

## THE ATTORNEY GENERAL

## OF TEXAS

Austin. Texas

PRICE DANIEL

February 16, 1949

Hon. G. M. Williams Firemen's Pension Commissioner Austin, Texas

Opinion No. V-775.

Re: The eligibility of a Texas firemen for disability or death benefits due to injury incurred in line of duty outside the boundaries of Texas.

Dear Sir:

Your letter of request for an opinion upon the above subject matter is as follows:

"I have a problem that just came up this week that is not stated clearly in our Pension Law and it is in regard to the Fire Department operations in Texarkana, Texas and Arkansas.

"Texarkana has two separate Fire Departments - The Texas and Arkansas Departments but they operate together downtown.

"The question asked by the Texarkana, Texas Fire Chief is - would his men be covered by the Texas Pension compensation in case of permanent injury or accidental death in line of duty in Arkansas."

Texarkana, Texas is a Texas municipality precisely as other Texas cities. The city is a government-al agency of the State precisely as all other incorporated cities. It is elementary that the State laws, and municipal laws of cities within the State, have no extra-territorial effect but are intended to apply and do apply only to persons and things within the State or cities, respectively.

The Texas Pension Law affecting firemen is state-wide in its application, but its application stops

at the State lines. In like manner, the ordinances and statutory powers of incorporated cities in the State apply throughout the territories of the respective cities, but stop at their city limits.

It is elementary that public officers and agencies of incorporated cities, have only such powers as are given to them by law, either expressly or by necessary implication.

We know of no law that would authorize any mutual agreement or arrangement whatsoever between the twin cities of Texarkana, Texas and Texarkana, Arkansas, with respect to fire protection that would operate as matter of law to extend the State pension benefits to a Texas fireman injured in Texarkana, Arkansas, unless it be such a situation as that the injured fireman would be considered as acting within the scope of his duty under the Texas statute.

In connection with your request, you send us a copy of a Resolution adopted by the City of Texarkana, Texas and a letter of the Chief of the Fire Department of Texarkana, Texas, saying that Texarkana, Arkansas has adopted a similar resolution. The resolutions respectively provide for the joint answering of fire alams from a defined area along the State line, going quite into detail so as to make the joint activities a protection to both cities.

The over-all purpose of organized fire departments is the protection of the public within the municipal limits from fires, whether such fires originate inside or outside the city limits. It is the opinion of this office that with or without formal action or agreement whatsoever between the two cities, the fire department of Texarkana, Texas would be within the scope of its powers and performande of its duties to respond to any fire alarm that indicated a threat to the Texas city, whether such fire be in the city or across the line in the City of Texarkana, Arkansas, It is the further opinion of this office that such firemen would have the right to go into Texarkana, Arkansas for the purpose of combatting any fire that would endanger Texarkana, Texas, provided always, that the circumstances were such as to produce a reasonable necessity therefor to protect the Texas city. Under such circumstances they would be entitled to compensation benefits for injury in Texarkana, Arkansas the same as in Texarkana, Texas

While the reciprocal resolutions of the two cities do not have the force of law, as above explained, they nevertheless are worthwhile and have an important bearing factually in the determination of whether or not the respective firemen are really in the discharge of their statutory and municipal duties in crossing the State line. Each such instance presents a fact situation within itself which might control the particular case.

## SUMMARY

A city fireman engaged in assisting in the extermination of a fire outside of the City of Texarkana, Texas beyond the State line in the City of Texarkana, Arkansas, would be covered by the Texas Firemen's Pension Compensation Statute for an injury received by him if such activities were reasonably necessary for the proper discharge of his duties as a Texarkana, Texas fireman.

Yours very truly,

ATTORNEY GENERAL OF TEXAS

Bv

Ocie Speer

Assistant

OS:wb

APPROVED:

ATTORNEY GENERAL