Chapter 155

1 AN ACT 2 relating to consent annexation requirements. 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: ARTICLE 1. REPEAL OF TIER SYSTEM 4 SECTION 1.01. The following provisions of Chapter 43, Local 5 Government Code, are repealed: 6 7 Sections 43.001(2), (3), (4), and (5); (1)(2) Section 43.011; 8 9 (3) Subchapter B; Section 43.0505(b); 10 (4) 11 (5) Section 43.052; (6)Section 43.053; 12 Section 43.056(q); 13 (7) 14 (8)Section 43.0561; (9) Section 43.0562; 15 (10) Section 43.0563; 16 17 (11) Section 43.0564; (12) Section 43.061(b); 18 (13) Section 43.066; 19 20 (14) Section 43.067; 21 (15) Section 43.068; 22 (16) Section 43.069; 23 (17) Section 43.0751(o); 24 (18) Section 43.0752;

H.B. No. 347

1 (19) Section 43.103; (20) Section 43.105; and 2 (21) Subchapter Y. 3 SECTION 1.02. The heading to Subchapter C-2, Chapter 43, 4 5 Local Government Code, is amended to read as follows: SUBCHAPTER C-2. GENERAL ANNEXATION AUTHORITY AND PROCEDURES 6 7 REGARDING CONSENT ANNEXATIONS [: TIER 2 MUNICIPALITIES] SECTION 1.03. The heading to Subchapter C-3, Chapter 43, 8 Local Government Code, is amended to read as follows: 9 10 SUBCHAPTER C-3. ANNEXATION OF AREA ON REQUEST OF OWNERS [- TIER 2 MUNICIPALITIES] 11 SECTION 1.04. The heading to Subchapter C-4, Chapter 43, 12 13 Local Government Code, is amended to read as follows: SUBCHAPTER C-4. ANNEXATION OF AREAS WITH POPULATION OF LESS THAN 14 200 BY PETITION [: TIER 2 MUNICIPALITIES] 15 16 SECTION 1.05. The heading to Subchapter C-5, Chapter 43, Local Government Code, is amended to read as follows: 17 SUBCHAPTER C-5. ANNEXATION OF AREAS WITH POPULATION OF AT LEAST 200 18 19 BY ELECTION [: TIER 2 MUNICIPALITIES] 20 SECTION 1.06. Section 43.1025(c), Local Government Code, is 21 amended to read as follows: 22 (c) The area described by Subsection (b) may be annexed 23 under the requirements prescribed by Subchapter C-3, C-4, or C-5, 24 as applicable [to a tier 2 municipality], but the annexation may not 25 occur unless each municipality in whose extraterritorial jurisdiction the area may be located: 26 27 (1) consents to the annexation; and

(2) reduces its extraterritorial jurisdiction over
 the area as provided by Section 42.023.

3 SECTION 1.07. Section 43.1211, Local Government Code, is 4 amended to read as follows:

USE OF CONSENT PROCEDURES 5 Sec. 43.1211. [AUTHORITY OF CERTAIN TIER 2 MUNICIPALITIES] TO ANNEX FOR LIMITED PURPOSES. 6 Except as provided by Section 43.0751, beginning December 1, 2017, 7 a [tier 2] municipality described by Section 43.121(a) may annex an 8 area for the limited purposes of applying its planning, zoning, 9 health, and safety ordinances in the area using the procedures 10 under Subchapter C-3, C-4, or C-5, as applicable. 11

ARTICLE 2. CONFORMING CHANGES
 SECTION 2.01. The following provisions of the Special
 District Local Laws Code are repealed:

15	(1)	Section 8374.252(a);
16	(2)	Section 8375.252(a);
17	(3)	Section 8376.252(a);
18	(4)	Section 8377.252(a);
19	(5)	Section 8378.252(a);
20	(6)	Section 8382.252(a);
21	(7)	Section 8383.252(a);
22	(8)	Section 8384.252(a);
23	(9)	Section 8385.252(a); and
24	(10)	Section 8477.302(a).
25	SECTION 2.	.02. Section 43.0116(a), Local Government Code, is
26	amended to read a	as follows:

27 (a) Notwithstanding any other law and subject to Subsection

1 (b), a municipality may annex all or part of the area located in an 2 industrial district designated by the governing body of the 3 municipality under Section 42.044 under <u>the procedures prescribed</u> 4 <u>by Subchapter C-1</u> [the requirements applicable to a tier 1 5 municipality].

H.B. No. 347

6 SECTION 2.03. The heading to Subchapter C, Chapter 43,
7 Local Government Code, is amended to read as follows:

8 SUBCHAPTER C. LIMITATIONS AND REQUIREMENTS REGARDING ANNEXATIONS

9 <u>EXEMPTED FROM CONSENT</u> ANNEXATION <u>PROCEDURES</u> [PROCEDURE FOR AREAS

10 ANNEXED UNDER MUNICIPAL ANNEXATION PLAN: TIER 1 MUNICIPALITIES]

SECTION 2.04. Section 43.0505(a), Local Government Code, is amended to read as follows:

(a) <u>This</u> [Except as provided by Subsection (b), this]
14 subchapter applies only to <u>an annexation under Subchapter C-1</u> [a
15 tier 1 municipality].

SECTION 2.05. Sections 43.056(a), (b), (j), and (k), Local Government Code, are amended to read as follows:

18 (a) This section applies to a service plan under Section 43.065 [Before the first day of the 10th month after the month in 19 20 which the inventory is prepared as provided by Section 43.053, the 21 municipality proposing the annexation shall complete a service plan 22 that provides for the extension of full municipal services to the 23 area to be annexed. The municipality shall provide the services by any of the methods by which it extends the services to any other 24 25 area of the municipality].

(b) The service plan, which must be completed [in the period
 27 provided by Subsection (a)] before the annexation, must include a

program under which the municipality will provide full municipal 1 2 services in the annexed area no later than 2-1/2 years after the effective date of the annexation, in accordance with Subsection 3 4 (e), unless certain services cannot reasonably be provided within 5 that period and the municipality proposes a schedule for providing those services, and must include a list of all services required by 6 7 this section to be provided under the plan. If the municipality 8 proposes a schedule to extend the period for providing certain 9 services, the schedule must provide for the provision of full municipal services no later than 4-1/2 years after the effective 10 date of the annexation. However, under the program if the 11 12 municipality provides any of the following services within the 13 corporate boundaries of the municipality before annexation, the municipality must provide those services in the area proposed for 14 annexation on the effective date of the annexation of the area: 15

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police protection;

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(2) fire protection;

18 (3) emergency medical services;

19 (4) solid waste collection, except as provided by20 Subsection (o);

(5) operation and maintenance of water and wastewater
facilities in the annexed area that are not within the service area
of another water or wastewater utility;

(6) operation and maintenance of roads and streets,
including road and street lighting;

(7) operation and maintenance of parks, playgrounds,
 and swimming pools; and

1

operation and maintenance of any other publicly (8) owned facility, building, or service. 2

The proposed service plan must be made available for 3 (j) public inspection and explained to the inhabitants of the area at 4 the public hearings held under Section 43.063 [43.0561]. The plan 5 may be amended through negotiation at the hearings, but the 6 7 provision of any service may not be deleted. On completion of the public hearings, the service plan shall be attached to the 8 ordinance annexing the area and approved as part of the ordinance. 9

On approval by the governing body, the service plan is a 10 (k) contractual obligation that is not subject to amendment or repeal 11 except that if the governing body determines at the public hearings 12 required by this subsection that changed conditions or subsequent 13 occurrences make the service plan unworkable or obsolete, the 1415 governing body may amend the service plan to conform to the changed conditions or subsequent occurrences. An amended service plan must 16 provide for services that are comparable to or better than those 17 18 established in the service plan before amendment. Before any amendment is adopted, the governing body must provide 19 an opportunity for interested persons to be heard at public hearings 20 21 called and held in the manner provided by Section 43.063 [43.0561].

SECTION 2.06. The heading to Subchapter C-1, Chapter 43, 22 23 Local Government Code, is amended to read as follows:

SUBCHAPTER C-1. ANNEXATION PROCEDURE FOR AREAS EXEMPTED FROM 24 CONSENT [MUNICIPAL] ANNEXATION PROCEDURES [PLAN: TIER-1 25 26 MUNICIPALITIES] SECTION 2.07. Section 43.061(a), Local Government Code, is 27

1	amended to read as follows:	
2	(a) Unless otherwise specifically provided by this chapter	
3	or another law [Except as provided by Subsection (b)], this	
4	subchapter applies only to an <u>annexation under:</u>	
5	(1) Section 43.0115 (Enclave);	
6	(2)Section 43.0116 (Industrial District);	
7	(3) Section 43.012 (Area Owned by Type-A	
8	Municipality);	
9	<pre>(4) Section 43.013 (Navigable Stream);</pre>	
10	<pre>(5) Section 43.0751(h) (Strategic Partnership);</pre>	
11	(6) Section 43.101 (Municipally Owned Reservoir);	
12	(7) Section 43.102 (Municipally Owned Airport); and	
13	(8) Section 43.1055 (Road and Right-of-Way) [area that	
14	is proposed for annexation by a tier 1 municipality and that is not	
15	required to be included in-a municipal annexation plan under	
16	Section 43.052(h)].	
17	SECTION 2.08. Section 43.062(b), Local Government Code, is	
18	amended to read as follows:	
19	(b) This subsection applies only to an area <u>that contains</u>	
20	fewer than 100 separate tracts of land on which one or more	
21	residential dwellings are located on each tract [described by	
22	Section 43.052(h)(1)]. Before the 30th day before the date of the	
23	first hearing required under Section 43.063, a municipality shall	
24	give written notice of its intent to annex the area to:	
25	(1) each property owner in an area proposed for	
26	annexation, as indicated by the appraisal records furnished by the	
27	appraisal district for each county in which the area is located;	

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. .

(2) each public entity[, as defined by Section
 43.053, or private entity that provides services in the area
 proposed for annexation, including each:

4 (A) municipality, county, fire protection
5 service provider, including a volunteer fire department, and
6 emergency medical services provider, including a volunteer
7 emergency medical services provider; and

8 (B) municipal utility district, water control 9 and improvement district, or other district created under Section 10 52, Article III, or Section 59, Article XVI, Texas Constitution; 11 and

12 (3) each railroad company that serves the municipality 13 and is on the municipality's tax roll if the company's right-of-way 14 is in the area proposed for annexation.

15 SECTION 2.09. Section 43.0715(c), Local Government Code, is 16 amended to read as follows:

(c) At the time notice of the municipality's intent to annex 17 18 the land within the district is first given in accordance with Section $[43.052_{7}]$ 43.0683 $[_{7}]$ or 43.0693, as applicable, the 19 municipality shall proceed to initiate and complete a report for 20 21 each developer conducted in accordance with the format approved by 22 the Texas Commission on Environmental Quality for audits. In the 23 event the municipality is unable to complete the report prior to the effective date of the annexation as a result of the developer's 24 25 failure to provide information to the municipality which cannot be 26 obtained from other sources, the municipality shall obtain from the 27 district the estimated costs of each project previously undertaken

by a developer which are eligible for reimbursement. The amount of 1 such costs, as estimated by the district, shall be escrowed by the 2 municipality for the benefit of the persons entitled to receive 3 payment in an insured interest-bearing account with a financial 4 5 institution authorized to do business in the state. To compensate the developer for the municipality's use of the infrastructure 6 7 facilities pending the determination of the reimbursement amount, all interest accrued on the escrowed funds shall be paid to the 8 developer whether or not the annexation is valid. 9 Upon placement of the funds in the escrow account, the annexation may become 10 effective. In the event a municipality timely escrows 11 all 12 estimated reimbursable amounts as required by this subsection and all such amounts, determined to be owed, including interest, are 13 subsequently disbursed to the developer within five days of final 14 15 determination in immediately available funds as required by this 16 section, no penalties or interest shall accrue during the pendency of the escrow. Either the municipality or developer may, by 17 18 written notice to the other party, require disputes regarding the 19 amount owed under this section to be subject to nonbinding 20 arbitration in accordance with the rules of the American 21 Arbitration Association.

H.B. No. 347

SECTION 2.10. Sections 43.0751(b) and (h), Local Government
Code, are amended to read as follows:

(b) The governing bodies of a municipality and a district
may negotiate and enter into a written strategic partnership
agreement for the district by mutual consent. [The governing body
of a municipality, on written request from a district included in

1	the municipality's annexation plan under Section 43.052, shall
2	negotiate and enter into a written strategic partnership agreement
3	with the district. A district included in a municipality's
4	annexation plan under Section 43.052.
5	[(1) may not submit its written request before the
6	date of the second hearing required under Section 43.0561; and

7 [(2) must submit its written request before the 61st 8 day after the date of the second hearing required under Section 9 43.0561.]

On the full-purpose annexation conversion date set 10 (h) 11 forth in the strategic partnership agreement pursuant to Subsection 12 (f)(5), the land included within the boundaries of the district shall be deemed to be within the full-purpose boundary limits of the 13 municipality without the need for further action by the governing 14 15 body of the municipality. The full-purpose annexation conversion 16 date established by a strategic partnership agreement may be 17 altered only by mutual agreement of the district and the However, nothing herein shall prevent 18 municipality. the 19 municipality from terminating the agreement and instituting 20 proceedings to annex the district, on request by the governing body 21 of the district, on any date prior to the full-purpose annexation 22 conversion date established by the strategic partnership agreement 23 under the procedures prescribed by Subchapter C-1 [applicable to a 24 tier-1-municipality]. Land annexed for limited or full purposes 25 under this section shall not be included in calculations prescribed by Section 43.055(a). 26

27 SECTION 2.11. Section 43.07515(a), Local Government Code,

1 is amended to read as follows:

(a) A municipality may not regulate under Section 43.0751
[or 43.0752] the sale, use, storage, or transportation of fireworks
outside of the municipality's boundaries.

5 SECTION 2.12. Section 43.101(c), Local Government Code, is 6 amended to read as follows:

7 (c) <u>A municipality may annex the</u> [The] area <u>described by</u>
8 <u>this section</u> [may be annexed] without the consent of any owners or
9 residents of the area under the procedures <u>prescribed by Subchapter</u>
10 C-1 [applicable to a tier 1 municipality by:

11

[(1) - a tier 1 municipality; and

12 [(2)] if there are no owners other than the 13 municipality or residents of the area[, a tier 2 municipality].

SECTION 2.13. Section 43.102(c), Local Government Code, is amended to read as follows:

16 (c) <u>A municipality may annex the</u> [The] area <u>described by</u> 17 <u>this section</u> [may be annexed] without the consent of any owners or 18 residents of the area under the procedures <u>prescribed by Subchapter</u> 19 <u>C-1</u> [applicable to a tier 1 municipality by:

20

[(1) a tier 1 municipality; and

23 SECTION 2.14. Section 43.1055, Local Government Code, is 24 amended to read as follows:

25 Sec. 43.1055. ANNEXATION OF ROADS AND RIGHTS-OF-WAY [IN 26 CERTAIN LARCE COUNTIES]. Notwithstanding any other law, a [tier 2] 27 municipality may by ordinance annex a road or the right-of-way of a

1 road on request of the owner of the road or right-of-way or the 2 governing body of the political subdivision that maintains the road 3 or right-of-way under the procedures <u>prescribed by Subchapter C-1</u> 4 [applicable to a tier 1 municipality].

5 SECTION 2.15. Section 43.141(a), Local Government Code, is 6 amended to read as follows:

7 (a) A majority of the qualified voters of an annexed area 8 may petition the governing body of the municipality to disannex the 9 area if the municipality fails or refuses to provide services or to 10 cause services to be provided to the area:

(1) if the <u>area was annexed under Subchapter C-1</u>
[municipality is a tier 1 municipality], within the period
specified by Section 43.056 or by the service plan prepared for the
area under that section; or

15 (2) if the <u>area was annexed under Subchapter C-3, C-4,</u>
16 <u>or C-5</u> [municipality is a tier 2 municipality], within the period
17 specified by the written agreement under Section 43.0672 or the
18 resolution under Section 43.0682 or 43.0692, as applicable.

SECTION 2.16. Section 43.203(b), Local Government Code, is amended to read as follows:

(b) On receipt of the district's petition, the governing body of the municipality shall enter into negotiations with the district for an agreement to alter the status of annexation that must:

(1) specify the period, which may not be less than 10
years beginning on January 1 of the year following the date of the
agreement, in which limited-purpose annexation is in effect;

(2) provide that, at the expiration of the period, the 1 2 district's annexation status will automatically revert to full-purpose annexation without following procedures provided by 3 Section [Sections] 43.014 [and 43.052 through 43.055] or any 4 [other] procedural requirement for annexation not in effect on 5 January 1, 1995; and 6 7 specify the financial obligations of the district (3) during and after the period of limited-purpose annexation for: 8 9 (A) facilities constructed by the municipality 10 that are in or that serve the district; debt incurred by the district for water and 11 (B) 12 sewer infrastructure that will be assumed by the municipality at 13 the end of the period of limited-purpose annexation; and 14 (C) use of the municipal sales taxes collected by the municipality for facilities or services in the district. 15 SECTION 2.17. Section 43.905(a), Local Government Code, is 16 amended to read as follows: 17 18 (a) A municipality that proposes to annex an area shall

19 provide written notice of the proposed annexation to each public 20 school district located in the area proposed for annexation within 21 the period prescribed for providing the notice of <u>, as applicable:</u>

22

(1) the hearing under Section 43.0673; or

23 (2) the first hearing under Section [43.0561,] 43.063,
 24 [43.0673,] 43.0683, or 43.0693[, as applicable].

25 SECTION 2.18. Sections 43.9051(a) and (b), Local Government 26 Code, are amended to read as follows:

27 (a) In this section, "public entity" includes a county, fire

1 protection service provider, including a volunteer fire 2 department, emergency medical services provider, including a 3 volunteer emergency medical services provider, or special district 4 <u>described</u>[, as that term is defined] by Section <u>43.062(b)(2)(B)</u> 5 [<u>43.052</u>].

6 (b) A municipality that proposes to annex an area shall 7 provide to each public entity that is located in or provides 8 services to the area proposed for annexation written notice of the 9 proposed annexation within the period prescribed for providing the 10 notice of, as applicable:

11

(1) the hearing under Section 43.0673; or

12 (2) the first hearing under Section [43.0561,] 43.063, 13 [43.0673,] 43.0683, or 43.0693[, as applicable, to each public 14 entity that is located in or provides services to the area proposed 15 for annexation].

16 ARTICLE 3. HEARING REQUIREMENTS FOR CERTAIN CONSENT ANNEXATIONS

SECTION 3.01. Section 43.0673, Local Government Code, is amended to read as follows:

Sec. 43.0673. PUBLIC <u>HEARING</u> [HEARINGS]. (a) Before a municipality may adopt an ordinance annexing an area under this <u>subchapter</u> [section], the governing body of the municipality must conduct <u>one</u> [at-least two] public hearing [hearings].

23 [(b) The hearings must be conducted not less than 10 24 business days apart.]

(c) During the [first] public hearing, the governing body:
 (1) must provide persons interested in the annexation
 the opportunity to be heard; and

[. During the final public hearing, the governing 1 (2) 2 body] may adopt an ordinance annexing the area.

3 (d) The municipality must post notice of the hearing [hearings] municipality's Internet website 4 the if the on municipality has an Internet website and publish notice of the 5 hearing [hearings] in a newspaper of general circulation in the 6 7 municipality and in the area proposed for annexation. The notice for the [each] hearing must be: 8

published at least once on or after the 20th day 9 (1)10 but before the 10th day before the date of the hearing; and

[. The notice for each hearing must be] posted on 11 (2) 12 the municipality's Internet website on or after the 20th day but before the 10th day before the date of the hearing and must remain 13 posted until the date of the hearing. 14

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ARTICLE 4. TRANSITION AND EFFECTIVE DATE

16 SECTION 4.01. (a) Except as provided by Subsections (b) and (c) of this section, the changes in law made by this Act apply only 17 18 to an annexation of an area that is not final on the effective date of this Act. An annexation of an area that was final before the 19 effective date of this Act is governed by those portions of Chapter 20 21 43, Local Government Code, that relate to post-annexation 22 procedures and requirements in effect immediately before the 23 effective date of this Act, and that law is continued in effect for 24 that purpose.

25 (b) The changes in law made by this Act do not apply to the 26 annexation of an area for which the governing body of a municipality 27 has adopted a resolution to direct the municipality's city manager

1 to prepare a service plan for the area on or before the effective 2 date of this Act. An annexation of an area for which the governing 3 body adopted a resolution to direct the municipality's city manager 4 to prepare a service plan for the area before the effective date of 5 this Act is governed by Chapter 43, Local Government Code, as it 6 existed on January 1, 2019.

7 (c) Until the fourth anniversary of the date that final 8 judgment in an action described by this subsection is rendered, the 9 changes in law made by this Act do not apply to an annexation of an 10 area described by this subsection, and an annexation of an area 11 described by this subsection is governed by Chapter 43, Local 12 Government Code, as it existed on January 1, 2019. This subsection 13 applies only to an area that is:

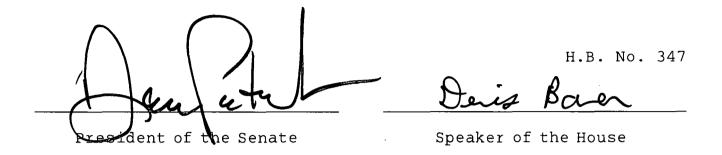
14 (1) wholly located in a county that: 15 (A) borders the Gulf of Mexico; and 16 (B) contains an international border; and 17 (2) proposed to be annexed by a municipality that is a 18 named party in an action:

(A) involving issues of fact or law relating to20 the annexation; and

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(B) commenced before January 1, 2019.

SECTION 4.02. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2019.



I certify that H.B. No. 347 was passed by the House on April 9, 2019, by the following vote: Yeas 133, Nays 14, 1 present, not voting; and that the House concurred in Senate amendments to H.B. No. 347 on May 13, 2019, by the following vote: Yeas 131, Nays 9, 1 present, not voting.

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Chief Clerk of the Hous

I certify that H.B. No. 347 was passed by the Senate, with amendments, on May 8, 2019, by the following vate: Yeas 25, Nays 6.

al)

Secretary of the Senate

-24-2019 APPROVED:

~ Date Go err or

FILED IN THE OFFICE OF THE SECRETARY OF STATE 450m O'CLOCK ecretary of Sta