I am allowing House Bill No. 752, which deals with retirement benefits for Houston police officers, and Senate Bill No. 1696, which allows large cities in Texas to issue pension obligation bonds, to become law without my signature.

There are a number of reasons for my decision. First, House Bill No. 752, which codifies existing retirement benefits for Houston police officers, leaves me with serious concerns about the long-term solvency of this pension fund. Analysis by the State Pension Review Board indicates that the benefits codified by this bill would nearly triple the city of Houston contribution rate from 12.4 percent to 35.4 percent of payroll. Furthermore, the bill would increase the unfunded actuarial liability of the pension fund by 1,000 percent. The only positive aspect of House Bill No. 752 is that it changes the statutory amortization period of the fund, giving the city 10 additional years to fund pension liabilities. If not for this provision, I would have vetoed this bill because it is the product of a fiscally irresponsible contract that the city of Houston never should have executed.

Second, Senate Bill No. 1696 allows cities with populations of more than 100,000 to issue pension obligation bonds to pay for unfunded liabilities in municipal retirement funds. As long as they are used correctly, these bonds are a proven tool for addressing short-term funding concerns. I am concerned, however, that some cities may not use this tool properly or effectively.

Next session, I believe the Texas legislature should get out of the business of approving local retirement benefits for cities and municipalities. It is time that local officials take responsibility for their own programs and make fiscally responsible decisions.



ATTESTED BY:

IN TESTIMONY WHEREOF, I have signed my name officially and caused the Seal of the State to be affixed hereto at Austin, this 20th day of June, 2003.

RICK PERRY

RICK PERRY
Governor of Texas

FILED IN THE OFFICE OF THE SECRETARY OF STATE 3:30 PmoCLOCK

JUN 2 1 2003

Secretary of State

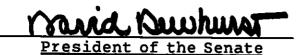
1	AN ACT		
2	relating to the issuance of obligations by municipalities to pay		
3	unfunded liabilities to public pension funds.		
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:		
5	SECTION 1. Subtitle A, Title 4, Local Government Code, i		
6	amended by adding Chapter 107 to read as follows:		
7	CHAPTER 107. OBLIGATIONS FOR CERTAIN LIABILITIES TO PUBLIC		
8	PENSION FUNDS OF A MUNICIPALITY		
9.	Sec. 107.001. DEFINITIONS. In this chapter:		
10	(1) "Obligation" includes a bond, certificate, note,		
11	or book entry obligation.		
12	(2) "Unfunded liability" means an unfunded, accrued		
13	liability of a municipality to a public pension fund as determined		
14	by actuarial analysis.		
15	Sec. 107.002. DEFINITION OF "PUBLIC PENSION FUND." In this		
16	<pre>chapter, "public pension fund":</pre>		
17	(1) means a continuing, organized program or plan of		
18	service retirement, disability retirement, or death benefits for		
19	officers or employees of a municipality;		
20	(2) includes a plan qualified under Section 401(a),		
21	Internal Revenue Code of 1986, as amended; and		
22	(3) does not include:		
23	(A) a program that provides only workers'		
24	compensation benefits;		

1	(B) a program administered by the federal		
2	<pre>government;</pre>		
3	(C) a plan described by Section 401(d), Internal		
4	Revenue Code of 1986, as amended;		
5	(D) an individual retirement account consisting		
6	of an annuity contract described by Section 403(b), Internal		
7	Revenue Code of 1986, as amended;		
8	(E) an individual retirement account as defined		
9	by Section 408(a), Internal Revenue Code of 1986, as amended;		
10	(F) an individual retirement annuity as defined		
11	by Section 408(b), Internal Revenue Code of 1986, as amended;		
12	(G) an eligible deferred compensation plan as		
13	defined by Section 457(b), Internal Revenue Code of 1986, as		
14	amended; or		
15	(H) a program for which benefits are administered		
16	by a life insurance company or for which the only funding agency is		
17	a life insurance company.		
18	Sec. 107.003. PENSION FUND OBLIGATIONS AUTHORIZED. (a) A		
19	municipality may issue obligations to fund all or any part of an		
20	unfunded liability.		
21	(b) Before authorizing issuance and delivery of an		
22	obligation under this section, the governing body of the		
23	municipality must enter into a written agreement with the governing		
24	body of the public retirement system that:		
25	(1) has fiduciary responsibility for assets of the		
26	public pension fund or public pension funds that are to receive the		
27	net proceeds of the obligations to be issued; and		

	S.B. No. 1696
1	(2) has the duty to oversee the investment and
2	expenditure of the assets of the public pension fund.
3	(c) The written agreement must state the amount of the
4	unfunded liability and the date or dates on which the public pension
5	fund will accept the net proceeds of the obligations to be issued in
6	payment of all or a portion of the unfunded liability.
7	Sec. 107.004. PROCEEDS OF OBLIGATIONS ISSUED. The
8	municipality shall deposit the net proceeds of obligations issued
9	under Section 107.003 to the credit of the public pension fund. The
10	amount deposited under this section becomes part of the public
11	pension fund's assets.
12	Sec. 107.005. PAYMENT OF OBLIGATIONS. An obligation issued
13	under Section 107.003 may be made payable by the municipality from:
14	(1) the fund from which compensation is paid to its
15	officers and employees;
16	(2) its general fund; or
17	(3) taxes, revenues, both taxes and revenues, or any
18	other source or combination of sources of money that the
19	municipality may use under state law to secure or pay any kind of
20	bond or obligation.
21	Sec. 107.006. OBLIGATION AS REFINANCING. An obligation
22	issued under Section 107.003 is a complete or partial refinancing
23	of a commitment of the municipality to fund its unfunded liability.

Sec. 107.007. SALE OF OBLIGATIONS; MATURITY. Obligations issued under Section 107.003 may be sold at private or public sale and must mature not later than the 30th anniversary of the date of issuance.

- Sec. 107.008. ADDITIONAL AUTHORITY; CREDIT AGREEMENTS.
- 2 (a) In this section, "credit agreement" and "obligation" have the
- 3 meanings assigned by Section 1371.001, Government Code.
- 4 (b) The governing body of a municipality that issues
- 5 obligations under Section 107.003 may exercise any of the rights or
- 6 powers of the governing body of an issuer under Chapter 1371,
- 7 Government Code, and may enter into a credit agreement under that
- 8 chapter. An obligation issued under Section 107.003 is an
- 9 <u>obligation under Chapter 1371, Government Code, but is not required</u>
- 10 to be rated as required by that chapter.
- 11 Sec. 107.009. CHAPTER CONTROLLING. This chapter prevails
- 12 over any conflict between this chapter and:
- 13 (1) another law respecting the issuance of obligations
- of a municipality; or
- 15 (2) a municipal home-rule charter.
- SECTION 2. This Act takes effect immediately if it receives
- 17 a vote of two-thirds of all the members elected to each house, as
- 18 provided by Section 39, Article III, Texas Constitution. If this
- 19 Act does not receive the vote necessary for immediate effect, this
- 20 Act takes effect September 1, 2003.



Speaker of the House

<u>I hereby certify</u> that S	.B. No. 1696 passed the Senate on
April 25, 2003, by the followin	g vote: Yeas 31, Nays 0; and that
the Senate concurred in House	amendment on May 31, 2003, by the
following vote: Yeas 31, Nays 0	
	Latson tone
	Secretary of the Senate
I hereby certify that S.E	3. No. 1696 passed the House, with
amendment, on May 28, 2003, b	y the following vote: Yeas 91,
Nays 35, two present not voting.	
	Pober Haney
	Chief Clerk of the House
Approved:	
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<u>Date</u>	
Governor	
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FILED IN THE OFFICE OF THE SECRETARY OF STATE