Chapter 668

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<u>S.B. No. 1995</u>

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1	AN ACT
2	relating to the review of certain occupational licensing rules by
3	the office of the governor.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Chapter 57, Occupations Code, is amended by
6	designating Section 57.001 as Subchapter A and adding a subchapter
7	heading to read as follows:
8	SUBCHAPTER A. GENERAL PROVISIONS
9	SECTION 2. Chapter 57, Occupations Code, is amended by
10	adding Subchapter B, and a heading is added to that subchapter to
11	read as follows:
12	SUBCHAPTER B. GOVERNING BOARD MEMBERSHIP
13	SECTION 3. Section 57.002, Occupations Code, is transferred
14	to Subchapter B, Chapter 57, Occupations Code, as added by this Act,
15	and redesignated as Section 57.051, Occupations Code, to read as
16	follows:
17	Sec. <u>57.051</u> [57.002]. REQUIREMENTS FOR GOVERNING BOARD
18	MEMBERSHIP. A person may not be required to be a member of a private
19	trade association as a precondition to serving as a member of the
20	governing board of a state agency that issues a license or otherwise
21	regulates a business, occupation, or profession.
22	SECTION 4. Chapter 57, Occupations Code, is amended by
23	adding Subchapter C to read as follows:

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1	SUBCHAPTER C. REVIEW OF STATE AGENCY RULES
2	Sec. 57.101. DEFINITION. In this subchapter, "division"
3	means the division of the governor's office established under this
4	subchapter.
5	Sec. 57.102. APPLICABILITY. This subchapter applies only
6	to a state agency with a governing board that is controlled by
7	persons who provide services that are regulated by the agency.
8	Sec. 57.103. ESTABLISHMENT OF DIVISION. (a) The governor
9	shall:
10	(1) establish a division to review state agency rules
11	in accordance with this subchapter; and
12	(2) appoint a director for the division with the
13	advice and consent of the senate.
14	(b) The director must be licensed to practice law in this
15	state and have experience in antitrust law.
16	(c) The director serves a two-year term expiring February 1
17	of each odd-numbered year.
18	Sec. 57.104. CONFLICT OF INTEREST. (a) In this section,
19	"Texas trade association" means a cooperative and voluntarily
20	joined statewide association of business or professional
21	competitors in this state designed to assist its members and its
22	industry or profession in dealing with mutual business or
23	professional problems and in promoting their common interest.
24	(b) A person may not be appointed as director or employed by
25	the division in a "bona fide executive, administrative, or
26	professional capacity," as that phrase is used for purposes of
27	establishing an exemption to the overtime provisions of the federal

1 and its subsequent amendments, if: 2 3 (1) the person is an officer, employee, or paid 4 consultant of a Texas trade association; or 5 (2) the person's spouse is an officer, manager, or paid 6 consultant of a Texas trade association. 7 (c) A person may not be appointed as director or act as the general counsel to the division if the person is required to 8 register as a lobbyist under Chapter 305, Government Code. 9 Sec. 57.105. SUBMISSION OF CERTAIN STATE AGENCY RULES. (a) A state agency that issues a license must submit any proposed rule affecting market competition in this state relating to the business, occupation, or profession for which a license is issued to the division for review before the rule is adopted or implemented. (b) A state agency that issues a license must submit to the 16 17 division for review any rule that the agency proposes to repeal or 18 readopt with amendment after a review under Section 2001.039, Government Code, if the rule affects market competition as 19 described by this section. 21 (b-1) A state agency that issues a license must submit to the division for review any rule that the agency proposes to readopt 22 23 without amendment after a review under Section 2001.039, Government Code, if the rule affects market competition as described by this 24 section. This subsection expires January 1, 2024. 25 26 (c) The state agency must include with the submission a

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Fair Labor Standards Act of 1938 (29 U.S.C. Section 201 et seq.),

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statement of the purpose for the proposed rule, copies of all

S.B. No. 1995 1 administrative records regarding the proposed rule, including any information or comments the agency received from the public, and 2 any other information required by the division. 3 4 (d) For purposes of this section, a rule affects market competition if the rule would, if implemented or readopted: 5 (1) create a barrier to market participation in this 6 7 state; or 8 (2) result in higher prices or reduced competition for a product or service provided by or to a license holder in this 9 10 state. Sec. 57.106. REVIEW BY DIVISION. (a) The division shall 11 conduct a thorough, independent review of each proposed rule 12 13 submitted under Section 57.105 to determine: (1) if the effect of the proposed rule on market 14 15 competition is consistent with state policy as established by the applicable state agency's governing statute; and 16 17 (2) whether the proposed rule promotes a clearly 18 articulated and affirmatively expressed policy as established by 19 the legislature to displace competition with government action. (b) In conducting the review, the division may: 20 21 (1) request information from the state agency; 22 (2) require the state agency to conduct an analysis of possible implications of the rule; 23 24 (3) solicit public comments; or 25 (4) hold public hearings. 26 (c) The division shall complete the review not later than the 90th day after the date the proposed rule is submitted under 27

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1 Section 57.105. (d) After review, the division shall: 2 3 (1) approve the proposed rule; or (2) reject the proposed rule and return the rule to the 4 state agency with instructions for revising the rule to be 5 6 consistent with applicable state policy. 7 (e) A state agency may not finally adopt or implement a proposed rule required to be submitted for review under this 8 subchapter unless the division has approved the rule under this 9 10 section. (f) The division shall, for each proposed rule submitted 11 under this subchapter, provide to the state agency and make 12 available to the public an explanation of the division's reasons 13 for approving or rejecting the rule, including a discussion of the 14 15 division's determination regarding the consistency of the rule with applicable state policy. 16 (g) The division may initiate a review of a proposed rule 17 that was not submitted for review under this subchapter if the 18 division has reason to believe that the proposed rule may have an 19 anticompetitive market effect. A state agency may not finally 20 21 adopt or implement a proposed rule for which the division has initiated a review under this subsection unless the division 22 23 approves the rule in accordance with this section. 24 (h) When conducting a review of a proposed rule or deciding whether to initiate a review, the division shall only consider 25 26 evidence or communications that are: 27 (1) submitted to the division in writing from an

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1	identified person or entity and made available to the public;
2	(2) submitted in a public hearing; or
3	(3) generally known to the public.
4	Sec. 57.107. RULEMAKING AUTHORITY. The division may adopt
5	rules to carry out this subchapter.
6	SECTION 5. The office of the governor is required to
7	implement a provision of this Act only if the legislature
8	appropriates money specifically for that purpose. If the
9	legislature does not appropriate money specifically for that
10	purpose, the office of the governor may, but is not required to,

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11 implement a provision of this Act using other appropriations 12 available for that purpose.

13 SECTION 6. This Act takes effect September 1, 2019.

of the Senate President

S.B. No. 1995 en Speaker of the House

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<u>I hereby certify</u> that S.B. No. 1995 passed the Senate on April 23, 2019, by the following vote: Yeas 24, Nays 7; and that the Senate concurred in House amendments on May 25, 2019, by the following vote: Yeas 25, Nays 5.

Secretary enate

<u>I hereby certify</u> that S.B. No. 1995 passed the House, with amendments, on May 22, 2019, by the following vote: Yeas 104, Nays 35, one present not voting._____

Chief of the Hou

Approved:

<u>Date</u> rnor

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