March 22, 1972

Honorable Raymond W. Vowell
Commissioner
State Department of Public Welfare
John H. Reagan Building
Austin, Texas 78701

Dear Mr. Vowell:

Your request for an opinion poses the following question:

"Can an employee of the State Department of Public Welfare legally continue to work for the Department and receive his State salary while at the same time he is actively campaigning for the elected position of City Councilman?"

Section 31 of Article 695c, Vernon's Civil Statutes, applicable to the State Department of Public Welfare, provides:

"No officer or employee of the State Department [of Public Welfare] shall use his official authority or influence or permit the use of the programs administered by the State Department for the purpose of interfering with an election or affecting the results thereof or for any political purpose. No such officer or employee shall take any active part in political management or in political campaigns or participate in any political activity, except that he shall retain the right to vote as he may please and express his opinion as a citizen on all political subjects. No such officer or employee shall solicit or receive, nor shall any such officer or employee be obliged to contribute or render, any service, assistance, subscriptions, assessments, or contributions for any political purpose. Any officer or employee of the State Department violating this Section shall be subject to discharge or suspension or such other
disciplinary measures as may be provided by the rules and regulations of the State Department."

Prohibitions such as those contained in the statute quoted above are not unusual. The Hatch Act, enacted by the United States Congress, 18 U.S.C. §61h, is an example. The obvious purpose of enactments of this nature is to prevent any possibility of conflict between the personal interest of a public employee and his interest as an employee of the public. In United Public Workers v. Mitchell, 330 U.S. 75 (1947) at 100 the United States Supreme Court defined what is prohibited:

"... It is only partisan political activity that is interdicted. It is active participation in political management and political campaigns. Expressions, public or private, on public affairs, personalities and matters of public interest, not an objective of party action, are unrestricted by law so long as the government employee does not direct his activities toward party success."

You stated in your request that it is the policy of your Department to require an employee to terminate his employment with the Department during the time such employee is actively engaged in a political campaign for public office. It is our opinion in view of the foregoing provisions of the State statute such regulation is in harmony with the prohibitions set out above.

You are accordingly advised that an employee of the State Department of Public Welfare may not legally continue to work for the Department and receive his State salary while at the same time he is actively campaigning for the elected position of city councilman.

SUMMARY

An employee of the State Department of Public Welfare may not legally continue to work for the Department and receive his State salary while at the same time he is actively campaigning for the elected position of city councilman.

Very truly yours,

[Signature]

CRAWFORD C. MARTIN
Attorney General of Texas

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