

THE ATTORNEY GENERAL OF TEXAS

Austin 11, Texas

WILL WILSON ATTORNEY GENERAL

December 28, 1962

Re:

Honorable Robert S. Calvert Comptroller of Public Accounts Austin, Texas

Opinion No. WW-1517

Whether under the facts submitted, a corporation chartered by an association of teachers should pay the franchise tax required by Chapter 12, Title 122A, Taxation-General, V.C.S.

Dear Mr. Calvert:

You have requested the opinion of this office concerning the liability for payment of franchise tax of a corporation chartered by an association of teachers. Your request included the purpose clause of this corporation, which is as follows:

"Section 1. To cooperate with the Texas State Teachers Association and the National Education Association in the promotion within the teaching group of the highest type of professional practices; to encourage active participation of all teachers in the solution of school problems; to encourage every member to be a progressive student of education; and to arouse allegiance to a genuine code of professional ethics.

"Section 2. To encourage higher qualifications for entrance into the teaching profession; to guide well endowed young people to select teaching as a life work; to improve the social and economic status of teachers; and to form a representative body able to speak with authority for them.

"Section 3. To promote, encourage and assist other local teacher organizations and to promote cooperation among such organizations and their members.

"Section 4. To cooperate with parentteacher associations and other civic bodies having educational objectives and to aid in interpreting to the public the problems, the functions, and the steady progress of the public schools.

"Section 5. To encourage teachers to exercise their rights and privileges as citizens and to accept willingly leadership in civic affairs."

We understand from your request that this corporation was organized under the Texas Non-Profit Corporation Act, Chapter 9, Title 32, Vernon's Civil Statutes. There is no provision exempting all such corporations from payment of franchise tax.

Article 12.01, Taxation-General, V.C.S., as amended Acts 1961, 57th Leg., p. 182, ch. 97, \$1, provides that:

"(1) Except as herein provided, every domestic and foreign corporation heretofore or hereafter chartered or authorized to do business in Texas or doing business in Texas, shall, on or before May 1st of each year, file such reports as are required by Article 12.08 and 12.19 and pay in advance to the Secretary of State a franchise tax for the year following. . "

Article 12.03, Taxation-General, V.C.S., lists a number of exemptions from the franchise tax. Of the categories of corporations qualifying for exemption, the closest to the corporation in question are corporations organized for "strictly educational purposes, or for purely public charity." (Emphasis added.)

Two fundamental principles should be noted here. As pointed out in Attorney General's Opinion No. 0-4137, wherein a question similar to the present one was discussed, "It is too fundamental to require the citation of authorities that one claiming an exemption from the payment of taxes must clearly come within the exemptions therefrom provided by the law." The rule that in determining the effect of a statute, every word is presumed to have a purpose and each word should be given effect, was clearly stated in Eddins-Walcher Butane Co. v. Calvert, 156 Tex. 587, 298 S.W.2d 93 (1957).

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Giving effect to the words "strictly" and "purely" as used in Article 12.03, it is apparent from the above purpose clause that the corporation in question will not come within the exemptions set out in that Article.

Section 1 of the purpose clause is clearly a professional purpose, designed to improve the quality of the teaching profession. Section 2 is much the same, but provides for improving the "social and economic status of teachers" and for forming "a representative body able to speak with authority for them." These sections, together with Section 3, indicate a purpose and function of the corporation not significantly different from those of other professional and trade associations, i.e., to better the social and economic conditions of their members.

Section 4 is, by itself, more nearly an educational purpose, and Section 5 suggests the encouragement of general civil responsibility among teachers.

While teachers are educators and are employed primarily to educate, the purpose clause of the corporation considered here reveals that the corporation itself was not organized for "strictly educational purposes, or for purely public charity." Hence the corporation does not qualify for exemption from the franchise tax.

SUMMARY

Under the submitted facts, a corporation organized by an association of teachers, the purpose of which is neither strictly educational nor purely public charity, is not exempt from payment of the corporation franchise tax.

Yours very truly,

WILL WILSON Attorney General of Texas

J. Albert Pruett, Jr.

Assistant Attorney General

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APPROVED:

OPINION COMMITTEE
W. V. Geppert, Chairman
Norman Suarez
W. O. Shultz
Cecil Rostch

REVIEWED FOR THE ATTORNEY GENERAL BY Leonard Passmore