

Chapter 1187

S.B. No. 1196

AN ACT

1
2 relating to the regulation of funding agreements, guaranteed
3 investment contracts, and synthetic guaranteed investment
4 contracts issued by a life insurer; clarifying certain provisions
5 relating to insurer receivership.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

7 SECTION 1. Section 443.301, Insurance Code, is amended to
8 read as follows:

9 Sec. 443.301. PRIORITY OF DISTRIBUTION. The priority of
10 payment of distributions on unsecured claims must be in accordance
11 with the order in which each class of claims is set forth in this
12 section. Every claim in each class shall be paid in full, or
13 adequate funds retained for their payment, before the members of
14 the next class receive payment, and all claims within a class must
15 be paid substantially the same percentage of the amount of the
16 claim. Except as provided by Subsections (a)(2), (a)(3), (i), and
17 (k), subclasses may not be established within a class. No claim by
18 a shareholder, policyholder, or other creditor shall be permitted
19 to circumvent the priority classes through the use of equitable
20 remedies. The order of distribution of claims shall be:

21 (a) Class 1. (1) The costs and expenses of administration
22 expressly approved or ratified by the liquidator, including the
23 following:

24 (A) the actual and necessary costs of preserving

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1 or recovering the property of the insurer;

2 (B) reasonable compensation for all services
3 rendered on behalf of the administrative supervisor or receiver;

4 (C) any necessary filing fees;

5 (D) the fees and mileage payable to witnesses;

6 (E) unsecured loans obtained by the receiver; and

7 (F) expenses, if any, approved by the
8 rehabilitator of the insurer and incurred in the course of the
9 rehabilitation that are unpaid at the time of the entry of the order
10 of liquidation.

11 (2) The reasonable expenses of a guaranty association,
12 including overhead, salaries and other general administrative
13 expenses allocable to the receivership to include administrative
14 and claims handling expenses and expenses in connection with
15 arrangements for ongoing coverage, other than expenses incurred in
16 the performance of duties under Section 462.002(3), 463.108,
17 463.111, 463.113, 463.353, or 2602.113 or similar duties under the
18 statute governing a similar organization in another state. In the
19 case of the Texas Property and Casualty Insurance Guaranty
20 Association and other property and casualty guaranty associations,
21 the expenses shall include loss adjustment expenses, including
22 adjusting and other expenses and defense and cost containment
23 expenses. In the event that there are insufficient assets to pay
24 all of the costs and expenses of administration under Subsection
25 (a)(1) and the expenses of a guaranty association, the costs and
26 expenses under Subsection (a)(1) shall have priority over the
27 expenses of a guaranty association. In this event, the expenses of

1 a guaranty association shall be paid on a pro rata basis after the
2 payment of costs and expenses under Subsection (a)(1) in full.

3 (3) For purposes of Subsection (a)(1)(E), any
4 unsecured loan obtained by the receiver, unless by its terms it
5 otherwise provides, has priority over all other costs of
6 administration. Absent agreement to the contrary, all claims in
7 this subclass share pro rata.

8 (4) Except as expressly approved by the receiver, any
9 expenses arising from a duty to indemnify the directors, officers,
10 or employees of the insurer are excluded from this class and, if
11 allowed, are Class 5 claims.

12 (b) Class 2. (1) All claims under policies of insurance,
13 including third-party claims; claims under annuity contracts,
14 including funding agreements, guaranteed investment contracts, and
15 synthetic guaranteed investment contracts; [] claims under
16 nonassessable policies for unearned premium; [] claims of obligees
17 and, subject to the discretion of the receiver, completion
18 contractors, under surety bonds and surety undertakings other than
19 bail bonds, mortgage or financial guaranties, or other forms of
20 insurance offering protection against investment risk; [] claims
21 by principals under surety bonds and surety undertakings for
22 wrongful dissipation of collateral by the insurer or its agents; []
23 and claims incurred during the extension of coverage provided for
24 in Section 443.152. For purposes of this subdivision, "annuity
25 contract," "funding agreement," "guaranteed investment contract,"
26 and "synthetic guaranteed investment contract" have the meanings
27 assigned by Section 1154.003.

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1 (2) All other claims incurred in fulfilling the
2 statutory obligations of a guaranty association not included in
3 Class 1, including indemnity payments on covered claims and, in the
4 case of the Life, Accident, Health, and Hospital Service Insurance
5 Guaranty Association or another life and health guaranty
6 association, all claims as a creditor of the impaired or insolvent
7 insurer for all payments of and liabilities incurred on behalf of
8 covered claims or covered obligations of the insurer and for the
9 funds needed to reinsure those obligations with a solvent insurer.

10 (3) Claims for benefits under a health care plan
11 issued by a health maintenance organization.

12 (4) Claims under insurance policies or contracts for
13 benefits issued by an unauthorized insurer.

14 (5) Notwithstanding any provision of this chapter, the
15 following claims are excluded from Class 2 priority:

16 (A) obligations of the insolvent insurer arising
17 out of reinsurance contracts;

18 (B) obligations, excluding unearned premium
19 claims on policies other than reinsurance agreements, incurred
20 after:

21 (i) the expiration date of the insurance
22 policy;

23 (ii) the policy has been replaced by the
24 insured or canceled at the insured's request; or

25 (iii) the policy has been canceled as
26 provided by this chapter;

27 (C) obligations to insurers, insurance pools, or

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1 underwriting associations and their claims for contribution,
2 indemnity, or subrogation, equitable or otherwise;

3 (D) any claim that is in excess of any applicable
4 limits provided in the insurance policy issued by the insurer;

5 (E) any amount accrued as punitive or exemplary
6 damages unless expressly covered under the terms of the policy;

7 (F) tort claims of any kind against the insurer
8 and claims against the insurer for bad faith or wrongful settlement
9 practices; and

10 (G) claims of the guaranty associations for
11 assessments not paid by the insurer, which must be paid as claims in
12 Class 5.

13 (c) Class 3. Claims of the federal government not included
14 in Class 2.

15 (d) Class 4. Debts due employees for services or benefits
16 to the extent that the debts do not exceed \$5,000 or two months
17 salary, whichever is the lesser, and represent payment for services
18 performed within one year before the entry of the initial order of
19 receivership. This priority is in lieu of any other similar
20 priority that may be authorized by law as to wages or compensation
21 of employees.

22 (e) Class 5. Claims of other unsecured creditors not
23 included in Classes 1 through 4, including claims under reinsurance
24 contracts, claims of guaranty associations for assessments not paid
25 by the insurer, and other claims excluded from Class 2.

26 (f) Class 6. Claims of any state or local governments,
27 except those specifically classified elsewhere in this section.

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1 Claims of attorneys for fees and expenses owed them by an insurer
 2 for services rendered in opposing a formal delinquency proceeding.
 3 In order to prove the claim, the claimant must show that the insurer
 4 that is the subject of the delinquency proceeding incurred the fees
 5 and expenses based on its best knowledge, information, and belief,
 6 formed after reasonable inquiry, indicating opposition was in the
 7 best interests of the insurer, was well grounded in fact, and was
 8 warranted by existing law or a good faith argument for the
 9 extension, modification, or reversal of existing law, and that
 10 opposition was not pursued for any improper purpose, such as to
 11 harass or to cause unnecessary delay or needless increase in the
 12 cost of the litigation.

13 (g) Class 7. Claims of any state or local government for a
 14 penalty or forfeiture, but only to the extent of the pecuniary loss
 15 sustained from the act, transaction, or proceeding out of which the
 16 penalty or forfeiture arose, with reasonable and actual costs
 17 occasioned thereby. The balance of the claims must be treated as
 18 Class 9 claims under Subsection (i).

19 (h) Class 8. Except as provided in Sections 443.251(b) and
 20 (d), late filed claims that would otherwise be classified in
 21 Classes 2 through 7.

22 (i) Class 9. Surplus notes, capital notes or contribution
 23 notes or similar obligations, premium refunds on assessable
 24 policies, and any other claims specifically assigned to this class.
 25 Claims in this class are subject to any subordination agreements
 26 related to other claims in this class that existed before the entry
 27 of the liquidation order.

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1 (j) Class 10. Interest on allowed claims of Classes 1
2 through 9, according to the terms of a plan proposed by the
3 liquidator and approved by the receivership court.

4 (k) Class 11. Claims of shareholders or other owners
5 arising out of their capacity as shareholders or other owners, or
6 any other capacity, except as they may be qualified in Class 2, 5,
7 or 10. Claims in this class are subject to any subordination
8 agreements related to other claims in this class that existed
9 before the entry of the liquidation order.

10 SECTION 2. Subtitle C, Title 7, Insurance Code, is amended
11 by adding Chapter 1154 to read as follows:

12 CHAPTER 1154. FUNDING AGREEMENTS, GUARANTEED INVESTMENT
13 CONTRACTS, AND SYNTHETIC GUARANTEED INVESTMENT CONTRACTS

14 SUBCHAPTER A. GENERAL PROVISIONS

15 Sec. 1154.001. SHORT TITLE. This chapter may be cited as
16 the Act for the Regulation of Funding Agreements, Guaranteed
17 Investment Contracts, and Synthetic Guaranteed Investment
18 Contracts.

19 Sec. 1154.002. PURPOSE; LEGISLATIVE INTENT; CONSTRUCTION.

20 (a) The purpose of this chapter is to:

21 (1) promote the public welfare by regulating funding
22 agreements, guaranteed investment contracts, and synthetic
23 guaranteed investment contracts; and

24 (2) clarify and codify the existing law pertaining to
25 funding agreements, guaranteed investment contracts, and synthetic
26 guaranteed investment contracts.

27 (b) This chapter shall be liberally construed.

1 Sec. 1154.003. DEFINITIONS. In this chapter:

2 (1) "Annuity contract" means a contract, including a
3 funding agreement, guaranteed investment contract, and synthetic
4 guaranteed investment contract, issued by a life insurer, with or
5 without a mortality or morbidity contingency, under which:

6 (A) the owner deposits cash or assets in one or
7 more installments with the life insurer; and

8 (B) the owner or a beneficiary designated by the
9 owner has a right to receive periodic payments for a specified
10 future term.

11 (2) "Funding agreement" means a type of annuity
12 contract under which a life insurer:

13 (A) accepts and accumulates funds, including
14 noncash assets; and

15 (B) makes one or more payments at a future date in
16 amounts that are not based on mortality or morbidity contingencies.

17 (3) "Governmental body" means a federal, state,
18 municipal, local, or foreign court, tribunal, governmental
19 department, commission, board, bureau, agency, authority,
20 instrumentality, regulatory body, or quasi-regulatory body.

21 (4) "Group" means a group to which a group life
22 insurance policy may be issued under Subchapter B, Chapter 1131.

23 (5) "Group annuity contract" means an annuity contract
24 issued to a group and not an individual.

25 (6) "Guaranteed investment contract" means a type of
26 annuity contract issued by a life insurer:

27 (A) that is a funding vehicle typically issued to

1 a retirement plan; and

2 (B) under which the life insurer accepts a
3 deposit or series of deposits from the purchaser and guarantees to
4 pay a specified interest rate of return on the funds deposited
5 during a specified period.

6 (7) "Life insurer" means an insurance company
7 authorized to engage in the business of life insurance, including
8 issuing annuity contracts, in this state.

9 (8) "Synthetic guaranteed investment contract" means
10 a group annuity contract or other agreement issued by a life insurer
11 that, wholly or partly, establishes the life insurer's obligations
12 by reference to a segregated portfolio of assets that the life
13 insurer does not own.

14 Sec. 1154.004. APPLICABILITY OF CERTAIN OTHER LAW.
15 Chapters 521, 1107, 1115, and 1131 do not apply to funding
16 agreements, guaranteed investment contracts, or synthetic
17 guaranteed investment contracts without mortality or morbidity
18 contingencies.

19 Sec. 1154.005. RULES. The commissioner may adopt rules to
20 implement or clarify this chapter.

21 SUBCHAPTER B. FUNDING AGREEMENTS

22 Sec. 1154.051. ESTABLISHMENT OF FUNDING AGREEMENTS. (a) A
23 life insurer may issue a funding agreement to generate an income
24 stream for the purchaser of the agreement or fund a future liability
25 or program of the purchaser or the purchaser's designee. A life
26 insurer may issue a funding agreement to:

27 (1) an accredited investor, as defined by 17 C.F.R.

1 Section 230.501;

2 (2) a governmental body; or

3 (3) an institution with assets in excess of \$25
4 million.

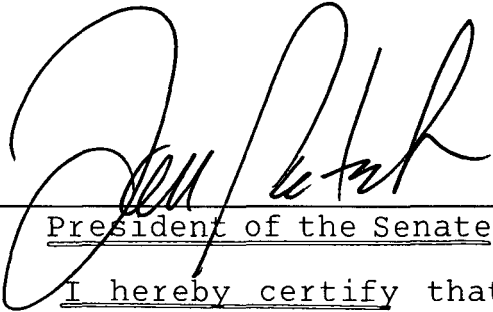
5 (b) A life insurer that issues a funding agreement in this
6 state engages in the business of insurance for the purpose of
7 regulation.

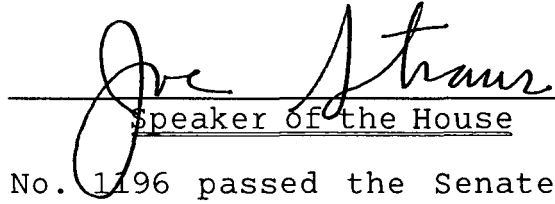
8 SUBCHAPTER C. GUARANTEED INVESTMENT CONTRACTS

9 Sec. 1154.101. ESTABLISHMENT OF GUARANTEED INVESTMENT
10 CONTRACTS. A life insurer may issue a guaranteed investment
11 contract to provide a benefit in a fixed amount or a variable amount
12 or a fixed amount and a variable amount.

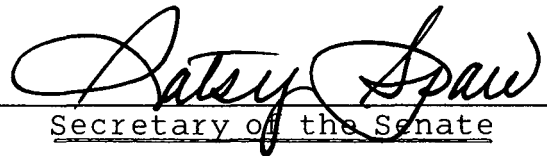
13 SECTION 3. This Act takes effect September 1, 2015.

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President of the Senate


Speaker of the House

I hereby certify that S.B. No. 1196 passed the Senate on April 30, 2015, by the following vote: Yeas 31, Nays 0; and that the Senate concurred in House amendment on May 28, 2015, by the following vote: Yeas 31, Nays 0. _____


Secretary of the Senate

I hereby certify that S.B. No. 1196 passed the House, with amendment, on May 22, 2015, by the following vote: Yeas 140, Nays 0, two present not voting. _____


Chief Clerk of the House

Approved:

6-13-2015
Date


Governor

FILED IN THE OFFICE OF THE
SECRETARY OF STATE
6:30 pm O'CLOCK

JUN 19 2015


Secretary of State

**LEGISLATIVE BUDGET BOARD
Austin, Texas**

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

May 22, 2015

TO: Honorable Dan Patrick, Lieutenant Governor, Senate

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB1196 by Eltife (Relating to the regulation of funding agreements, guaranteed investment contracts, and synthetic guaranteed investment contracts issued by a life insurer; clarifying certain provisions relating to insurer receivership.), **As Passed 2nd House**

No significant fiscal implication to the State is anticipated.

The bill would amend the Insurance Code relating to the regulation of funding agreements, guaranteed investment contracts, and synthetic guaranteed investment contracts issued by a life insurer.

Based on information provided by the Texas Department of Insurance, it is assumed that all duties and responsibilities necessary to implement the provisions of the bill could be accomplished utilizing existing staff and resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance

LBB Staff: UP, AG, ER, CL

**LEGISLATIVE BUDGET BOARD
Austin, Texas**

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

May 7, 2015

TO: Honorable John Frullo, Chair, House Committee on Insurance

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB1196 by Eltife (Relating to the regulation of funding agreements, guaranteed investment contracts, and synthetic guaranteed investment contracts issued by a life insurer; clarifying certain provisions relating to insurer receivership.), **As Engrossed**

No significant fiscal implication to the State is anticipated.

The bill would amend the Insurance Code relating to the regulation of funding agreements, guaranteed investment contracts, and synthetic guaranteed investment contracts issued by a life insurer.

Based on information provided by the Texas Department of Insurance, it is assumed that all duties and responsibilities necessary to implement the provisions of the bill could be accomplished utilizing existing staff and resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance

LBB Staff: UP, AG, ER, CL

**LEGISLATIVE BUDGET BOARD
Austin, Texas**

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

April 8, 2015

TO: Honorable Kevin Eltife, Chair, Senate Committee on Business & Commerce

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB1196 by Eltife (Relating to the regulation of funding agreements, guaranteed investment contracts, and synthetic guaranteed investment contracts issued by a life insurer; clarifying certain provisions relating to insurer receivership.), **Committee Report 1st House, Substituted**

No significant fiscal implication to the State is anticipated.

The bill would amend the Insurance Code relating to the regulation of funding agreements, guaranteed investment contracts, and synthetic guaranteed investment contracts issued by a life insurer.

Based on information provided by the Texas Department of Insurance, it is assumed that all duties and responsibilities necessary to implement the provisions of the bill could be accomplished utilizing existing staff and resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance

LBB Staff: UP, ER, CL

LEGISLATIVE BUDGET BOARD
Austin, Texas

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

March 31, 2015

TO: Honorable Kevin Eltife, Chair, Senate Committee on Business & Commerce

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB1196 by Eltife (Relating to the regulation of funding agreements, guaranteed investment contracts, and synthetic guaranteed investment contracts issued by a life insurer.), **As Introduced**

No significant fiscal implication to the State is anticipated.

The bill would amend the Insurance Code relating to the regulation of funding agreements, guaranteed investment contracts, and synthetic guaranteed investment contracts issued by a life insurer.

Based on information provided by the Texas Department of Insurance, it is assumed that all duties and responsibilities necessary to implement the provisions of the bill could be accomplished utilizing existing staff and resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 454 Department of Insurance

LBB Staff: UP, CL, ER