

THE ATTORNEY GENERAL

OF TEXAS

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October 8, 1971

Honorable Preston Smith Governor of Texas State Capitol Austin, Texas 78711 Opinion No. M-971

Re: Effect of State's nepotism law (Articles 432 and 435, V.P.C.) on employments by regional councils of government.

Dear Governor Smith:

Your request reads in part as follows:

"The Governor, as the State's chief planning officer, has the responsibility for administering State financial assistance to the various regional councils of governments in Texas. By state law, this office also provides technical assistance to these regional councils as necessary. In this regard, I am hereby requesting your written opinion concerning a point of law which has recently arisen in one of these regional councils.

"Specifically, what effect, if any, does the State's nepotism statute have in regard to regional councils of governments? If the nepotism law is applicable, are there points which may be enumerated as general guidelines for regional councils to follow to insure that they are not in violation?"

Article 432, Vernon's Penal Code, provides in part:

"No officer of this State nor any officer of any district, county, city, precinct, school district, or other municipal subdivision of this State, nor any officer or member of any State district, county, city, school district or other municipal board, or judge of any court, created by or

under authority of any General of Special
Law of this State, nor any member of the
Legislature, shall appoint, or vote for, or
confirm the appointment to any office, position, clerkship, employment or duty, of any
person related within the second degree by
affinity or within the third degree by consanguinity to the person so appointing or
so voting, or to any other member of any
such board, the Legislature, or court of which
such person so appointing or voting may be
a member, when the salary, fees, or compensation of such appointee is to be paid for, directly or indirectly, out of or from public
funds or fees of office of any kind or character whatsoever; . ."

Article 435, Vernon's Penal Code, provides:

"No officer or other person included within the third preceding article shall approve any account or draw or authorize the drawing of any warrant or order to pay any salary, fee or compensation of such ineligible officer or person, knowing him to be so ineligible."

It thus appears that Article 432 prohibits any officer of any subdivision of the State from appointing, voting for or confirming the appointment to any office, position, clerkship, employment or duty, of any person related within the prohibitive degree when the salary, fee or compensation is to be paid for directly or indirectly out of or from public funds of any kind or character.

The regional councils of government are created pursuant to the provisions of Article 1011m, Vernon's Civil Statutes, and are governed by a regional planning commission. Section 4 of Article 1011m specifically states, "a regional planning commission shall be a politional subdivision of this Secte, ...". It is therefore our opinion that the provisions of Article 432 and 435, Vernon's Penal Code, are applicable to the employees of a regional planning commission.

Section 6 of Article 1011m, supra. provides:

"Sec. 6. (a) A Regional Planning Commission is authorized to apply for, contract for, receive and expend for its purposes any funds or grants from any participating governmental unit or from the State of Texas, federal government, or any other source.

"(b) The Commission shall have no power to levy any character of tax whatever. The participating governmental units may appropriate funds to the Commission for the cost and expenses required in the performance of its purposes."

Articles 432 and 435 do not prohibit the payment by a participating governmental unit of a grant payable to a regional planning commission. These Articles would, however, prohibit the payment of any salary, fee or compensation to a person related within the prohibitive degree by either the regional planning commission or governmental unit.

SUMMARY

The memotism laws of this State (Articles 432 and 435, V.P.C.) are applicable to regional planning commissions and their employees. These Articles do not prohibit payments of grants by governmental units to a regional planning commission, but they do prohibit payments to persons related within the prohibitive degree of a salary, fee or compensation whether such payment is made by a governmental unit or the regional planning commission.

Yours very truly

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Prepared by John Reeves Assistant Attorney General

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APPROVED: OPINION COMMITTEE

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