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2	relating to unlawful acts against and criminal offenses involving
3	the Medicaid program; providing penalties.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Section 36.001, Human Resources Code, is amended
6	by adding Subdivisions (5-a) and (7-a) to read as follows:
7	(5-a) "Material" means having a natural tendency to
8	influence or to be capable of influencing.
9	(7-a) "Obligation" means a duty, whether or not fixed,
10	that arises from:
11	(A) an express or implied contractual,
12	grantor-grantee, or licensor-licensee relationship;
13	(B) a fee-based or similar relationship;
14	(C) a statute or regulation; or
15	(D) the retention of any overpayment.
16	SECTION 2. Section 36.002, Human Resources Code, is amended
17	to read as follows:
18	Sec. 36.002. UNLAWFUL ACTS. A person commits an unlawful
19	act if the person:
20	(1) knowingly makes or causes to be made a false
21	statement or misrepresentation of a material fact to permit a
22	person to receive a benefit or payment under the Medicaid program
23	that is not authorized or that is greater than the benefit or
24	payment that is authorized;

AN ACT

- 1 (2) knowingly conceals or fails to disclose
- 2 information that permits a person to receive a benefit or payment
- 3 under the Medicaid program that is not authorized or that is greater
- 4 than the benefit or payment that is authorized;
- 5 (3) knowingly applies for and receives a benefit or
- 6 payment on behalf of another person under the Medicaid program and
- 7 converts any part of the benefit or payment to a use other than for
- 8 the benefit of the person on whose behalf it was received;
- 9 (4) knowingly makes, causes to be made, induces, or
- 10 seeks to induce the making of a false statement or
- 11 misrepresentation of material fact concerning:
- 12 (A) the conditions or operation of a facility in
- 13 order that the facility may qualify for certification or
- 14 recertification required by the Medicaid program, including
- 15 certification or recertification as:
- 16 (i) a hospital;
- 17 (ii) a nursing facility or skilled nursing
- 18 facility;
- 19 (iii) a hospice;
- 20 (iv) an intermediate care facility for the
- 21 mentally retarded;
- (v) an assisted living facility; or
- (vi) a home health agency; or
- 24 (B) information required to be provided by a
- 25 federal or state law, rule, regulation, or provider agreement
- 26 pertaining to the Medicaid program;
- 27 (5) except as authorized under the Medicaid program,

- 1 knowingly pays, charges, solicits, accepts, or receives, in
- 2 addition to an amount paid under the Medicaid program, a gift,
- 3 money, a donation, or other consideration as a condition to the
- 4 provision of a service or product or the continued provision of a
- 5 service or product if the cost of the service or product is paid
- 6 for, in whole or in part, under the Medicaid program;
- 7 (6) knowingly presents or causes to be presented a
- 8 claim for payment under the Medicaid program for a product provided
- 9 or a service rendered by a person who:
- 10 (A) is not licensed to provide the product or
- 11 render the service, if a license is required; or
- 12 (B) is not licensed in the manner claimed;
- 13 (7) knowingly makes or causes to be made a claim under
- 14 the Medicaid program for:
- 15 (A) a service or product that has not been
- 16 approved or acquiesced in by a treating physician or health care
- 17 practitioner;
- 18 (B) a service or product that is substantially
- 19 inadequate or inappropriate when compared to generally recognized
- 20 standards within the particular discipline or within the health
- 21 care industry; or
- (C) a product that has been adulterated, debased,
- 23 mislabeled, or that is otherwise inappropriate;
- 24 (8) makes a claim under the Medicaid program and
- 25 knowingly fails to indicate the type of license and the
- 26 identification number of the licensed health care provider who
- 27 actually provided the service;

- 1 (9) knowingly enters into an agreement, combination,
- 2 or conspiracy to defraud the state by obtaining or aiding another
- 3 person in obtaining an unauthorized payment or benefit from the
- 4 Medicaid program or a fiscal agent;
- 5 (10) is a managed care organization that contracts
- 6 with the Health and Human Services Commission or other state agency
- 7 to provide or arrange to provide health care benefits or services to
- 8 individuals eligible under the Medicaid program and knowingly:
- 9 (A) fails to provide to an individual a health
- 10 care benefit or service that the organization is required to
- 11 provide under the contract;
- 12 (B) fails to provide to the commission or
- 13 appropriate state agency information required to be provided by
- 14 law, commission or agency rule, or contractual provision; or
- 15 (C) engages in a fraudulent activity in
- 16 connection with the enrollment of an individual eligible under the
- 17 Medicaid program in the organization's managed care plan or in
- 18 connection with marketing the organization's services to an
- 19 individual eligible under the Medicaid program;
- 20 (11) knowingly obstructs an investigation by the
- 21 attorney general of an alleged unlawful act under this section;
- 22 (12) knowingly makes, uses, or causes the making or
- 23 use of a false record or statement to conceal, avoid, or decrease an
- 24 obligation to pay or transmit money or property to this state under
- 25 the Medicaid program; or
- 26 (13) knowingly engages in conduct that constitutes a
- 27 violation under Section 32.039(b).

- 1 SECTION 3. Subsection (a), Section 36.052, Human Resources
- 2 Code, is amended to read as follows:
- 3 (a) Except as provided by Subsection (c), a person who
- 4 commits an unlawful act is liable to the state for:
- 5 (1) the amount of any payment or the value of any
- 6 monetary or in-kind benefit provided under the Medicaid program,
- 7 directly or indirectly, as a result of the unlawful act, including
- 8 any payment made to a third party;
- 9 (2) interest on the amount of the payment or the value
- 10 of the benefit described by Subdivision (1) at the prejudgment
- 11 interest rate in effect on the day the payment or benefit was
- 12 received or paid, for the period from the date the benefit was
- 13 received or paid to the date that the state recovers the amount of
- 14 the payment or value of the benefit;
- 15 (3) a civil penalty of:
- 16 (A) not less than \$5,500 or the minimum amount
- imposed as provided by 31 U.S.C. Section 3729(a), if that amount
- 18 <u>exceeds \$5,500, and not</u> [\$5,000 or the maximum
- 19 amount imposed as provided by 31 U.S.C. Section 3729(a), if that
- 20 amount exceeds \$15,000, for each unlawful act committed by the
- 21 person that results in injury to an elderly person, as defined by
- 22 Section 48.002(a)(1), a disabled person, as defined by Section
- 23 48.002(a)(8)(A), or a person younger than 18 years of age; or
- (B) not less than \$5,500 or the minimum amount
- 25 imposed as provided by 31 U.S.C. Section 3729(a), if that amount
- 26 <u>exceeds \$5,500, and not [\$5,000 or</u>] more than \$11,000 or the maximum
- 27 amount imposed as provided by 31 U.S.C. Section 3729(a), if that

- 1 amount exceeds \$11,000, [\$10,000] for each unlawful act committed
- 2 by the person that does not result in injury to a person described
- 3 by Paragraph (A); and
- 4 (4) two times the amount of the payment or the value of
- 5 the benefit described by Subdivision (1).
- 6 SECTION 4. Subsection (c), Section 36.110, Human Resources
- 7 Code, is amended to read as follows:
- 8 (c) A payment to a person under this section shall be made
- 9 from the proceeds of the action. A person receiving a payment
- 10 under this section is also entitled to receive from the defendant an
- 11 amount for reasonable expenses, reasonable attorney's fees, and
- 12 costs that the court finds to have been necessarily incurred. The
- 13 court's determination of expenses, fees, and costs to be awarded
- 14 under this subsection shall be made only after the defendant has
- 15 been found liable in the action or the state settles an action with
- 16 a defendant that the court determined, after a hearing, was fair,
- 17 <u>adequate</u>, and reasonable in accordance with Section 36.107(c).
- SECTION 5. Section 36.113, Human Resources Code, is amended
- 19 by amending Subsection (b) and adding Subsection (c) to read as
- 20 follows:
- 21 (b) A person may not bring an action under this subchapter
- 22 that is based on the public disclosure of allegations or
- 23 transactions in a criminal or civil hearing in which the state or an
- 24 agent of the state is a party, in a legislative or administrative
- 25 report, hearing, audit, or investigation, or from the news media,
- 26 unless the person bringing the action is an original source of the
- 27 information. In this subsection, "original source" means an

- 1 individual who:
- 2 <u>(1)</u> has direct and independent knowledge of the
- 3 information on which the allegations are based and has voluntarily
- 4 provided the information to the state before filing an action under
- 5 this subchapter that is based on the information; or
- 6 (2) has knowledge that is independent of and
- 7 materially adds to the publicly disclosed allegations and who has
- 8 voluntarily provided the information to the state before filing an
- 9 action under this subchapter that is based on the information.
- 10 (c) Before dismissing an action as barred under this
- 11 <u>section</u>, the court shall give the attorney general an opportunity
- 12 to oppose the dismissal.
- SECTION 6. The heading to Section 36.115, Human Resources
- 14 Code, is amended to read as follows:
- 15 Sec. 36.115. RETALIATION [BY EMPLOYER] AGAINST PERSON
- 16 [BRINGING SUIT] PROHIBITED.
- SECTION 7. Subsection (a), Section 36.115, Human Resources
- 18 Code, is amended to read as follows:
- 19 (a) A person, including an employee, contractor, or agent,
- 20 who is discharged, demoted, suspended, threatened, harassed, or in
- 21 any other manner discriminated against in the terms and conditions
- 22 of employment [by the person's employer] because of a lawful act
- 23 taken by the person in furtherance of an action under this
- 24 subchapter, including investigation for, initiation of, testimony
- 25 for, or assistance in an action filed or to be filed under this
- 26 subchapter, or other efforts taken by the person to stop one or more
- 27 <u>violations of Section 36.002</u> is entitled to:

- 1 (1) reinstatement with the same seniority status the
- 2 person would have had but for the discrimination; and
- 3 (2) not less than two times the amount of back pay,
- 4 interest on the back pay, and compensation for any special damages
- 5 sustained as a result of the discrimination, including litigation
- 6 costs and reasonable attorney's fees.
- 7 SECTION 8. Subsection (a), Section 35A.02, Penal Code, is
- 8 amended to read as follows:
- 9 (a) A person commits an offense if the person:
- 10 (1) knowingly makes or causes to be made a false
- 11 statement or misrepresentation of a material fact to permit a
- 12 person to receive a benefit or payment under the Medicaid program
- 13 that is not authorized or that is greater than the benefit or
- 14 payment that is authorized;
- 15 (2) knowingly conceals or fails to disclose
- 16 information that permits a person to receive a benefit or payment
- 17 under the Medicaid program that is not authorized or that is greater
- 18 than the benefit or payment that is authorized;
- 19 (3) knowingly applies for and receives a benefit or
- 20 payment on behalf of another person under the Medicaid program and
- 21 converts any part of the benefit or payment to a use other than for
- 22 the benefit of the person on whose behalf it was received;
- 23 (4) knowingly makes, causes to be made, induces, or
- 24 seeks to induce the making of a false statement or
- 25 misrepresentation of material fact concerning:
- 26 (A) the conditions or operation of a facility in
- 27 order that the facility may qualify for certification or

- 1 recertification required by the Medicaid program, including
- 2 certification or recertification as:
- 3
  (i) a hospital;
- 4 (ii) a nursing facility or skilled nursing
- 5 facility;
- 6 (iii) a hospice;
- 7 (iv) an intermediate care facility for the
- 8 mentally retarded;
- 9 (v) an assisted living facility; or
- 10 (vi) a home health agency; or
- 11 (B) information required to be provided by a
- 12 federal or state law, rule, regulation, or provider agreement
- 13 pertaining to the Medicaid program;
- 14 (5) except as authorized under the Medicaid program,
- 15 knowingly pays, charges, solicits, accepts, or receives, in
- 16 addition to an amount paid under the Medicaid program, a gift,
- 17 money, a donation, or other consideration as a condition to the
- 18 provision of a service or product or the continued provision of a
- 19 service or product if the cost of the service or product is paid
- 20 for, in whole or in part, under the Medicaid program;
- 21 (6) knowingly presents or causes to be presented a
- 22 claim for payment under the Medicaid program for a product provided
- 23 or a service rendered by a person who:
- 24 (A) is not licensed to provide the product or
- 25 render the service, if a license is required; or
- 26 (B) is not licensed in the manner claimed;
- 27 (7) knowingly makes or causes to be made a claim under

- 1 the Medicaid program for:
- 2 (A) a service or product that has not been
- 3 approved or acquiesced in by a treating physician or health care
- 4 practitioner;
- 5 (B) a service or product that is substantially
- 6 inadequate or inappropriate when compared to generally recognized
- 7 standards within the particular discipline or within the health
- 8 care industry; or
- 9 (C) a product that has been adulterated, debased,
- 10 mislabeled, or that is otherwise inappropriate;
- 11 (8) makes a claim under the Medicaid program and
- 12 knowingly fails to indicate the type of license and the
- 13 identification number of the licensed health care provider who
- 14 actually provided the service;
- 15 (9) knowingly enters into an agreement, combination,
- 16 or conspiracy to defraud the state by obtaining or aiding another
- 17 person in obtaining an unauthorized payment or benefit from the
- 18 Medicaid program or a fiscal agent;
- 19 (10) is a managed care organization that contracts
- 20 with the Health and Human Services Commission or other state agency
- 21 to provide or arrange to provide health care benefits or services to
- 22 individuals eligible under the Medicaid program and knowingly:
- 23 (A) fails to provide to an individual a health
- 24 care benefit or service that the organization is required to
- 25 provide under the contract;
- 26 (B) fails to provide to the commission or
- 27 appropriate state agency information required to be provided by

- 1 law, commission or agency rule, or contractual provision; or
- 2 (C) engages in a fraudulent activity in
- 3 connection with the enrollment of an individual eligible under the
- 4 Medicaid program in the organization's managed care plan or in
- 5 connection with marketing the organization's services to an
- 6 individual eligible under the Medicaid program;
- 7 (11) knowingly obstructs an investigation by the
- 8 attorney general of an alleged unlawful act under this section or
- 9 under Section 32.039, 32.0391, or 36.002, Human Resources Code; or
- 10 (12) knowingly makes, uses, or causes the making or
- 11 use of a false record or statement to conceal, avoid, or decrease an
- 12 obligation to pay or transmit money or property to this state under
- 13 the Medicaid program.
- 14 SECTION 9. (a) The changes in law made by this Act to
- 15 Section 36.002, Human Resources Code, and Section 35A.02, Penal
- 16 Code, apply only to conduct that occurs on or after the effective
- 17 date of this Act. Conduct that occurs before the effective date of
- 18 this Act is governed by the law in effect at the time the conduct
- 19 occurred, and that law is continued in effect for that purpose.
- 20 (b) For purposes of this section, conduct constituting an
- 21 offense under the penal law of this state occurred before the
- 22 effective date of this Act if any element of the offense occurred
- 23 before that date.
- SECTION 10. The changes in law made by this Act to Sections
- 25 36.052, 36.110, and 36.113, Human Resources Code, apply only to a
- 26 civil action for a violation of Section 36.002, Human Resources
- 27 Code, as amended by this Act, commenced on or after the effective

1 date of this Act. A civil action commenced before the effective

2 date of this Act is governed by the law in effect immediately before

3 the effective date of this Act, and that law is continued in effect

4 for that purpose.

5 SECTION 11. This Act takes effect September 1, 2011.\_\_

round Dewhurst

<u>President of the Senate</u>

I hereby certify that S.B. No. 544 passed the Senate on March 30, 2011, by the following vote: Yeas 31, Nays 0; and that the Senate concurred in House amendment on May 23, 2011, by the following vote: Yeas 30, Nays 0.

Secretary of the Senate

<u>I hereby certify</u> that S.B. No. 544 passed the House, with amendment, on May 18, 2011, by the following vote: Yeas 129, Nays O, two present not voting.

Chief Clerk of the How

Approved:

) **//** //

<u>Date</u>

RICK PERRY

FILED IN THE OFFICE OF THE SECRETARY OF STATE

Secretary of State