Dear Mr. Vowell:

You have requested our opinion as to whether the Board for Texas State Hospitals and Special Schools, acting in compliance with Article 666b of Vernon's Civil Statutes, through the Board of Control, may furnish rent housing for the business manager of the Denton State School.

Denton State School was established by the Board for Texas State Hospitals and Special Schools under the authority of Article 3871c of Vernon's Civil Statutes. Acting pursuant to Article 3871c and Section 10 of Article 3174b, the Board has employed a business manager for Denton State School.

You state in your letter that the available funds for the construction of buildings at Denton State School is limited and for this reason, no living quarters for the school personnel have been constructed at this time.

Providing rent housing for the business manager of the school involves an expenditure of state funds and consequently legislative authority must exist in order that such an expenditure be valid.
Section 44 of Article III of the Constitution of
the State of Texas authorizes the Legislature to fix
the salaries of State employees. Said section provides:

"The Legislature shall provide by law
for the compensation of all officers, ser-
vants, agents and public contractors, not
provided for in this constitution. . . ."

Senate Bill 43, Acts 56th Legislature, 1959, Regu-
lar Session, Chapter 85, Page 144, provides as follows:

"Section 1. The salaries of all state
officers and all state employees, except the
salaries of the District Judges and other
compensation of District Judges, shall be
for the period beginning September 1, 1959,
and ending August 31, 1961, in such sums or
amounts as may be provided for by the Legis-
lature in the general appropriations Act.
. . ."

In the General Appropriations Act, House Bill 4,
Acts 56th Legislature, 1959, Third Called Session, Chap-
ter 23, Page 467, the following appropriations have been
made for the Denton State School:

"For the Years Ending
August 31, August 31,
1960 1961

". . .

"2. Business Mana-
ger (with house and
utilities).............. $ 1,725 $ 6,900

". . .

"8. General operat-
ing expense (excluding
salaries and other wages)
including other operating
expenses, maintenance, re-
pairs, capital outlay, and
travel expense for transfer
of patients including cost
of travel of employees es-
corting such patients and
all other activities for
which no other provisions
are made.............. $42,614 $141,920"
Line Item 2 clearly evidences the intention of the Legislature to provide housing and utilities for the business manager of Denton State School at the expense of the State. Since there are no state owned housing facilities available for the business manager at Denton State School, the only method whereby the Board can, at this time, carry out the intent of the Legislature is by renting such housing facilities.

No specific appropriation has been made for the payment of rental for housing facilities for a business manager at Denton State School. In our opinion none is required.

The house and utilities to be furnished the business manager are not a part of his salary. They are something in addition thereto, an emolument or perquisite of his employment. That is to say, they are incident to the position of business manager, something gained from the employment above and beyond the salary or wage for services rendered. Therefore, the rental payments are a general operating expense properly payable from Line Item 8 of the appropriation to the Denton State School.

We have previously held in Attorney General's Opinion WW-760 (December 15, 1959) that the Texas Youth Council, under circumstances similar to those presented here, was authorized to rent housing for the business manager at Crockett State School for Girls.

Therefore, in our opinion, the Board for Texas State Hospitals and Special Schools is authorized to rent housing facilities for the business manager of Denton State School and may do so through the Board of Control in compliance with Article 666b, Vernon's Civil Statutes.

SUMMARY

The Board for Texas State Hospitals and Special Schools has authority to rent housing for the business manager of Denton State School and may
do so by acting through the Board of Control in compliance with Article 666b, Vernon's Civil Statutes.

Yours very truly,

WILL WILSON
Attorney General of Texas

W. O. Shultz
Assistant

APPROVED:

OPINION COMMITTEE
W. V. Geppert, Chairman

J. Arthur Sandlin
John C. Phillips
John L. Estes
Wallace Finfrock

REVIEWED FOR THE ATTORNEY GENERAL

BY: Leonard Passmore