

## THE ATTORNEY GENERAL

## OF TEXAS

WAGGONER CARR ATTORNEY GENERAL AUSTIN, TEXAS 78711

February 18, 1964

Honorable W. C. Lindsey Criminal District Attorney Jefferson County Beaumont, Texas Opinion No. C-218

Re: Whether the operation of the Tabulating Department of Jefferson County, Texas is under the jurisdiction of the County Auditor and subject to his control and management.

Dear Mr. Lindsey:

Your office has requested an opinion on the following question:

"Should the operation of the Tabulating Department of Jefferson County, Texas be under the jurisdiction of the County Auditor and subject to his control and management?"

The facts contained in your statement are the following:

"The Department is primarily engaged in the accounting for the County's finances by the use of various data processing IBM machines. This includes processing payrolls, printing checks, registers and various reports; cash claims, warrants, registers and reports, budget appropriations, expenditures, encumbrances, controls and reports.

"While printing of letterheads, envelopes, etc. is done for various departments by a multilith machine, substantially all of the work performed by the department relates to the system of accounting for the County and the forms used by the various county and precinct officers and others in the collection and disbursement of county revenues, funds, fees, reports, etc.

"It is noted that such departments in Harris County, Dallas County, and other counties of Texas are a part of the County Auditor's Department." Hon. W. C. Lindsey, page 2 (C-218)

The following statutes are applicable:

Article 1651 of Vernon's Civil Statutes, which states in part as follows:

"The Auditor shall have a general oversight of all the books and records of all the officers of the county, district or state, who may be authorized or required by law to receive or collect any money, funds, fees, or other property for the use of, or belonging to, the county; and he shall see to the strict enforcement of the law governing county finances. . . "

Article 1654 of Vernon's Civil Statutes, which states in part as follows:

"All reports of collections of money for the county required to be made to the commissioners court shall also be carefully examined and reported on by him. . . "

Article 1656 of Vernon's Civil Statutes, which states that:

"He shall prescribe and prepare the forms to be used by all persons in the collection of county revenues, funds, fees and all other moneys, and the mode and manner of keeping and stating their accounts, and the time, mode and manner of making their reports to the auditor, also the mode and manner of making their annual report of office fees collected and disbursed. and the amount refunded to the county in excess of those allowed under the general fee bill law. He shall have power to adopt and enforce such regulations not inconsistent with the constitution and laws, as he may deem essential to the speedy and proper collection, checking and accounting of the revenues and other funds and fees belonging to the county. Id."

Article 1656a of Vernon's Civil Statutes, which states in part as follows:

"The County Auditor in counties having a population of one hundred ninety thousand (190,000) or more according to the last preceding or any future Federal Census shall prescribe the system of accounting for the

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county and the forms to be used by the District Clerk, the District Attorney and all county and precinct officers and by all persons in the collection and disbursement of county revenues, funds, fees, and all other moneys collected in an official capacity whether belonging to the county, its subdivisions or precincts, or to, or for the use or benefit of, any person, firm, or corporation; he shall prescribe the mode and manner in which the District Clerk, the District Attorney and all county and precinct officers shall keep their accounts, and he shall have the power to require all officers to furnish monthly, annual, or other reports under oath of all moneys, taxes, or fees of every nature received, disbursed, or remaining on hand; and in connection with such reports he shall have the right to count the cash on hand with such officer, or to verify the amount on deposit in the bank in which such officer may have placed the same for safekeeping. He shall have the power to adopt and enforce such regulations not inconsistent with the Constitution and laws as he may deem essential to the speedy and proper collection and checking of, and accounting for, the revenues and other funds and fees belonging to the county or to any person, firm, or corporation for whom any of said officers may have made collections, or for whose use or benefit they may have received or may hold such funds. . . "

Article 1666 of Vernon's Civil Statutes, which states as follows:

"He shall prepare an estimate of all the revenues and expenses, and annually submit it to the commissioners court, which court shall carefully make a budget of all appropriations to be set aside for the various expenses of the county government in each branch and department. He shall open an account with each appropriation in said budget, and all warrants drawn against same shall be entered to said account. He shall carefully keep an oversight of same to see that the expenses of any department do not exceed said

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budget appropriations, and keep said court advised of the condition of said appropriation accounts from time to time."

Article 1666a of Vernon's Civil Statutes, which states in part as follows:

"The County Auditor in all counties having a population in excess of two hundred and twenty-five thousand (225,000) as shown by the last preceding or any future United States Census shall serve as the budget officer for the Commissioners Courts in each county, and on or immediately after January 1st of each year he shall prepare a budget to cover all proposed expenditures of the county government for the current fiscal and calendar year..."

"···

"The County Auditor shall make to the Commissioners Court not less than monthly a complete report showing the financial condition of the county. . . ."

It is the opinion of this office that the County Auditor has jurisdiction and control of the tabulating department which performs the functions described in your statement of facts.

Article 1651, Vernon's Civil Statutes, gives the Auditor general oversight of all the books and records of all the county and provides he shall see to the strict enforcement of the laws governing county finances.

It is made mandatory by Article 1654, Vernon's Civil Statutes, for all reports of collections of money made to Commissioners Court, for the County Auditor to examine and report on said reports.

Article 1656, Vernon's Civil Statutes, provides for the County Auditor to prescribe and prepare the forms used by county officials in the collection and disbursement of revenue, funds or fees. This Article also gives the County Auditor the power to adopt and enforce such regulations not inconsistent with the constitution and laws as he may deem essential to the speedy and proper collection, checking, and accounting of the revenues and other funds and fees belonging to the county.

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Article 1656a, Vernon's Civil Statutes, gives the County Auditor power to prescribe the system of accounting for the county and the forms to be used by the county precinct officials.

Article 1666a of Vernon's Civil Statutes, makes the County Auditor the budget officer in counties with a population in excess of 225,000 and provides he shall prepare a budget to cover all proposed expenditures of the county government. From a reading of these statutes it is the opinion of this office that the functions the tabulating office is performing fall into the general area of accounting described above and are under the control and supervision of the County Auditor.

## SUMMARY

The operation of a tabulating department which performs substantially the work which relates to the system of accounting for a county is under the jurisdiction of the County Auditor and subject to his control and management.

Yours very truly,

WAGGONER CARR Attorney General

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Bill Morse, Jr. Assistant

BMjr:sj

APPROVED: OPINION COMMITTEE

W. V. Geppert, Chairman Malcolm Quick Joe Trimble Grady Chandler Bob Smith

APPROVED FOR THE ATTORNEY GENERAL BY: Stanton Stone