Chapter 122

S.B. No. 1387

1	<u>AN ACT</u>
2	relating to the creation and operations of health care provider
3	participation programs in certain municipalities.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Subtitle D, Title 4, Health and Safety Code, is
6	amended by adding Chapter 295 to read as follows:
7	CHAPTER 295. MUNICIPAL HEALTH CARE PROVIDER PARTICIPATION PROGRAM
8	IN CERTAIN MUNICIPALITIES
9	SUBCHAPTER A. GENERAL PROVISIONS
10	Sec. 295.001. DEFINITIONS. In this chapter:
11	(1) "Institutional health care provider" means a
12	nonpublic hospital that provides inpatient hospital services.
13	(2) "Paying hospital" means an institutional health
14	care provider required to make a mandatory payment under this
15	chapter.
16	(3) "Program" means the municipal health care provider
17	participation program authorized by this chapter.
18	Sec. 295.002. APPLICABILITY. This chapter applies only to
19	a municipality that:
20	(1) is not served by a hospital district or a public
21	hospital;
22	(2) is located on the Gulf of Mexico or on a channel,
23	canal, bay, or inlet connected to the Gulf of Mexico; and
24	(3) has a population of more than 117,000 and less than

- 1 145,000.
- 2 Sec. 295.003. MUNICIPAL HEALTH CARE PROVIDER PARTICIPATION
- 3 PROGRAM; PARTICIPATION IN PROGRAM. (a) A municipal health care
- 4 provider participation program authorizes a municipality to
- 5 collect a mandatory payment from each institutional health care
- 6 provider located in the municipality to be deposited in a local
- 7 provider participation fund established by the municipality. Money
- 8 in the fund may be used by the municipality to fund certain
- 9 <u>intergovernmental transfers and indigent care programs as provided</u>
- 10 by this chapter.
- 11 (b) The governing body of a municipality may adopt an
- 12 ordinance authorizing a municipality to participate in the program,
- 13 subject to the limitations provided by this chapter.
- 14 SUBCHAPTER B. POWERS AND DUTIES OF GOVERNING BODY OF MUNICIPALITY
- 15 Sec. 295.051. LIMITATION ON AUTHORITY TO REQUIRE MANDATORY
- 16 PAYMENT. The governing body of a municipality may require a
- 17 mandatory payment authorized under this chapter by an institutional
- 18 health care provider in the municipality only in the manner
- 19 provided by this chapter.
- Sec. 295.052. MAJORITY VOTE REQUIRED. The governing body
- 21 of a municipality may not authorize the municipality to collect a
- 22 mandatory payment authorized under this chapter without an
- 23 affirmative vote of a majority of the members of the governing body.
- Sec. 295.053. RULES AND PROCEDURES. After the governing
- 25 body of a municipality has voted to require a mandatory payment
- 26 authorized under this chapter, the governing body may adopt rules
- 27 relating to the administration of the mandatory payment.

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- Sec. 295.054. INSTITUTIONAL HEALTH CARE PROVIDER
 REPORTING; INSPECTION OF RECORDS. (a) The governing body of a
 municipality that collects a mandatory payment authorized under
 this chapter shall require each institutional health care provider
 to submit to the municipality a copy of any financial and
 utilization data required by and reported to the Department of
 State Health Services under Sections 311.032 and 311.033 and any
- 8 <u>rules adopted by the executive commissioner of the Health and Human</u>
 9 <u>Services Commission to implement those sections.</u>
- (b) The governing body of a municipality that collects a mandatory payment authorized under this chapter may inspect the records of an institutional health care provider to the extent necessary to ensure compliance with the requirements of Subsection (a).

SUBCHAPTER C. GENERAL FINANCIAL PROVISIONS

15

- Sec. 295.101. HEARING. (a) Each year, the governing body
 of a municipality that collects a mandatory payment authorized
 under this chapter shall hold a public hearing on the amounts of any
 mandatory payments that the governing body intends to require
 during the year and how the revenue derived from those payments is
 to be spent.
- (b) Not later than the 10th day before the date of the hearing required under Subsection (a), the governing body of the municipality shall publish notice of the hearing in a newspaper of general circulation in the municipality.
- 26 (c) A representative of a paying hospital is entitled to 27 appear at the time and place designated in the public notice and to

- 1 be heard regarding any matter related to the mandatory payments
- 2 authorized under this chapter.
- 3 Sec. 295.102. DEPOSITORY. (a) The governing body of each
- 4 municipality that collects a mandatory payment authorized under
- 5 this chapter by resolution shall designate one or more banks
- 6 located in the municipality as the depository for mandatory
- 7 payments received by the municipality. A bank designated as a
- 8 depository serves for two years or until a successor is designated.
- 9 (b) All income received by a municipality under this
- 10 chapter, including the revenue from mandatory payments remaining
- 11 after discounts and fees for assessing and collecting the payments
- 12 are deducted, shall be deposited with the designated depository in
- 13 the municipality's local provider participation fund and may be
- 14 withdrawn only as provided by this chapter.
- (c) All funds under this chapter shall be secured in the
- 16 manner provided for securing municipal funds.
- 17 Sec. 295.103. LOCAL PROVIDER PARTICIPATION FUND;
- 18 AUTHORIZED USES OF MONEY. (a) Each municipality that collects a
- 19 mandatory payment authorized under this chapter shall create a
- 20 local provider participation fund.
- 21 (b) The local provider participation fund of a municipality
- 22 consists of:
- 23 (1) all revenue received by the municipality
- 24 attributable to mandatory payments authorized under this chapter,
- 25 including any penalties and interest attributable to delinquent
- 26 payments;
- (2) money received from the Health and Human Services

- 1 Commission as a refund of an intergovernmental transfer from the
- 2 municipality to the state for the purpose of providing the
- 3 nonfederal share of Medicaid supplemental payment program
- 4 payments, provided that the intergovernmental transfer does not
- 5 receive a federal matching payment; and
- 6 (3) the earnings of the fund.
- 7 (c) Money deposited to the local provider participation 8 fund may be used only to:
- 9 (1) fund intergovernmental transfers from the
- 10 municipality to the state to provide the nonfederal share of a
- 11 Medicaid supplemental payment program authorized under the state
- 12 Medicaid plan, the Texas Healthcare Transformation and Quality
- 13 Improvement Program waiver issued under Section 1115 of the federal
- 14 Social Security Act (42 U.S.C. Section 1315), or a successor waiver
- 15 program authorizing similar Medicaid supplemental payment
- 16 programs;
- 17 (2) subsidize indigent programs;
- 18 (3) pay the administrative expenses of the
- 19 municipality solely for activities under this chapter;
- 20 (4) refund a portion of a mandatory payment collected
- 21 <u>in error from a paying hospital; and</u>
- 22 (5) refund to paying hospitals the proportionate share
- 23 of money received by the municipality from the Health and Human
- 24 Services Commission that is not used to fund the nonfederal share of
- 25 Medicaid supplemental payment program payments.
- 26 (d) Money in the local provider participation fund may not
- 27 <u>be commingled with other municipal funds.</u>

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1 (e) An intergovernmental transfer of funds described by 2 Subsection (c)(1) and any funds received by the municipality as a 3 result of an intergovernmental transfer described by that 4 subsection may not be used by the municipality or any other entity 5 to expand Medicaid eligibility under the Patient Protection and 6 Affordable Care Act (Pub. L. No. 111-148) as amended by the Health 7 Care and Education Reconciliation Act of 2010 (Pub. No. 111-152). 8

SUBCHAPTER D. MANDATORY PAYMENTS

9

10 Sec. 295.151. MANDATORY PAYMENTS BASED ON PAYING HOSPITAL 11 NET PATIENT REVENUE. (a) Except as provided by Subsection (e), 12 the governing body of a municipality that collects a mandatory payment authorized under this chapter may require an annual 13 14 mandatory payment to be assessed on the net patient revenue of each institutional health care provider located in the municipality. 15 16 The governing body may provide for the mandatory payment to be 17 assessed quarterly. In the first year in which the mandatory 18 payment is required, the mandatory payment is assessed on the net patient revenue of an institutional health care provider as 19 20 determined by the data reported to the Department of State Health 21 Services under Sections 311.032 and 311.033 in the fiscal year 22 ending in 2013 or, if the institutional health care provider did not report any data under those sections in that fiscal year, as 23 determined by the institutional health care provider's Medicare 24 25 cost report submitted for the 2013 fiscal year or for the closest subsequent fiscal year for which the provider submitted the 26 27 Medicare cost report. The municipality shall update the amount of

- 1 the mandatory payment on an annual basis.
- 2 (b) The amount of a mandatory payment authorized under this
- 3 chapter must be uniformly proportionate with the amount of net
- 4 patient revenue generated by each paying hospital in the
- 5 municipality. A mandatory payment authorized under this chapter
- 6 may not hold harmless any institutional health care provider, as
- 7 required under 42 U.S.C. Section 1396b(w).
- 8 (c) The governing body of a municipality that collects a
- 9 mandatory payment authorized under this chapter shall set the
- 10 amount of the mandatory payment. The amount of the mandatory
- 11 payment required of each paying hospital may not exceed an amount
- 12 that, when added to the amount of the mandatory payments required
- 13 from all other paying hospitals in the municipality, equals an
- 14 amount of revenue that exceeds six percent of the aggregate net
- 15 patient revenue of all paying hospitals in the municipality.
- 16 (d) Subject to the maximum amount prescribed by Subsection
- 17 (c), the governing body of a municipality that collects a mandatory
- 18 payment authorized under this chapter shall set the mandatory
- 19 payments in amounts that in the aggregate will generate sufficient
- 20 revenue to cover the administrative expenses of the municipality
- 21 for activities under this chapter, to fund the nonfederal share of a
- 22 Medicaid supplemental payment program, and to pay for indigent
- 23 programs, except that the amount of revenue from mandatory payments
- 24 used for administrative expenses of the municipality for activities
- 25 under this chapter in a year may not exceed the lesser of four
- 26 percent of the total revenue generated from the mandatory payment
- 27 or \$20,000.

- 1 (e) A paying hospital may not add a mandatory payment
- 2 required under this section as a surcharge to a patient.
- 3 Sec. 295.152. ASSESSMENT AND COLLECTION OF MANDATORY
- 4 PAYMENTS. (a) Except as provided by Subsection (b), the municipal
- 5 tax assessor-collector shall collect the mandatory payment
- 6 <u>authorized</u> under this chapter. The municipal tax
- 7 assessor-collector shall charge and deduct from mandatory payments
- 8 collected for the municipality a fee for collecting the mandatory
- 9 payment in an amount determined by the governing body of the
- 10 municipality, not to exceed the municipal tax assessor-collector's
- 11 usual and customary charges.
- (b) If determined by the governing body to be appropriate,
- 13 the governing body may contract for the assessment and collection
- 14 of mandatory payments in the manner provided by Title 1, Tax Code,
- 15 for the assessment and collection of ad valorem taxes.
- 16 (c) Revenue from a fee charged by a municipal tax
- 17 assessor-collector for collecting the mandatory payment shall be
- 18 deposited in the municipal general fund and, if appropriate, shall
- 19 be reported as fees of the municipal tax assessor-collector.
- 20 Sec. 295.153. INTEREST, PENALTIES, AND DISCOUNTS.
- 21 Interest, penalties, and discounts on mandatory payments required
- 22 under this chapter are governed by the law applicable to municipal
- 23 ad valorem taxes.
- Sec. 295.154. PURPOSE; CORRECTION OF INVALID PROVISION OR
- 25 PROCEDURE. (a) The purpose of this chapter is to generate revenue
- 26 by collecting from institutional health care providers a mandatory
- 27 payment to be used to provide the nonfederal share of a Medicaid

- 1 <u>supplemental payment program.</u>
- 2 (b) To the extent any provision or procedure under this
- 3 chapter causes a mandatory payment authorized under this chapter to
- 4 be ineligible for federal matching funds, the municipality may
- 5 provide by rule for an alternative provision or procedure that
- 6 conforms to the requirements of the federal Centers for Medicare
- 7 and Medicaid Services.
- 8 SECTION 2. If before implementing any provision of this Act
- 9 a state agency determines that a waiver or authorization from a
- 10 federal agency is necessary for implementation of that provision,
- 11 the agency affected by the provision shall request the waiver or
- 12 authorization and may delay implementing that provision until the
- 13 waiver or authorization is granted.
- 14 SECTION 3. This Act takes effect immediately if it receives
- 15 a vote of two-thirds of all the members elected to each house, as
- 16 provided by Section 39, Article III, Texas Constitution. If this
- 17 Act does not receive the vote necessary for immediate effect, this
- 18 Act takes effect September 1, 2015.

S.B. No. 1387

of the Senate

hereby certify that S.B. No. 1387 passed the Senate on

May 5, 2015, by the following vote: Yeas 31, Nays 0._

I hereby certify that S.B. No. 1387 passed the House on May 13, 2015, by the following vote: Yeas 145, Nays 0, two present not voting._

Approved:

23 - 70/5

Date

Mulest

FILED IN THE OFFICE OF THE SECRETARY OF STATE

O'CLOCK

Secretary of State

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

May 7, 2015

TO: Honorable Myra Crownover, Chair, House Committee on Public Health

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB1387 by Creighton (Relating to the creation and operations of health care provider participation programs in certain municipalities.), As Engrossed

No significant fiscal implication to the State is anticipated.

The bill would amend the Health and Safety Code by adding Chapter 292 to establish a health care provider participation program for certain counties located in the Texas and Louisiana region. The health care provider participation program would authorize a county to collect mandatory payments from nonprofit hospitals. These payments would be deposited into a local provider participation fund to fund intergovernmental transfers and subsidize indigent care programs. Intergovernmental transfers would be used by the Health and Human Services Commission (HHSC) as the nonfederal share to draw down Medicaid supplemental payments. The bill specifies that if a state agency determines that a waiver from a federal agency is necessary, the agency shall request the waiver and delay implementation until such waiver is received.

The nonfederal share of Texas Medicaid supplemental payments is provided largely by local public funds provided to the Health and Human Services Commission by intergovernmental transfer. The bill's provisions do not contain any implications for state General Revenue funds. HHSC reports that there would be no significant fiscal impact to the agency resulting from implementation of the bill.

The bill would take effect on September 1, 2015, or immediately with a vote of two-thirds of all members in both houses.

Local Government Impact

Because the bill would not have statewide impact on units of local government of the same type or class, no comment from this office is required by the rules of the House/Senate as to its probable fiscal implication on units of local government.

Source Agencies: 529 Health and Human Services Commission

LBB Staff: UP, NB, KVe, MH, SD

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

April 21, 2015

TO: Honorable Eddie Lucio Jr., Chair, Senate Committee on Intergovernmental Relations

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB1387 by Creighton (Relating to the creation and operations of health care provider

participation programs in certain municipalities.), Committee Report 1st House,

Substituted

No significant fiscal implication to the State is anticipated.

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Local Government Impact

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Source Agencies: 529 Health and Human Services Commission

LBB Staff: UP, KVe, MH, SD

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

April 8, 2015

TO: Honorable Eddie Lucio Jr., Chair, Senate Committee on Intergovernmental Relations

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB1387 by Creighton (Relating to the creation and operations of health care provider participation programs in certain municipalities.), As Introduced

No significant fiscal implication to the State is anticipated.

The bill would amend the Health and Safety Code by adding Chapter 295 to establish a health care provider participation program for certain municipalities. The health care provider participation program would authorize a municipality to collect mandatory payments from nonprofit hospitals. These payments would be deposited into a local provider participation fund to fund intergovernmental transfers and subsidize indigent care programs. Intergovernmental transfers would be used by the Health and Human Services Commission (HHSC) as the nonfederal share to draw down Medicaid supplemental payments. The bill specifies that if a state agency determines that a waiver from a federal agency is necessary, the agency shall request the waiver and delay implementation until such waiver is received.

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Source Agencies: 529 Health and Human Services Commission

LBB Staff: UP, KVe, SD, MH, EK