November 18, 1960

Honorable S. B. Buchanan, Jr.
County Attorney
Val Verde County
Del Rio, Texas

Re: Whether a County Clerk who is compensated on the salary basis, is entitled to retain, in addition to his salary, the fees authorized to be collected under Article 5280, Vernon's Civil Statutes, where the county has no county surveyor.

Dear Mr. Buchanan:

You state in your letter requesting an opinion from this office:

"Val Verde County is a county of less than 20,000 inhabitants according to the census of 1950, and by order of the Commissioners Court county officials are compensated on the salary basis. The county surveyor who was compensated on the fee basis has resigned, and the county has no county surveyor. It is contended that since the county surveyor is compensated on the fee basis, the Clerk is entitled to retain fees authorized by Art. 5280, VTCS where the county has no county surveyor, in addition to the salary fixed by the Commissioners Court."

Section 1, Article 5280, Vernon's Civil Statutes, as amended by House Bill 61, Acts 48th Legislature, 1943, ch. 133, p. 213, reads in part:

"... that in cases where a county has no County Surveyor, the County Clerk of the county shall be the legal custodian of the Surveyor's records and is authorized to make all such certificates and certify such copies as a legally authorized County Surveyor may make."
... the County Clerk shall be entitled to all fees for documents recorded by him and for all certificates and certified copies issued by him under the provisions of this law."

Section 61, Article XVI of the Texas Constitution as amended in 1948 provides in part:

"... in counties having a population of less than twenty thousand (20,000), according to the then last preceding Federal Census, the Commissioners Courts shall also have the authority to determine whether county officers shall be compensated on a fee basis or on a salary basis, ..."

"All fees earned by ... county ... officers shall be paid into the county treasury where earned for the account of the proper fund. ... where any officer is compensated wholly on a fee basis such fees may be retained by such officer or paid into the treasury of the county as the Commissioners Court may direct. ..."

Article 3912e, Vernon's Civil Statutes, as amended by House Bill 113, Acts 56th Legislature, 1959, ch. 23, p. 35, reads in part:

"Sec. 3. In all cases where the Commissioners Court shall have determined that county ... officers in such county shall be compensated for their services by the payment of an annual salary, neither the State of Texas nor any county shall be charged with or pay to any of the officers so compensated, any fee or commission for the performance of any or all of the duties of their offices but such officers shall receive said salary in lieu of all other fees, commissions or compensation which they would otherwise be authorized to retain; ..."

The appropriate sections of Article 38831, Vernon's Civil Statutes, read as follows:

"Section 1. In each county in the State of Texas having a population of less than twenty thousand (20,000) inhabitants according to the last preceding Federal Census where all county
and district officials are compensated on a salary basis, the Commissioners Courts shall fix the salaries of the officials named in this Act at not more than Six Thousand, Seven Hundred and Fifty Dollars ($6,750) per annum; provided, however, that no salary shall be set at a figure lower than that actually paid on the effective date of this Act.

"..."

"Sec. 6. The provisions of Sections 1, . . . of this Act shall be applicable to . . . county clerks . . ."

"Sec. 14. All of the fees and commissions earned and collected by the officials named in this Act shall be paid into the County Treasury in accordance with the provisions of Section 61 of Article XVI of the Constitution of Texas.

"Sec. 15. The Commissioners Court shall not exercise the authority vested in said Court by virtue of this Act, except at regular meetings of said Court and after ten (10) days notice published in a paper of general circulation in the county to be affected thereby of the intended salaries to be raised and the amount of such proposed raise." Acts 1955, H. B. 427, 54th Leg., ch. 427, p. 1137.

In State v. Glass, et al, 167 S.W. 2d 296 (C.C.A., 1942), it was held that Section 61, Article XVI of the Texas Constitution "requiring all fees earned by district, county and precinct officers to be paid into the county treasury indicates an intention that all fees of every character collected by a county officer . . . shall become 'fees of the office' and that the county officer is limited to his salary as compensation and any fees collected by him officially must be paid into the county depository." This decision was upheld by the Supreme Court of Texas in Wichita County v. Robinson, 155 Tex. 1, 276 S.W. 2d 509 (1954).

It is the opinion of this office under the above constitutional provision, statutes and cases cited that where a County Clerk in a county under 20,000 is compensated on a salary basis by the Commissioners Court, and the County has
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no County Surveyor, the County Clerk is not entitled to retain fees collected under the provisions of Article 5280, Vernon's Civil Statutes.

The Commissioners Court could raise the salary of the County Clerk to an amount not to exceed the maximum as set out in Section 1, Article 38831, governing counties of less than 20,000 provided such authority is exercised in accordance with the provisions of Section 15, Article 38831.

SUMMARY

Where a County Clerk is compensated on a salary basis in a county of less than 20,000 and where the county has no county surveyor, the County Clerk is not entitled to retain fees in addition to his salary but must pay all such fees into the county treasury.

The Commissioners Court may raise the salary of the County Clerk in accordance with the provisions of Sections 1 and 15, Article 38831, Vernon's Civil Statutes.

Yours very truly,

WILL WILSON
Attorney General of Texas

By: Martha Joe Strand
Assistant

MJS:mm

APPROVED:

OPINION COMMITTEE
W. V. Geppert, Chairman

W. Ray Scruggs
Linward Shivers
Joe B. McMaster
 Leon F. Pesek

REVIEWED FOR THE ATTORNEY GENERAL

BY: Leonard Passmore