July 19, 1951

Hon. Reagan H. Legg
County Attorney
Midland County
Midland, Texas

Dear Sir:

You have requested an opinion concerning the authority of the county to require that successful bidders on public construction projects shall purchase the statutory performance bond from a local surety company agent.

Section 2 of Article 2368a, V.C.S., reads in part as follows:

"No county, acting through its Commissioners Court, and no city in this State shall hereafter make any contract calling for or requiring the expenditure or payment of Two Thousand ($2,000.00) Dollars or more out of any fund or funds of any city or county or subdivision of any county creating or imposing an obligation or liability of any nature or character upon such county or any subdivision of such county, or upon such city, without first submitting such proposed contract to competitive bids. The court and/or governing body shall have the right to reject any and all bids, and if the contract is for the construction of public works, then the successful bidder shall be required to give a good and sufficient bond in the full amount of the contract price, for the faithful performance of such contract, executed by some surety company authorized to do business in this State in accordance with the provisions of Article 5160, Revised Statutes of 1925, and amendments thereto. . . ." (Emphasis added throughout.)
It is a well-recognized rule of statutory construction that "where a power is granted and the method of its exercise is prescribed, the prescribed method excludes all others and must be followed." Foster v. City of Waco, 113 Tex. 352, 255 S.W. 1104, 1105 (1923); 3 Sutherland Statutory Construction (3rd Ed.1943), 117, Sec. 5822.

This office, following the decisions of the Texas courts, has repeatedly held that the commissioners' court is a court of limited jurisdiction and has only such powers as are conferred upon it, either by express terms or by necessary implication, by the Constitution and statutes of this State. 11 Tex. Jur. 632, Counties, Sec. 95; Childress County v. State, 127 Tex. 343, 92 S.W.2d 1011 (1936); Von Rosenberg v. Lovett, 173 S.W. 508 (Tex.Civ.App. 1915, error ref.); Roper v. Hall, 280 S.W. 289 (Tex.Civ.App. 1926).

In Article 2368a the Legislature has declared that successful bidders for the construction of public works "shall be required to give a good and sufficient bond . . . executed by some surety company authorized to do business in this State in accordance with the provisions of Article 5160, Revised Statutes of 1925, and amendments thereto." Thus, the Legislature has unmistakably set the requirements for the selection of sureties on bonds of this nature, and the commissioners' court is bound by such requirements.

We therefore agree with you that commissioners' courts are without authority to require that successful bidders on construction contracts awarded under Article 2368a shall purchase the statutory performance bond from local surety company agents.

SUMMARY

Commissioners' courts are without authority to require that successful bidders on construction contracts awarded under Article 2368a, V.C.S., shall purchase the
Hon. Reagan H. Legg, page 3 (V-1208)

statutory performance bond from local surety company agents.

APPROVED:

J. C. Davis, Jr.
County Affairs Division

Everett Hutchinson
Executive Assistant

Charles D. Mathews
First Assistant

Yours very truly,

PRICE DANIEL
Attorney General

By William H. Holloway
Assistant

WHH:MW