

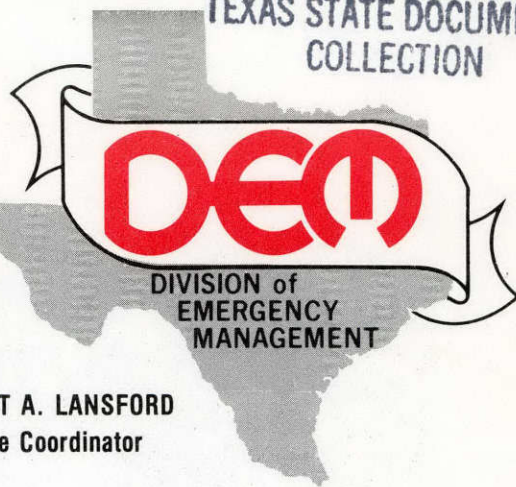
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DIVISION OF EMERGENCY MANAGEMENT

TEXAS STATE DOCUMENTS  
COLLECTION

# DIGEST



**WILLIAM P. CLEMENTS**  
Governor

**JAMES B. ADAMS**  
Director

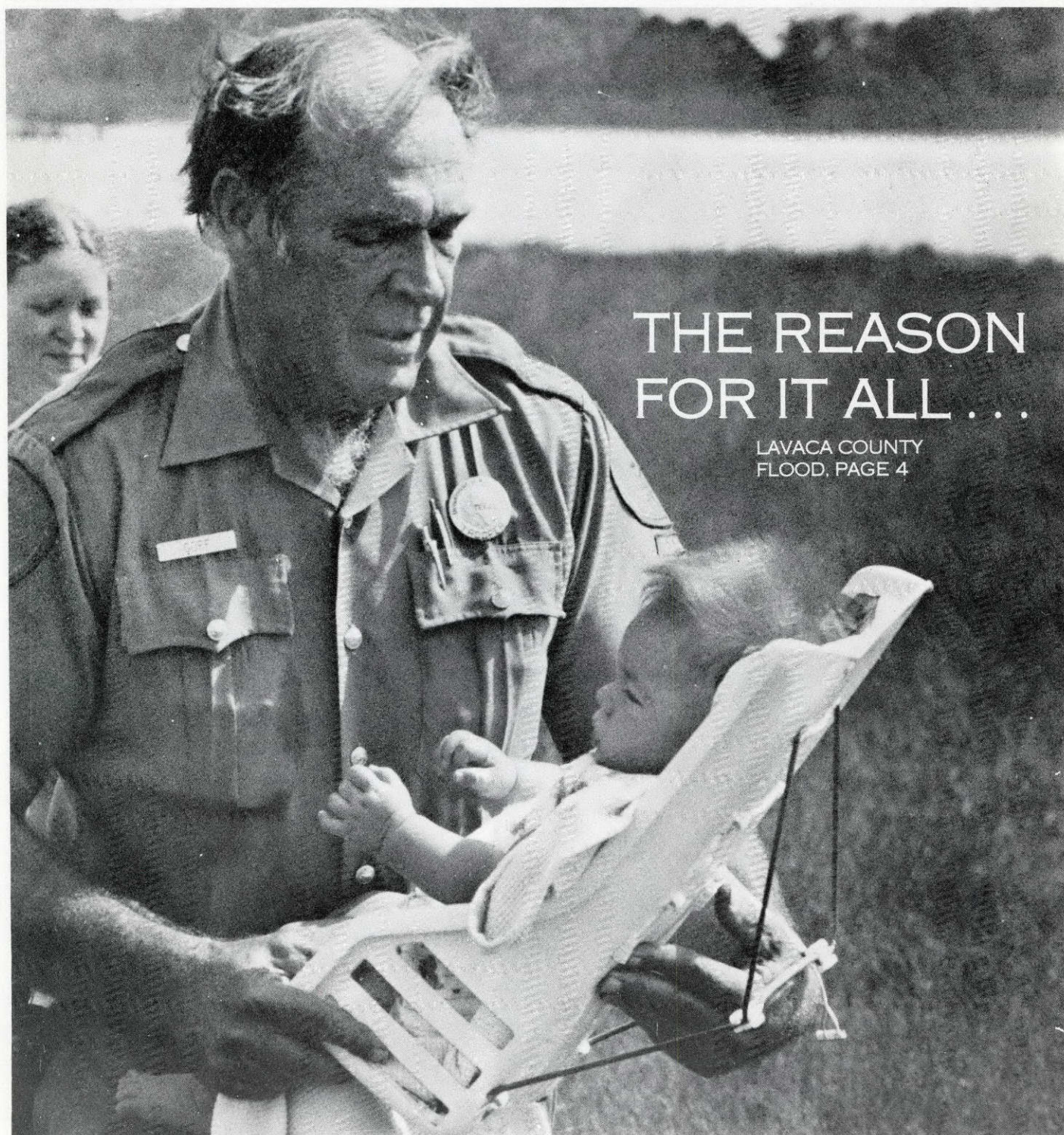
**ROBERT A. LANSFORD**  
State Coordinator

Volume 28, Number 3

Texas Department of Public Safety

Austin, Texas

December 1981



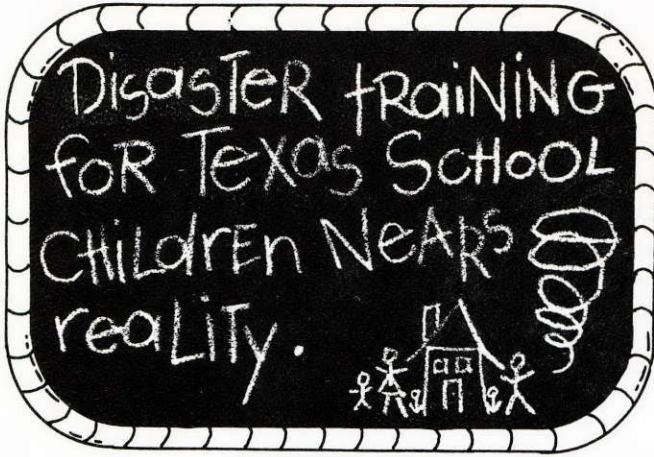
## THE REASON FOR IT ALL...

LAVACA COUNTY  
FLOOD, PAGE 4

DPS photo by Dennis Gold

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Objectives, techniques and timetables for introducing emergency management in Texas public schools were reviewed with teachers, site directors and local emergency management coordinators September 26 at an Emergency Management Workshop at the State Emergency Operating Center in Austin.

Twenty-five classroom teachers from Wichita Falls ISD, Fort Worth ISD, Austin ISD, Corpus Christi ISD and Calhoun County ISD participated. Also assisting were emergency management coordinators Mark Wilson of Wichita Falls, N. T. Shirley of Fort Worth/Tarrant County and Don Regan of Calhoun County, DPS Regional Liaison Officers Ron Staggs of Region one and Bill Johnson of Region five.

Doug Kyle of the Governor's Division of Emergency Management, Dr. Glenn Peavy of the Texas Education Agency and Christine Unger of the Federal Emergency Management Agency welcomed the group. Don Freeman, DEM Training Officer, outlined the project's objectives. Hap Becker, the project's director, introduced the disaster instructional materials to the group and outlined a timetable for accomplishing the pilot test in the public schools.

One of the team members who helped develop the instruction manuals in North Carolina, Martha Butler, related the project's classroom experience in that state, and explained how the materials were developed. She also stressed children's need for emergency management training, and told how to introduce disaster instruction materials to the young students.

The objective of the pilot test is to evaluate the content of the information and the techniques of adapting the materials into current classroom studies. Should the test be analyzed as favorable at its conclusion in May, 1982, the manuals may become available in all Texas public schools. The project is sponsored by the Federal Emergency Management Agency, in cooperation with the Texas Division of Emergency Management and the Texas Education Agency.

Following their briefing on the pilot test, the group was given a tour of the State Emergency Operations Center, which is 26 feet underground at The Texas Department of Public Safety.

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Official Publication  
Division of Emergency Management  
Texas Department of Public Safety

**WILLIAM P. CLEMENTS, JR., GOVERNOR**

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Robert A. Lansford, State Coordinator  
Robert L. Halverson, Assistant Coordinator, Operations  
Douglas E. Kyle, Assistant Coordinator, Administration  
Jack K. Lawler, Editor

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## INTEREST KEEN AT STATE EMERGENCY MANAGEMENT WORKSHOP



*Graduates of the State Emergency Management Workshop in Austin are: (Front Row, L to R). Jack Chowning, Dallas; Stan Beard, Brenham; Gary Mathews, Rowlett, Mike Comella, Huntsville; David Norris, Bonham; Bob Ewing, Austin; Jack Brumment, Austin; Claude Eichblatt, Taft; (2nd Row, L to R). James Vredenburg, Dallas; Dwayne Humphrey, Lufkin; Steve Walters, Seabrook; Ben Markowski, Marlin; Bob Davenport, Stanton; Bob Haislap, Stanton; (3rd Row, L to R). Stephen Smith, Dallas; Pat Bell, Cuero; Tony Trevino, Mathis; Paul Douglas, Austin; John Walger, Humble; Tom Brooks, Schertz; (last row, L to R). Jim Burkey, Austin; Don Freeman, Austin; Lennie Hendreck, Humble.*

Comments from participants in the State Emergency Management Workshop held in Austin July 14-16 indicated valuable learning and real interest in improving emergency management procedures in the home community of each. Attendees submitted written opinions of the 2½-day workshop at the end of the program.

Twenty-two emergency management coordinators from across the Lone Star State heard a welcoming address by Colonel James B. Adams, Director, Texas Department of Public Safety. Presentations and discussions of the next two days included communications, disaster recovery and rehabilitation, weather, hazardous materials, nuclear civil

protection, flood insurance and disaster operations.

The workshop climaxed with class participation in a simulated approaching hurricane, and participants were asked to explain their procedures, as they tracked the storm. Much of the interest for new emergency management coordinators came through the comments of hurricane "veterans" in the audience.

The workshop was conducted in the State Emergency Operations Center, which is housed 26 feet underneath Texas Department of Public Safety facilities in Austin.

### NEED INFORMATION ON FLOOD INSURANCE/FLOOD PLAIN MANAGEMENT?

- The F.I.A.P. can now provide flood insurance and floodplain management information faster and more completely through a computerized library. If you are interested in obtaining information about the location of a Texas flood-related book, pamphlet or study, call 1-800-792-1123 toll free, and let the Flood Assistance Program people help you find it.
- The Flood Insurance Assistance Program, (F.I.A.P.) located in Austin at the Texas Department of Public Safety, now has a toll free incoming watts line to help people and communities throughout Texas who have questions or problems on flood insurance and floodplain management. The number for Texas (only) is 1-800-792-1123. Outside Texas, calls will be at a normal charge rate; that number is (512) 468-2168.
- A new and informative brochure entitled "Why Flood Insurance?" is now available through F.I.A.P. It explains the National Flood Insurance Program, giving reasons for it, and advantages. You can get it with the toll free call.
- There are 8018 dams in the State of Texas. Of this number, 587 are high hazard and 174 are classified as unsafe. Do your Emergency Management procedures cover this area of your responsibility?



DPS Photo by Dennis Gold

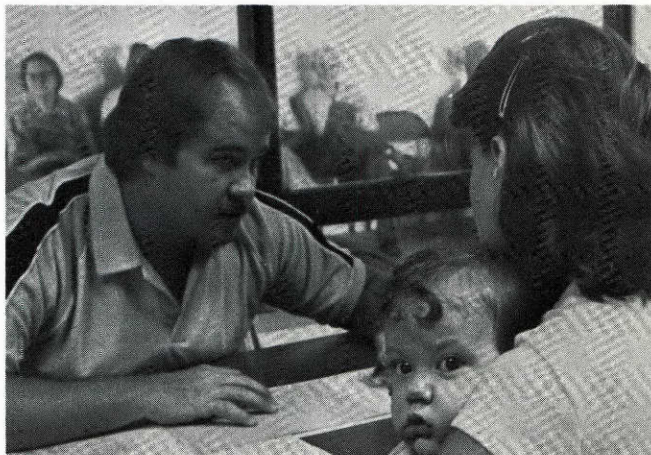
## THE LAVACA COUNTY FLOOD:

### EMERGENCY MANAGEMENT AT ALL LEVELS

Five people were killed, scores were evacuated and downtown Hallettsville was flooded as heavy thunderstorms dropped up to 23 inches of rain on Lavaca County August 30 and September 1st. Hard hit was Hallettsville's downtown business district, which received three feet of flood waters; also sustaining flooding were neighboring towns of Shiner, Moulton, Cuero and Kennedy. Hallettsville was isolated for several hours, with farm-to-market roads and US highways closed around the town.

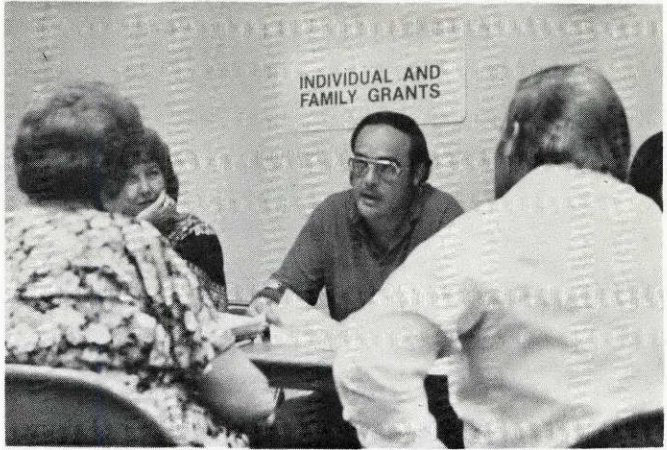


Hallettsville Merchants Survey Flood Damages



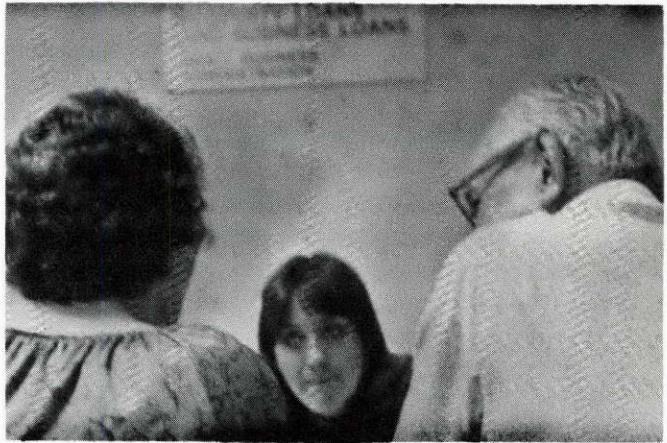
Flood victims came in all ages

DPS helicopters made area rescues and a DPS command post was set up in Hallettsville. Governor Bill Clements dispatched National Guard trucks and personnel to the area. DPS sergeants and troopers performed timely rescue and evacuation service, including trooper Charley Goff of Region III, Victoria. (front cover) Rupert Gamble, Region III liaison officer for the Division of Emergency Management, was on the scene early to assist and advise local officials. The Red Cross also arrived quickly with food, clothing and other assistance.



*Individual assistance section was busy*

On September 14, Governor Clements requested a Presidential Disaster Declaration for Lavaca County. President Reagan signed the Declaration September 21, following damage surveys by federal, state and local officials. Both federal and state recovery personnel set up field headquarters in Hallettsville. State operations were headed by DEM Coordinating Officer Wes Anders and Assistant State Coordinator Bob Halverson. Al Ray coordinated field operations for the Federal Emergency Management Agency.



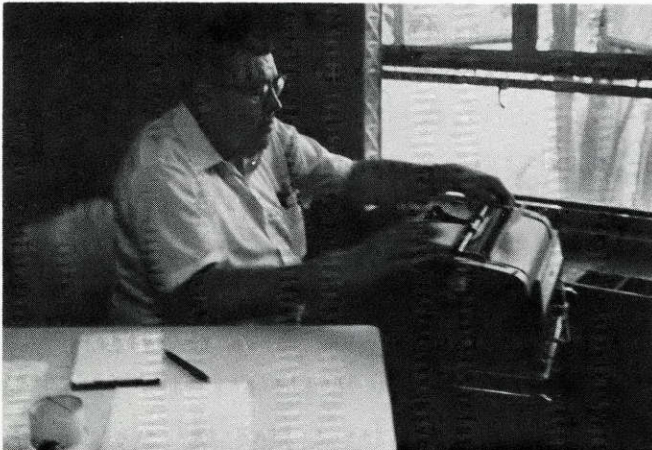
*Small business administration staffers worked with both homeowner and business loss victims*

DEM and FEMA also opened a three-day Disaster Assistance Center in Hallettsville to provide aid to Flood victims. Assistance available to qualifying applicants included Small Business Administration Loans, agricultural loans, individual family grants, and temporary housing assistance.

Hallettsville radio station station KRJH, the *Hallettsville Tribune Herald* and other area publications played a strong public service role in helping DEM and FEMA communicate recovery operation news to the flood victims of Lavaca County.



*Federal, State and volunteer agencies worked together diligently to help flood victims*



*State Coordinating Officer Wes Anders sets up for work at field headquarters*



*Disaster assistance center was housed in Lavaca Medical Center in Hallettsville. Red Cross truck has delivered coffee, sandwiches*

## GOVERNOR CLEMENTS ISSUES NEW DEM EXECUTIVE ORDER

As a result of the 67th Legislature's passage of House Bill 36 which amended the Texas Disaster Act of 1975, Governor Clements has issued a new Executive Order concerning Emergency Management. The following is the Order, reprinted in full.

THE STATE OF TEXAS  
EXECUTIVE DEPARTMENT  
OFFICE OF THE GOVERNOR  
AUSTIN, TEXAS

September 14, 1981  
EXECUTIVE ORDER  
WPC-11A

Executive Order WPC-11 is amended as follows and shall be known as WPC-11 as Amended September 14, 1981.

### ESTABLISHING THE EMERGENCY MANAGEMENT COUNCIL

WHEREAS, the State of Texas recognizes its responsibilities to provide services to meet the needs of its citizens in case of disaster; and

WHEREAS, advance planning for coordination of activities relating to disaster prevention, preparedness, response, and recovery is necessary to meet those needs; and

WHEREAS, the Governor is authorized to appoint the Director of the Division of Emergency Management; and

WHEREAS, the Texas Disaster Act of 1975 (Acts, 1975, 64th Legislature), as amended, authorizes the Governor to establish an EMERGENCY MANAGEMENT COUNCIL to advise and assist him in all matters relating to disaster preparedness, emergency services, energy emergencies, and disaster recovery.

NOW, THEREFORE, I, William P. Clements, Jr., Governor of Texas, under the authority vested in me, do hereby create and establish the EMERGENCY MANAGEMENT COUNCIL, hereinafter referred to as COUNCIL.

The Director of the Department of Public Safety shall serve as Director of the Governor's Division of Emergency Management and as Chairman of the COUNCIL. The Director of the Division of Emergency Management shall serve as the Governor's designated agent in the administration and supervision of the provisions of the Texas Disaster Act of 1975, as amended, and may exercise the powers granted to the Governor therein. The Director of the Governor's Division of Emergency Management may accept from the federal government, any public or private agency, and any individual any offer of services, equipment, supplies, materials, or funds as gifts, grants, or loans for the purposes of civil defense or disaster relief and may dispense such gifts, grants, or loans for the purpose for which they were made.

The COUNCIL shall be comprised of the Chief Executive Officers of the following state agencies, boards, commissions, and representatives of organized volunteer groups. Additional Chief Executive Officers of state agencies may be added to the membership of the COUNCIL as deemed necessary by the Governor.

Adjutant General's Department  
Texas Aeronautics Commission  
Department of Agriculture  
Texas Air Control Board  
Attorney General  
State Auditor  
The Banking Department of Texas  
Comptroller of Public Accounts  
State Purchasing and General  
Services Commission  
Texas Education Agency  
Texas Employment Commission  
Texas Energy and Natural Resources  
Advisory Council  
Department of Health  
State Department of Highways and  
Public Transportation  
General Land Office

State Board of Insurance  
Texas Industrial Commission  
Texas Department of Mental Health  
and Mental Retardation  
Parks and Wildlife Department  
Department of Public Safety  
Public Utilities Commission  
Department of Human Resources  
Railroad Commission  
Department of Water Resources  
Texas Forest Service  
Governor's Division of Emergency  
Management  
Texas Department of Community  
Affairs  
American Red Cross  
Texas Engineering Extension  
Service

The duties and responsibilities of each agency or group represented shall be delineated in the State Emergency Management Plan and Annexes thereto. The Chief Executive Officer of each designated State agency, board, commission, and organized volunteer group, may delegate a member of his staff to represent him on the COUNCIL.

The Division of Emergency Management shall establish emergency operations areas to be known as Disaster Districts which shall correspond to the boundaries of the Texas Highway Patrol Districts and Sub-Districts and shall arrange for a District Disaster Committee for each Disaster District to be composed of representatives of each State agency, board or commission having membership on the COUNCIL. The Highway Patrol Commanding Officer of each Highway Patrol District or Sub-District shall serve as Chairman of the District Disaster Committee and report to the Director on matters relating to disasters and emergencies. The Chairman shall be assisted by the Division of Emergency Management representatives assigned to that District who shall provide guidance, counsel and administrative support, as may be required.

The COUNCIL is hereby authorized to issue such directives as may be necessary to effectuate the purpose of the Texas Disaster Act of 1975, as amended, and is further authorized and empowered to exercise the specific powers enumerated in the Act.

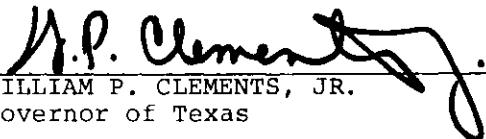
In accordance with Section 8 of the Texas Disaster Act of 1975, as amended, and because of the disaster vulnerability of all areas of the State, I, William P. Clements, Jr., Governor of Texas, hereby designate the Mayor of each municipal corporation, and the County Judge of each county as the Emergency Management Director for their respective political subdivision. This authority may be delegated to an Emergency Management Coordinator who shall serve as an assistant to the presiding officer of the political subdivision for Emergency Management purposes.

In accordance with Sections 4(2) and 8(d) of the Texas Disaster Act of 1975, as amended, a municipality or municipalities and the county in which they are sited may establish, by ordinance and Commissioner's Court Order, an interjurisdictional agency.

In all instances, and in accordance with Section 8(f) of the Act, the presiding officer of the political subdivision shall promptly notify the Division of Emergency Management of the person named to head the program.

This Executive Order is effective immediately and shall remain in full force and effect until modified, amended or rescinded by me.

Given under my hand this 14th day  
of September, 1981

  
WILLIAM P. CLEMENTS, JR.  
Governor of Texas

ATTEST:

  
Asst. Secretary of State

Filed in the office of  
Secretary of State

SEPTEMBER 15, 1981

Statutory Documents Div.

# CRISIS RELOCATION PLANNING IN THE CONCHO VALLEY AREA

By Doug Clark  
Emergency Management Coordinator  
San Angelo, Texas

*"The people of the Concho Valley area have the spirit of working together that can accomplish their Crisis Relocation Goals."*

The statement above represents the reason why government officials from San Angelo and the four host counties making up the San Angelo conglomerate have met twice in two months to work toward development of a viable Crisis Relocation Plan. Rufus Woocy and his team of Crisis Relocation Planners set the tone of the group with their meeting here in San Angelo in June when they presented the problem and the plan for solving it. After the meeting in July, each of the county representatives returned to their communities to assess available resources and define shortages as the initial step in developing Standard Operating Procedures to support the host plans for Crisis Relocation.

Priorities for completion of the Standard Operating Procedures were established. It is expected that

the Police Services SOP's should be completed by each of the counties and ready for interfacing with the risk area plan before December. Fire Services were combined with Police Services since our host counties operate their fire departments very closely with the law enforcement organizations. Second priority in planning has been given to Reception & Care Services, followed by Resource Services, then Health & Welfare Services. The priorities were established recognizing what would happen in a relocation order starting from "time zero" through the 72-hour relocation period.

Today, the representatives from the host counties and communities are developing the Standard Operating Procedures to implement the plan. These public leaders recognize that the population of West Texas will be on the front line of a nuclear war and they plan to do everything that they can to assure the maximum probability of survival for their citizens.

## NEW EPA PESTICIDE FIRE TRAINING PACKAGE AVAILABLE AT TEXAS A & M

A training packet entitled, "Pesticide Fire Preplanning and Management," is available on a free loan basis from the Fire Protection Training Division, Texas Engineering Extension Service, Texas A&M University.

The packet includes 80 slides in a Kodak carousel tray, cassette tape with inaudible tone, script, and a 16 mm film. The film and slide presentations take approximately 20 minutes each. This packet is an excellent resource for preparing a drill on pesticide emergencies.

The packet was prepared by the Pesticides and Hazardous Materials Branch, United States Environmental Protection Agency, Dallas, Texas.

There is no charge for borrowing one of the several copies of the packet. The only cost is the return postage and insurance. The packets will be loaned on a "first come-first served" basis. Requests should be made not less than 14 days before the packet is to be used. Packets must be returned within five days after scheduled showing.



To borrow a packet or obtain additional information, contact:

Charles L. Page  
Fire Protection Training Division  
Texas Engineering Extension Service  
Texas A&M University  
College Station, Texas 77843  
(713) 845-7641





## HURRICANE "ALLEN" MOVIE NOW AVAILABLE

A 15-minute film entitled "The Management of Allen" has been completed by the Division of Emergency Management, and is available.

The new Hurricane Awareness training movie includes scenes actually filmed at the time of Texas' giant hurricane. Much of it was done inside the state emergency operating center in Austin, and some was shot in Corpus Christi both before and after the storm.

In the movie, you will see the members of the Texas Emergency Management Council as they work together pitting their experience, knowledge, resources and skills against the fury of "Allen". The vital roles of weather forecasters, the governor, FEMA, the news media and the emergency management specialists of DEM are

shown in action, tracking the hurricane as it happened.

Emergency managers, city and county officials, DPS personnel, local public information people and others will find the movie useful and informational. It can be obtained by contacting: Film Library, Personnel and Training, Texas Department of Public Safety, P. O. Box 4087, Austin, Texas 78773, telephone 465-2000, Ext. 3327. Ask for, "The Management of Allen". It's 16-mm, may be kept for a maximum of two weeks.

DEM expresses thanks to Miller-Pickle Productions, Austin, to KRIS-Television of Corpus Christi for News footage, to Federal Emergency Management Agency and to the Texas Insurance Information Center of Insurance Information Institute for support and assistance.

## EMERGENCY MANAGEMENT PEOPLE

- New Hazard Mitigation Officer at the Division of Emergency Management is BOB ORTON, who was promoted from his former position as a Planner in the Flood Insurance Assistance Program. The position was authorized by the 67th Legislature to facilitate measures for prevention or reduction of the harmful effects of disasters. Bob has been with DEM for the past 8½ years, where he has also held positions as Training Specialist, Disaster Preparedness Planner and Nuclear Protection Planner. He is a native of Illinois, married, the father of five and retired from the U.S. Air Force.
- Retired U.S. Marine Col. CHARLES W. McCOY, Dallas director of Civil Defense for 14 years, passed away August 1, 1981. Burial was in Restland Memorial Park, Dallas. He was 68. Prior to his effective work in emergency management, Col. McCoy served in the U.S. Marine Corps 27 years. He was awarded the Silver Star by President Franklin D. Roosevelt for bravery under fire during World War II, and also held the Bronze Star, the Legion of Merit and the Department of Defense Medallion.
- Veteran Emergency Management Official JOHN W. McCONNELL retired August 31, 1981. The widely known official has been Acting Associate Director for Plans and Preparedness for the Federal Emergency Management Agency (FEMA) for over 21 years, has held key positions in the nation's civil defense programs, and recently served as FEMA's Acting Director earlier this year prior to Senate confirmation of Louis O. Guiffrida to head the agency.
- Former Texas Division of Emergency Management veteran CHUCK HARRISON is the new director of the City of Austin's new emergency management department. His career in disaster work also includes nine years with the Federal Emergency Management Agency.

# VALUABLE TRAINING OPPORTUNITIES AHEAD FOR EMERGENCY MANAGEMENT PEOPLE

Division of Emergency Management Training Officer Don Freeman has announced a comprehensive and busy training schedule for Fiscal Year 1982, providing emergency management people with many learning opportunities between now and September of 1982. Already conducted have been two RDO courses, and an Emergency Management Workshop in October/November. Here's the schedule for the months ahead. It includes events conducted by the Region 6 Training Staff, events on which state and regional offices cooperate, and those on which the state conducts and pays travel expenses.

<b>January 1982</b>		
5-7	RDIW	Arlington
13	RADEF Exercise	DPS, Region 3
11-15	RDO (Austin Fire Department Personnel)	Austin
18-22	RDO (Region 6 personnel)	Austin
26-28	Emergency Management Workshop	Austin
<b>February 1982</b>		
1-12	Phase I	Denton
16-18	State Conference	Austin
15-25	EOS	Laredo
22-March 5	EOS - Region 3, Disaster District	Corpus Christi
23-25	RDIW	San Antonio
24	RADEF Exercise Planning Conference, Region 4	Midland
<b>March 1982</b>		
3	RADEF Exercise Planning Conference, Region 1	Arlington
9-11	Emergency Management Workshop	Austin
19	RADEF Exercise, Region 4	Midland
22-26	RDO	Abilene
22-April 2	EOS - (Crisis Relocation)	Fort Worth
30-April 1	RDIW	Austin
<b>April 1982</b>		
*		
5-9	RADEF Exercise, DPS-Region 1	Garland
19-30	EOS, Region 2 Disaster District	Houston
26-30	EOS	Waco
*	RDO	Lubbock
	NCP/CRP SOP Workshop	Abilene
<b>May 1982</b>		
4-14	Phase II	Denton
11-13	RDIW	Abilene
17-28	EOS	Beaumont
18-20	Emergency Management Workshop	Austin
25-27	State EOC/EOS	Austin
<b>June 1982</b>		
15-17	RDIW	Lubbock
15-17	Shelter Management Instructors Workshop	Houston
<b>July 1982</b>		
6-8	Shelter Management Instructors Workshop	San Antonio
12-23	EOS	El Paso
12-23	Phase III	Denton
13-15	Emergency Management Workshop	Austin
<b>August 1982</b>		
*		
17-19	NCP/CRP SOP Workshop	Lubbock
24-26	Shelter Management Instructors Workshop	Waco
	Shelter Management Instructors Workshop	Dallas
<b>Sept. 1982</b>		
*		
*	NCP/CRP SOP Workshop	Austin
	Program Paper Workshops	*

\* to be announced



## *21st Annual Emergency Management Conference in Austin ... It's for you!*

Everything about the 1982 Emergency Management Conference is designed to help you do a better job of taking care of your own community before, during and after disaster. The Conference will stress how American initiative and effort can better manage emergencies, using modern methods.

Astronaut David Walker of NASA will tell about America's "Columbia" space mission and his role in it. Mr. Robert A. Vessey, Director of Disaster Services for the American Red Cross, will speak on the growing role of NVOAD members, the volunteer service organizations who are serving so well during disasters. Captain Ken DeFoor, Commander of the Houston Police Department's Helicopter Division, will provide a dramatic audio/visual presentation of the vital role of helicopters in high-rise evacuations.

Dr. Neil L. Frank, Director of the National Hurricane Center in Florida, will speak on weather forecasting and the many dangerous phases of hurricanes. Other nationally-known speakers will provide you with vital information on emergency management. At the Conference, you will see interesting and innovative mobile displays, and you will get the once-a-year opportunity to share emergency management ideas with specialists from industry, volunteer areas and all levels of government.

You will soon receive complete information on motel accommodations and registration, and other conference facts.

With the busy season here, it is a good idea to make your plans now. The date is February 16-18, at the Austin Hilton.



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