong, Briscoe, Carson, Castro,			
Childress, Collingsworth, Curry, Dallam, Deaf Smith, Donley, Gray, Hale, Hansford, Hartley,			
Hemphill, Hutchison, Lipscomb, Moore, Ochiltree, Oldham, Parmer, Potter, Quay, Randall,			
Roberts, Sherman, Swisher, Wheeler. "This is to give notice of intent to introduce in the 85th Legislature, Regular Session, a bili relating to the Sunset Commission's recommendations for the			
Signature Legal Clerk	the Sunset Commission's recommendations for the Palo Duro River Authority."		
Title			
Amarillo Globe News Newspaper			
Sworn and subscribed to before me this 5 th day of	January , 2017.		
Notery D 130864117	otary Public State of 10-17-2020 y commission expires TLX W.		